From the County Administrator

May 24, 2018

Members of the Board of Supervisors:

I am pleased to present to you the Recommended Budget which sets forth an expenditure requirement of \$1,016,433,937. The Budget is balanced and relies on local, State and federal revenues, the use of fund balances and modest draws from reserves. Today Solano County is better positioned financially than many counties in California, in part due to its diverse economic base, proximity to the job markets in the greater Bay Area and Sacramento, and the County's fiscally prudent management policies. The Recommended Budget is balanced, although not structurally. The budget recommendations address State and federal mandates, including funding for programs and services in support of the Board's strategic priorities.



The FY2018/19 Recommended Budget reflects a decrease in the workforce to 3,030.75 full-time employee (FTE) positions, (excluding extra help positions) which is a net decrease of 37.60 FTE from the FY2017/18 Adopted Budget. This 1.2 percent decrease in positions, most of which were approved by the Board throughout FY2017/18, represent a key step in continuing efforts to align federal and State funding with allocated positions.

The FY2018/19 Recommended Budget once again has met the goals of funding for all county departments, saving for known financial obligations including pension, and capital renewal, while preparing to handle additional changes in State and federal requirements and funding.

It's worth noting that although the great recession was more than seven years ago, Solano County and the seven cities have collectively seen a slower recovery then the greater Bay Area. While we are seeing a modest growth in job creation, a lower unemployment rate and there has been a steady recovery in property values driven by resale, the availability of skilled workers for new construction has been impacted by the growth demands in the Bay Area and in the rebuilding in Sonoma and Napa following the fires of October 2017. Since the peak of the recession, we have seen a slow decrease from the one in three to slightly fewer than one in four of individuals who are still in need of assistance from County programs and services, but those remaining on assistance are competing in the labor and housing market with the work force and other public assistance recipients being displaced out of the Bay Area.

If we reflect for a moment on the past seven years under the leadership of Governor Brown and the State's effort to improve direct delivery of services and recover from the recession, counties have seen their responsibilities grow, the funding streams to pay for required programs change, and the uncertainty surrounding ongoing State and federal funding remain a constant. Thus far, counties have been required to implement State realigned programs impacting the jail operation, Sheriff operations, the District Attorney, Public Defender, mental health, substance abuse, and foster care, Probation services for adults and juveniles, and have picked up a greater share of cost for In Home Support Services (IHSS). During this same period of time California counties were required to assist with the implementation of the Federal Affordable Care Act. (ACA) and the State's Covered California health care expansion.

The recommended FY2018/19 funding for the departments reflects continued efforts to mitigate increasing operational costs, staffing needs and State and federal mandates, with other methods to provide services. We are mindful of the integral role that all County employees play in implementing and running mandated and discretionary County programs and services and applaud the commitment of our employees for being innovative, adaptive, creative, and proactive in the provision of public services. The budget reflects continued investment in our County employees through increases in wages, retirement and medical costs as approved during the past year in labor negotiations and invests in employee training and the use of technology to strengthen our workforce capabilities.



County of Solano

Recommended Budget

While the President is recommending some federal program enhancements, his budget proposal also recommends significantly reducing funding for a number of key county programs in fiscal year 2019, including the Supplemental Nutrition Assistance Program (SNAP) and Medicaid. Likewise, the Temporary Assistance for Needy Families (TANF) program, state and local law enforcement grants, state and local Homeland Security and FEMA grants, and renewable energy programs all would be in line for large cuts under the proposed 2019 budget. We will continue to monitor budget and other legislative changes in Washington D.C. and may have to return to the Board with a corrective action plan should these funding reductions significantly impact County operations.

The Recommended Budget includes known revenues and addresses current mandated or previously Board approved programs and services, and does not recommend new programs or new on-going commitments at this time. Collaborative and strategic efforts will need to continue to address the need for workforce training, affordable housing options and solutions, child care, transportation, and homelessness. The County will need to continue to seek partnerships and sustainable solutions and revenue streams that leverage State and federal revenues. For it is likely these challenges will continue into FY2018/19, and are greater than any one government agency can undertake alone.

In closing, the preparation of the Recommended Budget document does not come without a concerted team effort by many individuals. Our department heads and their fiscal staff, along with the members of my staff have spent to past 5 months compiling data, projecting expenses and revenues, analyzing workloads and staffing needs, and reviewing programs to achieve a balanced budget. I am proud and appreciative of everyone who participated in the important process and would like to take this opportunity to express my sincere thanks and gratitude to all whose dedication and commitment to excellence makes this budget document possible. I especially want to thank the County Administrator's Office Budget Team who compiled the Recommended Budget: Assistant County Administrator Nancy Huston, Budget Officer Ian Goldberg, the CAO Analyst team of Debbie Vaughn, Michelle Heppner, James Bezek, Anne Putney, Chris Rogers, Magen Yambao, Jodene Nolan, Matthew Davis, and Jeanette Neiger. I also want to thank Human Resource's Marc Fox and Donna Caldwell and our Auditor-Controller's Office Simona Padilla-Scholtens, Phyllis Taynton and the Auditor-Controller staff.

As we work toward FY2018/19, we must continue to adapt to changing external circumstances, forge collaborative partnerships with stakeholders, and use innovative technologies to provide fiscally responsible services that result in a better quality of life for our residents. I want to recognize and thank the Department Heads, County employees, and our community partners who have continued the ongoing effort to help identify opportunities to streamline services and reduce costs, to find innovative ways to provide services to our most vulnerable, and to help others find their way back into a healthy and productive life in our communities. Although our work is not yet done, together we can fulfill the mission of Solano County - to serve the people and provide a safe and healthy place to live, learn, work and play.

Respectfully submitted,

Elonesello

Birgitta E. Corsello County Administrator

Board of Supervisors



Erin Hannigan Vice-Chair District 1



Monica Brown
District 2



James P. Spering
District 3



John M. Vasquez Chair District 4



Skip Thomson District 5

SOLANO COUNTY'S MISSION

To serve the people and to provide a safe and healthy place to live, learn, work and play.

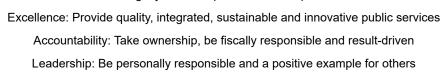
SOLANO COUNTY'S VISION

The County of Solano will be locally and nationally recognized for its partnerships and leadership in providing innovative, effective and fiscally responsible services that result in the highest quality of life for its residents.

CORE VALUES

Integrity: Be open and honest, trustworthy, ethical and fair

Dignity: Treat all persons with respect



GOALS

Improve the health and well-being of those who live and work here

Ensure responsible and sustainable land use

Maintain a safe community

Invest in and for the future



County of Solano

Budget Team & Department Head Listings

•		•
Budget Team		
County Administrator	Birgitta E. Corsello	784-6100
Assistant County Administrator	Nancy Huston	784-6107
Public Assistance / General Government	Chris Rogers	784-6481
Law and Justice	Anne Putney	784-6933
Budget Officer	lan Goldberg	784-6116
Resource Management / Transportation / Solano360	James Bezek	784-6112
General Services / General Government	Magen Yambao	784-1969
Legislative, Intergovernmental & Public Affairs Officer	Michelle Heppner	784-3002
Public Communications Officer / General Government	Matthew Davis	784-6111
Health & Social Services	Debbie Vaughn	784-6113
Budget Document Production	Jodene Nolan	784-6108
General Revenues & Property Taxation	Simona Padilla-Scholtens	784-6280
Indirect Cost	Sheila Turgo	784-2956
Budget Training	Ray Catapang	784-6942
Budget Training	Robert Lacy	784-7796
Information Technology Support	Suman Nair	784-3488
Department Head Listing		
Agricultural Commissioner - Sealer of Weights & Measures	Simone Hardy	784-1310
Assessor / Recorder	Marc Tonnesen	784-6200
Auditor - Controller	Simona Padilla-Scholtens	784-6280
Department of Information Technology / Registrar of Voters	Ira Rosenthal	784-6675
County Administrator	Birgitta E. Corsello	784-6100
County Counsel	Dennis Bunting	784-6140
Child Support Services	Pamela Posehn	784-3606
District Attorney	Krishna Abrams	784-6800
General Services	<u> </u>	
Health & Social Services		
Human Resources / Risk Management		
Library		
Probation	·	
Public Defender - Alternate Public Defender	Lesli Caldwell	784-6700
Resource Management		
Sheriff / Coroner		
Treasurer / Tax Collector / County Clerk		
Veterans Services	Ted Puntillo	784-6590

Organizational Chart

Board of Supervisors



Erin Hannigan District 1



Monica Brown
District 2



James P. Spering
District 3



John M. Vasquez District 4



Skip Thomson District 5



County Counsel Dennis Bunting



County Administrator Birgitta E. Corsello

Elected Officials



Auditor - Controller Simona Padilla-Scholtens



District Attorney Krishna Abrams



Assessor / Recorder Marc Tonnesen



Sheriff / Coroner Tom Ferrara



Treasurer / Tax
Collector / County Clerk
Charles Lomeli

Appointed Officials



Ag. Comm. / Sealer Simone Hardy



General Services Mike Lango



Human Resources Marc Fox



H&SS Gerald Huber



Public Defender Lesli Caldwell



Library Bonnie Katz



Resource Mgmt. Bill Emlen



Veterans Services Ted Puntillo



DoIT / ROV Ira Rosenthal



Probation Christopher Hansen



Child Support Services Pamela Posehn

Table of Contents

BUDGET SUMMARY	Board of Supervisors – District 2	F-8
County Administrator's Budget MessageA-1	Board of Supervisors – District 3	F-11
Budget OverviewA-2	Board of Supervisors – District 4	F-14
Financial SummaryA-4	Board of Supervisors – District 5	F-18
General Fund Reserves, Designations &	Board of Supervisors - Administration	F-21
Commitments and Fund Balance	County Administrator	F-22
Overview of the Federal and State BudgetsA-10	Promotion	F-29
Economic Risks	General Expenditures	F-31
FY2018/19 General Fund Recommended Budget A-18	Countywide Cost Allocation Plan	F-34
General Fund Fiscal ProjectionsA-18	General Fund Other – Debt Service	F-35
Pending IssuesA-20	Grand Jury	F-36
Summary of Recommendations	Other Public Defense	F-37
PERMANENT POSITION SUMMARYB-1	California Medical Facility (CMF) Cases	F-38
SOLANO COUNTY STATISTICAL PROFILE	2011 Realignment-Administration	F-40
SOLANO GOGNIT GTATIOTICAL TROTTLE	Assessor/Recorder	F-42
BUDGET CONSTRUCTION & LEGAL REQUIREMENTS D-1	Recorder	F-47
SUMMARY BUDGET SCHEDULES	Recorder/Micrographic	F-50
All Funds Summary (1)E-1	Auditor-Controller	F-52
Governmental Funds Summary (2)E-2	General Revenue	F-59
Fund Balance – Governmental Funds (3)E-4	County Disaster Fund	F-61
Obligated Fund Balances – By Governmental	Debt Service Overview	F-63
Funds (4) E-6	Pension Debt Service Fund	F-65
Summary of Additional Financing Sources by Source and Fund (5) E-8	2017 Certificates of Participation	F-66
Detail of Additional Financing Sources by Fund	H&SS - Administration/Refinance SPHF	F-68
and Account (6)E-10	2013 Certificates of Participation	F-69
Summary of Financing Uses by Function and	Tax Collector/County Clerk	F-70
Fund (7) E-39	Treasurer	F-75
Detail of Financing Uses by Function, Activity and Budget Unit (8)E-42	County Counsel	F-78
General Fund Financing Sources and UsesE-47	Human Resources	F-82
Governmental Funds Financing Sources and	Employee Development & Training	F-88
UsesE-48	Risk Management	F-91
Operating Transfers Out/In E-49	Registrar of Voters	F-97
GENERAL GOVERNMENT & SUPPORT SERVICES	General Services	F-102
Board of SupervisorsF-1	Real Estate Services	F-110
Board of Supervisors – District 1F-3	Fleet Management	F-112

Airport F-114	Juvenile Hall Recreation-Ward Welfare FundH-75
Airport Special Projects F-117	Agricultural Commissioner/Weights & MeasuresH-76
Special Aviation F-119	Resource ManagementH-81
Fouts Springs Youth Facility F-120	Delta Water ActivitiesH-92
Department of Information TechnologyF-122	Surveyor/EngineerH-95
SCIPS Replacement ProjectF-133	Survey Monument PreservationH-96
CAPITAL PROJECTS	Home 2010 ProgramH-97
Accumulated Capital Outlay (ACO)	Homeacres Loan ProgramH-98
Public Art Projects	Housing AuthorityH-100
Fairgrounds Development Project	Microenterprise BusinessH-102
H&SS Capital Projects	Fish/Wildlife Propagation ProgramH-104
Public Facilities Fee	Parks & RecreationH-106
CJ Facility Temporary Construction FundG-16	PUBLIC WAYS
Courthouse Temporary Construction Fund	Public WorksI-1
PUBLIC PROTECTION	Regional Transportation Project
Department of Child Support ServicesH-1	Public Works ImprovementsI-11
District AttorneyH-7	HEALTH & PUBLIC ASSISTANCE
DA Special Revenue Fund	H&SS - Department SummaryJ-1
Office of Family Violence Prevention	H&SS - Administration
Public DefenderH-22	H&SS - Behavioral HealthJ-12
Alternate Public Defender	H&SS - Health Services
Sheriff/Coroner	H&SS - Social Services
Civil Processing FeesH-45	Employment and Eligibility Services
Sheriff Asset Seizure	Welfare Administration and Special Projects
Mentally III Offender Grant	Child Welfare Services
Emergency Management Performance GrantsH-51	Older and Disabled Adult Services
Flood Emergency Response GrantsH-52	In-Home Supportive Services—Public Authority AdmJ-37
Urban Areas Security Initiative	H&SS Assistance ProgramsJ-40
Homeland Security Grant	
Automated Identification	In-Home Supportive Services—Public AuthorityJ-45 Mental Health Services ActJ-48
Vehicles Theft Investigation/RecoveryH-58	Tobacco Prevention & Education
Animal Care ServicesH-60	First 5 Solano Children & Families CommissionJ-53
Indigent Burial (Vets Cemetery Care)H-65	Grants/Programs Administration
ProbationH-66	Veterans ServicesJ-61

Table of Contents

EDUCATION	Courthouse Temporary Construction Fund L-12
LibraryK-1	Juvenile Hall Recreation-Ward Welfare Fund L-13
Library Zone 1K-8	Recorder/MicrographicL-14
Library Zone 2K-9	Homeacres Loan ProgramL-15
Library Zone 6K-10	Grants/Programs AdministrationL-16
Library Zone 7K-11	Home 2010 ProgramL-17
Library–Special RevenueK-12	Fish/Wildlife Propagation Program L-18
Cooperative ExtensionK-13	Public Works ImprovementsL-19
CONTINGENCIES	First 5 Solano & Families CommissionL-20
General FundL-1	LibraryL-21
Public Facilities FeeL-2	Parks & RecreationL-22
H&SS Capital ProjectsL-3	SPECIAL DISTRICTS & OTHERS
Accumulated Capital Outlay (ACO)L-4	East Vallejo Fire Protection District M-1
Public Art ProjectsL-5	Consolidated County Service Area M-3
Survey Monument PreservationL-6	Workforce Development Board (WDB) M-5
DA Special Revenue FundL-7	Solano County Fair
Civil Processing FeesL-8	GLOSSARY
Sheriff Asset SeizureL-9	Glossary of Budget Terms and AcronymsN-1
Sheriff Special Revenue FundL-10	Globbally of Eulegot Forme and Allostrymo minimum.
CJ Facility Temporary Construction FundL-11	
LISTING OF GI	RAPHS & TABLES
2017 Estimated Gross Agriculture Crop Values for	Designated and Committed FundsA-8
Solano County	Ethnic Composition of Solano County Residents
2018 Benchmark Counties Population and Growth Percentage from 2017	Fund Balance and Contingencies A-6
Age Group by Population	General Fund Fiscal Projections
Average Housing Prices When Compared to	General Fund Reserve
Benchmark Counties	General Fund Spending Plan
Change in Median Household Income in Benchmark	Governmental Funds Revenues by Source
Counties – 2016 Data	Governmental Funds Spending Plan by FunctionA-4
California Map of Benchmark Counties	Local Assessed Values for Solano County
Change in Per Capita Income in Benchmark Counties - 2016 DataC-10	Mean Travel Time for Working Age Adults in Benchmark Counties
Comparison of Land Area and Population Density/ Distribution in Benchmark Counties	New Mandates Growing WorkforceB-4

Table of Contents

Percentage of Residents with Health Insurance in Benchmark Counties	Solano County-Estimated Population Change by Decade, 2010 to 2060
Percentage of Residents Receiving Some Form of Public Assistance in Solano County	Solano County Population Change from 1990 to 2018C-2
Percent of Population in Poverty (All Ages) in Benchmark Counties	Solano County Residential and Commercial Building Permits, Fiscal Years 2005 to 2017
Permanent Position Allocation (Detailed by Function)B-5	Sources of General Fund Revenue
Permanent Position Allocation by Functional Area: FY2009/10 to FY2018/19B-1	The Solano County Workforce – Employment Sectors, March 2018
Permanent Position SummaryB-10	Total Financing Requirements – All Government Funds
Principal Taxpayers with over \$50,000,000 in Assessed Value for FY2017/18	FY2018/19
Share of Population by Age as Percentage of Total Population, 2010 to 2060	March 2018 in Benchmark Counties
Snapshot - Change in Populations under Supervision In Solano County Jails (3-Years)	Unemployment Rates from March 2013 to March 2018 in Solano County Cities
Snapshot – Jail Population Trend, October 1, 2011 –	Where Solano County Residents Go to Work
May 14, 2018	Workforce Changes Since FY2008/09B-2
Solano County Cities Median Home Values, Year-Over-Year Change, 2017-2018	

Index

BUDGET CONSTRUCTION & LEGAL	DA Special Revenue Fund (9116)	L-7
REQUIREMENTSD-1	First 5 Solano & Families Commission (9153)	L-20
BUDGET SUMMARY	Fish/Wildlife Propagation Program (9312)	L-18
County Administrator's Budget MessageA-1	General Fund (9301)	L-1
Budget Overview A-2	Grants/Programs Administration (9136)	L-16
Financial SummaryA-4	Home 2010 Program (9165)	L-17
General Fund Reserves, Designations & Commitments and Fund Balance	Homeacres Loan Program (9129) H&SS Capital Projects (9149)	
Overview of the Federal and State BudgetsA-10	Juvenile Hall Recreation-Ward Welfare Fund (9151	
Economic Risks	Library (9304)	
FY2018/19 General Fund Recommended Budget A-18	Parks & Recreation (9316)	
General Fund Fiscal Projections	Public Art Projects (9402)	
Pending Issues	Public Facilities Fee (9124)	
Summary of Recommendations A-23	Public Works Improvements (9122)	
PERMANENT POSITION SUMMARY B-1	Recorder/Micrographic (9115)	
SOLANO COUNTY STATISTICAL PROFILE	Sheriff Asset Seizure (9118)	
SUMMARY BUDGET SCHEDULES E-1	Sheriff Special Revenue Fund (9125)	
GLOSSARYN-1	Survey Monument Preservation (9123)	
Budget Units	Assessor/Recorder (1150)	
2013 Certificates of Participation (8036)F-69	Auditor-Controller (1200)	
2017 Certificates of Participation (8037)F-66	- B -	
2011 Realignment–Administration (6901) F-40	Board of Supervisors (1000)	F-1
- A -	Board of Supervisors – Administration (1008)	
Accumulated Capital Outlay (ACO) (1700)G-1	Board of Supervisors – District 1 (1001)	F-3
Agricultural Commissioner/Weights	Board of Supervisors – District 2 (1002)	
& Measures (2830)H-76	Board of Supervisors – District 3 (1003)	
Airport (9000)F-114	Board of Supervisors – District 4 (1004)	
Airport Special Projects (9010)F-117	Board of Supervisors – District 5 (1005)	
Alternate Public Defender (6540)H-29	- C -	
Animal Care Services (2850)H-60	California Medical Facility (CMF) Cases (6800)	F-38
APPROPRIATION FOR CONTINGENCIES:	Civil Processing Fees (4110)	H-45
Accumulated Capital Outlay (ACO) (9306)L-4	CJ Facility Temporary Construction Fund (4130)	
Civil Processing Fees (9117)L-8	Consolidated County Service Area (9746)	
CJ Facility Temporary Construction Fund (9119)L-11	Cooperative Extension (6200)	
Courthouse Temporary Construction Fund (9120)L-12	County Administrator (1100)	

County Counsel (1400)F-78	H&SS – Department Summary (7500)
County Disaster Fund (5908) F-61	H&SS – Health Services (7880)
Countywide Cost Allocation Plan (1905) F-34	H&SS – Social Services (7680)
Courthouse Temporary Construction Fund (4140)G-17	H&SS – Administration/Refinance SPHF (8034)F-68
- D -	Home 2010 Program (8217) H-97
DA Special Revenue Fund (4100)H-16	Homeacres Loan Program (8220) H-98
Debt Service Overview F-63	Homeland Security Grant (2539) H-54
Delta Water Activities (1450)	Housing Authority (1510)H-100
Department of Child Support Services (2480)H-1	Human Resources (1500)F-82
Department of Information Technology (1870) F-122	-1-
District Attorney (6500)H-7	Indigent Burial (Vets Cem. Care) (5460) H-65
- E -	In-Home Supportive Services-Public Authority (1520) J-45
East Vallejo Fire Protection District (9814)M-1	In-Home Supportive Services-Public Authority Adm (7690) J-37
Emergency Management Performance Grants (2535) H-51	- J -
Employee Development & Training (1103) F-88	Juvenile Hall Recreation-Ward Welfare Fund (8035) H-75
-F-	-L-
Fairgrounds Development Project (1820)	Library (6300)K-1
First 5 Solano Children & Families	Library–Special Revenue (2280)K-12
Commission (1530)	Library Zone 1 (6150)K-8
Fish/Wildlife Propagation Program (2950)	Library Zone 2 (6180)K-9
Fleet Management (3100) F-112	Library Zone 6 (6166)K-10
Flood Emergency Response Grants (2536)	Library Zone 7 (6167)K-11
Fouts Springs Youth Facility (2801) F-120	- M -
- G -	Mental Health Services Act (9600)
General Expenditures (1903)F-31	Mentally III Offender Grant (2540)
General Fund Other – Debt Service (1906)F-35	Microenterprise Business (2110)H-102
General Revenue (1101) F-59	-0-
General Services (1117)F-102	Office of Family Violence Prevention (5500) H-18
Grand Jury (2400) F-36	Other Public Defense (6730)F-37
Grants/Programs Administration (1570)	- P -
- H -	Parks & Recreation (7000)H-106
H&SS – Administration (7501)J-8	Pension Debt Service Fund (8006)F-65
H&SS – Assistance Programs (7900)J-40	Probation (6650) H-66
H&SS – Behavioral Health (7780)J-12	Promotion (1750) F-29
H&SS Capital Projects (2490)	Public Art Projects (1630) G-8

Index

Public Defender (6530)H-22	Solano County Fair (2350)M-9
Public Facilities Fee (1760)	Special Aviation (9050)F-119
Public Works (3010)I-1	Survey Monument Preservation (1950) H-96
Public Works Improvements (3020)l-11	Surveyor/Engineer (1904)
- R -	- T -
Real Estate Services (1640)F-110	Tax Collector/County Clerk (1300)F-70
Recorder (2909) F-47	Tobacco Prevention & Education (7950)
Recorder/Micrographic (4000) F-50	Treasurer (1350)F-75
Regional Transportation Project (3030)I-10	- U -
Registrar of Voters (1550) F-97	Urban Areas Security Initiative (2538) H-53
Resource Management (2910)H-81	
Risk Management (1830) F-91	- V -
- S -	Vehicle Theft Investigation/Recovery (4052) H-58
SCIPS Replacement Project (1878) F-133	Veterans Services (5800)
Sheriff/Coroner (6550)	- W -
Sheriff Asset Seizure (4120)H-47	Workforce Development Board (WDB) (7200)
Automated Identification (4050) H-56	