

**SOLANO**  
**City-County Coordinating Council**

MEMBERS

Jack Batchelor  
Chair  
*City of Dixon*

Linda J. Seifert  
Vice Chair  
*Supervisor, Solano  
County, District 2*

Elizabeth Patterson  
*Mayor, City of Benicia*

Harry Price  
*Mayor, City of Fairfield*

Norman Richardson  
*Mayor, City of Rio Vista*

Pete Sanchez  
*Mayor, City of Suisun  
City*

Steve Hardy  
*Mayor, City of Vacaville*

Osby Davis  
*Mayor, City of Vallejo*

Erin Hannigan  
*Supervisor, Solano  
County, District 1*

Jim Spering  
*Supervisor, Solano  
County, District 3*

John Vasquez  
*Supervisor, Solano  
County, District 4*

Skip Thomson  
*Supervisor, Solano  
County, District 5*

SUPPORT STAFF:

Birgitta Corsello  
*Solano County  
Administrator's Office*

Michelle Heppner  
*Solano County  
Administrator's Office*

Daryl Halls  
*Solano Transportation  
Authority*

Sean Quinn  
*City of Fairfield*

**AGENDA**

**November 14, 2013**

Location - Solano County Water Agency, Berryessa Room,  
810 Vaca Valley Parkway, Suite 203, Vacaville, CA.

**7:00 P.M. Meeting**

**PURPOSE STATEMENT – City County Coordinating Council**

“To discuss, coordinate, and resolve City/County issues including but not necessarily limited to land use, planning, duplication of services/improving efficiencies, as well as other agreed to topics of regional importance, to respond effectively to the actions of other levels of government, including the State and Federal government, to sponsor or support legislation at the State and Federal level that is of regional importance, and to sponsor or support regional activities that further the purpose of the Solano City-County Coordinating Council.”

*Time set forth on agenda is an estimate. Items may be heard before or after the times designated.*

**ITEM**

**AGENCY/STAFF**

**I. CALL TO ORDER (7:00 p.m.)**

Roll Call

**II. APPROVAL OF AGENDA (7:00 p.m.)**

**III. OPPORTUNITY FOR PUBLIC COMMENT (7:05 p.m.)**

Pursuant to the Brown Act, each public agency must provide the public with an opportunity to speak on any matter within the subject matter of the jurisdiction of the agency and which is not on the agency's agenda for that meeting. Comments are limited to no more than 5 minutes per speaker. By law, no action may be taken on any item raised during public comment period although informational answers to questions may be given and the matter may be referred to staff for placement on future agenda.

This agenda shall be made available upon request in alternative formats to persons with a disability, as required by the Americans with Disabilities Act of 1990 (42U.S.C.Sec12132) and the Ralph M. Brown Act (Cal.Govt.Code Sec.54954.2) Persons requesting a disability-related modification or accommodation should contact Jodene Nolan, 675 Texas Street, Suite 6500, Fairfield CA 94533 (707.784.6108) during regular business hours, at least 24 hours prior to the time of the meeting.

**IV. CONSENT CALENDAR**

- a. Approval of Minutes for September 12, 2013  
(Action Item)

Chair Batchelor

**V. DISCUSSION CALENDAR**

1. Legislative Update  
(7:10 p.m. – 7:30 p.m.)

Presenters: Michelle Heppner, Legislative, Intergovernmental, and Public Affairs Officer, Solano County and Paul Yoder, Shaw, Yoder, Antwih, LLC.

2. Travis AFB (KC-10 Elimination) and P4 Program Oral Update  
(7:30 p.m. – 7:45 p.m.)  

Presenters: Bud Ross, Chair, Travis Community Consortium and Sandy Person, Vice Chair, Travis Community Consortium
3. Economic Development Principles  
(7:45 p.m. – 7:55 p.m.)  

Presenters: Sean Quinn, City Manager, City of Fairfield and Sandy Person, President, Solano Economic Development Corporation
4. Climate Action Plan Update  
(7:55 p.m. – 8:10 p.m.)  

Presenters: Robert Macaulay, Director of Planning, Solano Transportation Authority
5. C-17 Assault Strip / Commercial-Scale Wind and Solar Development Proposals  
(8:10 p.m. – 8:25 p.m.)  

Presenters: Gary Gottschall, Deputy Commander, 60<sup>th</sup> Operations Group, Travis AFB, and Bill Emlen, Director, Department of Resource Management, Solano County
6. Medical Marijuana  
(8:25 p.m. – 8:45 p.m.)  

Presenters: Bill Emlen, Director, Department of Resource Management, Solano County and/or Karen Avery, Senior Planner, Department of Resource Management, Solano County
7. CCCC 2014 Workplan Development  
(8:45 p.m. – 9:00 p.m.)  

Presenters: Michelle Heppner, Legislative, Intergovernmental, and Public Affairs Officer, Solano County

**VI. ANNOUNCEMENTS**

**VII. CCCC CLOSING COMMENTS**

**ADJOURNMENT:** The next City-County Coordinating Council meeting is scheduled for January 9, 2014 at 7:00 p.m. at the Solano County Water Agency – Berryessa Room, 810 Vaca Valley Parkway, Suite 203, Vacaville, CA.

**CITY-COUNTY COORDINATING COUNCIL  
September 12, 2013 Meeting Minutes**

The September 12, 2013 meeting of the Solano City-County Coordinating Council was held in the Berryessa Room at the Solano County Water Agency located at 810 Vaca Valley Parkway, Ste 303, Vacaville, CA 95688.

**I. Roll and Call to Order**

**Members Present**

Jack Batchelor, Chair	Mayor, City of Dixon
Linda Seifert, Vice Chair	Solano County Board of Supervisors (District 2)
Elizabeth Patterson	Mayor, City of Benicia
Harry Price	Mayor, City of Fairfield
Norm Richardson	Mayor, City of Rio Vista
Pete Sanchez	Mayor, City of Suisun City
Steve Hardy,	Mayor, City of Vacaville
Osby Davis	Mayor, City of Vallejo
Erin Hannigan	Solano County Board of Supervisors (District 1)
Jim Spering	Solano County Board of Supervisors (District 3)
John Vasquez	Solano County Board of Supervisors (District 4)
Skip Thomson	Solano County Board of Supervisors (District 5)

**Staff to the City-County Coordinating Council Present:**

Birgitta Corsello	County Administrator, Solano County
Sean Quinn	City Manager, City of Fairfield
Michelle Heppner	Legislative, Intergovernmental, & Public Affairs Officer, Solano County

**Other Staff Present**

David Okita	General Manager, Solano County Water Agency
Bela Matyas	Health Officer, Solano County Health & Social Services
Bob Macaulay	Director of Planning, Solano Transportation Authority

**Guest Speakers Present**

Paul Yoder	Legislative Advocate, Shaw/Yoder/Antwih Inc.
Nancy Bennett	Regional Public Affairs Manager, League of California Cities
Sandy Person	President, Solano Economic Development Corporation

**I. Meeting Called to Order**

The meeting of the City-County Coordinating Council called to order at 7:09 pm.

**II. Approval of Agenda**

*Chair Batchelor requested the agenda be revised move the Legislative Update first as Paul Yoder, Solano County's Legislative Advocate, would be participating via phone because he was at the Capitol listening in on hearings where action was*

*being taken in the final hours of the Legislative session. A motion to approve the revised Agenda was made by Supervisor Spering and seconded by Mayor Sanchez. Agenda approved by 12-0 vote.*

### **III. Opportunity for Public Comment**

Mr. O. Johnson presented SoFit City Challenge, the grassroots health campaign that was started in Solano County aimed at building strong cities and healthy communities. First instilled is civic pride, SoFit is a run/walk competition between cities with the city having the most participation winning. The SoFit City Challenge is scheduled annually of Family Health and Fitness Day, this year being September 28, 2013. Mr. O. Johnson noted that this year includes a Mayors Cup challenge, a police and fire challenge, and an armed services challenge. Mr. O. Johnson challenged the members of the City-County Coordinating Council to take the challenge on behalf of their cities. Mr. O. Johnson also recognized Benicia as the first city to present SoFit with a proclamation. Mayor Sanchez remarked Suisun City was working on a similar proclamation. Mayor Davis mentioned the wellness program sponsored by Kaiser aimed at more than just health issues for the citizens of Vallejo and encouraged the other mayors to consider a similar program in their cities.

### **IV. Consent Calendar**

#### **a. Approval of minutes for March 14, 2013**

*Motion to approve the May 9, 2013 minutes was made by Mayor Price and seconded by Supervisor Hannigan. Minutes approved by 12-0 vote.*

### **V. Discussion Calendar**

#### **1. Legislative Update.**

Michelle Heppner, Legislative, Intergovernmental, and Public Affairs officer for Solano County, provided a federal legislative update noting that Congress had just returned from their summer recess and were faced with several pressing issues including the unrest in Syria and three major fiscal issues that were looming. The fiscal issues included the Federal Governments spending plan or continuing resolution set to expire on October 1, the debt ceiling which is anticipated to be reach by mid-October, and the fourteen appropriations bills that have not seen much movement prior to their recess. It is anticipated there will be a 60-75 day continuing resolution to enable the government to continue normal operations. Ms. Heppner also noted the federal roll-out of the affordable Care Act which has a scheduled "soft" launch date of October 1 although the actual launch date is January 1, 2014 at which time it is anticipated that most, if not all, states would not be ready.

Ms. Heppner also provided an overview of the Covered California workshop that is being hosted by Senator Wolk and Assembly members Frazier and Bonilla. The workshop is for small business owners and scheduled for September 18th from 8-9:30 a.m.

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Paul Yoder of Shaw, Yoder, Antwih Inc., provided an update via teleconference on several issues being addressed during the final hours of the Assembly and Senate. The legislature decided to end one day earlier than planned in observance of Rosh Hashanah.

Mr. Yoder noted that several hundred bills had been gutted and amended in the last several weeks of the legislative year and that the Capitol was pretty frenzied.

Mr. Yoder noted that the major CEQA reform bill SB 731 (Steinberg) was parked for the year but that a separate measure, SB 743 (Steinberg) did incorporate traffic metric standards from SB 731. SB 743 would principally be the vehicle to facilitate construction of a new downtown arena for the Kings by creating some expedited CEQA review, limiting injunctive relief, etc.

Mr. Yoder also mentioned that the Governor had been signing a relatively high number of bills and that there were two schools of thought on this. The first school of thought being that the Governor was just "rubber-stamping" the legislature's work. The second school of thought being that the Governor and his staff were working hard to "telegraph" to the legislature which bills were ok, which bills needed amendments before going to the Governor, etc. Mr. Yoder cited as evidence of this the fact that the Governor had even taken extraordinary steps to ask the legislature to send him the bill to allow driver's licenses for undocumented Californians AB 60 (Alejo), the bill to increase the minimum wage AB 10 (Alejo) and the bill to regulate fracking SB 4 (Pavley).

Mr. Yoder also quick referenced that CSAC and the League of California Cities had removed their opposition to SB 594 (Hill) that would place significant new restrictions on organizations that receive public funds and participate in campaign activities.

Regarding the prison over-crowding issue, Mr. Yoder discussed SB 105, which was the compromise between Senator Steinberg and the Governor. SB 105 appropriated over \$300 million; the method of implementation will ultimately depend on whether the courts force the State to shed as many as 9,000 prisoners during the current fiscal year. SB 105 has provisions that could potentially build upon the SB 678 model already being implemented in most counties.

Nancy Bennett, the representative for the League of California Cities, noted that this year was an "OK" year for the League in that the League has rebuilt relationships. Ms. Bennett reiterated the concerns the League had regarding SB 594 and applauded the efforts cities put forward to get appropriate amendments to enable the League to change its oppose position on the bill.

Ms. Bennett noted a similar approach with AB 325 (Alejo), the housing element bill that would have extended the statute of limitations leaving local agencies more vulnerable to law suits.

In the area of redevelopment dissolution, Ms. Bennett noted there were a few bills with technical clean-up language that were moving through the Legislature. She also noted Senator Wolk's bill on Infrastructure Financing Districts which the Senator held in fear of veto by the Governor and is now a two-year bill. The League is hopeful that bill would make it to the Governor's desk.

Ms. Bennett reiterated the water bond bills that were scheduled for hearing later in September. Regarding CEQA, Ms. Bennett noted that Senator Steinberg's bill that gave a CEQA exemption to the Sacramento Kings arena.

In closing, Ms. Bennett reminded the group that the League of California Cities annual conference was the following week and urged the mayors to attend.

## **2. Health Care Reform Update**

Bela Matyas, Solano County's Health officer, provided a comprehensive update on healthcare reform and implementation as it pertains to the Federal Affordable Care Act (ACA). Mr. Matyas noted the Affordable Care Act was signed into law in 2010 with the notion that it would be fully implemented in 2014. Mr. Matyas noted there are several provisions that affect who is covered under the ACA particularly with regards to Medicaid. It was also noted that between 3 and 4 million would remain uninsured by 2019, including undocumented individuals and anyone who chooses to pay the penalty rather than the insurance. Mr. Matyas noted that 74,000 resident in Solano County are on Medi-Cal and with the expansion of Medi-Cal to 138% of the Federal Poverty Level, an additional 8,900 residents would be eligible. Mr. Matyas provided an overview of potential impacts of the ACA on clinics, enrollment of eligible residents, and employers. Additional information is available at Solano County's website which can be accessed at <http://solanocounty.com/depts/hss/ees/medical/default.asp> or the State's website at <https://www.coveredca.com/>. A copy of the slide presentation is attached to the minutes for further review.

## **3. P4 (Public-Public / Public-Private) Community Partnership Initiative**

Sean Quinn, City Manager for City of Fairfield provided an overview of the P4 program and Sandy Person, President of the Solano Economic Development Corporation (EDC) provided an overview of the Travis Community Consortium (TCC). Ms. Person noted that the TCC was formed in 2003 as a result of Base Realignment and Closure (BRAC) concerns. Every city and the County participated as well as several organizations such as the EDC, Solano Community College, and the Travis Regional Armed Forces Committee (TRAFIC). Current membership is comprised of City of Fairfield, Solano County, TRAFIC, Solano EDC, City of Vacaville, Travis Credit Union, City of Dixon, Solano Community College, and the City of Suisun City. The TCC employs a professional lobby group, Madison Government Affairs which is managed by the City of Fairfield. The TCC's budget is currently \$61,000. Budget has some constraints in that it does not allow for much needed advocacy travel by the lobbyist or any of the contributing organizations. Ms. Person remarked that some of the major concerns

on the horizon for the TCC are another round of BRAC and the loss of entire missions and personnel. Based on this, it is critical for the TCC to grow its membership in order to remain vigilant when these types of reduction proposals are being considered at the federal level. Ms. Person noted she is reaching out to the business community but encourages participation by all the cities in the County. Ms. Person remarked that there are potential growth opportunities for Travis AFB and we need to be united in our approach. Similarly, actions to protect resources will require a united voice.

Mr. Quinn introduced the P4 concept which was authorized in the 2013 Defense Authorization Bill under Section 331 to enter in to Intergovernmental Support Agreements (ISA) that enable military installations to partner with local governments and agencies to provide, receive, or share services of mutual benefit to the military and the agency at rates far below that which the military are able to provide using their own resources. The P4 program is aimed at reducing the cost of these services to the military installation. Unlike the Army and the Navy, the secretary of the Air Force is taking an active role in implementing P4 programs. Mr. Quinn noted that in terms of how these partnerships work is that the Air Force will take the lead in the technical aspects but the P4 program needs to start at the local government level. One important provision in the ISA is that it can be sole-sourced. The term of each ISA cannot exceed five years, which Mr. Quinn noted is not long in terms of creating long-term partnerships or if it requires capital outlay at the onset of the contract. ISA's also require reasonable wage to be paid to employees under the contract. Mr. Quinn further noted that local agencies can only partner to provide services they currently provide. The process is a seven-step process and takes six to eight months once initiated. The first step is to formulate a team of community and military leaders to identify potential partnership programs. Following is a series of table-top exercises facilitated by the Department of Defense's consultant, Booz Allen, to determine which of the proposed partnerships are most viable. The partnerships deemed most viable will be forward to draft ISA's. The caveat is that the proposed program must be supported by the Wing Commander of the base.

The consensus of the CCCC was to be supportive of the P4 program and the mayors were asked to consider membership to increase funding for the TCC. Ongoing status reports to the CCCC will continue as the process goes forward.

#### **VI. ANNOUNCEMENTS:**

Supervisor Hannigan mentioned the "Save the Bay" plastic bag campaign in San Mateo County where the County is working parallel with the cities to create a framework for a plastic bag ban. A similar concept is being done in Sonoma County. The process would be for the County to adopt a rule to ban plastic bags and would apply uniformly in every city and in the unincorporated areas of the County. Supervisor Hannigan's remarked that her concerns relate to the impacts in wildlife and water quality. Supervisor Hannigan requested the issue of banning

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plastic bags countywide be agendaized for a future CCCC meeting and include a framework for consideration.

Supervisor Sperring noted he would not be in support of a ban but instead would be supportive of funding an educational outreach program or awareness campaign to educate the community on the issue. He also posed the question whether the retailers and grocery stores could be convinced to voluntarily begin phasing out plastic bags?

Mayor Patterson remarked that she would be very supportive of banning plastic bags based on the benefits to the community.

Chair Batchelor suggested the item be brought to the CCCC Executive Committee for discussion and determination to agendaize for a future CCCC meeting.

- VII. ADJOURNMENT:** The meeting was adjourned at 8:56 p.m. The next meeting will be November 14, 2013 in the Berryessa Room at the Solano County Water Agency located at 810 Vaca Valley Parkway, Ste 303, Vacaville, CA 95688.

# Solano County Affordable Care Act Implementation

September 12, 2013

## Federal Healthcare Reform

- Patient Protection and Affordable Care Act (ACA) – signed into law in 2010
- Major provisions affecting Medicaid and the purchase of insurance go into effect in 2014
  - Income and eligibility for Medicaid
  - States have the option (per the Supreme Court) to expand Medicaid up to 138% FPL
  - Insurance Exchanges (Covered California)

## Federal Health Reform Context

### Who is covered?

- Medi-Cal expansion up to 138% FPL
  - 1.4 million newly eligible
  - 1.3 million currently eligible but not enrolled
- Health Exchange – subsidies for 138 – 400 % FPL
  - Approximately 2 million will be eligible

• Source: UC Berkeley Labor Center/UCLA Center for Health Policy Research

## Federal Poverty Level and Coverage under the Affordable Care Act (ACA)

2013 Poverty Guidelines for the 48 Contiguous States and the District of Columbia

# Persons in family household	Poverty guideline (100%)	Medi-Cal 138% FPL	CMSP Path 2 Health 200% FPL	Health Exchange Covered California 400% FPL
1	\$11,490	\$15,856	\$22,980	\$45,960
2	15,510	\$21,404	\$31,020	\$62,040
3	19,530	\$26,951	\$39,060	\$78,120
4	23,550	\$32,499	\$47,100	\$94,200
5	27,570	\$38,047	\$55,140	\$110,280
6	31,590	\$43,594	\$63,180	\$126,360
7	35,610	\$49,142	\$71,220	\$142,440
8	39,630	\$54,689	\$79,260	\$158,520

For families/households with more than 8 persons, add \$4,020 for each additional person.

## Federal Health Reform Context (cont.)

### Who remains uninsured?

- Between 3 to 4 million in 2019; 1 million due to immigration status
- Undocumented
- Anyone who chooses to pay the penalty rather than purchase insurance (penalty cheaper than premiums)

• Source: UC Berkeley Labor Center/UCLA Center for Health Policy Research

## Federal Health Reform: State Impacts

- Enrollment and eligibility changes = more people staying on Medi-Cal for longer periods of time
- Marketing for Covered California may increase Medi-Cal enrollment among existing eligibles
- Pressure to increase Medi-Cal rates to attract providers
- Federal government pays 100% of the costs of the Medi-Cal expansion in 2014 -2016, pays 90% of the costs by 2019

## Federal Health Reform: State Impacts

- Covered California
  - Marketplace for people purchasing insurance in the individual market and for small businesses
  - More transparency for consumers
  - Apples to apples comparison of products
  - Premiums and co-pays, with subsidies
  - 3-month open enrollment period

## 2013 Governor's Budget

- California to proceed with “mandatory” and “optional” expansions
- Mandatory: enrollment and eligibility changes, primarily for parents and children
- Optional: expand Medi-Cal up to 138% FPL to adults not otherwise eligible today (primarily childless adults)

## Solano County ACA Implementation Impacts Expected by January 1, 2014

- Solano County currently has 74,000 (out of 410,000 residents) on Medi-Cal
- With expansion of Medi-Cal to all individuals and families up to 138% of the FPL, estimate 8,900 individuals will be newly eligible
- CMSP currently has 7,100 enrollees up to 200% FPL in Path 2 Health who will be eligible for Medi-Cal or Health Exchange
- For individuals and families up to 400% of the FPL, estimate 16,000 – 19,000 individuals will be eligible for Health Exchange (Covered California)

### Medical Delivery Partners

## Community Health Clinics

### Solano County Clinics

Facilities located in: Vallejo, Fairfield & Vacaville

### Community Clinic Consortium:

- La Clinica: Vallejo
- Planned Parenthood Shasta Pacific: Fairfield
- Community Medical Centers: Dixon & Vacaville

### ACA Implementation Efforts:

- Health Delivery Transformation
- Workforce Capacity
- Access to Care for Remaining Uninsured

Medical Delivery Partners

## Non-Profit Hospitals Serving Solano County

### Kaiser Permanente, Sutter Solano, NorthBay Healthcare

Opportunities and Challenges for  
Hospitals Under the ACA

- Expanded Coverage and Access to Care
- Enrollment and Registration
- Impacts on Hospital Emergency Departments
- Demand for Primary and Specialty Care
- New Care Models and Improved Patient Outcomes

Medical Delivery Partners

## Status of Current Providers and Future Provider Needs

<p>Napa Solano Medical Society</p> <ul style="list-style-type: none"> <li>• Primary Care</li> <li>• Specialty Care</li> </ul> <p>David Grant USAF Hospital, Mare Island &amp; Travis Clinics</p> <ul style="list-style-type: none"> <li>• Primary Care</li> <li>• Specialty Care</li> </ul>	<p>Touro University</p> <ul style="list-style-type: none"> <li>• Increase in demand for services</li> <li>• Utilizing supportive medical staff including Physician Assistants and Nurse Practitioners</li> <li>• Technological role</li> </ul> <p>Solano Community College</p> <ul style="list-style-type: none"> <li>• Nursing &amp; Medical Technician Programs</li> </ul>
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Medical Delivery Partners  
**Partnership Health Plan of California**

- Partnership Health Plan (PHC) was established May 1, 1994 as the County Organized Health System for Medi-Cal Clients; PHC currently serves 14 counties
- PHC is estimating to have an additional 59,500 Medi-Cal enrollees by January 2014

**Mental Health and Substance Abuse under ACA**

- Mandated provision of services to Medi-Cal eligible clients
- Mental Health Parity and Addiction Equity Act of 2008: Counties and States are working on obtaining clarity of the Federal government interpretation under the ACA
- Under 2011 Realignment, State revenue and responsibilities for Substance Abuse and Mental Health became the responsibilities of the Counties. It is unknown if there will be sufficient revenue to meet the mandate

## ACA Impact on Employers

- Who will be impacted?
  - Government Agencies
  - Military
  - Small Businesses
- According to the 2010 US Census there are 90,814 businesses providing employment in Solano County
- According to 2012 UCLA Center for Health Policy Research 61.3% of adults and 62.5% of teens/children receive their healthcare through employment
- Employers with over 50 employees will be required to offer Health Coverage or pay a penalty

## ACA Known and Unknown

### Medically Indigent Adult Healthcare

- County obligations under Welfare and Institution Code §17000
- Unknown Residual Population: Undocumented residents, legal immigrants in the U.S. for less than 5 years
- Unknown those who choose not to enroll in a mandated insurance program
- State will take back 60% of 1991 Realignment funding to pay for State cost of ACA expansion (County & CMSP)
- Infrastructure readiness (Call Centers, IT system) timing is questionable
- Jail inmates

## Key Concepts of Healthcare Reform

- Almost everyone is eligible for coverage
  - No longer is it a question of *is* a customer eligible, but instead *for which option/program* is a customer eligible
- No “wrong door” concept
  - Customers served through various channels/access points: mail, phone, online, in-person at county offices, through community-based assisters
- High quality customer service
- Coordinated service – “horizontal integration”
  - Proactively offering customer the opportunity to apply for other services for which there is apparent eligibility, like CalFresh or CalWORKs

## ACA Enrollment Impacts

- Beginning October 1, 2013, State of California call centers will be required to answer calls within 30 seconds, calls transferred to counties are also expected to be answered within 30 seconds.
  - Fully process applications on that call (one and done)
  - Take calls for other counties to assist with required service levels
- Call centers and counties will be required to maintain extended hours
  - 8 AM – 8 PM Monday – Saturday (open enrollment periods)
  - 8 AM – 6 PM Monday – Friday, 8 AM – 5 PM Saturday (non-open enrollment)
- Counties are expected to provide access to other programs such as CalFresh and CalWORKs
- Counties are also the “Face to Face” option for ACA applications

## Potential Impact of ACA on Solano County Clinics

- **Current County Operated Clinics:**
  - Vallejo: primary care, ICC (adult psychiatry clinic), dental
  - Fairfield: adult primary care, pediatrics, ICC, dental
  - Vacaville: primary care, ICC, dental
  - Mobile dental van and primary care services
- **Clinics are Federally Qualified Health Centers (FQHC)**
  - Required to serve all clients, regardless of ability to pay

## Impacts on Clinics in Solano County

- **Current clients**
  - Medi-Cal, CMSP, Medicare
  - Private insurance (“self-pay”)
  - Uninsured
- **ACA: Expansion of Medi-Cal (to 138% FPL)**
  - Some new clients with insurance (able to pay)
  - Net impact likely minimal, because most clients will shift from CMSP

## Impacts on Clinics in Solano County

- **ACA: Enrollment of currently eligible un-enrolled clients (“woodwork effect”)**
  - More current clients who can pay (fewer uncompensated visits) and new insured clients
  - Net impact likely modest in number as 2/3 assigned to other providers, and spread out over time
  
- **ACA: Health Benefits Exchange (Covered CA)**
  - Net impact likely minimal as likely to seek services from private providers

**SOLANO  
City County Coordinating Council  
Staff Report**

**Meeting of. November 14, 2013**

**Agency/Staff: Michelle Heppner,  
Solano County Administrator's  
Office, Paul Yoder, Shaw,  
Yoder, Antwih Inc. and Nancy  
Bennett, League of California  
Cities**

**Agenda Item No: V.1**

**Title /Subject: Legislative Update**

**Background:** CCCC staff, the County's legislative advocate, Paul Yoder, and Nancy Bennett from the League of California Cities will provide an oral end-of-session update on legislative issues pertaining to the County and the cities. Below is the statistical information for the bills for 2013, the first year of the two-year legislative session.

Total number of bill introduced – 2,540 (Assembly bills - 1,85 and Senate bills – 955)

Total number of bills Chaptered – 1,003

Total number of bills vetoed – 96

Total number of bills that were gut and Amend bills – 484

The following Top 10 lists depict the topics that were most popular for 2013 bills.

Taxation	120	Taxation	22
Vehicles	54	Local Government	18
Local Government	43	Transportation	18
Elections	42	Vehicles	17
Health Care Coverage	37	Elections	15
Transportation	35	State Government	14
State Government	35	Healing Arts	13
Employment	34	Employment	12
Energy	34	Alcoholic Beverages	12
Firearms	28	Health Care Coverage	12
<b>Grand Total</b>	<b>462</b>	<b>Grand Total</b>	<b>153</b>

Top 10 "Relating To" topics  
for *all Introduced bills*

Top 10 "Relating To" topics  
for *Chaptered bills*

**Discussion:** At each CCCC meeting, staff provides a legislative update to keep members informed of activities at the State and Federal level.

**Recommendation:** Receive an end-of-session report on legislative matters of concern.

**SOLANO  
City County Coordinating Council  
Staff Report**

**Meeting of: November 14, 2013**

**Agency/Staff: Sean Quinn, City  
Manager, City of Fairfield and  
Sandy Person, President,  
Solano Economic Development  
Corporation**

**Agenda Item No: V.4.**

**Title /Subject:** 3. Economic Development Principles

**Background:**

**Discussion:**

Present and discuss the Economic Development Principles created by the City Managers Group and the Solano Economic Development Corporation.

**Recommendation:**

Approve the proposed Economic Development Principles.

Attachments:

- A. Proposed Economic Development Principles

**The mission of the Solano Economic Development Corporation is to attract, grow and maintain business and industry in Solano County that will enhance economic vitality and quality of life in our communities. The EDC works with a partnership of local government, non-profit partners, educational institutions and the private sector to achieve sustainable economic development. The EDC recognizes each community's unique attributes within the larger shared identity of the county.**

### **Principles For Economic Growth**

Solano County is centered between two mega regions, economic growth needs to build upon our location, but it is dependent on our actions, not those of others. Economic regions are not simply defined by political boundaries, but by connectivity in industry clusters, labor markets, and supporting infrastructure.

- 1) Recognize the importance of economic growth at a countywide level
- 2) Collaborate to achieve economic growth. Promote a one team approach and work cooperatively to market and promote the economic assets of our county and the benefits of doing business here.
- 3) Support and build upon a strong, well educated workforce that meets the diverse skill level needs of our businesses
- 4) Build and retain strong partnerships with and among the cities and the county on economic development projects that provide regional benefit.
- 5) Recognize the importance of investment in local and regional infrastructure that provides benefits to the county as a whole.
- 6) Facilitate and encourage new uses and development, which provide substantial and sustainable fiscal and economic benefits to the county, city and community.
- 7) Build upon the higher education resources in Solano County, such as Solano Community College, UC Davis, Touro University and CSU Maritime Academy to facilitate economic and workforce development

### **Principles for Successful Economic Development**

Good economic development means job generation, capital investment, and improved tax bases that will keep our communities strong and provide a higher standard of living and quality of life for employers, employees and residents.

- 1) Successful economic development comes from vision, teamwork, and a positive attitude.
- 2) Grow the County's industry clusters- the drivers of our local economy.
- 3) Build upon local advantages that support clusters.
- 4) Work to support, retain and help expand existing businesses.
- 5) Support small business and micro clusters
- 6) Support and build upon Travis AFB due to its role as a key economic driver for the region.
- 7) Promote agriculture and tourism on a county-wide basis
- 8) Develop selected tools and programs that provide a return on investment

- 9) Certainty in the development process, a clear understanding that time is money and support for quality development is vital for economic growth
- 10) Cities and the county shall not proactively recruit businesses from one location in Solano County to another.

**SOLANO  
City County Coordinating Council  
Staff Report**

**Meeting of. November 14, 2013  
Agenda Item No: V.4.**

**Agency/Staff: Robert Macaulay, STA**

**Title /Subject:** Climate Action Plan (CAP) Development - Update

Review of status and next steps for development of CAPs funded by a state Strategic Growth Council grant. This is a follow-up to the PG&E-funded Green Communities Program Energy Chapter Climate Action Plans (ECCAPs).

**Background:**

On July 13, 2011, the STA Board authorized staff to pursue funds from the California Strategic Growth Council (SGC) for the development of a multi-agency Climate Action Plan (CAP) and CAP Implementation Strategy, subject to endorsement from the Solano City County Coordinating Council (4Cs). Subsequently, the Pacific Gas and Electric Company (PG&E) contacted STA and stated that funds were available to assist STA in the development of a CAP focused on energy production and use. The ECCAP will cover the cities of Dixon, Fairfield, Rio Vista, Suisun City and Vacaville.

On August 11, 2011, the 4Cs requested STA take the lead in seeking an SGC grant for the multi-agency CAP and CAP Implementation Strategy. On May 10, 2012, the SGC announced that Solano County and STA were awarded \$274,000 for development of a countywide CAP and implementation plan. The CAP implementation plan will cover all 7 cities and the county.

In November and December 2012, the draft ECCAPs were presented to the Planning Commissions of Dixon, Fairfield, Rio Vista and Suisun City. All 4 Planning Commissions forwarded the ECCAPs to the City Councils, with the understanding that final hearings would not be held until the SGC-funded documents are also ready for consideration.

During the spring and summer of 2013, STA staff made presentations to the 4Cs regarding the non-energy CAPS. A public outreach meeting was conducted on June 27, 2013 at the Solano County Events Center, and was attended by approximately 20 members of the public.

**Discussion:**

STA has retained the services of AECOM, the firm that prepared the ECCAPs, to assist in the SGC CAP implementation. To date, the following milestones and steps have been completed for the SGC CAP:

- Prepared draft emissions projections for Transportation, Wastewater, Water, Solid Waste, and Off-Road sectors to complete emissions projections work started as part of EECAP. Initiated review of existing city policies/programs related to Transportation, Water, and Solid Waste emissions, and identifying policy gaps to be addressed through new CAP measures.

- Calculated draft progress toward reduction targets based on full emissions projections, statewide reductions, and previously prepared draft Energy sector reductions.
- Identified remaining emissions reductions needed to achieve 2020 targets; to be addressed through development of Transportation, Water, and Solid Waste measures.

Analysis based upon the draft ECCAP and CAP emission reduction measures and the emission reduction goals shows that several of the participating cities would not be able to meet their 2020 targets unless additional emission reduction measures are considered. AECOM is working to ensure that all preliminary measures' effectiveness is properly quantified, and that alternatives in the fields of electrical generation and solid waste disposal are able to be considered. A final recommendation on which steps to include in the CAPs that are presented to the cities will be presented to the 4Cs at its first meeting of 2014.

**Recommendation:**

Informational only.

Draft Remaining GHG Reductions Needed by 2020 for the Cities of Dixon,  
Fairfield, Rio Vista, Suisun City

<b>City of Dixon</b>	<b>MT CO<sub>2</sub>e/yr</b>
2020 Reductions Needed	25,962
Statewide Reductions	17,639
EECAP Reductions	4,815
<b>Remaining Reductions Needed</b>	<b>3,508</b>

<b>City of Fairfield</b>	<b>MT CO<sub>2</sub>e/yr</b>
2020 Reductions Needed	214,297
Statewide Reductions	113,503
EECAP Reductions	12,388
<b>Remaining Reductions Needed</b>	<b>88,406</b>

<b>City of Suisun City</b>	<b>MT CO<sub>2</sub>e/yr</b>
2020 Reductions Needed	40,418
Statewide Reductions	22,864
EECAP Reductions	2,822
<b>Remaining Reductions Needed</b>	<b>25,686</b>

<b>City of Rio Vista</b>	<b>MT CO<sub>2</sub>e/yr</b>
2020 Reductions Needed	11,869
Statewide Reductions	7,714
EECAP Reductions	1,110
<b>Remaining Reductions Needed</b>	<b>8,824</b>

**SOLANO  
City County Coordinating Council  
Staff Report**

**Meeting of: November 14, 2013**

**Agency/Staff: Bill Emlen, Director, Department  
of Resource Management Solano County**

**Agenda Item No: V.5.**

**Title /Subject:** Receive a presentation from Travis Air Force Base on the flight operations associated with the Assault Landing Zone Training Area.

**Background:**

In May of 2013, Travis Air Force Base began utilizing a permanent Assault Landing Zone facility to conduct training for combat arrival and departure maneuvers. The flight operations require low level operations at 500 feet above ground level over an extensive area of Solano County between Elmira, Dixon, Fairfield and Rio Vista. These operations are conducted over unincorporated county lands. In order to protect this area from obstructions that would affect the low level altitude training, there needs to be a restriction on the height of structures to no greater than 200 feet above ground level.

**Discussion:**

Travis made a presentation to the Board in September outlining the flight activities and land use requirements necessary to protect the airspace from obstruction. The Solano County Board of Supervisors has taken action to authorize an update to the Travis Air Force Base Land Use Compatibility Plan. This effort will begin soon and last approximately 18-20 months.

In addition, the Board of Supervisors, on November 5, 2013, adopted an urgency ordinance placing a moratorium on approvals of commercial wind and solar projects in the unincorporated area while the Travis studies are completed. A hearing is scheduled on December 3, 2013 to consider a 10 month 15 day extension. One final one year extension will also be available for the Board.

Additionally, the Solano County Airport Land Use Commission is conducting a workshop on November 14, 2013 to discuss options for an immediate amendment to the 2002 Travis Air Force Base Land Use Compatibility Plan which would provide land use regulations to protect that airspace.

**Recommendation:** Receive a presentation from Travis Air Force Base on the flight operations associated with the Assault Landing Zone Training Area.

**SOLANO  
City County Coordinating Council  
Staff Report**

**Meeting of: November 14, 2013**

**Agency/Staff: Bill Emlen, Director, Department  
of Resource Management, Solano County**

**Agenda Item No: V.6.**

**Title /Subject:** Accept a status report of the Medical Marijuana outreach program currently being conducted by County staff.

**Background:**

At its July 30, 2013 meeting, the Board of Supervisors adopted an ordinance banning medical marijuana dispensaries in the unincorporated area of the County through July 2014, and directed staff to report back on possible regulatory approaches and options for medical marijuana, including the possibility of allowing dispensaries in certain zoning districts and subject to various standards to be evaluated in conjunction with outreach efforts. At its October 8, 2013 meeting, the Board received the report and instructed staff to conduct public outreach community meetings throughout the County for the purpose of collecting citizen input regarding zoning and other issues associated with medical marijuana. County staff expects to return to the Board at its meeting of December 3, 2013 with the results of the outreach effort including possible options for regulating medical marijuana moving forward. It is not anticipated that the Board would act on a formal ordinance proposal until early summer 2014.

**Discussion:**

As part of the Board presentation on October 8, 2013, staff revealed a preliminary list of locations where medical marijuana dispensaries could potentially be located in the unincorporated area of the County based on existing commercial zoning policies. To be clear, the sites identified are not preferred alternatives in any way at this point, they were simply shown to provide insight into types and spatial distribution of commercial zoning in the county, which are the zones most likely to permit dispensaries if the current ban is ultimately lifted. In meetings with City representatives, it has been stated that many of the sites are located adjacent to City boundaries and inside the present Municipal Service Area. As a result, impacts on city services should be taken into consideration particularly law enforcement.

County staff has conducted five public outreach community meetings. The community meetings were held on: Tuesday, October 29 at the Nut Tree Airport; Wednesday, October 30 in the City of Vallejo Council Chambers; Tuesday, November 5 in Madden Hall, May Fair, Dixon; Wednesday, November 6 in the Multipurpose Room, County Administrative Center; and Thursday, November 7 in the City of Winters Council Chambers. A variety of issues, concerns and suggestions were provided which staff will share with the Board at its meeting of December 3, 2013. The County's webpage was updated to include information regarding the medical marijuana issue. As part of the outreach effort staff has met with City Planning Directors and Police representatives, the County Department of Health and Social Services, and the District Attorney.

Staff has also been evaluating other issues related to medical marijuana, including possible rules on where and how medical marijuana is cultivated, the monitoring of collectives, and other public health protections. These rules could be adopted by the Board with or independent of any decision regarding medical marijuana dispensaries.

**Recommendation: Accept a status of the Medical Marijuana outreach program currently being conducted by the County.**

Attachments:

**SOLANO**  
**City-County Coordinating Council**  
**Staff Report**

**Meeting of:** November 14, 2013  
**Agenda Item No:** V.7.

**Agency/Staff:** Michelle Heppner, Solano County

**Title /Subject:** Approve the 2014 CCCC Meeting Schedule and discuss the CCCC 2014 Work Plan

**Background/Discussion:**

The CCCC is asked to approve the DRAFT 2014 Meeting Schedule (Attachment A).

The Draft 2014 CCCC Work Plan (*Attachment B*) focuses on presentations and discussions on three general topic areas: state and federal budget and legislative impacts; Healthcare reform; Regional branding; and a workshop on Economic Diversity / Gap in Education for Future Employers. Other topics that may be of interest include: 1) Travis AFB Collaboration and Community Partnerships; 2) CalCOG – Transportation and Housing; and 3) School siting – Safe Route to Schools. The CCCC is asked to review and comment on the Draft 2014 Work Plan. Staff will seek approval of the 2014 Work Plan at the next regularly scheduled CCCC meeting, proposed for January 9, 2014.

**Recommendation:** Approve the DRAFT CCCC Meeting Schedule; and receive and review the Draft 2014 CCCC Work Plan and provide feedback on the proposed focus and potential topics.

Attachment A: Proposed CCCC 2014 Meeting Schedule  
Attachment B: Draft Proposed CCCC 2014 Work Plan

**SOLANO  
City-County Coordinating Council  
2014 Work Plan – Draft 1**

**February 13, 2014**

**Proposed meeting topics:**

- Adoption of 2014 CCCC State and Federal Legislative Platform
- Adoption of 2014 CCCC Meeting Work Plan
- Legislative Update and Report on the Governor’s January State Budget Plan
- Update Countywide Economic Diversification Project
- Update on “Moving from Poverty toward Prosperity” – Solano Safety Net Summits on Poverty
- Update on Affordable Care Act Implementation
- Discussion on Banning Plastic Bags
- Update on Affordable Care Act Implementation

**Include informational items on agenda:**

- Updated CCCC 2014 Roster

**May 8, 2014 or June 12, 2014**

**Proposed meeting topics:**

- Report on Governor May State Budget Revisions
- Legislative Update and Ballot Measures

**August 14, 2014**

**Proposed meeting topics:**

- Workshop on Economic Diversity / Gap in Education for Future Employers
- Legislative Update and Ballot Measures

**November 13, 2014**

**Proposed meeting topics:**

- End of Session - Legislative Update

**Other Suggestions/Meeting Topics**

**Proposed meeting topics:**

- Regional Branding / Marketing Solano County
- Travis AFB Collaboration and Community Partnerships
- CalCOG – Transportation and Housing (Guest Speaker)
- School siting – Safe Route to Schools

MEMBERS

Jack Batchelor  
Chair  
*City of Dixon*

Linda J. Seifert  
Vice Chair  
*Supervisor, District 2*

Elizabeth Patterson  
*City of Benicia*

Harry Price  
*City of Fairfield*

Jan Vick  
*City of Rio Vista*

Pete Sanchez  
*City of Suisun City*

Steve Hardy  
*City of Vacaville*

Osby Davis  
*City of Vallejo*

Barbara Kondylis  
*Supervisor District 1*

Michael Reagan  
*Supervisor District 5*

Jim Spering  
*Supervisor District 3*

John Vasquez  
*Supervisor District 4*

SUPPORT STAFF

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Administrator's Office*

Daryl Halls  
*Solano Transportation  
Authority*

Sean Quinn  
*City of Fairfield*

**SOLANO  
City-County Coordinating Council**

**Revised Meeting Schedule**

Meeting Location & time (unless otherwise scheduled):

Solano County Water Agency  
810 Vaca Valley Parkway, Suite 203  
Vacaville, CA 95688

7:00 p.m. to 9:00 p.m.

**Proposed 2014 Meeting Dates**

February 13	Regular Meeting
May 8 or June 12, 2014	Regular Meeting
August 14	Regular Meeting / Workshop
November 13	Regular Meeting

SUPPORT STAFF

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*City of Fairfield*