

### COMMISSION MEETING December 14, 2022 – 3:00-5:00pm 3375 Sonoma Blvd, Suite 30, Vallejo, CA 94590

Pursuant to the State of California Proclamation of a State of Emergency in response to the COVID-19 pandemic issued March 4, 2020 by Governor Newsom, and under the statutory requirements established by AB 361 (Open Meetings: state and local agencies: teleconferences), **public access to the First 5 Solano Commission Meeting will be limited**.

Commissioners and public may attend via remote meeting using the following options:

<u>Join livestream via Zoom:</u>

https://us02web.zoom.us/j/5922775330

### Join via Phone:

1-669-900-6833 Meeting ID: 592 277 5330

### Public Comments:

Public Comment may be provided: During the meeting via the phone/computer audio when the Chair calls for Public Comment on an item; or submitting written public comments to First 5 Solano via email at cfcsolano@solanocounty.com by 2:00pm on the day of the meeting.

### CALL TO ORDER / SALUTE TO THE FLAG

### I. Public Comment

This is the opportunity for members of the public to address the Commission on matters not listed on the Agenda that are otherwise within the subject matter jurisdiction of the Commission. Please submit a Speaker Card and limit your comments to 3 minutes.

### II. Consent Calendar (5 min)

- A. Approve the December 14, 2022 Commission Meeting Agenda
- B. Approve the October 19, 2022 Commission Meeting Minutes
- C. Approve the FY2023/24 Commission Meeting Calendar
- D. Adopt Resolution 2022-16 authorizing remote teleconference meetings under the State of California Proclaimed State of Emergency issued March 4, 2020, and pursuant to AB 361 requirements, for a term of December 14, 2022 to January 13, 2023.

### III. Election of 2023 First 5 Solano Commission Officers (10 min)

Consider approval of the appointment of Tyffany Wanberg as 2023 Chair and Amy Fabi as 2023 Vice-Chair of the First 5 Solano Commission *Michele Harris, Executive Director* 

IV. Positive Parenting Awareness Month Resolution (10 min) Consider approval of Resolution 2022-17 recognizing January 2023 as "Positive Parenting Awareness Month" in Solano County *Kwiana Algere, Health Education Specialist* 

### V. Financial Plans Approval (15 min)

Consider a recommendation from the Policy and Oversight Committee to approve the: A. 2023 Long Term Financial Plan B. 2023-2028 Program Investment Plan

Susan Brutschy, Applied Survey Research; Michele Harris, Executive Director

Information

Action

Action

Action

Action

#### Tiffanee Jones Amy Fabi Neely McElroy Jennifer Barton Michele Harris, ED

#### Action

#### Information

Information

Information

Information

#### VI. Legislative Platform Approval (10 min)

Consider Approval of the First 5 Solano 2023 Legislative Platform Lorraine Fernandez, Program Manager

VII. California "State of Emergency" Ends (10 min) Receive a staff report regarding the end of the California "State of Emergency" and its impacts on Commission Meetings Denise Winters, Deputy Director

ALL

KIDS

- VIII. Executive Director's Report (15 min) Receive a presentation on the 2023 Calendar Michele Harris, Executive Director; Kwiana Algere, Health Education Specialist
- IX. Commissioner Remarks (5 min)

### X. Future Agenda Items, Meeting Time/Date/Location

The Commission Meeting regularly scheduled for January 18, 2023 is cancelled. The next Commission meeting will be held on March 15, 2023 at 3:00PM at 3375 Sonoma Boulevard, Suite 30, Vallejo. Future agenda items include: Proposed Budget, Committee Report

### ADJOURN

**Vision:** All Solano County children are healthy, eager to learn, and nurtured by strong families in safe and inclusive communities. **Mission:** First 5 Solano is a catalyst that strategically advances innovative, prevention-focused approaches across systems that improve the lives of young children and their families.

The First 5 Solano Children and Families Commission does not discriminate against persons with disabilities. If you require a disability-related modification or accommodation in order to participate in the meeting, please call (707) 784-1332 at least 24 hours in advance of the meeting to make arrangements. Non-confidential materials related to an item on this Agenda submitted to the Commission are available for public inspection at the First 5 Solano business office, 3375 Sonoma Blvd Ste 30, Vallejo CA during normal business hours.

### First 5 Solano Children and Families Commission Commission Meeting

October 19, 2022, 3:00 PM – 5:00 PM 3375 Sonoma Blvd, Suite 30, Vallejo, CA

### Minutes

Commissioners present via Zoom videoconferencing: Chair Erin Hannigan, Jennifer Barton, Lisette Estrella-Henderson, Amy Fabi, Neely McElroy

Chair Hannigan called the meeting to order at 3:04 PM

### I. Public Comment

No public comment

### II. Consent Calendar

Motion:

- A. Approve the October 19, 2022 Commission Meeting Agenda
- B. Approve the August 17, 2022 Commission Meeting Minutes
- C. Adopt Resolution 2022-14 authorizing remote teleconference meetings under the State of California Proclaimed State of Emergency issued March 4, 2020, and pursuant to AB 361 requirements, for a term of October 19, 2022 to November 18, 2022.

Consent Calendar moved by Commissioner Barton; Seconded by Commissioner Estrella-Henderson

Approved 5-0-0Yea:Commissioners Barton, Estrella-Henderson, Fabi, McElroy, HanniganNay:NoneAbstain:None

### III. Recognition of Service

Motion: Adopt Resolution 2022-15 in acknowledgment and appreciation for 9 years of significant contributions by Megan Richards, Deputy Director of the First 5 Solano Children and Families Commission

Commissioners presented sections of Resolution 2022-15, honoring former First 5 Deputy Director Megan Richards and acknowledged her dedication, ample contributions, and extensive proficiency in fiscal reporting and contracting.

Approved 5-0-0 Yea: Commissioners Barton, Estrella-Henderson, Fabi, McElroy, Hannigan Nay: None

### Abstain: None

### IV. Public Hearing: FY2021/22 Annual Audit

### Motion: Approve the FY2021/22 First 5 Solano Audit

Former Deputy Director Richards introduced Eide Bailey's James Ramsey, lead partner on First 5 Solano's (F5S) Annual Audit. Mr. Ramsey noted that F5S had a clean audit, had consistent financial statements, and no internal compliance issues.

## Public Hearing: FY2021/22 Annual Audit moved by Commissioner Barton; Seconded by Commissioner Fabi

Approved 5-0-0 Yea: Commissioners Barton, Estrella-Henderson, Fabi, McElroy, Hannigan Nay: None Abstain: None

### V. Public Hearing: FY2021/22 Annual Report

### Motion: Approve the First 5 Solano submission to First 5 California for the FY2021/22 Annual Report

First 5 Solano Program Manager Lorraine Fernandez presented on the FY2021/22 Annual Report. Each year every First 5 is required by law to submit their annual report to the legislature, which includes their achievements and activities for the previous fiscal year, including performance measures and impact, systems change update, fiscal, and demographics. First 5 Solano uses results-based accountability to monitor progress, such as "How much did we do?" "How well did we do it?" and "Is anyone better off?". In terms of demographics, 12,828 residents received services; 7,059 were children 0-5, 4,503 were parents or caregivers, and 1,266 were providers. Those more likely to receive services were Black or Hispanic. Some initiatives and programs that First 5 Solano helped fund include Triple P, Help Me Grow Solano, the Vallejo First 5 Center, early childhood mental health treatment, and summer pre-k academies.

Kim Gillette of Applied Survey Research, presented on the Early Childhood Systems Change Update. First 5 Solano uses its strategic framework to improve the lives of young children and their families. Included in this framework are 4 priority areas: Health and Well-Being, Early Childhood Learning and Development, Family Support and Parent Education, and Systems Change. The goal of the Systems Change priority was to improve early childhood systems by assessing how the existing systems could be strengthened, integrated, expanded, and sustained. Ms. Gillette reported on progress made toward achieving these goals in FY2021/22.

## Public Hearing: FY2021/22 Annual Report moved by Commissioner Barton; Seconded by Commissioner Fabi

### Approved 5-0-0

Yea: Commissioners Barton, Estrella-Henderson, Fabi, McElroy, Hannigan Nay: None Abstain: None

### VI. Draft Reserve Policy

## Motion: Consider a recommendation from the Policy and Oversight Committee to approve a Commission Reserve Policy

First 5 Solano Executive Director presented on the Draft Commission Reserve Policy, previously introduced to Policy and Oversight Committee. The current reserve sits at \$13M (with obligations accounted for, the reserve sits at approximately \$9.375M). Should the Draft be approved, the policy would dictate that if the reserve falls below \$5M, future spending plans would need to be conservative so as to build the reserve back up to at least \$5M. If reserves go over \$8M, a spending plan would be developed.

## Draft Reserve Policy moved by Commissioner Estrella-Henderson; Seconded by Commissioner McElroy

### Approved 5-0-0 Yea: Commissioners Barton, Estrella-Henderson, Fabi, McElroy, Hannigan Nay: None Abstain: None

### VII. Draft 2023 Long Term Financial Plan

First 5 Solano Executive Director presented on the proposed Long Term Financial Plan (LTFP), which takes into account that Prop 10 funding is not declining as rapidly as once thought, interest is no longer a significant source of revenue, new revenue from the tax on e-cigarettes (SB 395), and there are new resources (Transitional Kindergarten) in the early childhood systems. The LTFP is designed to communicate the Commission's long-term approach to funding (which provides framework for the Program Investment Plan and budget), LTFP outlines appropriations by category and does not obligate Commission, the Financial Model is updated annually and any proposed changes to the Plan must be approved by the full Commission.

The Commission discussed the proposed plan and had no additional changes, stated that in their estimation it is ready for approval.

### VIII. Draft 2023 Program Investment Plan

Executive Director Harris presented on the Draft 2023 Program Investment Plan. The plan summarizes the programs that the Commission will be investing in over this next 5 year period. All programs have been selected for the funding available, except for a remaining \$92,000. The Commission has 4 existing programs yet to be selected for funding: EPSDT-Mental Health Treatment, Raising a Reader, Family Support in Rio Vista, and Diaper Bank. Kim, of ASR, facilitated an activity to assist Commissioners with ranking their choices of

programs to allocate to and the Commissioners (in total) ranked as follows: 1. EPSDT Mental Health, 2. Family Support in Rio Vista, 3. Diaper Bank, and 4. Raising a Reader. The two programs selected for funding were 1. EPSDT Mental Health in the amount of \$50,000 and 2. Family Support in Rio Vista in the amount of \$42,000, these two programs will be included in the Draft 2023 Program Investment Plan.

The Commission discussed the proposed plan and had no additional changes, stated that in their estimation it is ready for approval.

### IX. Executive Director's Report

Executive Director Michele Harris reported that at the next Commission meeting, scheduled for December 14<sup>th</sup>, 2022, a new slate will be presented for Commission Chair and Vice Chair. She reminded the Commission that Chair and Vice Chair are based on seniority and proposed Chair is Commissioner Wanberg while Vice Chair proposed is Commissioner Fabi.

### X. Commissioner Remarks

### XI. Future Agenda Items, Meeting Time/Date/Location

The next Commission meeting will be held on December 14<sup>th</sup>, 2022 at 3:00PM via teleconference. Support staff located at 3375 Sonoma Boulevard, Suite 30, Vallejo. Future agenda items include: Long Term Financial Plan and Program Investment Plan Approval, Committee Report, 2023 Slate of Officers, Legislative Platform

### Adjourn

Chair Hannigan adjourned the meeting at 5:10 PM.

Caitlin Brakefield, Office Assistant III

Approved:



### FY2023/24 Schedule Commission & Committee Meetings

Commission Meetings 3 <sup>rd</sup> Wednesday 3:00 pm - 5:00 pm 3375 Sonoma Blvd, Ste 30 Vallejo	Policy and Oversight Committee 1 <sup>st</sup> Monday 10:00 am - 11:30 am 3375 Sonoma Blvd, Ste 30 Vallejo
August 16	August 7
October 18	October 2
December 13	November 27
January 24	January 8
March 00	Newska 4
March 20 April 17	March 4 April 1
•	•
June 19	June 3

## Resolution No. 2022-16

### A RESOLUTION OF FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION AUTHORIZING REMOTE TELECONFERENCE MEETINGS FOR THE PERIOD DECEMBER 14, 2022 TO JANUARY 13, 2023 AS A RESULT OF THE CONTINUING COVID-19 PANDEMIC STATE OF EMERGENCY

**WHEREAS**, on March 4, 2020, Governor Newsom issued a Proclamation of State of Emergency in response to the COVID-19 pandemic; and,

WHEREAS, the proclaimed state of emergency remains in effect; and,

**WHEREAS**, on March 17, 2020, Governor Newsom issued Executive Order N-29-20 that suspended the teleconferencing rules set forth in the California Open Meeting law, Government Code section 54950 et seq. (the "Brown Act"), provided certain requirements were met and followed; and,

**WHEREAS**, on June 11, 2021, Governor Newsom issued Executive Order N-08-21 that clarified the suspension of the teleconferencing rules set forth in the Brown Act, and further provided that those provisions would remain suspended through September 30, 2021; and,

**WHEREAS**, on September 16, 2021, Governor Newsom signed AB 361 that provides that a legislative body subject to the Ralph M. Brown Act ("Brown Act") may continue to meet without fully complying with the teleconferencing rules in the Brown Act provided the legislative body determines that meeting in person would present imminent risks to the health or safety of attendees, and further requires that certain findings be made by the legislative body every thirty (30) days; and,

WHEREAS, California Department of Public Health ("CDPH") and the federal Centers for Disease Control and Prevention ("CDC") caution that variants of COVID-19 are more transmissible than prior variants of the virus, may cause more severe illness, and that even fully vaccinated individuals can spread the virus to others resulting in rapid and alarming rates of COVID-19 cases and hospitalizations (https://www.cdc.gov/coronavirus/2019-ncov/variants/delta-variant.html); and,

**WHEREAS**, the CDC has established a "Community Transmission" metric with 4 tiers designed to reflect a community's COVID-19 case rate and percent positivity; and,

**WHEREAS**, Solano County currently has a Community Transmission metric of "medium" which is still cause for concern; and,

**WHEREAS**, in the interest of public health and safety, as affected by the emergency caused by the spread of COVID-19, the FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION deems it necessary to find that meeting in person would present imminent risks to the health or safety of attendees, and thus intends to invoke the provisions of AB 361 related to teleconferencing provided that all teleconferenced meetings are conducted in such a manner that protects the statutory and constitutional rights of the parties and the public appearing before this legislative body.

**NOW, THEREFORE, BE IT RESOLVED**, by the FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION as follows:

1. The recitals set forth above are true and correct.

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- 2. The FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION finds that meeting in person would present imminent risks to the health or safety of attendees and therefore, shall conduct its meetings in accordance with Government Code section 54953(e) and all other applicable provisions of the Brown Act.
- 3. This Resolution shall take effect immediately upon its adoption and shall be effective until the earlier of (i) January 13, 2023, or such time the Board of Directors adopts a subsequent resolution in accordance with Government Code section 54953(e)(3) to extend the time during which the FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION may continue to teleconference without compliance with paragraph (3) of subdivision (b) of section 54953.

PASSED AND ADOPTED this 14<sup>th</sup> day of December 2022, by the following vote:

AYES: NOES: ABSENT:

> Erin Hannigan, Chair First 5 Solano Children and Families Commission

ATTEST:

Caitlin Brakefield, Office Assistant III First 5 Solano Children and Families Commission



DATE: December 2, 2022

**TO:** First 5 Solano Children and Families Commission

- **FROM:** Michele Harris, Executive Director
- **SUBJ:** Election of 2023 First 5 Solano Commission Officers

### Motion: Consider approval of the appointment of Tyffany Wanberg as 2023 Chair and Amy Fabi as 2023 Vice-Chair of the First 5 Solano Commission

At each December meeting, the First 5 Solano Commission elects its officers (Chair and Vice-Chair) for the next year as per its Bylaws. The Commission has a past practice of offering the chair and vice-chair officer positions to those commissioners that have joined the commission and have not yet served as an officer. Based on this tenure, these two Commissioners listed above have agreed to serve as the next Chair and Vice-Chair of the Commission.

This item brings forward a consideration to approve Tyffany Wanberg as 2023 Chair and Amy Fabi as 2023 Vice-Chair of the First 5 Solano Commission. Officers serve a term of one calendar year, beginning with the January Commission meeting.

## Resolution No. 2022-17

### RESOLUTION OFTHE FIRST 5 SOLANO CHILDREN AND COMMISSION PROCLAIMING JANUARY 2023 AS "POSITIVE PARENTING AWARNESS MONTH" IN SOLANO COUNTY

**WHEREAS**, raising children and youth to become healthy, confident, capable individuals is the most important job parents and caregivers have; and

**WHEREAS**, positive parenting strengthens family relationships, increases parents' confidence and promotes children's healthy development; and

**WHEREAS**, in Solano County families come in many forms and children are raised by parents, grandparents, foster parents, family members and other caregivers; and

**WHEREAS**, the quality of caregiving and the connection between caregivers and children is one of the most powerful predictors of children's future social, emotional, and physical health; and

**WHEREAS**, in Solano County, families can receive support from various positive parenting programs, including Triple P-Positive Parenting Program, an evidence-based program which offers parents and caregivers a "tool kit" of proven strategies to strengthen families and develop positive relationships by teaching simple strategies any parent can adopt to suit their own values, beliefs and needs; and

**WHEREAS**, multiple agencies throughout Solano County, including Bay Area Community Resources, Catholic Charities Yolo-Solano, Child Start Inc., Fairfield-Suisun Unified School District Healthy Start Family Resource Center, Parents By Choice, Rio Vista CARE, and Solano Family & Children's Services offer an array of Positive Parenting services; and

**WHEREAS**, Triple P is an effective and universal parenting intervention, serving approximately 5,300 parents of diverse backgrounds in Solano County within the last four years; and

**WHEREAS**, during the month of January First 5 Solano Children and Families Commission along with seven Triple P providers, will be increasing awareness of the importance of positive parenting and the availability of resources such as Triple P.

**NOW, THEREFORE, BE IT RESOLVED** that the First 5 Solano Children and Families Commission does hereby proclaim January 2023 as Positive Parenting Awareness Month in Solano County.

Dated this 14<sup>th</sup> day of December 2022

ERIN HANNIGAN, Chairman First 5 Solano Children and Families Commission

ATTEST:

Caitlin Brakefield, Office Assistant III



Date: December 6, 2022

**TO:** First 5 Solano Children and Families Commission

**FROM:** Michele Harris, Executive Director

- SUBJ: Financial Plans (forwarded from Policy and Oversight Committee)
- Motion: Consider a recommendation from the Policy and Oversight Committee to approve the:
   A. 2023 Long Term Financial Plan
   B. 2023-2028 Program Investment Plan

The Commission has spent the majority of 2022 planning for its upcoming 2023-2028 funding cycle and implementation of its strategic plan. The Commission is in a strong financial position and is using this Long-Term Financial Plan to articulate how it intends to utilize its resources over this next period. Additionally, the Program Investment Plan (PIP) is used to articulate the funding that the Commission intends to use over the next 5-year period, and the strategies it intends to implement to achieve its vision.

The Policy and Oversight Committee has seen and discussed both financial planning documents over its recent meetings. The Committee felt that both the Long Term Financial and Program Investment Plan were clear in respectively articulating the financial position of the Commission and articulating the use of funds over the next 5 year period toward the highest needs as identified by data-driven decisions by the Commission. The Committee recommended that both documents be moved forward for Commission approval.

In October, the Commission saw drafts of both its Long Term Financial Plan and Program Investment Plan and agreed that these documents were ready for Commission approval.

The attached Draft 2023 Long Term Financial Plan (Attachment A) and 2023-2028 Program Investment Plan (Attachment B) are included for Commission approval.



# FIRST 5 SOLANO

## 2023 LONG TERM FINANCIAL PLAN UPDATE

DRAFT DECEMBER 14, 2022



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### I. Introduction and Background

### Introduction

The First 5 Solano Children and Families Commission's (First 5 Solano) Long Term Financial Plan (LTFP) is designed to directly support the Commission's Strategic Plan and its ongoing investments. It provides a framework that helps the Commission view the long-term financial impacts of First 5 Solano's program and system change investments that support activities and services for children and families in Solano County.

In 2004, First 5 Solano was one of the first Commissions in California to establish a LTFP with previous updates taking place in 2013 and 2016; each update adjusted for differing levels of investments and considered changes in the landscape of the Commission. This 2023 LTFP Update again establishes a consistent level of investment and considers multiple changes in the landscape, including:

- Proposition 10 tobacco tax funds are not declining as rapidly as once projected
- Interest is no longer a significant source of revenue
- First 5 Solano has diversified and increased its revenue portfolio to include more grant funds as well as funds from the state budget and other public sources resulting in an average of \$2 million secured annually for the last 4 years
- Since 2018, the Commission has been budgeting program expenditure based on the amount of anticipated revenue. In these years, revenue has come in higher than expected and program expenditure has been lower than budgeted which has led to an increase in the Commission's reserve
- SB 395 went into effect July 2022 which provided a new tax on electronic cigarettes at a rate of 12.5% of the purchase price; 12% of the funds collected will be going to First 5s; there were no projections available to measure the effects of this change on tobacco tax collection
- It is an unknown whether a ban on flavored tobacco/nicotine products will go into effect in 2023; if it does, the effects of this ban on tobacco tax revenue are unknown
- There have been new state and federal resources directed toward early childhood which have changed the landscape for how the Commission should consider their investments, such as the implementation of Transitional Kindergarten for all 4-year-olds in California, a monumental investment in young children by the State.

It is within this changing financial landscape that the Commission once again looks forward to the future impact it can make for children and families in Solano County.

### **Background**

The overarching goal of the LTFP is to provide a guiding framework for financial decisions made by the First 5 Solano Commission in support of the Commission's Strategic Plan.

More specific goals include:

- Clarify and make explicit the sources and uses of funding.
- Establish a strategic and predictable rate of annual grant spending.

- Develop future-year projections for expectation and use of Commission resources that can be updated annually based on actual financial data.
- Provide a systematic approach to financial decisions that incorporate an understanding of both short- and long-term implications for each decision.
- Support sustainability work to address the decline of Proposition 10 tobacco tax.

The LTFP is one of several tools (see Appendix A, "Interrelationship of Planning Tools") that provide the Commission with the financial framework it needs to make difficult choices among many worthy potential funding priorities.

While it is important to know what the Long Term Financial Plan *is*, it is equally important to know what it *is not*. The LTFP does not name specific programs that will receive funding and does not dictate First 5 Solano's future financial obligations, appropriations, or funding commitments; rather, it describes First 5 Solano's fiscal landscape now and in the future.

The First 5 Solano Long Term Financial Plan model is updated annually with actual revenues and expenditures. The Commission periodically reviews the assumptions that support the financial model and determine any changes that are warranted. The LTFP is also used to support ongoing Program Investment Plans and the annual budget process.

### Long Term Financial Plan Principles

This Financial Plan's principles provide guidance and procedures for the use of and revisions to the LTFP.

- 1. The LTFP is designed to communicate the Commission's long-term approach to funding; therefore, revenues and expenses are estimated over a multi-year horizon.
- 2. The Commission uses the LTFP as the framework for development and/or updating of its Multi-Year Program Investment Plan and Annual Budget.
- 3. The LTFP outlines funding appropriations by category; it does *not* obligate the Commission to actual contracts or awards of funding.
- 4. The financial model is updated annually based on actual data and to validate the LTFP assumptions. Updates are brought to the Commission, as appropriate.
- 5. Changes to the LTFP are approved by the Commission.

### First 5 Solano's Financial Status

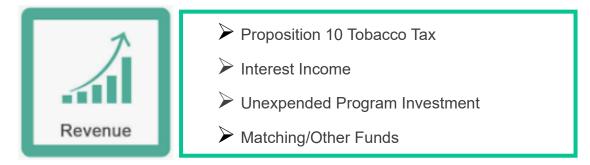
First 5 Solano's financial status at the close of FY2021/22 is as follows:

- Proposition 10 revenues are \$3.4 million with a 1.7% annual rate of decline.
- The FY2022/23 budget is \$4.7 million in revenue and program/admin expenses
- Commission's reserves are at approximately \$13.5 million. Of this amount:
  - \$2.1 million is obligated to the Fairfield First 5 Center.
  - \$1.63 million is obligated to the Vallejo Early Learning Center.

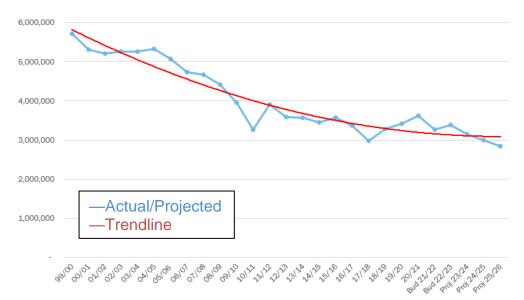
### **II.** Financial Assumptions

The Commission's LTFP is grounded in financial assumptions which are made to provide a level of stability of expenditure and services in the community for young children. These assumptions include definitions and financial forecasting and have evolved over time to consider the current financial landscape.

Financial assumptions are categorized below by revenue, expenditure, and reserves.



- Proposition 10 Tobacco Tax Proposition 10 revenues are the taxes on cigarettes and Other Tobacco Products (OTPs) that are collected at the state level and distributed to all 58 counties based on birth rate. Since the last LTFP, there have been several changes in the Proposition 10 revenues:
  - a. The actual rate of decline of proposition 10 tobacco tax has begun to level off slightly, with the rate of revenue actually increasing from FY2017/18 through FY2020/21. The California Department of Tax and Fee Administration (CDTFA) projects the rate of decline to be about 1.7% annually for the next ten years; approximately half of the previous estimated rate of decline.



Proposition 10 Tobacco Tax Revenue over time

- b. In 2016, an additional \$2 tax per pack of cigarettes was enacted for the California Healthcare, Research, and Prevention Fund (Proposition 56). This led to a decrease in Proposition 10 funds for First 5s due to fewer people smoking, but there is a clause in the proposition providing backfill to First 5s so there is no net revenue loss.
- c. In 2017, the definition of Other Tobacco Projects (OTPs) which are taxed was expanded to include electronic smoking devices. As all OTPs only account for approximately 11% of Tobacco Tax Revenue, this provided a relatively small increase to the tax revenue collected.
- d. SB 395 went into effect July 2022 which provided a new tax on electronic cigarettes at a rate of 12.5% of the purchase price; 12% of the funds collected will be going to First 5s; there were no projections available to measure the effects of this change on tobacco tax collection
- e. In 2020, the state passed SB 793 which bans the sale of flavored tobacco products and would have the effect of decreasing the overall sales of and taxes on tobacco products. The law was postponed pending the outcome of a referendum on the November 2022 ballot that would repeal its provisions. The original State level estimates showed the decrease in First 5 Solano's Proposition 10 revenue would be approximately \$600,000 annually. However, the state estimates were characterized by another analysis as very steep. First 5's experience has been that generally the CDTFA is conservative in their revenue estimations.

Historically, the financial planning model in the Commission's LTFP uses statelevel projections provided by the CDTFA for Proposition 10 revenues. As the First 5 Solano Commission needed to make decisions regarding their ongoing level of spending prior to the outcome of the November 2022 ballot measure, the Commission provided direction to budget for the average between the high and low County-level estimates (high estimate-if no flavor ban takes place; low estimate-if the favor ban gets implemented).

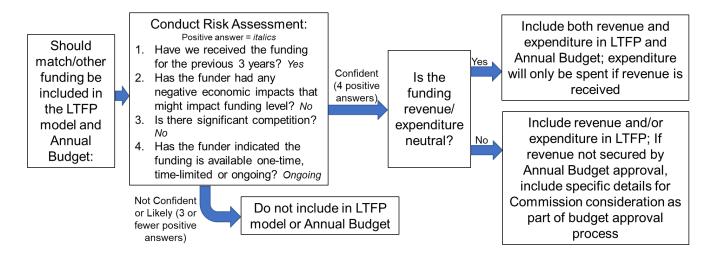
Based on these assumptions, the average annual Proposition 10 over the next 5 years (FY2023/24-FY2027/28) is estimated at \$2,930,000. This will be adjusted in the planning model as the results of the referendum are known.

- Rate of interest earnings As an Agency of the County, the Commission's funds are managed by the Solano County Treasurer's Office and invested in the County Investment Pool following the Solano County Investment Policy. Interest rates have varied over the last 5 year period from a high of 1.83% to a low of 0.29% for an average of 1.03%. For this LTFP, interest is estimated to generate \$125,000 annually, or approximately a 1% rate of return on the Commissions Trust Fund.
- Unexpended program investment The Commission has historically underspent its budget due to vacancies in staffing, under-spending in services and supplies, and under-spending in grant and program areas. The past LTFP model included an estimated 5% in unexpended program investment due to under-spending in the annual budget.

Analysis of the last 4 years showed actual underspending varied between 16%-31% with an average of 22%. Based on this information, this LTFP budgets for 15% underspending; this means that *budgeted* expenditure at approximately \$640,000 more than anticipated revenue with the goal that *actual* expenditure comes in closer to *actual* revenue.

4. Matching/Other funds – Matching funds or other funding, such as grants, may be secured via multi-year contracts, year over year on an annual basis, or one-time. Previous long-term financial plans only included funding from sources other than Proposition 10 if they were fully secured (e.g. in contract). However, in the last 5 years, the Commission has done a significant amount of work to raise its profile and secured other resources resulting in an average of \$2 million secured annually in the First 5 Solano budget for the last 4 years. This triggered a reevaluation of how matching/other funds are considered in the Commission's LTFP.

Based on the increase in matching/other funds, matching/other funds will be considered for inclusion in the LTFP based upon a Risk Assessment as detailed below:



Utilizing the Risk Assessment and flow chart, the following funding sources are included in the Commission's LTFP:

- Mental Health Services Act (MHSA): Since 2008, First 5 Solano has received \$600,000 annually in matching funds from MHSA Prevention and Early Intervention for early childhood mental health prevention and early intervention services. Most recently, this has been used to partially fund developmental screenings, Triple P Parent Education, and the Help Me Grow Solano resource and referral program. The MHSA funds meet all 4 questions in the Risk Assessment giving it a rating of "Confident" and the funding is revenue/expenditure neutral as the revenue is only received if there is a corresponding qualifying expenditure.
- Kaiser Permanente: First 5 Solano has received between \$25,000-\$40,000 annually to fund services at the Vallejo First 5 Center. While the grant does require an annual application, it is by invitation only, so there is not significant competition meeting the criteria in the Risk Assessment. The funding is also revenue/expenditure neutral as it is used to fund services at the First 5 Center. \$25,000 is included in the Commission's LTFP.

- Yocha Dehe Wintun Nation: Since 2020, Yocha Dehe Wintun Nation has provided \$300,000 annually to support the Vallejo First 5 Center. Based on the Risk Assessment and flow chart, these funds are included in the Commission's LTFP.
- County General Fund: First 5 Solano has historically provided contract management services to the Solano County Board of Supervisors for contracts related to the Community Investment Fund. The county provides \$65,000 in reimbursement for staffing related to the management of these contracts. As this funding is expected to be ongoing and meets the criteria in the Risk Assessment and flow chart, it is included in the Commission's LTFP.

The revenue from these four funding sources totals \$990,000. Other funds sources which have been received which were evaluated but did not meet the criteria in the flow chart included:

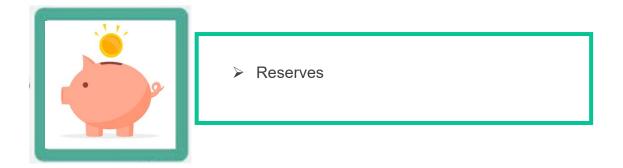
- First 5 California grants: Over the past funding cycle, First 5 Solano has received multiple grants from First 5 California including for IMPACT quality early learning and Home Visiting Coordination. First 5 California has not announced its funding strategy for grants beyond FY2022/23 and therefore these are not included. Should First 5 Solano secure funding and a contract with First 5 California via a Request for Applications, this will be included in LTFP model updates as appropriate.
- Public and private project-based one-time grants: Over the past 5 years, First 5 Solano has been successful in obtaining one-time grants or funding from both public sources, such as the state budget, the City of Vallejo, or private sources, such as foundations, for projects such as the renovations at the Vallejo First 5 Center, the launch of the Fairfield First 5 Center, and the renovations of the Vallejo Early Learning Center. As these grants have been one-time in nature, they are not included in the Commission's LTFP.

In addition, the Commission has outlined principles for seeking other funding. There are benefits and drawbacks for seeking various sources which should be considered and general principles with which First 5 Solano will evaluate other funding sources are:

- Where possible, connect nonprofit and community partners directly to funding opportunities and funding relationships and assist them as needed to be competitive and access resources
- Evaluate return on investment, especially for smaller funding opportunities
- Do not compete in opportunities in which other community partners are competing, unless there are multiple awards available
- Focus on opportunities which bring in additional funding to Solano County or to the early childhood system (making Solano's "pie" bigger)
- Assist early childhood system by providing in-kind coordination, backbone support, and local match resources, where applicable.



- Administration: Administrative costs are characterized following the Commission's Administrative Cost Policy and include salary, benefits, services, and supplies associated with supporting the Commission and general operations. Per the Commission's Administrative Cost Policy, Administrative costs can be no more than 15% of the Commission's overall budget. For this LTFP, Administrative costs are calculated at an average of \$460,000 annually.
- 2. Program: Contracted/professional services expenses by priority area as allocated in the Commission's Program Investment Plan. In addition, program expenses include salary, benefits, services, and supplies associated with implementing and monitoring the Commission's investments and operating internal programs, such as: Community Engagement, Community Responsive Minigrants, and Systems Change. Program expenditures are the vast majority of the Commission's budget and are calculated at an average of \$4,105,000 annually.
- 3. Evaluation/Data Collection: Evaluation expenses are related to data collection and evaluation of the Commission's investments and are calculated at \$120,000 annually.



**Reserves** – The Commission holds a Reserve account with the Solano County Treasury. The Reserve account holds the balance of unspent funds from prior years.

The Commission receives revenues and makes expenditures from its annual budget throughout the Fiscal Year. Annual expenditure is first reimbursed by applying the current year Proposition 10 revenue and other current revenue, such as interest, matching funds, and grants. At the close of the Fiscal Year, if there is revenue that is not spent during the year, that amount is added to the Reserve, increasing the next year's beginning Reserve balance. If expenditure is more than revenue received in a Fiscal Year that amount is withdrawn from the Reserve, decreasing next year's beginning Reserve Balance. These amounts are further illustrated below for the period of FY2018/19-FY2021/22:

	Actual FY2018/19	Actual FY2019/20	Actual FY2020/21	Actual FY2021/22
Reserve (Beginning)	8,353,676	▶ 9,751,039	▶ 9,721,402	▶ 10,795,044
Total Revenue	4,876,545	5,401,853	5,301,056	6,810,216
Total Expenditure	3,479,182	5,431,490	4,227,414	4,042,020
Net	1,397,363	(29,637)	1,073,642	2,768,196
Increase/Decrease				
Reserve (Ending)	9,751,039	9,721,402	10,795,044	13,563,240

First 5 Solano had been intentionally spending its Reserve until 2012 when the Commission became concerned that First 5 Solano would no longer have a reserve if spending continued at that level. The Commission worked over the 2012 funding cycle to bring revenues in line with expenditures. Since 2018, the Commission has no longer been budgeting for a draw on reserve to meet its obligations. In addition, as noted above, Proposition 10 tobacco tax has not declined as rapidly as initially projected and the Commission has been successful in bringing in additional revenue, which has led to the Commission adding to its reserve over the last 5-year period.

This increase in Reserve balance led the Commission to implement a Reserve Policy in which the Commission aims to maintain a Reserve balance between \$5 million and \$8 million and outlines the actions the Commission will take should the Reserve balance go above or below this amount.

### **III.** Framework for Investment

First 5 Solano utilizes the projections from the LTFP to identify a multi-year stable level of expenditure through its Program Investment Plan. This allows the Commission to allocate funding to programs over a multi-year time period giving stakeholders a predictable level of program investment and stability in services in the community.

To identify the funds available for programs to support implementation of the Commission's Strategic Plan, based on the assumptions described above, the total anticipated revenue over the next 5 years is \$4,685,000. This is broken down by revenue source in the following table:

Revenue Source	Average Annual Projected Amount
Proposition 10	2,930,000
Interest	125,000
Other Funding	
(MHSA, Kaiser, Yocha Dehe, General Fund)	990,000
Underspending	640,000
Total Revenue	4,685,000

Based on the required expenditure categories, the Commission's multi-year expenditure plan is as follows:

Expenditure Category	Average Annual Projected Amount
Evaluation	120,000
Administration	460,000
Program	4,105,000
Total Expenditure	4,685,000

The \$4,105,000 within the Program expenditure is further broken down into multiple categories as identified in the table below:

Program Expenditure	Description	Average Annual Projected Amount
Program Staffing and Operations	Internal First 5 Solano staff and supplies to operate programs, such as program planning, procurement, contract monitoring, etc.	820,000
Priorities 1-3	Programs delivered via community partners to support the Commission's Strategic Plan Areas 1-3	2,565,000
Priority 4: Systems Change	Internal First 5 Solano staff and program expenses directly attributable to the Commission's Systems Change Priority Area	600,000
Community Engagement	Internal First 5 Solano expenses related to community engagement, such as Community Responsive Mini grants, the community information calendar, events, etc.	120,000
Total Program Expenditure		4,105,000

Taking into account both revenue and expenditure, as well as First 5 Solano or other matching funds which generally have restrictions on how they can be utilized, the Commission's Revenue and Expenditure Projection for the next 5 year period is identified in the table below:

5-Year Revenue and Expenditure Projections				
	First 5 Solano		Average Annual	
Revenue Category	Funds	Other Funds	Projected Amount	
Proposition 10	2,930,000		2,930,000	
Interest	125,000		125,000	
Other Funding (MHSA, Kaiser, Yocha Dehe, General Fund)		990,000	990,000	
Underspending	640,000		640,000	
Total Revenue	3,695,000	990,000	<b>→</b> 4,685,000	
	First 5 Solano		Average Annual	
Expenditure Category	Funds	Other Funds	Projected Amount	
Evaluation/Data Collection	120,000		120,000	
Administration	460,000		460,000	
Program Staffing and Operations	755,000	65,000	820,000	
Priorities 1-3	1,640,000	925,000	2,565,000	
Priority 4: Systems Change	600,000		600,000	
Community Engagement	120,000		120,000	
Total Expenditure	3,695,000	990,000	<b>4,685,000</b>	
Change in Fund Balance	0	0	0	

As past practice with the LTFP, the 2023 LTFP funding model utilizes the FY2023/24 level of spending with a stable level of funding up to FY2027/28 and projects out to FY2032/33. (See Appendix C: Financial Model for more detail.) However, if the Commission makes future financial decisions or actuals come in significantly different than projections, this would change the LTFP model and the financial outlook of the Commission.

### **APPENDIX A: Interrelation of Planning Tools**

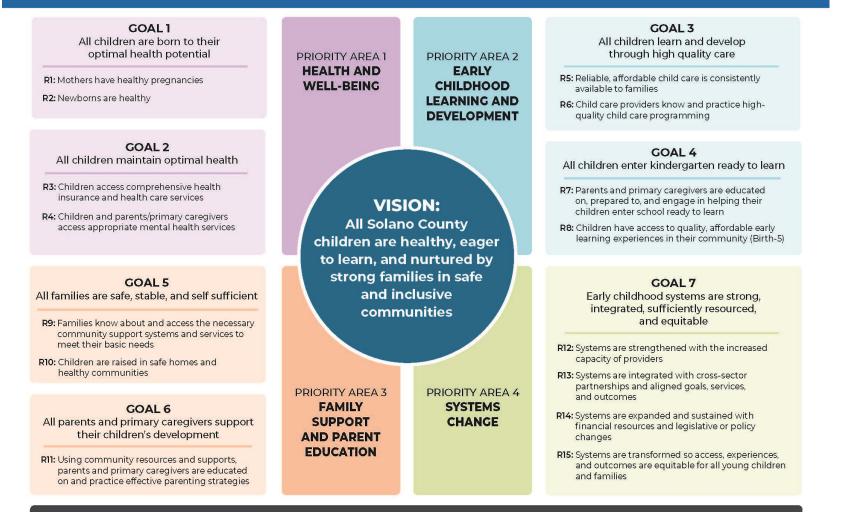
	Strategic Plan & Systems Change Action Plan	Long Term Financial Plan	Multi-Year Program Investment Plan	Annual Budget
Purpose	Sets vision, mission, values, priority areas, goals, and results	Provides long-term policies and projections for funding priorities	Communicates how funds will be allocated toward strategies that contribute to strategic goals and results	Translates vision into action through detailed spending plan
Key Functions	<ul> <li>Describes vision and role of First 5 Solano in achieving that vision</li> <li>Outlines values First 5 Solano will adhere to in its work</li> <li>Sets strategic goals and results within priority areas</li> <li>Offers sample strategies to achieve the goals and results</li> </ul>	<ul> <li>Forecasts funding by type of revenue or expense</li> <li>Quantifies amount of program investment each year</li> <li>Establishes policies on use of financial resources</li> </ul>	<ul> <li>Reviews recent allocations against LTFP policies</li> <li>Directs program investment funds to initiatives aligned with strategic priority areas, goals, and results</li> <li>Provides a timeline for funding</li> </ul>	<ul> <li>Provides specific forecasts and expenditure plans by revenue and expense accounts</li> </ul>
Scope	Broad	Broad	Moves from broad to specific	Specific
Planning Horizon	Generally 5 years	10 years	Generally aligns with Strategic Plan	One year
Does not…	Make specific spending commitments	Obligate future Commissions to specific funding or authorize contracts	Specify grantees or contracts	Guarantee future funding to current grantees

Adapted from Proposition 10 Financial Planning Guidebook, June 2002, page 18

### **APPENDIX B: First 5 Solano Strategic Framework**



MISSION: First 5 Solano is a catalyst that strategically advances innovative, prevention-focused approaches across systems that improve the lives of young children and their families.



VALUES: EQUITY - ACCESSIBILITY - SUSTAINABILITY - ADVOCACY - COLLABORATION - RESPECT

### **APPENDIX C: Financial Model**

				FY2	023/24-FY2027	//28			FY2	028/29 & Beyo	nd	
CATEGORY	Actual FY2021/22	Budgeted FY2022/23	Projection FY2023/24	Projection FY2024/25	Projection FY2025/26	Projection FY2026/27	Projection FY2027/28	Projection FY2028/29	Projection FY2029/30	Projection FY2030/31	Projection FY2021/32	Projection FY2032/33
REVENUE												
Fund Balance (Beginning)	10,795,044	13,563,240	12,685,440	12,905,312	12,973,147	12,966,550	12,872,251	12,692,881	12,466,750	12,194,653	11,877,372	11,515,675
Tobacco Tax - Prop 10	3,466,687	3,388,594	3,149,872	2,997,835	2,923,403	2,835,701	2,750,630	2,703,869	2,657,903	2,612,719	2,568,303	2,524,642
Interest	39,102	53,211	125,000	125,000	125,000	125,000	125,000	125,000	125,000	125,000	125,000	125,000
Matching Funds	762,841	1,003,519	600,000	600,000	600,000	600,000	600,000	600,000	600,000	600,000	600,000	600,000
Other	2,541,586	70,000	390,000	390,000	390,000	390,000	390,000	390,000	390,000	390,000	390,000	390,000
Unexpended funds returned to LTFP		283,849	640,000	640,000	640,000	640,000	640,000	640,000	640,000	640,000	640,000	640,000
TOTAL REVENUE	6,810,216	4,799,173	4,904,872	4,752,835	4,678,403	4,590,701	4,505,630	4,458,869	4,412,903	4,367,719	4,323,303	4,279,642
Total Available Resources	17,605,260	18,362,413	17,590,312	17,658,147	17,651,550	17,557,251	17,377,881	17,151,750	16,879,653	16,562,372	16,200,675	15,795,317
APPROPRIATIONS												
Program Priorities 1-4	3,339,719	4,999,522	3,985,000	3,985,000	3,985,000	3,985,000	3,985,000					
Salaries, Benefits, Services and Supplies	650,375	551,508	820,000	820,000	820,000	820,000	820,000					
Priority 1 - Health and Well Being	373,594	505,375										
Priority 2 - Early Care & Education	524,506	752,337	2,565,000	2,565,000	2,565,000	2,565,000	2,565,000					
Priority 3 - Family Support & Parent Education	857,182	1,080,595										
Priority 4 - Systems Change	401,389	483,867	600,000	600,000	600,000	600,000	600,000					
Other	532,673	1,625,840	120,000	120,000	120,000	120,000	120,000					
Evaluation & Data Collection	151,450	110,400	120,000	120,000	120,000	120,000	120,000					
Total Program	3,491,169	5,109,922	4,225,000	4,225,000	4,225,000	4,225,000	4,225,000					
Administrative												
Total Administrative	550,851	567,051	460,000	460,000	460,000	460,000	460,000	-	-	-	-	-
Administrative Percentage	14%	10%	10%	10%	10%	10%	10%	0%	0%	0%	0%	0%
TOTAL APPROPRIATIONS	4,042,020	5,676,973	4,685,000	4,685,000	4,685,000	4,685,000	4,685,000	4,685,000	4,685,000	4,685,000	4,685,000	4,685,000
Net Increase/Decrease	2,768,196	(877,800)	219,872	67,835	(6,597)	(94,299)	(179,370)	(226,131)	(272,097)	(317,281)	(361,697)	(405,358)
Fund Balance (Ending)	13,563,240	12,685,440	12,905,312	12,973,147	12,966,550	12,872,251	12,692,881	12,466,750	12,194,653	11,877,372	11,515,675	11,110,317



## PROGRAM INVESTMENT PLAN 2023 – 2028 FUNDING CYCLE

DRAFT DECEMBER 14, 2022



### First 5 Solano Program Investment Plan: 2023 – 2028 Funding Cycle

### I. Introduction

The First 5 Solano Children and Families Commission's Program Investment Plan for the 2023-2028 funding cycle identifies the initiatives and programs that the Commission intends to implement in support of its Strategic Plan over the next five years. During the time of this Program Investment Plan (PIP), the Commission will oversee over \$15.8 million in programmatic investments to support the Commission's mission and vision for Solano's young children and generate tangible results for children and families. This PIP establishes the Commission's sustainable funding level for the next 5 years at \$4.685 million annually including matching funds; this is the amount at which it is projected that expenditures and revenues are balanced and no use of Commission reserves is required.

During this five-year period, for the first time the Commission includes unsecured matching funds in its PIP, demonstrating its continued commitment to work alongside funding partners to achieve similar goals and maximize resources.<sup>1</sup> These efforts further establish First 5 Solano in its role as one member of a larger group of agencies dedicated to supporting the early childhood system.

At the start of this PIP, the Commission has a healthy reserve and for the first time, has decided to develop a Reserve Policy. This Reserve Policy articulates the circumstances in which the Commission may spend from its Reserve or may reduce ongoing spending to conserve funds to rebuild its Reserve. The Reserve Policy states that when the Commission has funds available to spend from its reserve, a Reserve Spending Plan will be developed. The Reserve Spending Plan is included in this PIP, which identifies dollars that may be spent during this FY2023-2028 funding cycle.

The PIP is designed to serve as a "bridge" document between the Strategic Plan, the Long Term Financial Plan, and the Annual Budget. The term of this PIP is five fiscal years – FY2023/24 through FY2027/28. During this time, the Commission's ongoing expenditure level is projected to be on par with its projected revenue level and will not draw on its reserves for ongoing programs and services.

The Commission's Strategic Plan mission is that "First 5 Solano is a catalyst that strategically advances innovative, prevention-focused approaches across systems that improve the lives of young children and their families." With this mission the Commission demonstrates its intent to think differently, be bold, pay attention to data and best practices, and be strategic in its efforts with its partners in the community to achieve outcomes for children ages 0-5 and their families.

<sup>&</sup>lt;sup>1</sup> The Commission's Long Term Financial Plan outlines a risk assessment process to identify matching funds which are highly likely to be secured and included in the Commission's Long Term Financial Plan and Program Investment Plan.

### II. Investment and Services

The Commission utilizes a multi-pronged approach, providing significant programmatic investment in the community, partnering and aligning with like-minded agencies in the community to maximize resources, and investing in system change activities. This approach is designed to allow First 5 Solano to prioritize its investments in sustainable ways that allow it to live within its means, complement other efforts happening around the county to maximize resources and achieve lasting change in the early childhood system.

The components of this multi-pronged approach are as follows:

### A. Programmatic Investment

First 5 Solano continues to sustain its commitment to support programs and services in the community that fill the most critical gaps in services across its portfolio. While no longer being able to fund entire programs, the Commission utilizes its unique position in the community to contribute to efforts as one component of larger service systems. For the first time, the Commission is including unsecured matching funds in its Long Term Financial Plan and Program Investment Plan, demonstrating the Commission's commitment to work alongside partners to achieve similar goals and maximize resources in the community.

For this funding cycle, the Commission considered multiple data and evaluation sources, including a review of community indicators of early childhood well-being, geographic analysis of high-risk areas in the county, and other data reports on best practices.

Through this data driven process, the Commission has allocated funding to the following strategies:

- Help Me Grow Solano: An evidence-based resource and referral program affiliated with the national model which includes developmental screenings and linking families to community resources
- Triple P Positive Parenting Program: An evidence-based parent education program with multiple levels from one-time light touch to intensive individual and group services to meet a wide variety of parenting needs
- First 5 Centers: Neighborhood based hubs in under resourced communities which provide a complement of services including parent child interaction classes, a community resource specialist, peer to peer support and linkages to community resources
- School Readiness: Activities to strengthen school readiness for young children such as increased articulation from other early learning programs into transitional kindergarten, information sharing for parents around TK, preschool, and early learning options, identification and solutions to fill gaps in care
- Prenatal for Black Moms: Support Solano HEALs mission to promote equity and healthy births for Black babies; bolster Solano HEALs infrastructure to have a deeper impact of Solano HEALs' strategies, including: enhancing

community leaders' and medical providers' capacity to advance equityfocused systems change through a training series, developing exclusively African American/Black Doula Prenatal Groups and increasing the doula workforce.

- Annual Grants: One-year grants to fill community gaps, provide flexibility in responding to community needs, pilot new and innovative ideas, engage with new community partners, and address time-sensitive needs between funding cycles.
- EPSDT: Provides part of the local match requirement for Medi-Cal mental health interventions via assessment and mental health treatment for young children and their parents.
- Rio Vista: Neighborhood-based family support, including case management and school readiness activities.

### Ramp Down Old/Ramp Up New Programs

The Commission is establishing a new Fairfield First 5 Center on the North Texas Recreational Facility, with an open date of April 2024. With the funding cycle beginning July 2023, the Commission has one-time savings of \$250,000 from this later program launch. The Commission also has a few programs that are ramping down and being replaced by a newer Commission effort. This one-time funding will be used to ramp down the following programs:

- Head Start Lease/Early Learning Center: First 5 Solano currently holds the lease with Solano County for the child care site on the Solano County Health & Social Services campus on Beck Avenue in Fairfield. First 5 Solano allows Child Start, Inc. to use the space at no cost to serve 36 children in Head Start/Early Head Start. The term of this lease is for 2 more fiscal years, through FY2024/25 for approximately \$55,000 annually. The Commission will pay the remaining 2 years of the lease at \$110,000 and facilitate transitioning the lease with Solano County to Child Start to continue services.
- Pre-K Academies/Childcare Supports: The Commission has long-funded pre-k academies, working to support children to be ready for school. The State of California recently expanded transitional kindergarten (TK) to provide school readiness for all 4-year olds. This is a monumental change for the TK-12 system and an opportunity for many children be better prepared for school regardless of income. TK will be ramped up over the first 2 years of the Commission's funding cycle, so the Commission will fund some pre-k academies (\$80,000 in year 1 and \$60,000 in year 2 of the funding cycle) to ramp down pre-k academies as TK ramps up. This \$140,000 total is the remainder of the \$250,000 available from the late launch of the Fairfield First 5 Center.

### **B. Systems Change Efforts**

First 5 Solano continues to work with other county leaders and partners to proactively pursue opportunities that achieve its systems change goal that "Early childhood systems are strong, integrated, sufficiently resourced and equitable." While this work can be difficult to quantify, this Commission has been able to see tangible changes with this work over the last funding cycle, such as:

- COVID-19 response, with the Commission providing child care for emergency workers and PPE supplies to providers across the county
- Leveraged resources in the community for early childhood of \$4 million annually, increasing resources for multiple partners and expanding the work of First 5 Solano
- Nonprofit capacity building, assisting both agencies that are new to the field that start out with small grants, as well as training and technical assistance for established agencies
- The successful launch of a Vallejo First 5 Center and state funding secured to establish a Fairfield First 5 Center
- Planning for of an Early Learning Center in Vallejo, providing critical infant/toddler slots and expanding slots by up to 300 children

With this work, the Commission seeks to leverage existing partnerships to positively impact the early childhood system and sustain the work that has been rooted in Solano County. The Commission continues to accomplish these results by effectively blending its portfolio to complement other investments in the community which helps maximize resources and broaden the ability to meet multiple community needs alongside other early childhood entities.

### C. Reserve Spending Plan

For the first time, the Commission has decided that while its ongoing investments are articulated in its PIP, it also intends to make one-time investments from its Reserve, as appropriate, to support implementation of its Strategic Plan. According to the Commission's Reserve Policy, "should the Reserve balance be in excess of \$8 million, the Commission will develop Reserve Spending Plan in conjunction with the Program Investment Plan Update".

Commission's reserves are at approximately \$13.5 million. Of this amount:

- \$2.1 million is obligated to the Fairfield First 5 Center.
- \$1.63 million is obligated to the Vallejo Early Learning Center.

The balance of the Reserve is \$9.77 million, triggering the development of a Reserve Spending Plan, included in this PIP.

### Attachments

- A: Summary Spending Plan & Annual Program Investment Levels
- B: Reserve Spending Plan
- C: 2023 Strategic Plan Framework

### Attachment A Summary Spending Plan & Annual Program Investment Levels

Expenditure Category	First 5 Solano Funds	Other Funds in LTFP	Annual Amount
Evaluation/Data Collection	120,000		120,000
Administration	460,000		460,000
Program Staffing and Operations	755,000	65,000	820,000
Priorities 1-3	1,640,000	925,000	2,565,000
Priority 4: Systems Change	600,000		600,000
Community Engagement	120,000		120,000
Total	3,695,000	990,000	4,685,000

### Summary Spending Plan

### **Annual Program Investment Levels**

Initiative	Strategies	First 5 Solano Funds	Matching Funds	Total
Prenatal for Black Moms	Systems change efforts to support better outcomes for prenatal and early parenting black mothers	100,000		\$100,000
Help Me Grow Solano	Access and linkage to services; family navigation/coordination	138,000	192,000	\$330,000
Triple P	Parent education and mental health treatment	250,000	250,000	\$500,000
First 5 Centers	Parent education; family strengthening programs with a focus on Vallejo and Fairfield	800,000	483,000	\$1,283,000
School Readiness	Supports for the early childhood education system to address impacts from new TK grade	100,000		\$100,000
Annual Grants	Small grants issued every year to fill gaps, address time-sensitive issues and spark innovation	160,000		\$160,000
EPSDT	Part of the local match requirement for Medi-Cal mental health interventions	50,000		50,000
Rio Vista	Neighborhood-based family support, including case management and school readiness activities	42,000		42,000
	Total:	1,640,000	925,000	\$2,565,000

### Attachment B Reserve Spending Plan

According to the Commission's Reserve Policy, when the Commission's Reserve is above \$8 million, the Commission will develop a Reserve Spending Plan. The Commission's Reserve balance is currently \$13.5 million, triggering the development of a Reserve Spending Plan.

While the Commission's Reserve is \$13.5 million, it is important to note that this is not the amount that is available for spending. Of the \$13.5 million:

- \$2.1 million is obligated to the Fairfield First 5 Center
- \$1.63 million is obligated to the Vallejo Early Learning Center
- \$400,000 is obligated to the Play 4 All Park in Vacaville

The balance of the Reserve is \$9.37 million, still above the \$8 million ceiling detailed in the Commission's Reserve Policy, triggering the development of this Reserve Spending Plan.

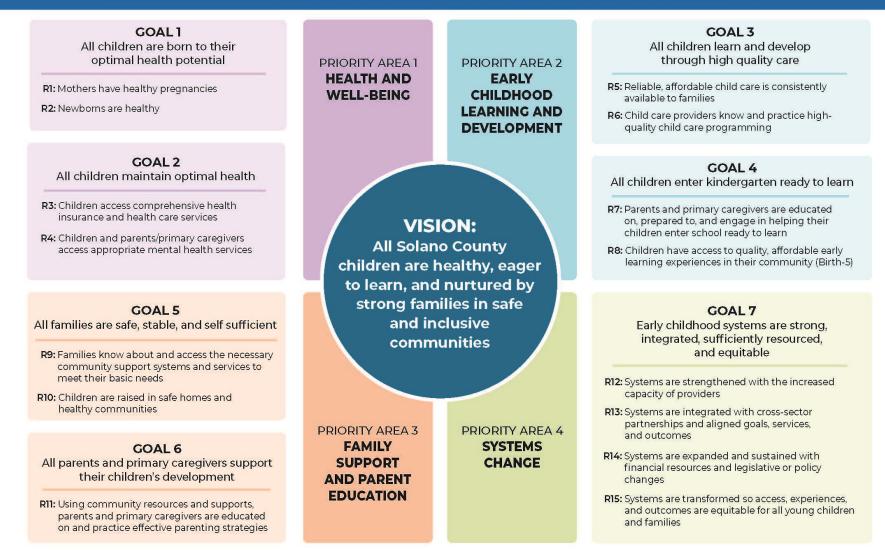
Over the FY2023-2028 funding cycle, the Commission may utilize up to \$3.37 million on investments in the community. These investments will:

- Be one-time in nature
- Align with the Commission's Strategic Plan
- Have data that supports the need in the community.

During this funding cycle the Commission has prioritized investements from its Reserve in the Vallejo Early Learning Center as well as investments which transform systems so that access, experiences, and outcomes are equitable for all young children and families. Other investments may be considered on a case-by-case basis. Any allocations from the Commission's Reserve must be allocated by the full Commission.

### Attachment C FIRST 5 SOLANO STRATEGIC FRAMEWORK

MISSION: First 5 Solano is a catalyst that strategically advances innovative, prevention-focused approaches across systems that improve the lives of young children and their families.



VALUES: EQUITY - ACCESSIBILITY - SUSTAINABILITY - ADVOCACY - COLLABORATION - RESPECT



SUBJ:	Approval of the First 5 Solano Children and Families Commission 2023 Legislative Platform
FROM:	Lorraine Fernandez, Program Manager
TO:	First 5 Solano Children and Families Commission
DATE:	December 7, 2023

**Motion:** Consider approval of the First 5 Solano Children and Families Commission 2023 Legislative Platform

The First 5 Solano Commission modifies and approves its Legislative Platform each year to incorporate changes based upon current conditions. The Commission uses this platform to weigh in and/or support/oppose legislation impacting children and families. The platform has assisted the Commission in being responsive to opportunities which are often time sensitive.

Staff has conducted the annual review of the Commission's legislative platform. As part of this process, staff reviewed the Solano County Federal and State 2023 Legislative Program and Policy Guidelines, as well as the policy platforms from the First 5 Association, First 5 California, and Children Now. These platforms were reviewed alongside the 2022 First 5 Solano Strategic Plan and Strategic Plan Framework to assure that the platform is a best fit for the First 5 Solano Commission's Strategic Plan.

As a result of staff's review of the above legislative platforms, there are no changes recommended in the attached 2023 First 5 Solano Legislative Platform under the four policy areas which include: Health & Well-Being, Family Support, Early Childhood Learning and Development, and Strong Communities. Staff has provided an update to the narrative on Page 1: "Landscape for 2023".

Attachment A: 2023 First 5 Solano Legislative Platform – Final Draft



# FIRST 5 SOLANO 2023 LEGISLATIVE PLATFORM



### PURPOSE

The ability of First 5 Solano and its partners to serve its residents and provide for a thriving and sustainable community requires support from all levels of government. As a part of this governmental structure, First 5 Solano recognizes its role as a content expert in the field of children ages 0-5 and their families. First 5 Solano has developed this legislative platform to be responsive to the changing landscape for our constituents and to allow the First 5 Solano Children and Families Commission a mechanism with which to weigh in on activities that will impact children and families.

## POLICY INFLUENCE PARTNERS

The First 5 Solano Children and Families Commission is an agency of Solano County, and as such, supports and aligns with the Solano County State and Federal Legislative Platforms. In addition, First 5 Solano partners with many outside agencies to develop and influence legislative and policy changes on behalf of the children of Solano County. This legislative platform is designed to support and enhance the work of the many partners engaged in this critical work, including Solano County, the First 5 Association, First 5 California, Children Now, First 5 Solano contractors and many others.

## THE LANDSCAPE FOR 2023

First 5 Solano strategically invests in services, supports, and resources that will achieve equity in the community and ensure all Solano County children are healthy, eager to learn, and nurtured by strong families in safe and inclusive communities. Even with all of the supports that have been provided to families during the COVID-19 pandemic, First 5 Solano continues to be deeply concerned about the challenges that children and families are experiencing, especially in our low-income communities and communities of color. As one of the most diverse counties in the nation, Solano County has been particularly affected by the disproportionate impact of the pandemic caused largely by systemic inequities, underscoring the importance of efforts to make systems fair and just for all young children and families in the county.

First 5 Solano adopted a new strategic plan in January 2022, with a renewed focus on the priority areas of Health and Well Being; Family Support & Parent Education, Early Childhood Learning and Development; and Systems Change. In the November 2022 Election, the voters passed Proposition 31, a ban on flavored tobacco products. While First 5 supports this ban, the resources from tobacco taxes are expected to be reduced by 20%, significantly impacting First 5's ability to support community programming. First 5 Solano staff and commissioners will continue to advocate for increased resources for young children and families to sustain its current level of programming.

As First 5 Solano implements this 2023 Legislative Platform, efforts will include advocating for continued resources and supports for young children and families; raising local and state leaders' awareness of inequities; and, advocating for policies that promote equity across systems.

## HEALTH AND WELL-BEING

**Health Goal 1**: Children and their parents and caregivers have robust, continuous and affordable health coverage and health care services.

#### **Policy Opportunities:**

- A. Protect children and families' access to health care.
- B. Ensure every pregnant mother and child ages 0-5 has affordable and comprehensive health insurance coverage, including medical, dental, vision and mental health services.
- C. Maximize enrollment in Medi-Cal for eligible families and individuals.

Health Goal 2: Children grow up healthy and stay on track developmentally.

#### **Policy Opportunities:**

- A. Ensure that all children receive regular, routine developmental screenings, and are linked to needed supports as appropriate.
- B. Invest in and improve coordination across systems of care to efficiently connect young children to early intervention.

Health Goal 3: Pregnant women, children and their families are nourished and healthy.

#### **Policy Opportunities:**

- A. Support high-quality programs and services that increase access to affordable, quality and nutritious foods for all children and families.
- B. Increase supports for breastfeeding, family leave, and baby-friendly policies in all settings.
- C. Maximize enrollment in WIC and CalFresh for eligible families and individuals.

**Health Goal 4**: Young children are not abused or neglected, and receive robust services to foster resilience.

#### **Policy Opportunities:**

- A. Ensure that all professionals working with young children and families complete training on trauma-informed practices, and the identification and reporting of child abuse and neglect, and how to foster resilience
- B. Expand access to evidence-based family strengthening programs, including voluntary home visiting, which optimize child development and reduce the risk of abuse and neglect.
- C. Expand access to timely, high-quality services that reduce the impact of trauma on young children.

## FAMILY SUPPORT

Family Support Goal 1: Families' basic needs are met.

#### **Policy Opportunities:**

- A. Strengthen the social safety-net to ensure families are self-sufficient and can meet their basic economic needs, such as food, housing, child care, transportation and health care.
- B. Support sustainability of Family Resource Centers and other community hubs for integrated services for children and families.
- C. Support streamlined application processes for critical safety net programs such as CalWORKs, CalFresh and Medi-Cal.

**Family Support Goal 2**: Parents and caregivers forge healthy bonds with their newborns and very young children.

#### **Policy Opportunities:**

- A. Ensure that maternal and early childhood home visiting programs, including evidence-based programs for the highest-need parents and children, are available to all families who wish to participate.
- B. Support evidence-based parent education and engagement initiatives that strengthen the bond between parent and child.

**Family Support Goal 3**: Families experiencing risk factors or circumstances that may jeopardize their health or well-being, including Adverse Childhood Experiences (ACES) are identified early and provided with the resources they need.

#### **Policy Opportunities:**

- A. Ensure that every parent and caregiver has easy access to a place in their community that can guide and support them in finding the help they need.
- B. Ensure that young foster children are placed with safe, nurturing and supportive caregivers, and experience minimal placement disruptions.

## EARLY CHILDHOOD LEARNING AND DEVELOPMENT

**Early Learning Goal 1**: Adults have the information, skills and support they need to help children learn.

## **Policy Opportunities:**

- A. Ensure every parent and caregiver has access to educational programs that offer information and guidance to aid in their child's learning.
- B. Ensure every parent and caregiver has the opportunity to learn about early social/emotional and cognitive development, and that caregiver-ready tools to promote healthy attachment, early language, numeracy and problem-solving skills are available.

**Early Learning Goal 2**: Child care and development programs for infants and toddlers are affordable, accessible, high quality, and meet the needs of families.

## **Policy Opportunities:**

- A. Increase the quality and number of state-funded early learning slots for infants, toddlers and preschoolers.
- B. Embed high-quality standards in all state-funded early learning programs and support state and local efforts to meet them.
- C. Strengthen the qualifications, compensation and stability of the early learning workforce.

**Early Learning Goal 3:** Support the implementation of Universal Transitional Kindergarten that aligns with and maximizes resources for the early learning and childcare systems.

- A. Support policies, legislation and funding that promote articulation between early learning, childcare and transitional kindergarten.
- B. Support policies and legislation that move toward alignment in the qualifications and compensation for the early learning, childcare and transitional kindergarten workforce.

#### **STRONG COMMUNITIES**

**Strong Community Goal 1**: Ensure that existing systems are sustainable and equitable so that Solano's youngest children and their families thrive.

#### **Policy Opportunities:**

- A. Explore and advance opportunities to preserve and increase funding streams dedicated to early childhood, including Proposition 10 revenues.
- B. Improve state and county data systems to track children's outcomes.
- C. Promote inclusion of funding for children ages 0-5 and their families in existing and new revenue policy discussions.
- D. Promote legislation that increases taxes on combustible tobacco products, tobacco-based inhalation devices, and electronic cigarettes, and uses the revenue for children and family programs, including smoking cessation programs.
- E. Support legislation and funding to address and advance equity in all policies and initiatives in the areas of health and well-being, family support, and early childhood learning and development.

Strong Community Goal 2: Families are connected with one another and to their communities.

#### **Policy Opportunities:**

- A. Sustain efforts of local First 5 Commissions, libraries, hospitals and community- based organizations to provide family-friendly space for parents and caregivers to gather.
- B. Foster community engagement in local and state government decision-making, such as parent and caregiver councils in early learning programs and representation on public service system boards.

## **REFERENCE DOCUMENTS**

2023 Solano County State & Federal Legislative Platforms Children Now Pro-Kid Agenda First 5 Association Policy Platform First 5 California Policy Platform



Date:December 9, 2022TO:First 5 Solano Children and Families CommissionFROM:Denise Winters, Deputy DirectorSUBJ:California "State of Emergency" ends February 28, 2023

## Agenda Item VIII: California "State of Emergency" Ends

The Governor of California has announced that the COVID-19 state of emergency will be lifted as of February 28, 2023, bringing the return of in-person meetings for the First 5 Solano Commission. AB 361 does significantly change the current ability for legislative bodies to teleconference; the language in the bill states that there must be a state of emergency AND that local officials have imposed or recommended measures to promote social distancing. Therefore, once the COVID-19 state of emergency is lifted, which is now expected to occur on February 28, 2023, agencies will no longer have the necessary authority to hold AB 361 virtual meetings. However, this could change with any new legislation or another spike in COVID-19 cases that might cause the Governor to continue the state of emergency.

Additionally, I wanted to make you aware of another piece of legislation which is effective January 1, 2023 – AB 2449. This law gives *individual members* the ability to teleconference and are authorized to participate in remote public meetings without disclosing or providing access to their non-public teleconference location *if at least a quorum meets in person from a single location identified on the agenda.* The remote attendees also have to give a description of why they can't be there in person ("just cause" or in "emergency circumstances" approved by the legislative body) and they can only attend remotely for three consecutive months or 20 percent of the regular meetings in the year.

So both AB 361, in conjunction with the recent lifting of the state of emergency, and AB 2449 significantly change the remote public meeting rules. Therefore, beginning March 1, 2023 all Commission meetings and Committee meetings will be held in-person at the First 5 Solano Office.



DATE: December 8, 2022

**TO:** First 5 Solano Children and Families Commission

**FROM:** Michele Harris, Executive Director

SUBJ: Executive Director's Report for December 2022

**First 5 Solano Meeting with Solano County Grand Jury:** On Tuesday, December 6<sup>th</sup>, staff met with members of the Solano County Grand Jury to provide an overview of First 5 Solano's funded programs and strategic initiatives. A tour of the Vallejo First 5 Center was provided, and the discussion included First 5 Solano's Community Update, Strategic Framework, Equity Initiatives, and Key Projects that are underway.

**Kern County Systems Change Presentation:** In November 2022, the Executive Director of First 5 Kern, Amy Travis, reached out to First 5 Solano Executive Director, Michele Harris, to learn about First 5 Solano's Systems Change initiatives. The First 5 Kern Commission is in the process of updating their Strategic Plan and is interested in examples of systems change work being done by other Frist 5 Commissions. As a result of this inquiry, First 5 Solano Program Manager, Lorraine Fernandez, provided a Zoom presentation on First 5 Solano's Systems Change Initiatives to the First 5 Kern Commissions' Technical Assistance Committee on Monday, December 12<sup>th</sup>.

The California Department of Social Services (CDSS) released a grant opportunity for New Construction and Major Construction for Child Care and Development Programs: As part of the fund development effort for the Vallejo Early Learning Center, staff have been awaiting the release of this CDSS grant. The grant opportunity was released on Tuesday, November 22<sup>nd</sup>. Up to \$1.5 million is available for major construction projects for Child Care and Development Centers, and the application is due on January 31, 2023. Juan Cisneros, Executive Director of Child Start Inc., and an active partner in the VELC project, is taking the lead on the grant application. He has hired a grantwriter who specializes in these types of grants. First 5 Solano staff will also be available to assist with the grant application as needed.

**Kaiser \$10K Diaper Distribution:** On November 30<sup>th</sup> First 5 Solano received confirmation of a generous donation from Kaiser Permanente to support the Diaper Bank Program at the Vallejo First 5 Center. The current Diaper Bank Program at the Center is funded through June 30, 2023. This donation will extend the contract at the Vallejo site by 4 months.

**Child Start Grand Opening:** Child Start, Inc, which oversees the Head Start and Early Head Start programs in Napa and Solano County, opened a new site located at 579 Couch Street in Vallejo. Guest speakers at the December 2022 grand opening included Solano County District Supervisor Erin Hannigan, City of Vallejo Councilmember Pippin Dew, and Neil D'Silva, Region IX Program Specialist with the Office of Head Start. The event included a ribbon cutting and tour of the new site, which has the capacity to serve 74 children in four infant/toddler classrooms and two preschool classrooms.

**First 5 Association Summit:** The First 5 Association Summit will be held in January 2023 in San Diego. The Association, which supports 58 First 5 county commissions in building early childhood systems, focuses on comprehensive health and development, early learning, and resiliency for California youngest children. General session topics will include presentations on "Building Place,



Partnerships, and Power in the Early Childhood Field", and "Defining First 5 Sustainability and Lessons of Successful Advocacy in California". Additional breakout sessions have been designed to connect statewide First 5 colleagues to reflect on recent challenges and triumphs and build the strength of the First 5 Network.

**2023 First 5 Solano Calendar:** The 2023 First 5 Calendar Kits are ready for distribution. Once again this year, the calendar packet includes both a parent calendar and a children's coloring calendar with crayons. The calendar is available in English and Spanish and features pictures of Solano County children and their families. A total of 15,000 calendar kits will be distributed. The calendar will be provided to all Transitional Kindergarten and Kindergarten students in all Solano County school districts, childcare providers, libraries, and other community partners.

**Play 4 All Park Grand Opening:** Kwiana Algere of First 5 Solano, as well as Commissioners Erin Hannigan, Lisette Estrella- Henderson, and Tiffanee Jones, attended the Play 4 All Park Grand Opening on October 29, 2022. The day was filled with families enjoying the playground and various features in the park. Kids of all ages and abilities were seen swinging on the swing set, zipping on the zipline or climbing on the play structure. Kids were even dressed up in costumes with Halloween just being two days away. First 5 Solano and more than 140 other community leaders, businesses, partners and supporters who had been chosen participated in cutting the ribbon to officially open Phase 1 of the Play 4 All Park and kept what they had cut as part of the ribbon-cutting ceremony.









