

### California Aboveground Petroleum Storage Act: Tank in an Underground Area

This fact sheet summarizes the requirements for tank facilities with one or more tanks in an underground area (TIUGA) under the California Aboveground Petroleum Storage Act (APSA) as described in the <a href="Health and Safety Code">Health and Safety Code (HSC) Division 20</a>, Chapter 6.67. This fact sheet is intended to assist Unified Program Agencies (UPA), the regulated community, and applicable authorities having jurisdiction (AHJ) in understanding the provisions for TIUGAs.

This fact sheet as a whole or any specific element of this fact sheet does not replace or substitute for any statutory or regulatory provision, nor is the fact sheet a regulation itself. In the event of a conflict between this fact sheet or any element of this fact sheet and any statute or regulation, this fact sheet would not be controlling. Furthermore, nothing in this fact sheet should be considered legal advice nor be considered a substitute for seeking legal guidance in regard to the compliance for any statutory or regulatory provision. Thus, it does not impose legally binding requirements on the State, UPAs, or the regulated community, and might not apply to a particular situation based upon certain circumstances.

References or links to information cited throughout this fact sheet are subject to change. This fact sheet is a living document and will be revised, as necessary, to reflect any relevant future statutory or regulatory amendments.

## What is a tank in an underground area or TIUGA? Under APSA, a TIUGA must meet all of the following:

- The storage tank has the *capacity* to store 55 gallons or more of petroleum.
- The storage tank is located on or above the surface of the floor in a structure at least 10 percent below the ground surface, including, but not limited to, a basement, cellar, shaft, pit, or vault.
- The structure in which the storage tank is located must provide for secondary containment of the contents of the tank<sup>1</sup>, piping, and ancillary equipment, until cleanup occurs.
- The structure in which the storage tank is located must allow for direct viewing of the exterior of the tank except for the part of the tank in contact with the surface of the floor.<sup>1, 2</sup>

### **Examples of Tanks in Underground Areas**







Top left – day tank for an emergency generator

Top right – used oil tank

Bottom left – tank connected to fire pump

<sup>&</sup>lt;sup>1</sup> For a shop-fabricated double-walled storage tank, a mechanical or electronic device used to detect leaks in the interstitial space meets the requirement for secondary containment of the contents of the tank **and** direct viewing of the exterior of the tank is not required if inspections of the interstitial space are performed or if it has a mechanical or electronic device that will detect leaks in the interstitial space (HSC Section 25270.2(o)(1)(B) & (o)(2)).

<sup>&</sup>lt;sup>2</sup> Direct viewing, as defined in APSA, is not referenced in HSC Section 25270.2(o)(1)(C)(ii), because similar requirements apply to hazardous waste tanks under Title 22 of the California Code of Regulations (CCR).

- The storage tank meets one or more of the following categories:
  - Lubricant/coolant tank Contains petroleum (new or used oil) as lubricant or coolant in motor engines, transmissions, or oil-filled operational or manufacturing equipment.
  - Hazardous waste tank Contains petroleum that is considered a hazardous waste and complies with the hazardous waste tank standards in the <u>California Code of Regulations</u> (<u>CCR</u>), <u>Title 22</u>, <u>Division 4.5</u>, <u>Chapter 15</u>, <u>Article 10</u>.
  - Emergency system tank Contains petroleum to be used for emergency systems, solely in connection with a fire pump or an emergency system, legally required standby system, or optional standby system as defined in the California Electrical Code.
  - Other tank Does not fit into any of the above three categories and contains petroleum.

### What is direct viewing?

Under APSA, direct viewing in regard to a storage tank means direct visual inspection of all exterior surfaces of the tank (except for the part of the tank in contact with the surface of the floor) and the entire length of all piping and ancillary equipment (where applicable) by a person or through the use of visual aids, including, but not limited to, mirrors, cameras, or video equipment.

**Note:** The *amount* of space between the exterior of a tank and the wall or other surface is not specified in APSA; however, contact the AHJ for fire code requirements on separation distances. The intent of the direct viewing requirement is to check for visible signs that the tank is leaking, e.g. staining on the wall, liquid on floor near tank, etc.

For a double-walled storage tank, direct viewing of the exterior of the tank is not required if inspections of the interstitial space are performed or if it has a mechanical or electronic device that will detect leaks in the interstitial space.

Are tank facilities with less than 1,320 gallons of petroleum subject to APSA if they have a TIUGA?<sup>3</sup> Yes. Refer to HSC Section 25270.3(c).

What if my below grade petroleum tank does not meet the definition of a TIUGA as described in APSA? A petroleum storage tank located substantially beneath the surface of the ground that does not meet the definition of a TIUGA as described in APSA is an underground storage tank (UST) system. UST systems are required to comply with the requirements of the California Health and Safety Code (HSC), Division 20, Chapter 6.7 and 23 CCR Division 3, Chapter 16.

Can existing TIUGAs continue to be regulated under UST requirements or are they now subject to APSA requirements?

If an existing storage tank meets the definition of a TIUGA, then it is subject to APSA.

If an existing storage tank containing hazardous substances does not meet the definition of a TIUGA, then it may be considered a UST system subject to the provisions of HSC Chapter 6.7 and 23 CCR.

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<sup>&</sup>lt;sup>3</sup> While <u>Assembly Bill (AB) 1566 (Wieckowski, Ch. 532, Stats. of 2012)</u> introduced the term 'TIUGA,' only tank facilities with a total aboveground petroleum storage capacity of 1,320 gallons or more, including TIUGAs, were regulated under APSA. However, <u>Senate Bill (SB) 612 (Jackson, Ch. 452, Stats. of 2015)</u> amended the applicability provisions for tank facilities that would be regulated under APSA. SB 612 required tank facilities with one or more TIGUAs to be subject to APSA, regardless of the tank facility's total aboveground petroleum storage capacity.

### I have a TIUGA. What are the requirements under APSA?

For a tank facility with one or more *lubricant/coolant* TIUGAs, the owner or operator is <u>now</u> required to do the following:

- Prepare and implement a Spill Prevention, Control, and Countermeasure (SPCC) Plan
   OR amend an existing SPCC Plan and implement the amendment,<sup>4</sup>
- Conduct periodic inspections of each TIUGA (per the tank facility's SPCC Plan),
- Comply with current Federal SPCC regulations found in 40 CFR 112,
- Mark the APSA question on the Business Activities section of the Hazardous Materials Business Plan (HMBP) as "Yes" and make a submittal into the statewide information management system, also known as the California Environmental Reporting System (CERS),
- File or submit an annual tank facility statement (<a href="http://osfm.fire.ca.gov/cupa/pdf/APSA-TFS">http://osfm.fire.ca.gov/cupa/pdf/APSA-TFS</a> 18Apr2016.pdf) or HMBP into CERS, and
- Pay the applicable fee(s) to the UPA, including the Unified Program state surcharge for the APSA program (http://osfm.fire.ca.gov/cupa/pdf/APSA-Surcharge.pdf).

For a tank facility with one or more *hazardous waste, emergency system* or *other* TIUGAs (refer to page 2 for TIUGA categories), the owner or operator is required to meet the above-mentioned requirements *beginning July 1, 2018*. A tank facility with one or more *other* TIUGAs must also comply with the piping requirements under APSA and the fire code *beginning July 1, 2018*.

Contact your UPA for additional requirements and to coordinate with them to ensure that your tank system complies with all applicable APSA requirements. A directory of UPAs may be found at <a href="http://cersapps.calepa.ca.gov/Public/Directory/">http://cersapps.calepa.ca.gov/Public/Directory/</a>.

### What are the piping requirements for TIUGAs under APSA and the fire code?

Under APSA, all piping connected to *other* TIUGAs, including any portion of a vent line, vapor recovery line, or fill pipe that is beneath the surface of the ground, and all ancillary equipment, must either be visually inspected by direct viewing **or** has both secondary containment *and* leak detection that meet the requirements of the regulations adopted by the OSFM.

The following fire code requirements for TIUGAs and their associated piping systems are found in 24 CCR Part 9 (California Fire Code [CFC]) and **effective July 1, 2018**.<sup>5</sup>

- All TIUGAs and associated piping systems shall be provided with spill control and secondary containment that are designed and constructed as outlined in Section 5004.2, except as modified by Section 5703.6.2.2. [2016 CFC Section 5703.4.1]
- Below-grade or underground piping systems connected to *other* TIUGAs shall have secondary containment. The building, room, or area where the tank and piping are located may be used as secondary containment if it meets the containment and drainage methods described in Section 5004.2.2.1. [2016 CFC Section 5703.6.2.2]

<sup>&</sup>lt;sup>4</sup> This requirement became effective January 1, 2013, for tank facilities with 1,320 gallons or more of petroleum, including TIUGAs that contain petroleum (new oil or used oil) as a lubricant or coolant in a motor engine or transmission. This requirement became effective January 1, 2016, for all tank facilities, regardless of the tank facility's total aboveground petroleum storage capacity, with one or more TIUGAs that contain petroleum (new oil or used oil) as a lubricant or coolant in a motor engine, transmission, or oil-filled operational/manufacturing equipment.

<sup>&</sup>lt;sup>5</sup> To view the current fire code online, visit the International Code Council public access website at <a href="https://codes.iccsafe.org/public/collections/CA">https://codes.iccsafe.org/public/collections/CA</a>. Click on the current edition and then click on Part 9 of 24 CCR. Refer to the most recent applicable version, which may include an errata and/or supplement.

 All portions of below-grade and underground piping systems connected to *other* TIUGAs shall be monitored for leaks by one of the following methods: [2016 CFC Section 5703.6.2.2]

- A listed or approved leak detection system that either activates an audible and visual alarm or stops the flow of product when a leak is detected.
- o Direct visual inspection conducted monthly by designated personnel.
- Indirect visual inspection conducted monthly through the use of, but not limited to mirrors, cameras or video equipment.
- o If the above methods cannot be met, an alternative means shall be provided in accordance with Section 1.11.2.4.

All tank systems will be required to meet additional applicable fire code requirements. Contact the AHJ, typically a fire code official, for additional and/or more stringent fire code requirements.

### Are the fire code requirements for TIUGAs retroactive?

No. The fire code requirements for piping systems connected to TIUGAs that become effective July 1, 2018, are not retroactive. The requirements are only for new installations or constructions.

### What are the requirements for piping systems connected to a TIUGA that is installed before July 1, 2018?

An owner or operator of a TIUGA, including connected piping systems, installed or constructed before July 1, 2018, must follow the applicable piping requirements for UST systems found in HSC Chapter 6.7 and 23 CCR.

## I have an emergency generator connected to a day tank in the basement. The day tank is fed by a UST. Is the day tank regulated as a TIUGA per APSA?

No. Although the day tank may be directly viewed through direct visual inspection, the tank is connected to a UST. The day tank and UST are considered one UST system that is subject to the requirements of HSC Chapter 6.7 and 23 CCR.

**Note:** For purposes of APSA, the storage capacity of the day tank does not count toward the facility's total storage capacity if it's part of a UST system.

# I have an emergency generator connected to a day tank in the basement. The day tank is fed by an AST. Is the day tank regulated as a TIUGA per APSA? Yes.

### I have only one TIUGA and have less than 1,320 gallons of petroleum. Can I use the Tier I or Tier II Qualified Facility SPCC Plan template?

Yes. A tank facility with less than 1,320 gallons of petroleum may use a qualified facility SPCC Plan template or prepare a full SPCC Plan.

### Is a partially buried tank in a below grade area considered a TIUGA?

No. A tank must be located in a structure that is at least 10 percent below the ground surface and be situated on or above the surface of the floor to meet the definition of a TIUGA. While a partially buried tank cannot be considered a TIUGA, a partially buried tank can be an aboveground storage tank subject to APSA.

Below are three examples of tank configurations and a determination of requirements the tanks are subject to.

- If the tank is located in a structure that is at least 10 percent below the ground surface and any
  portion of the exterior of the tank, other than the part in contact with the floor of the structure,
  cannot be directly viewed, then the tank system is a UST system and is subject to UST
  requirements.
- If the tank is located in a structure that is less than 10 percent below the ground surface and at least 10 percent of the entire tank system's volume, including piping, is below the ground surface or enclosed in earthen materials, then the tank system is a UST system and is subject to UST requirements.
- If the tank is located in a structure that is less than 10 percent below the ground surface and less than 10 percent of the entire system's volume, including the piping, is below the ground surface or enclosed in earthen materials, then the tank system is an aboveground storage tank and may be subject to APSA.

### Is a 55-gallon drum of petroleum or other portable container/tank considered a TIUGA?

Fifty-five (55)-gallon drums or portable containers/tanks meet the current definition of a TIUGA under APSA per SB 612. However, OSFM recognizes that portable containers/tanks should not be regulated as TIUGAs under APSA. OSFM is working in coordination with the CUPA Forum Board and the State Water Resources Control Board (State Water Board) to amend the statute for consistency with the UST laws and regulations regarding these portable containers.

For purposes of APSA, *portable* containers/tanks, including 55-gallon drums, are still considered aboveground storage tanks or storage tanks and are regulated under APSA if the tank facility's total aboveground petroleum storage capacity, including TIUGAs, is 1,320 gallons or more. However, if the tank facility's storage capacity is less than 1,320 gallons of petroleum, *portable* containers/tanks, including 55-gallon drums, in underground areas should not be regulated under APSA. On the other hand, if *portable* containers/tanks in underground areas are managed as *stationary* or *fixed* containers/tanks, then such containers/tanks may be subject to the requirements of APSA, including requirements of TIUGAs.

### Is a TIUGA with less than 55-gallon shell capacity regulated under APSA?

No. These small tank systems are considered UST systems and are required to follow UST laws and regulations.

**Note:** These smaller tank systems do not count toward the tank facility's total aggregate aboveground petroleum storage capacity.

### **RESOURCES**

#### APSA:

APSA, which is found in HSC Division 20, Chapter 6.67, is available at

http://leginfo.legislature.ca.gov/faces/codes\_displayText.xhtml?lawCode=HSC&division=20.&title=&part=&chapter =6.67.&article=.

AB 1566 is available on the website at

http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill id=201120120AB1566.

SB 612 is available on the website at

http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill id=201520160SB612.

The State Water Board guidance on TIUGAs, including flowcharts, to provide additional assistance to owners and operators of these tank systems, is available at:

https://www.waterboards.ca.gov/water issues/programs/ust/tech notices/docs/sb612 20151204.pdf.

For information on calculating a tank facility's storage capacity under APSA, visit the CERS Resources website at <a href="https://cers.calepa.ca.gov/about-cers/help-materials/#APSA">https://cers.calepa.ca.gov/about-cers/help-materials/#APSA</a> and view the document titled "Is My Facility Regulated Under APSA?"

For more information on APSA:

- Visit the OSFM APSA website at <a href="http://osfm.fire.ca.gov/cupa/apsa">http://osfm.fire.ca.gov/cupa/apsa</a> or contact the OSFM staff via email at cupa@fire.ca.gov.
- Contact your local UPA. A directory of UPAs may be found at http://cersapps.calepa.ca.gov/Public/Directory/.

#### **Federal SPCC Rule:**

The Federal SPCC Rule (40 CFR 112) is available at <a href="https://www.ecfr.gov/cgi-bin/text-idx?SID=bc434db0071a3841382083e28a2aa9fb&mc=true&tpl=/ecfrbrowse/Title40/40cfr112\_main\_02.tpl">https://www.ecfr.gov/cgi-bin/text-idx?SID=bc434db0071a3841382083e28a2aa9fb&mc=true&tpl=/ecfrbrowse/Title40/40cfr112\_main\_02.tpl</a>.

For more information on the Federal SPCC rule, visit the U.S. Environmental Protection Agency's website at <a href="https://www.epa.gov/oil-spills-prevention-and-preparedness-regulations">https://www.epa.gov/oil-spills-prevention-and-preparedness-regulations</a>. Or visit their SPCC Guidance for Regional Inspectors, which is available at <a href="https://www.epa.gov/oil-spills-prevention-and-preparedness-regulations/spcc-guidance-regional-inspectors">https://www.epa.gov/oil-spills-prevention-and-preparedness-regulations/spcc-guidance-regional-inspectors</a>.

#### UST:

The UST law, which is found in HSC Division 20, Chapter 6.7, is available at <a href="http://leginfo.legislature.ca.gov/faces/codes\_displayText.xhtml?lawCode=HSC&division=20.&title=&part=&chapter=6.7.&article="http://leginfo.legislature.ca.gov/faces/codes\_displayText.xhtml?lawCode=HSC&division=20.&title=&part=&chapter=6.7.&article=.</a>

The UST regulations, which are found in 23 CCR Division 3, Chapter 16, are available at <a href="https://govt.westlaw.com/calregs/Browse/Home/California/CaliforniaCodeofRegulations?guid=I1EB45220D45B11DEA95CA4428EC25FA0&originationContext=documenttoc&transitionType=Default&contextData=(sc.Default).">https://govt.westlaw.com/calregs/Browse/Home/California/CaliforniaCodeofRegulations?guid=I1EB45220D45B11DEA95CA4428EC25FA0&originationContext=documenttoc&transitionType=Default&contextData=(sc.Default).</a>

#### **Hazardous Waste Tanks:**

The hazardous waste tank standards in the 22 CCR Division 4.5, Chapter 15, Article 10 are available at <a href="https://govt.westlaw.com/calregs/Browse/Home/California/CaliforniaCodeofRegulations?guid=IF612B400D4BA11D">https://govt.westlaw.com/calregs/Browse/Home/California/CaliforniaCodeofRegulations?guid=IF612B400D4BA11D</a> E8879F88E8B0DAAAE&originationContext=documenttoc&transitionType=Default&contextData=(sc.Default).