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DEPARTMENT OF RESOURCE MANAGEMENT



SOLANO COUNTY

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SOLANO COUNTY ZONING ADMINISTRATOR

Staff Report U-96-10-MR2 (ARINC, Inc.)

Application No. U-96-10-MR2 (ARINC, Inc.) Project Planner: Karen Avery, Senior Planner	Meeting of June 2, 2016 Agenda Item No.
Applicant ARINC, Inc. Attn: Robert Kirk 2712 Mattlyn Court Raleigh, NC 27613	Property Owner John and Judy Ahmann 1400 Buchli Station Road Napa, CA 94559

Action Requested

Minor Revision to Use Permit to remove six (6) 140' radio towers and replace them with six (6) new 135' radio towers. Install a new prefabricated equipment shelter (12' x 30') to house radio equipment and a 30kW emergency generator with a 1000 gallon propane tank to serve the generator. The building and tank will be surrounded by an 8' high chain link fence.

Property Information

Size: 663 acres	Location: 7514 Radio Station Road
APN: 0142-070-010	
Zoning: Exclusive Agriculture 'A-80'	Land Use: Existing radio tower site/ grazing
General Plan: Agriculture	Ag. Contract: #1298
Utilities: Power on-site	Access: Radio Station Road

Adjacent General Plan Designation, Zoning District, and Existing Land Use

	General Plan	Zoning	Land Use
North	Agriculture	Exclusive Agriculture 'A-40'	Row Crops
South	Agriculture	Exclusive Agriculture 'A-80'	Grazing/ Row crops
East	Agriculture	Exclusive Agriculture 'A-80'	Row Crops
West	Agriculture	Exclusive Agriculture 'A-80'	Navy Radio Transmitter Site/ Dixon Housing Authority Farm Housing

Environmental Analysis

The project is exempt from the California Environmental Quality Act under the Class 2 and Class 3 categorical exemptions pursuant to CEQA Guidelines Section 15302, replacement of existing facilities and Section 15303, new construction of small structures.

Motion to Approve

The Zoning Administrator does hereby ADOPT the attached resolution and APPROVE Minor Revision No. 2 of Use Permit No. U-96-10 based on the enumerated findings and subject to the recommended conditions of approval.

SETTING

The project is located off Radio Station Road which is west of State Highway 113 and south of the City of Dixon. The subject property is 663 acres of flat land covered in grasses and is primarily used for grazing cattle. There are multiple radio towers on the property as the property has been used as a Voice of America Relay Station.

Surrounding parcels are smaller in size but are utilized for grazing and row crops. The parcel to west is owned by the United States Government and is used as Naval Radio Transmitting Facility. The Dixon Housing Authority operates a farm worker housing community on the property as well.

PROJECT DESCRIPTION

The applicant is requesting a minor revision to their existing use permit to remove six existing 140' radio towers and replace them with six 135' radio towers. As part of the revision, the applicant will install a new prefabricated equipment shelter (12' x 30') to house radio equipment and a 30kW emergency generator with a 1000 gallon propane tank to serve the generator. The building and tank will be surrounded by an 8' high chain link fence. The facility will be an unmanned facility requiring only occasional visits by personnel for installation, maintenance and repair to equipment as needed.

The request to replace the old towers with new radio towers is to provide backup radio communications to first responders and other entities during natural disasters and emergency situations. The network consists of radio sites across the United States that will allow communications outside impact zones during natural disasters or emergency situations.

ENVIRONMENTAL ANALYSIS

The project is exempt from the California Environmental Quality Act under the Class 2 and Class 3 categorical exemptions pursuant to CEQA Guidelines Section 15302, replacement of existing facilities and Section 15303, new construction of small structures.

PROJECT ANALYSIS

General Plan and Zoning

The property is designated Agriculture by the Solano County General Plan. As indicated on the General Plan land use consistency table (General Plan Table LU-7) the Exclusive Agriculture 'A-80' Zoning District is consistent with this designation. Pursuant to Section 28.81 of the County Zoning Regulations, wireless communication facilities are a conditionally permitted land use within this district.

Section 28.81(D) provides the general land use regulations for wireless facilities. The proposed revision is allowed within this zoning district, requires issuance of a revision of the use permit, and is required to obtain a building permit for construction of the project. The proposed replacement towers are lower in height than the existing towers. The shelter and propane tank will be located within the existing project area and will be screened by an 8' tall chain link fence.

Development Review Committee

As part of the project review process, the application was reviewed by various divisions within the Department of Resource Management:

Environmental Health Division

The Environmental Health Division responded that the applicant will need to contact the Hazardous Materials Section of the Environmental Health Division to verify whether or not a hazardous materials business plan is needed for the site. This requirement is listed as a condition of approval below.

Public Works Engineering Division

The Public Works Engineering Division reviewed the project and found the existing asphalt driveway and culvert in acceptable condition and had not further comments.

Building Division

The Building Division reviewed the project and commented that the applicant will need to apply for a building permit prior to start of construction. A condition of approval requiring a building permit is included below.

Outside Agency Review

No comments were received from any outside agencies.

Williamson Act Policies

Per the Solano County Uniform Rules and Procedures Governing Agricultural Preserves and Land Conservation Contracts, wireless communications facilities are a compatible use with properties under contract.

RECOMMENDATION

Staff recommends that the Zoning Administrator **ADOPT** the mandatory and suggested findings, and **APPROVE** Minor Revision No. 2 of Use Permit No. U-96-10, subject to the recommended conditions of approval.

REQUIRED USE PERMIT MANDATORY FINDINGS

- 1. That the establishment, maintenance or operation of the use or building is in conformity to the General Plan for the County with regard to traffic circulation, population densities and distribution, and other aspects of the General Plan considered by the Zoning Administrator to be pertinent.**

The replacement of radio antennas at an existing facility is consistent with the goals, objectives and policies of the Solano County Zoning Ordinance and Solano County General Plan. The projects, as proposed by the applicant, along with the recommended conditions of approval are consistent with the General Plan and Zoning Ordinance.

- 2. Adequate utilities, access roads, drainage and other necessary facilities have been or are being provided.**

The site has existing electrical power. No domestic water and/or private septic systems are required for the unmanned facility. The site is accessed Radio Station Road.

- 3. The subject use will not, under the circumstances of this particular case, constitute a nuisance or be detrimental to the health, safety, peace, morals, comfort or general welfare of persons residing or working in or passing through the neighborhood of such proposed use or be detrimental or injurious to property and improvements in the neighborhood or to the general welfare of the County.**

The applicant has indicated that the proposed use will not constitute a nuisance of any kind. The project involves replacing existing radio towers with shorter radio towers and necessary ground equipment. The operation will not generate additional noise or create odors that would be detrimental or injurious to the general welfare of the County.

ADDITIONAL FINDINGS

4. The proposed facility complies will all applicable sub-sections of Wireless Communications Facilities, Zoning Regulations Section 28.81.
5. The minor revision is consistent with the provisions of the Solano County Uniform Rules and Procedures Governing Agricultural Preserves and Land Conservation Contracts.
6. The project is exempt from the California Environmental Quality Act under the Class 2 and Class 3 Categorical Exemptions pursuant to CEQA Guidelines Section 15302, replacement of existing facilities and Section 15303, new construction of small structures.

CONDITIONS OF APPROVAL

1. The permitted minor revision of the facility shall be established and operated in accord with the application materials and development plans for Minor Revision No. 2 to U-96-10, filed March 24, 2016 by ARINC Incorporated, and as approved by the Solano County Zoning Administrator.
2. All requirements of the Federal Aviation Administration (FAA) and the Federal Communications Commission (FCC) shall be met prior to the issuance of a building permit and during operation of the subject facility. Ground level radiation shall not exceed standards established by FCC.
3. The permittee shall take such measures as may be necessary or as may be required by the County to prevent offensive noise, lighting, dust or other impacts, which constitute a hazard or nuisance to surrounding properties.
4. No additional uses shall be established beyond those identified on the project plan without prior approval. No new or expanded buildings shall be constructed without prior approval of a minor revision to this use permit or approval of a new use permit.
5. The premises shall be maintained in a neat and orderly manner and kept free of accumulated debris or junk.
6. Failure to comply with any of the conditions of approval or limitation set forth in this permit shall be cause of the revocation of this permit.
7. Upon termination or expiration of the permit, all radio transmission towers shall be removed from the site. This includes foundations and supports for guy wires, towers, and transmission lines and other related equipment structures. All obsolete or unused facilities must be removed within 90 days of cessation of operation of the structure shall be removed and the area regraded to natural conditions.
8. Prior to any construction or improvements taking place, a Building Permit Application shall first be submitted as per the 2013 California Building Code, or the latest edition enforced at the time of building permit application. "Any owner or authorized agent who intends to construct, enlarge, alter, repair, move, demolish, or change the occupancy of a building or structure, or to erect, install, enlarge, alter, repair, remove, convert or replace any electrical, gas, mechanical or plumbing system, the installation of which is regulated by this code, or to cause any such work to be done, shall first make application to the building official and obtain the required permit."

9. The maximum potential volume of hazardous materials stored at the facility shall be calculated, and if required, the facility shall submit a hazardous materials business plan to Solano County Hazardous Material Section.
10. The permit for this facility is granted for a fixed term of ten (10) years and shall expire on June 2, 2026. Upon expiration, issuance of a new land use permit is required should the facility continue to operate at this location.

Attachments:

Exhibit A - Draft Resolution
Exhibit B – Assessor's Parcel Map
Exhibit C – Development Plans

SOLANO COUNTY ZONING ADMINISTRATOR RESOLUTION NO. XX

WHEREAS, the Solano County Zoning Administrator has considered Minor Revision No. 2 to Use Permit No. U-96-10 of **ARINC, Inc.** for the removal of six 140' radio towers and installation of six new 135' radio towers, and the addition of a 12' x 30' equipment shelter for radio equipment, 30 kw propane emergency generator, and 1000 gallon propane tank. The project is located at 7514 Radio Station Road, Dixon, in an "A-80" Exclusive Agricultural Zoning District, APN: 0143-070-010, and;

WHEREAS, said Zoning Administrator has reviewed the report of the Department of Resource Management and heard testimony relative to the subject application at the duly noticed public hearing held on June 2, 2016, and;

WHEREAS, after due consideration, the Zoning Administrator has made the following findings in regard to said proposal:

- 1. That the establishment, maintenance or operation of the use or building is in conformity to the General Plan for the County with regard to traffic circulation, population densities and distribution, and other aspects of the General Plan considered by the Zoning Administrator to be pertinent.**

The replacement of radio antennas at an existing facility is consistent with the goals, objectives and policies of the Solano County Zoning Ordinance and Solano County General Plan. The projects, as proposed by the applicant, along with the recommended conditions of approval are consistent with the General Plan and Zoning Ordinance.

- 2. Adequate utilities, access roads, drainage and other necessary facilities have been or are being provided.**

The site has existing electrical power. No domestic water and/or private septic systems are required for the unmanned facility. The site is accessed Radio Station Road.

- 3. The subject use will not, under the circumstances of this particular case, constitute a nuisance or be detrimental to the health, safety, peace, morals, comfort or general welfare of persons residing or working in or passing through the neighborhood of such proposed use or be detrimental or injurious to property and improvements in the neighborhood or to the general welfare of the County.**

The applicant has indicated that the proposed use will not constitute a nuisance of any kind. The project involves replacing existing radio towers with shorter radio towers and necessary ground equipment. The operation will not generate additional noise or create odors that would be detrimental or injurious to the general welfare of the County.

4. The proposed facility complies will all applicable sub-sections of Wireless Communications Facilities, Zoning Regulations Section 28.81.
5. The minor revision is consistent with the provisions of the Solano County Uniform Rules and Procedures Governing Agricultural Preserves and Land Conservation Contracts.
6. The project is exempt from the California Environmental Quality Act under the Class 2 and Class 3 Categorical Exemptions pursuant to CEQA Guidelines Section 15302, replacement of existing facilities and Section 15303, new construction of small structures.

BE IT THEREFORE RESOLVED that the Zoning Administrator has approved the minor revision to Use Permit No. U-96-10 subject to the following recommended conditions of approval:

1. The permitted minor revision of the facility shall be established and operated in accord with the application materials and development plans for Minor Revision No. 2 to U-96-10, filed March 24, 2016 by ARINC Incorporated, and as approved by the Solano County Zoning Administrator.
2. All requirements of the Federal Aviation Administration (FAA) and the Federal Communications Commission (FCC) shall be met prior to the issuance of a building permit and during operation of the subject facility. Ground level radiation shall not exceed standards established by FCC.
3. The permittee shall take such measures as may be necessary or as may be required by the County to prevent offensive noise, lighting, dust or other impacts, which constitute a hazard or nuisance to surrounding properties.
4. No additional uses shall be established beyond those identified on the project plan without prior approval. No new or expanded buildings shall be constructed without prior approval of a minor revision to this use permit or approval of a new use permit.
5. The premises shall be maintained in a neat and orderly manner and kept free of accumulated debris or junk.
6. Failure to comply with any of the conditions of approval or limitation set forth in this permit shall be cause of the revocation of this permit.
7. Upon termination or expiration of the permit, all radio transmission towers shall be removed from the site. This includes foundations and supports for guy wires, towers, and transmission lines and other related equipment structures. All obsolete or unused facilities must be removed within 90 days of cessation of operation of the structure shall be removed and the area regraded to natural conditions.
8. Prior to any construction or improvements taking place, a Building Permit Application shall first be submitted as per the 2013 California Building Code, or the latest edition enforced at the time of building permit application. "Any owner or authorized agent who intends to construct, enlarge, alter, repair, move, demolish, or change the occupancy of a building or structure, or to erect, install, enlarge, alter, repair, remove, convert or replace any electrical,

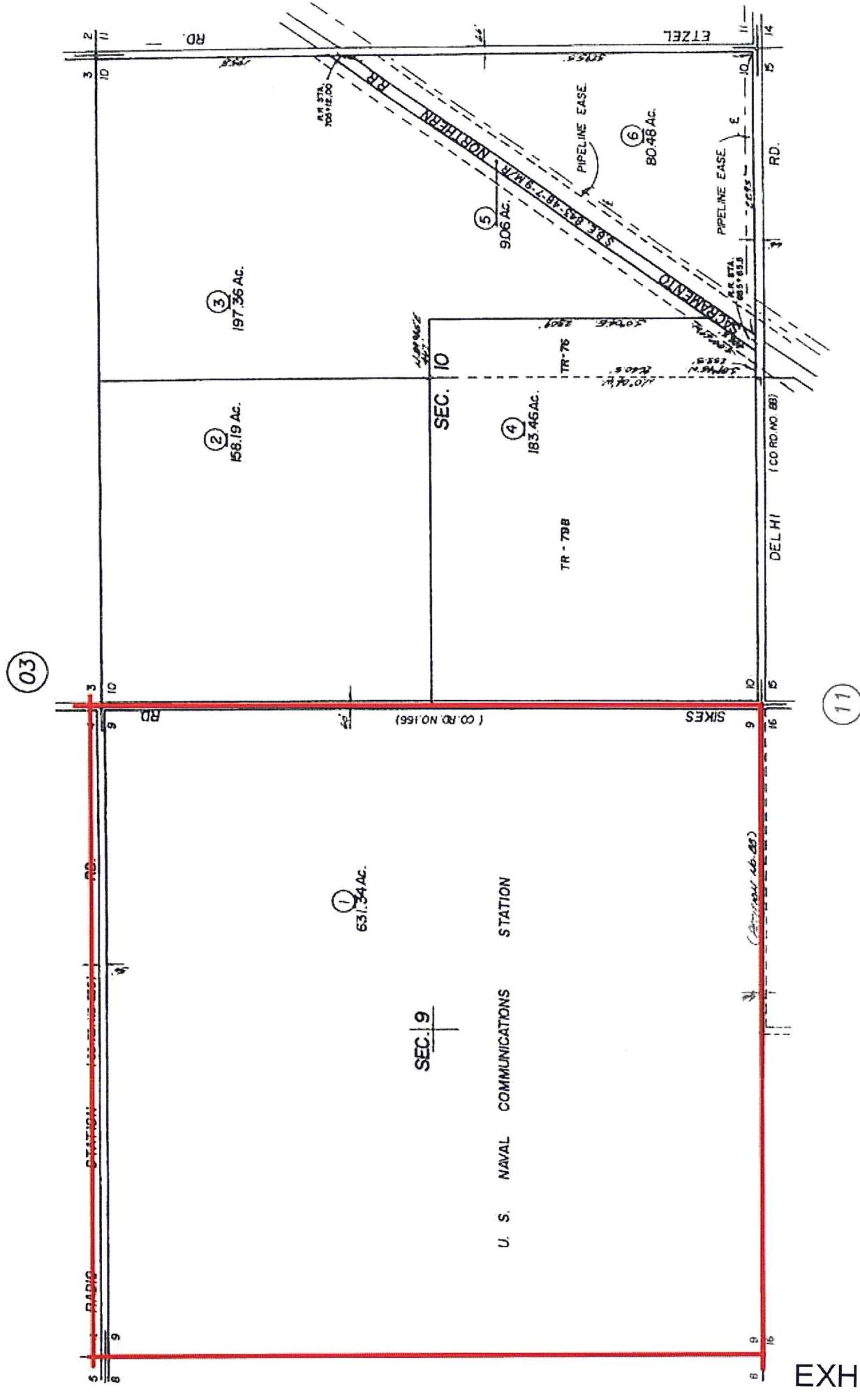
gas, mechanical or plumbing system, the installation of which is regulated by this code, or to cause any such work to be done, shall first make application to the building official and obtain the required permit."

9. The maximum potential volume of hazardous materials stored at the facility shall be calculated, and if required, the facility shall submit a hazardous materials business plan to Solano County Hazardous Material Section.
10. The permit for this facility is granted for a fixed term of ten (10) years and shall expire on June 2, 2026. Upon expiration, issuance of a new land use permit is required should the facility continue to operate at this location.

I hereby certify that the foregoing resolution was adopted at the regular meeting of the Solano County Zoning Administrator on June 2, 2016.

BILL EMLEN, DIRECTOR
RESOURCE MANAGEMENT

Michael Yankovich
Planning Program Manager
R:\PLANNING\ALL ZONING ADMINISTRATOR STAFF REPORTS\2016\June 2, 2016\U-96-10-MR2 (ARINC)\U-96-10-MR2 (ARINC) - ZA Resolution.docx(May 25, 2016)



NOTE: This map is for assessment purposes only. It is not intended to define legal boundary rights or imply compliance with land division laws.

S.E. = P.U. Delete	No.	2-22-11	.15
S.E. = CHG		7-13-93	.55
S.E. = P.U.		5-22-90	.51
REVISION		DATE	40%

Block Numbers Shown in Ellipses, Assessor's Parcel Numbers Shown in Circles

EXHIBIT B

GENERAL REQUIREMENTS:

GENERAL NOTES:

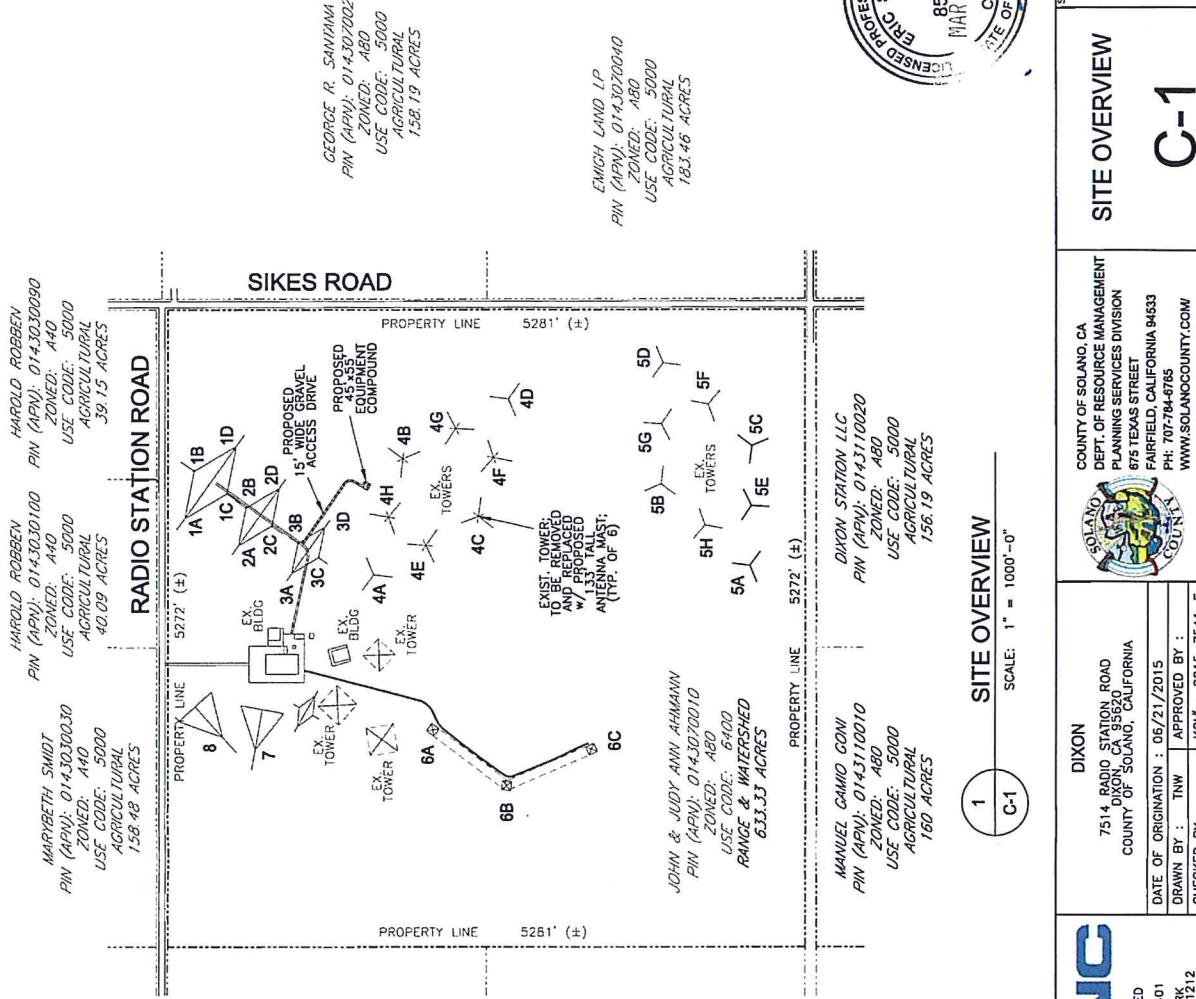
1. ALL DISTANCES ARE GROUND UNLESS OTHERWISE NOTED.
2. HORIZONTAL DATUM IS BASED ON THE CALIFORNIA STATE PLANE COORDINATE SYSTEM OF 1983 IN US FEET.
3. VERTICAL DATUM IS BASED ON NORTH AMERICAN VERTICAL DATUM OF 1988.
4. THIS PLAN DOES NOT REPRESENT A TITLE SURVEY OF THE PARENT TRACT.

5. FLOOD INSURANCE RATE MAP: 0609502000, ZONE A.
6. INFORMATION SHOWN HEREON IS BASED ON INFORMATION CONTAINED IN THE PUBLIC RECORDS OF THE COUNTY OF SOLANO REGISTER OF DEEDS AND TAX ASSESSOR OFFICES.

7. LANDOWNER INFORMATION:
JOHN EUCHLI AND JUDY ANN AHMANN,
1400 BUCHI STATION RD.,
NAPA, CA 95652

1. ALL DISTANCES ARE GROUND UNLESS OTHERWISE NOTED.
2. DATUM IS BASED ON THE CALIFORNIA STATE PLANE COORDINATE SYSTEM OF 1983 IN 'US FEET'.
3. VERTICAL DATUM IS BASED ON NORTH AMERICAN VERTICAL DATUM OF 1988.
4. THIS PLAN DOES NOT REPRESENT A TITLE SURVEY OF THE PARENT TRACT.
5. FLOOD INSURANCE RATE MAP: 06095C02005, ZONE A.
6. INFORMATION SHOWN HEREON BASED ON INFORMATION CONTAINED IN THE PUBLIC RECORDS OF THE COUNTY OF SOLANO REGISTER OF DEEDS AND TAX ASSESSOR OFFICES.

7. LANDOWNER INFORMATION:
JOHN E. AND JUDY ANN AHMANN,
1400 BUCHI STATION RD.,
NAPA, CA 95650



DRAINAGE NARRATIVE (CONCEPTUAL):

THE PROPOSED COMPOUND EXPANSION AND TOWER REPLACEMENT WILL GENERATE A NEGLECTABLE IMPACT TO THE EXISTING DRAINAGE PATTERN, WHICH IS GENERALLY SLOPE OR GRAVELLED TOWARDS THE NORTHWEST. TO THE SOUTHEAST ALONG THE PROPERTY AT A 0.02% SLOPE OR GRAVELLED TOWARDS THE NORTHEAST. THE EXISTING SITE FEATURES MOSTLY GRASS AND OTHER GREEN SPACES. THE NEW BUILDINGS SHOULD NOT BE HARMFUL TO THE TOWERS ON THIS PROPERTY. THE VICINITY OF THE TOWERS ON THIS PROPERTY ARE IN THE LOWER LYING AREAS IN THE SURROUNDING PROPERTY AS WELL. THERE WILL BE NO IMPACT TO ANY OF THE EXISTING IMPERVIOUS AREAS. ROUGHLY 16,000 SQUARE FEET OF NEW IMPERVIOUS AREA ARE PROPOSED IN ADDITION TO THE EXISTING IMPERVIOUS AREAS. THE PROPOSED IMPERVIOUS AREA IS ABOUT 0.77%, AND THE PROPOSED IMPERVIOUS AREA IS 0.07%.

NO.	DATE	REVISION	90% SITE	95% SITE	100% SITE
	07/31/2015				
	08/06/2015				
	01/29/2016				



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DEPT. OF RESOURCE MANAGEMENT
PLANNING SERVICES DIVISION
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PH: 707-784-6165
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C-1



CONSTRUCTION NOTES:

ALL PROPOSED ANTENNA MAST, ANCHOR, AND ANTENNA MAST FOUNDATIONS SHALL BE PLACED WITHIN TEN (10) FEET OF EXISTING FOUNDATIONS OF EXISTING TOWER TO BE REMOVED. EXISTING TOWER FOUNDATIONS SHALL BE ABANDONED IN PLACE. PROPOSED ANTENNA MASTS AND ANCHORS SHALL BE PLACED SO THAT CONFLICTS WITH EXISTING TOWERS AND GUYS SHALL NOT OCCUR. PROPOSED ANTENNA MASTS AND ANCHORS SHALL BE PLACED SO THAT CONFLICTS WITH EXISTING OR PROPOSED TOWERS, GUYS, AND ANTENNAS AND ANTENNA ANCHORS SHALL BE PLACED SO THAT CONFLICTS WITH EXISTING OR PROPOSED TOWERS, GUYS, AND ANTENNAS SHALL NOT OCCUR.

EACH PROPOSED ANTENNA MAST SHOWN IN THIS PLAN-SET IS LOCATED TEN (10) FEET DUE EAST OF AN EXISTING TOWER THAT WILL BE REMOVED. FINAL LOCATION OF EACH PROPOSED ANTENNA MAST AND ANCHORS MAY BE ALIGNED SO THAT NO CONFLICTS DESCRIBED ABOVE OCCUR, BUT ALL PROPOSED ANTENNA MASTS SHALL BE PLACED WITHIN TEN (10) FEET OF AN EXISTING TOWER TO BE REMOVED. IF THIS PLACEMENT IS NOT POSSIBLE, ENGINEER-OF-RECORD SHALL BE CONTACTED IMMEDIATELY.

EACH PROPOSED ANTENNA MAST SHOWN IN THIS PLAN-SET IS SHORTER IN HEIGHT THAN THE EXISTING GUY TOWER THAT IT WILL REPLACE.

CONTRACTOR NOTES

ALL WORK SHALL BE COMPLETED IN ACCORDANCE WITH ALL STATE AND LOCAL CODES AND ORDINANCES, THE LATEST EDITION THEREOF.

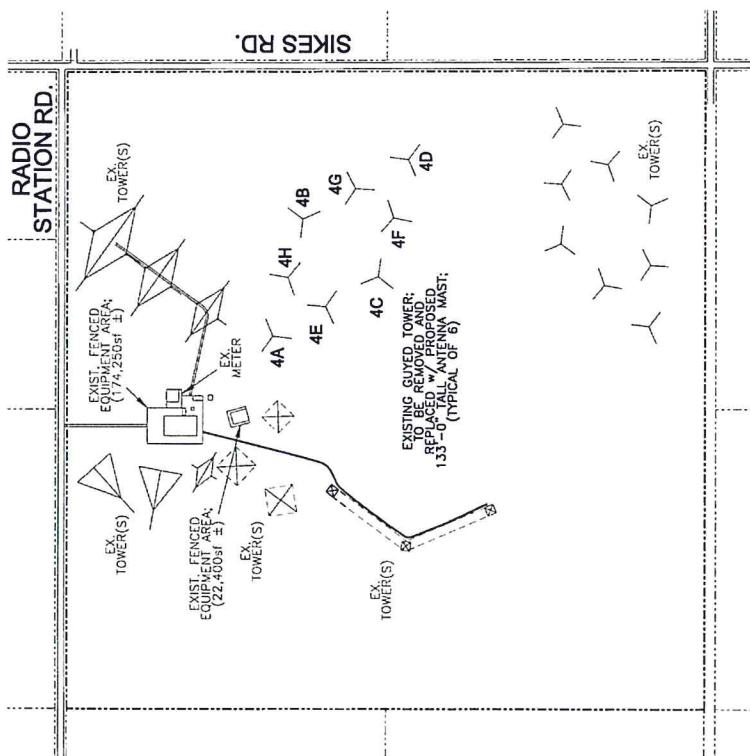
CONTRACTOR SHALL OBTAIN ALL NECESSARY PERMITS FOR THIS PROJECT FROM ALL APPLICABLE GOVERNMENT AGENCIES.

THE CONTRACTOR SHALL BE RESPONSIBLE FOR ABIDING BY ALL CONDITIONS AND REQUIREMENTS OF THE PERMITS.

THESE PLANS ARE NOT FOR RECORDATION OR CONVEYANCE.

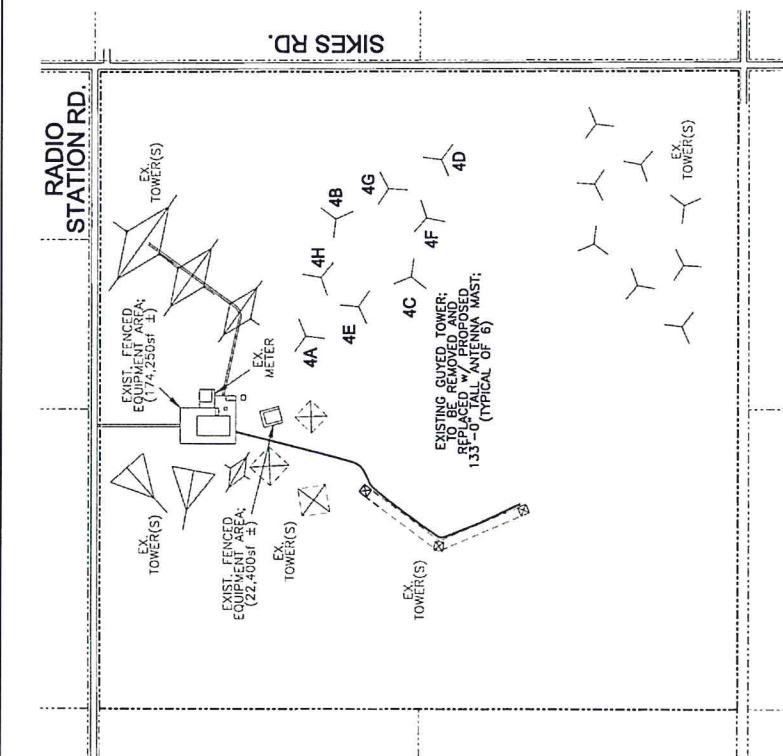
DAMAGE TO UTILITIES OR PROPERTY OF OTHERS BY THE CONTRACTOR DURING CONSTRUCTION SHALL BE REPAIRED TO LIFE-NEW CONDITIONS.

NOTIFY "DIG ALERT" AT 811 AT LEAST 48 HOURS PRIOR TO DOING ANY EXCAVATION IN THIS AREA.



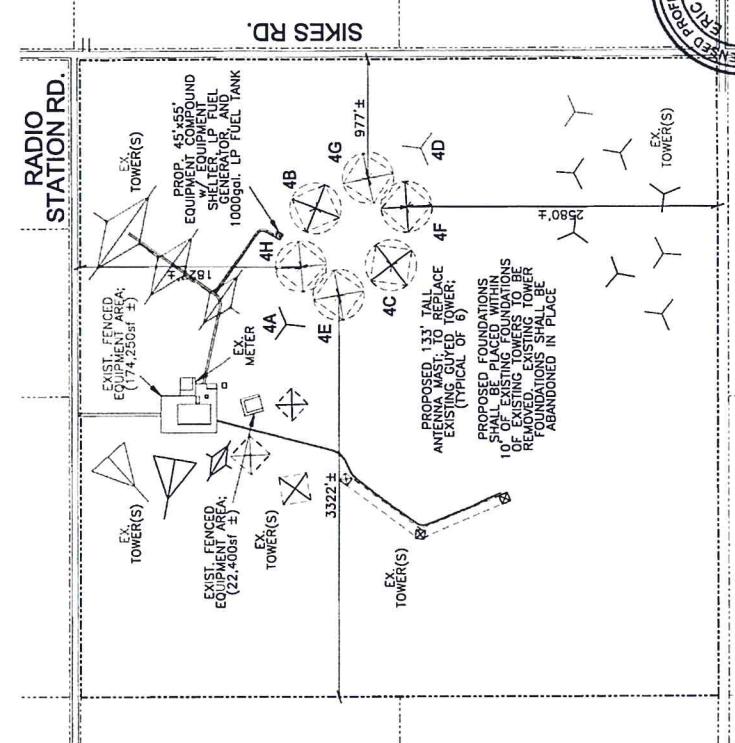
1 EXISTING SITE PLAN
C-2

SCALE: 1" = 1500'-0"



2 PROPOSED SITE PLAN
C-2

SCALE: 1" = 1500'-0"



3 PROPOSED SITE PLAN
C-2

SCALE: 1" = 1500'-0"

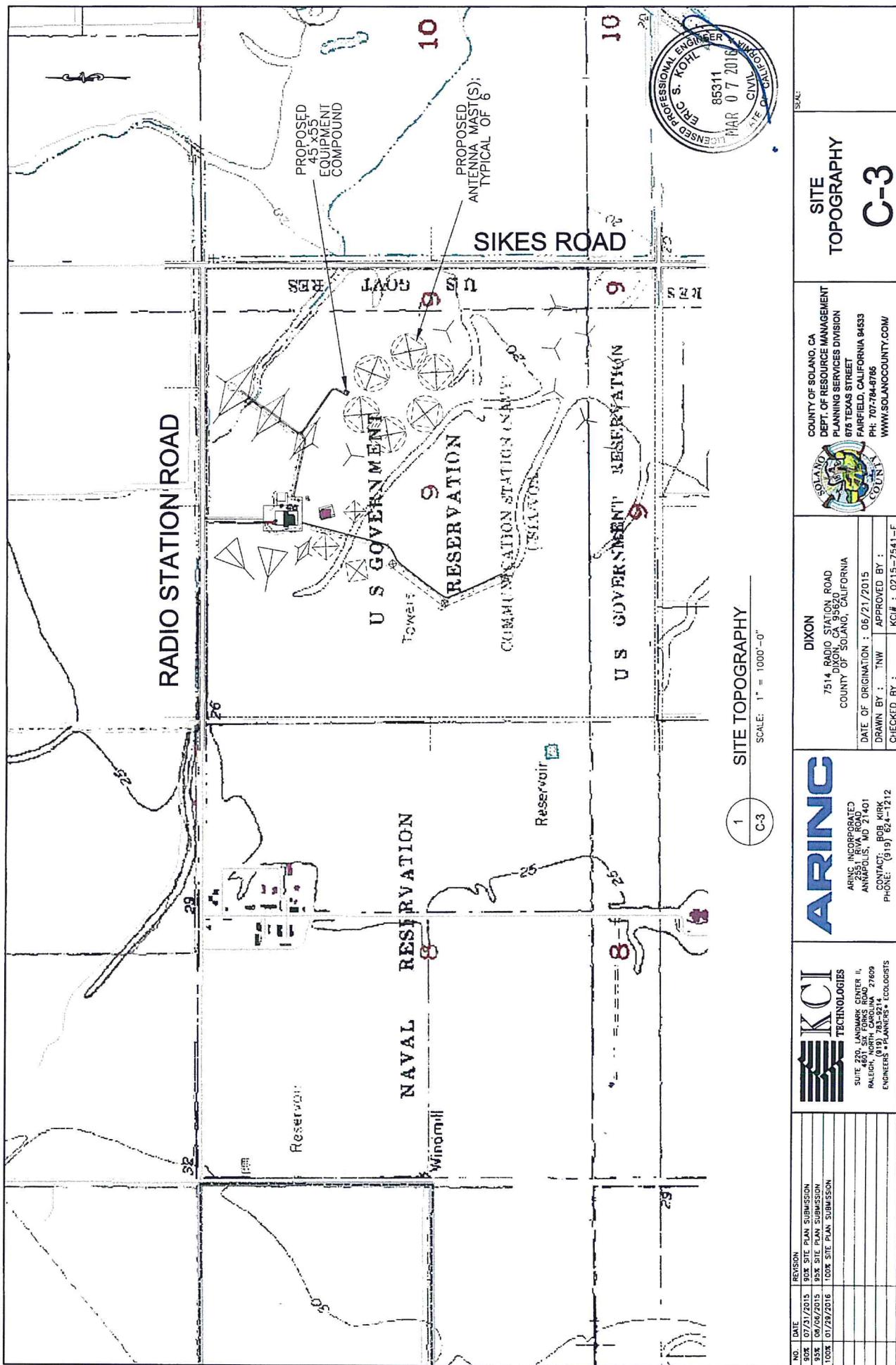


86331
MAR 07 2015
CIVIL
LIC#
PROFESSIONAL ENGINEERING SERVICES, INC.
CIVIL
LIC# 86331
C-2



MAR 07 2015
CIVIL
LIC# 86331
S. KOHL CO., INC.

C-2



DIXON STORM WATER NARRATIVE

The Dixon site consists of a 45'-ft. x 55'-ft. gravel compound with a 15'-ft. wide gravel drive and a small parking area located directly in front of the compound. The compound will be fenced in and contain an equipment shelter with enclosed generator and propane tank.

The site itself is extremely level with very minimal grading required. The grading will mostly consist of removing the top 3 inches of topsoil, spreading it around the surrounding area and then reseeding the disturbed area outside of the fence.

The soils within the drainage area (roughly 27 acres) consist of 4 types: Antioch-San Ysidro complex (a silt, sandy clay, 42% of area with 0 to 2% slopes, capay clay, 0.5% of area with 0 to 2% slopes), the predominant clay, 78% of area with 0 to 2% slopes, and clear lake clay, 7% of area with any run off. The predominant soil is class C, so can expect air movement to assist with any run off.

The site is located within our particular drainage area that is bordered to the north and west by a drainage swale, the eastern road and primary building drives, to the east by a drainage swale, and to the south by a drainage swale which impinges into the large drainage channel.

The erosion and sediment control will primarily consist of silt fence around the disturbed area, a small stock pile of topsoil to be utilized in the final landscaping of grass, and a construction entrance/exit to allow for construction vehicles to knock the dirt out of the tires.

Within the drainage area there is 0.36 acres of impervious area consisting of the gravel surface.

For a total of 0.71 acres of impervious area or 2.6% of the drainage area will be impervious. The change in elevation from the new addition is extremely small with much of

the new addition from the existing drainage channels and the large confluence channel on the road.

RADIO STATION ROAD



1
C-4
SITE DRAINAGE AREA

SCALE: 1" = 800'-0"

1

C-4

