

## **Legislative Committee Meeting**

Committee
Supervisor Linda J. Seifert (Chair)
Supervisor Erin Hannigan

Staff Michelle Heppner

April 6, 2015 1:30 pm

Solano County Administration Center Sixth Floor Conference Center, Room 6003 675 Texas Street Fairfield, CA 94533

## **AGENDA**

- I. Public Comment (Items not on the agenda)
- II. Update from Solano County Legislative Delegation (Legislative representatives)
- III. Discussion of Federal Bills and consider making a recommendation (Waterman & Associates)
  - 1) Update on FY 15 Budget Resolution and Appropriations Process
  - 2) "Doc Fix" Legislation (Home Visiting Program funding & Children's Health Insurance Program)
  - 3) Carcieri v. Salazar Roundtable, hosted by Senate Committee on Indian Affairs
  - 4) Transportation reauthorization
  - 5) Update on Delta issues/drought legislation
- IV. Report on State Budget and Legislation and consider making a recommendation for a position on legislation (Paul Yoder)

### **Health & Social Services**

<u>SB 12</u>	(Beall D) Foster youth. (Page 2)
	Current Analysis: 03/20/2015 Senate Human Services (text 3/17/2015) (Page 40)
<u>SB 23</u>	(Mitchell D) CalWORKs: eligibility. (Page 73)
	Current Analysis: 03/20/2015 Senate Human Services (text 12/1/2014) (Page 78)
SB 24	(Hill D) STAKE Act: electronic cigarettes. (Page 87)
SB 140	(Leno D) Electronic cigarettes. (Page 114)
SB 151	( <u>Hernandez</u> D) Tobacco products: minimum legal age. ( <i>Page 150</i> )
SB 591	( <u>Pan</u> D) Cigarette and tobacco products taxes: California Tobacco Tax Act of 2015. ( <i>Page 163</i> )

#### Education

SB 111 (Fuller R) School facilities: military installations. (Page 174)

Current Analysis: 03/10/2015 Senate Education (text 3/4/2015) (Page 175)

Legislative Women's Caucus - Child Care Letter (Page 180)

Solano County Bill Tracking Matrix (Page 181)

- V. Next Meeting May 4, 2015 at 1:30 pm
- VI. Adjourn

#### NOTF:

Above actions taken by the Legislative Committee will be heard by the full Board of Supervisors on April 28, 2015

# AMENDED IN SENATE MARCH 17, 2015 AMENDED IN SENATE FEBRUARY 4, 2015

SENATE BILL No. 12

## **Introduced by Senator Beall**

(Coauthors: Senators Hertzberg and Wieckowski) (Coauthors: Assembly Members Chu and Maienschein)

December 1, 2014

An act to amend Sections 303, 388, 388.1, 450, 607.2, 11400, 11401, 11403, and 11405 of the Welfare and Institutions Code, relating to foster youth.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 12, as amended, Beall. Foster youth.

Existing law, the California Fostering Connections to Success Act, revises and expands the scope of various programs relating to cash assistance and other services to and for the benefit of certain foster and adopted children, and other children who have been placed in out-of-home care, including children who receive Aid to Families with Dependent Children-Foster Care (AFDC-FC), Adoption Assistance Program, California Work Opportunity and Responsibility to Kids (CalWORKs), and Kinship Guardianship Assistance Payment (Kin-GAP) benefits. Among other provisions, the act extends specified foster care benefits to youth up to 21 years of age, if specified conditions are met.

Existing law defines a nonminor dependent for these purposes as a foster child who is a current dependent child or ward of the juvenile court, or who is a nonminor under the transition jurisdiction of the juvenile court pursuant to a voluntary reentry agreement, and in accordance with a transitional independent living case plan who has

attained 18 years of age while under an order of foster care placement by the juvenile court and is not older than 21 years of age. Existing law defines a nonminor former dependent or ward as a person who meets these criteria who reached 18 years of age while subject to an order for foster care placement, for whom dependency, delinquency, or transition jurisdiction has been terminated, and who is still under the general jurisdiction of the court.

This bill would revise the definition of a nonminor dependent and former nonminor dependent to include a nonminor who was subject to an order for foster care placement at any time before he or she attained 12 years of age and who has not attained 21 years of age. This bill would make conforming changes to allow a court to assume or resume dependency jurisdiction or transition jurisdiction over a nonminor who satisfies this criteria. Because the bill would expand the application of the above county administered programs, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

*The people of the State of California do enact as follows:* 

- SECTION 1. Section 303 of the Welfare and Institutions Code is amended to read:
- 3 303. (a) The court may retain jurisdiction over any person who is found to be a ward or a dependent child of the juvenile court until the ward or dependent child attains the age of 21 years.
- 6 (b) The court shall have within its jurisdiction any nonminor dependent, as defined in subdivision (v) of Section 11400. The court may terminate its dependency, delinquency, or transition jurisdiction over the nonminor dependent between the time the nonminor reaches the age of majority and 21 years of age. If the court terminates dependency, delinquency, or transition

jurisdiction, the nonminor dependent shall remain under the general

jurisdiction of the court in order to allow for a petition under subdivision (e) of Section 388.

- (c) A nonminor who has not yet attained 21 years of age and who was previously under the jurisdiction of the juvenile court subject to an order for foster care placement at any time after attaining 12 years of age, may petition the court pursuant to subdivision (e) of Section 388 to resume dependency jurisdiction over himself or herself or to assume transition jurisdiction over himself or herself pursuant to Section 450.
- (d) (1) Nothing in this code, including, but not limited to, Sections 340, 366.27, and 369.5, shall be construed to provide legal custody of a person who has attained 18 years of age to the county welfare or probation department or to otherwise abrogate any other rights that a person who has attained 18 years of age may have as an adult under California law. A nonminor dependent shall retain all of his or her legal decisionmaking authority as an adult. The nonminor shall enter into a mutual agreement for placement, as described in subdivision (u) of Section 11400, unless the nonminor dependent is incapable of making an informed agreement, or a voluntary reentry agreement, as described in subdivision (z) of Section 11400, for placement and care in which the nonminor consents to placement and care in a setting supervised by, and under the responsibility of, the county child welfare services department, the county probation department, or Indian tribe, tribal organization, or consortium of tribes that entered into an agreement pursuant to Section 10553.1.
- (2) A nonminor dependent who remains under delinquency jurisdiction in order to complete his or her rehabilitative goals and is under a foster care placement order is not required to complete the mutual agreement as described in subdivision (u) of Section 11400. His or her adult decisionmaking authority may be limited by and subject to the care, supervision, custody, conduct, and maintenance orders as described in Section 727.
- (e) Unless otherwise specified, the rights of a dependent child and the responsibilities of the county welfare or probation department, or tribe, and other entities, toward the child and family, shall also apply to nonminor dependents.
- SEC. 2. Section 388 of the Welfare and Institutions Code is amended to read:

- 388. (a) (1) Any parent or other person having an interest in a child who is a dependent child of the juvenile court or a nonminor dependent as defined in subdivision (v) of Section 11400, or the child himself or herself or the nonminor dependent through a properly appointed guardian may, upon grounds of change of circumstance or new evidence, petition the court in the same action in which the child was found to be a dependent child of the juvenile court or in which a guardianship was ordered pursuant to Section 360 for a hearing to change, modify, or set aside any order of court previously made or to terminate the jurisdiction of the court. The petition shall be verified and, if made by a person other than the child or the nonminor dependent shall state the petitioner's relationship to or interest in the child or the nonminor dependent and shall set forth in concise language any change of circumstance or new evidence that is alleged to require the change of order or termination of jurisdiction.
- (2) When any party, including a child who is a dependent of the juvenile court, petitions the court prior to an order terminating parental rights, to modify the order that reunification services were not needed pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, or to modify any orders related to custody or visitation of the subject child, and the court orders a hearing pursuant to subdivision (d), the court shall modify the order that reunification services were not needed pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, or any orders related to the custody or visitation of the child for whom reunification services were not ordered pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, only if the court finds by clear and convincing evidence that the proposed change is in the best interests of the child.
- (b) (1) Any person, including a child or a nonminor dependent who is a dependent of the juvenile court, may petition the court to assert a relationship as a sibling related by blood, adoption, or affinity through a common legal or biological parent to a child who is, or is the subject of a petition for adjudication as, a dependent of the juvenile court, and may request visitation with the dependent child, placement with or near the dependent child, or consideration when determining or implementing a case plan or permanent plan for the dependent child or make any other

request for an order which may be shown to be in the best interest of the dependent child.

- (2) A child or nonminor dependent who is a dependent of the juvenile court may petition the court to assert a relationship as a sibling related by blood, adoption, or affinity through a common legal or biological parent to a child who is in the physical custody of a common legal or biological parent, and may request visitation with the nondependent sibling in parental custody.
- (3) Pursuant to subdivision (b) of Section 16002, a request for sibling visitation may be granted unless it is determined by the court that sibling visitation is contrary to the safety and well-being of any of the siblings.
- (4) The court may appoint a guardian ad litem to file the petition for a dependent child asserting a sibling relationship pursuant to this subdivision if the court determines that the appointment is necessary for the best interests of the dependent child. The petition shall be verified and shall set forth the following:
  - (A) Through which parent he or she is related to the sibling.
- (B) Whether he or she is related to the sibling by blood, adoption, or affinity.
  - (C) The request or order that the petitioner is seeking.
- (D) Why that request or order is in the best interest of the dependent child.
- (c) (1) Any party, including a child who is a dependent of the juvenile court, may petition the court, prior to the hearing set pursuant to subdivision (f) of Section 366.21 for a child described by subparagraph (A) of paragraph (1) of subdivision (a) of Section 361.5, or prior to the hearing set pursuant to subdivision (e) of Section 366.21 for a child described by subparagraph (B) or (C) of paragraph (1) of subdivision (a) of Section 361.5, to terminate court-ordered reunification services provided under subdivision (a) of Section 361.5 only if one of the following conditions exists:
- (A) It appears that a change of circumstance or new evidence exists that satisfies a condition set forth in subdivision (b) or (e) of Section 361.5 justifying termination of court-ordered reunification services.
- (B) The action or inaction of the parent or guardian creates a substantial likelihood that reunification will not occur, including, but not limited to, the parent's or guardian's failure to visit the

child, or the failure of the parent or guardian to participate regularly and make substantive progress in a court-ordered treatment plan.

- (2) In determining whether the parent or guardian has failed to visit the child or participate regularly or make progress in the treatment plan, the court shall consider factors that include but are not limited to, the parent's or guardian's incarceration, institutionalization, detention by the United States Department of Homeland Security, deportation, or participation in a court-ordered residential substance abuse treatment program.
- (3) The court shall terminate reunification services during the above-described time periods only upon a finding by a preponderance of evidence that reasonable services have been offered or provided, and upon a finding of clear and convincing evidence that one of the conditions in subparagraph (A) or (B) of paragraph (1) exists.
- (4) Any party, including a nonminor dependent, as defined in subdivision (v) of Section 11400, may petition the court prior to the review hearing set pursuant to subdivision (d) of Section 366.31 to terminate the continuation of court-ordered family reunification services for a nonminor dependent who has attained 18 years of age. The court shall terminate family reunification services to the parent or guardian if the nonminor dependent or parent or guardian are not in agreement that the continued provision of court-ordered family reunification services is in the best interests of the nonminor dependent.
- (5) If the court terminates reunification services, it shall order that a hearing pursuant to Section 366.26 be held within 120 days. On and after January 1, 2012, a hearing pursuant to Section 366.26 shall not be ordered if the child is a nonminor dependent. The court may order a nonminor dependent who is otherwise eligible to AFDC-FC benefits pursuant to Section 11403 to remain in a planned, permanent living arrangement.
- (d) If it appears that the best interests of the child or the nonminor dependent may be promoted by the proposed change of order, modification of reunification services, custody, or visitation orders concerning a child for whom reunification services were not ordered pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, recognition of a sibling relationship, termination of jurisdiction, or clear and convincing evidence supports revocation or termination of court-ordered reunification

services, the court shall order that a hearing be held and shall give prior notice, or cause prior notice to be given, to the persons and in the manner prescribed by Section 386, and, in those instances in which the manner of giving notice is not prescribed by those sections, then in the manner the court prescribes.

- (e) (1) A nonminor who attained 12 years of age while subject to an order for foster care placement and who has not attained 21 years of age for whom the court has dismissed dependency jurisdiction pursuant to Section 391, or delinquency jurisdiction pursuant to Section 607.2, or transition jurisdiction pursuant to Section 452, but has retained general jurisdiction under subdivision (b) of Section 303, or the county child welfare services, probation department, or tribal placing agency on behalf of the nonminor, may petition the court in the same action in which the child was found to be a dependent or delinquent child of the juvenile court, for a hearing to resume the dependency jurisdiction over a former dependent or to assume or resume transition jurisdiction over a former delinquent ward pursuant to Section 450. The petition shall be filed within the period that the nonminor is of the age described in this paragraph. If the nonminor has completed the voluntary reentry agreement, as described in subdivision (z) of Section 11400, with the placing agency, the agency shall file the petition on behalf of the nonminor within 15 judicial days of the date the agreement was signed unless the nonminor elects to file the petition at an earlier date.
- (2) (A) The petition to resume jurisdiction may be filed in the juvenile court that retains general jurisdiction under subdivision (b) of Section 303, or the petition may be submitted to the juvenile court in the county where the youth resides and forwarded to the juvenile court that retained general jurisdiction and filed with that court. The juvenile court having general jurisdiction under Section 303 shall receive the petition from the court where the petition was submitted within five court days of its submission, if the petition is filed in the county of residence. The juvenile court that retained general jurisdiction shall order that a hearing be held within 15 judicial days of the date the petition was filed if there is a prima facie showing that the nonminor satisfies the following criteria:
- (i) He or she was previously under juvenile court jurisdiction, subject to an order for foster care placement at any time after the

youth attained 12 years of age, and has not attained the age limits *limit* described in paragraph (1).

- (ii) He or she intends to satisfy at least one of the conditions set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (iii) He or she wants assistance either in maintaining or securing appropriate supervised placement, or is in need of immediate placement and agrees to supervised placement pursuant to the voluntary reentry agreement as described in subdivision (z) of Section 11400.
- (B) Upon ordering a hearing, the court shall give prior notice, or cause prior notice to be given, to the persons and by the means prescribed by Section 386, except that notice to parents or former guardians shall not be provided unless the nonminor requests, in writing on the face of the petition, notice to the parents or former guardians.
- (3) The Judicial Council, by January 1, 2012, shall adopt rules of court to allow for telephonic appearances by nonminor former dependents or delinquents in these proceedings, and for telephonic appearances by nonminor dependents in any proceeding in which the nonminor dependent is a party, and he or she declines to appear and elects a telephonic appearance.
- (4) Prior to the hearing on a petition to resume dependency jurisdiction or to assume or resume transition jurisdiction, the court shall order the county child welfare or probation department to prepare a report for the court addressing whether the nonminor intends to satisfy at least one of the criteria set forth in subdivision (b) of Section 11403. When the recommendation is for the nonminor dependent to be placed in a setting where minor dependents also reside, the results of a background check of the petitioning nonminor conducted pursuant to Section 16504.5, may be used by the placing agency to determine appropriate placement options for the nonminor. The existence of a criminal conviction is not a bar to eligibility for reentry or resumption of dependency jurisdiction over a nonminor.
- (5) (A) The court shall resume dependency jurisdiction over a former dependent or assume or resume transition jurisdiction over a former delinquent ward pursuant to Section 450, and order that the nonminor's placement and care be under the responsibility of

the county child welfare services department, the probation department, tribe, consortium of tribes, or tribal organization, if the court finds all of the following:

- (i) The nonminor was previously under juvenile court jurisdiction subject to an order for foster care placement at any time after he or she attained 12 years of age.
- (ii) The nonminor has not attained the age limits limit described in paragraph (1).
- (iii) Reentry and remaining in foster care are in the nonminor's best interests.
- (iv) The nonminor intends to satisfy, and agrees to satisfy, at least one of the criteria set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, and demonstrates his or her agreement to placement in a supervised setting under the placement and care responsibility of the placing agency and to satisfy the criteria by signing the voluntary reentry agreement as described in subdivision (z) of Section 11400.
- (B) In no event shall the court grant a continuance that would cause the hearing to resume dependency jurisdiction or to assume or resume transition jurisdiction to be completed more than 120 days after the date the petition was filed.
- (C) The agency made responsible for the nonminor's placement and care pursuant to subparagraph (A) shall prepare a new transitional independent living case plan within 60 calendar days from the date the nonminor signed the voluntary reentry agreement as described in subdivision (z) of Section 11400 and submit it to the court for the review hearing under Section 366.31, to be held within 70 days of the resumption of dependency jurisdiction or assumption or resumption of transition jurisdiction. In no event shall the review hearing under Section 366.3 be held more than 170 calendar days from the date the nonminor signed the voluntary reentry agreement.
- SEC. 3. Section 388.1 of the Welfare and Institutions Code is amended to read:
- 388.1. (a) On and after January 1, 2014, a nonminor who has not attained 21 years of age may petition the court in which he or she was previously found to be a dependent or delinquent child of the juvenile court for a hearing to determine whether to assume dependency jurisdiction over the nonminor, if he or she meets any of the following descriptions:

- (1) He or she is a nonminor former dependent, as defined in subdivision (aa) of Section 11400, who received aid after attaining 12 18 years of age under Kin-GAP pursuant to Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385) of Chapter 2 of Part 3 of Division 9, or pursuant to subdivision (e) of Section 11405, and whose former guardian or guardians died after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (2) He or she is a nonminor former dependent, as defined in subdivision (aa) of Section 11400, who received aid after attaining 12 18 years of age under Kin-GAP pursuant to Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385) of Chapter 2 of Part 3 of Division 9, or pursuant to subdivision (e) of Section 11405, and whose former guardian or guardians no longer provide ongoing support to, and no longer receive aid on behalf of, the nonminor after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (3) He or she is a nonminor who received adoption assistance payments after attaining—12 18 years of age pursuant to Chapter 2.1 (commencing with Section 16115) of Part 4 of Division 9 and his or her adoptive parent or parents died after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (4) He or she is a nonminor who received adoption assistance payments after attaining—12 18 years of age pursuant to Chapter 2.1 (commencing with Section 16115) of Part 4 of Division 9 and his or her adoptive parent or parents no longer provide ongoing support to, and no longer receive aid on behalf of, the nonminor after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (5) He or she is a nonminor who was previously under the jurisdiction of the juvenile court subject to an order for foster care placement at any time after he or she attained 12 years of age and who has not attained 21 years of age.
- (b) (1) The petition to assume jurisdiction may be filed in either of the following:
- (A) The juvenile court that established the guardianship pursuant to Section 360, Section 366.26, or subdivision (d) of Section 728.

- (B) The juvenile court that had jurisdiction over the minor or nonminor dependent when his or her adoption was finalized.
- (2) A nonminor described in subdivision (a) may submit a petition to assume dependency jurisdiction to the juvenile court in the county where he or she resides. A petition submitted pursuant to this paragraph shall, within five days of submission, be forwarded to the court that had jurisdiction over the child at the time of the guardianship or adoption. The clerk of the court that had jurisdiction over the child at the time of the guardianship or adoption shall file the petition within one judicial day of receipt.
- (c) (1) The juvenile court in which the petition was filed shall order a hearing to be held within 15 judicial days of the date the petition was filed if there is a prima facie showing that the nonminor satisfies all of the following criteria:
- (A) He or she was a minor under juvenile court jurisdiction at the time of the establishment of a guardianship pursuant to Section 360, Section 366.26, or subdivision (d) of Section 728, or he or she was a minor or nonminor dependent when his or her adoption was finalized.
- (B) (i) His or her guardian or guardians, or adoptive parent or parents, as applicable, died after the nonminor attained 18 years of age, but before he or she attained 21 years of age.
- (ii) His or her guardian or guardians, or adoptive parent or parents, as applicable, no longer provide ongoing support to, *and no longer receive aid on behalf of*, the nonminor after the nonminor attained 18 years of age, but before he or she attained 21 years of age, and it may be in the nonminor's best interest for the court to assume dependency jurisdiction.
- (C) He or she intends to satisfy at least one of the conditions set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (D) He or she is requesting assistance in maintaining or securing appropriate supervised placement, or needs immediate placement and agrees to supervised placement pursuant to the voluntary reentry agreement described in subdivision (z) of Section 11400.
- (2) Upon ordering a hearing, the court shall give prior notice, or cause prior notice to be given, to the nonminor, the appropriate child welfare agency or probation department, and any other person requested by the nonminor in the petition.

- (3) Pursuant to applicable rules of court, the juvenile court shall allow for telephonic appearances by the nonminor in these proceedings and in any proceeding in which the nonminor dependent is a party.
- (4) Prior to the hearing, the court shall order the county child welfare or probation department to prepare a report for the court that addresses both of the following:
- (A) The nonminor's plans to satisfy at least one of the criteria set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (B) The appropriate placement setting for the nonminor. When the recommendation is for the nonminor to be placed in a setting where minor dependents also reside, the results of a background check of the petitioning nonminor conducted pursuant to Section 16504.5 may be used by the placing agency to determine appropriate placement options for him or her.
- (5) The court shall assume dependency jurisdiction over a former dependent or ward, and order his or her placement and care be under the responsibility of the county child welfare services department, the probation department, tribe, consortium of tribes, or tribal organization, if the court finds all of the following:
- (A) The nonminor was a minor under juvenile court jurisdiction at the time of the establishment of a guardianship pursuant to Section 360, Section 366.26, or subdivision (d) of Section 728, or he or she was a dependent at the time his or her adoption was finalized.
- (B) The nonminor's guardian or guardians, or adoptive parent or parents, as applicable, have died, or no longer provide ongoing support to, and no longer receive aid on behalf of, the nonminor, and it is in the nonminor's best interests for the court to assume dependency jurisdiction.
  - (C) The nonminor has not attained 21 years of age.
- (D) Reentry and remaining in foster care are in the nonminor's best interests.
- (E) The nonminor intends to satisfy, and agrees to satisfy, at least one of the criteria set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, and demonstrates his or her agreement to placement in a supervised setting under the placement and care responsibility of the placing agency by signing the

- voluntary reentry agreement described in subdivision (z) of Section 11400.
- (6) The existence of a criminal conviction is not a bar to eligibility for reentry to foster care or assumption of dependency jurisdiction over a nonminor.
- (7) The court shall not grant a continuance that would cause the hearing to be completed more than 120 days after the date the petition is filed.
- (d) The agency made responsible for the nonminor's placement and care pursuant to paragraph (5) of subdivision (c) shall prepare a new transitional independent living case plan within 60 calendar days of the date the nonminor signs the voluntary reentry agreement and shall submit the plan to the court for the review hearing specified in Section 366.31, to be held within 70 days of the assumption of dependency jurisdiction. The review hearing under Section 366.31 shall not be held more than 170 calendar days from the date the nonminor signs the voluntary reentry agreement.
- (e) (1) A nonminor described in subdivision (a) may enter into a voluntary reentry agreement as defined in subdivision (z) of Section 11400 in order to establish eligibility for foster care benefits under subdivision (e) of Section 11401 before or after filing a petition to assume dependency jurisdiction. If the nonminor enters into a voluntary reentry agreement prior to filing the petition, the nonminor is entitled to placement and supervision pending the court's assumption of jurisdiction.
- (2) If the nonminor completes a voluntary reentry agreement with a placing agency, the placing agency shall file the petition to assume dependency jurisdiction on behalf of the nonminor within 15 judicial days of the date the agreement is signed, unless the nonminor elects to file the petition at an earlier date.
- SEC. 4. Section 450 of the Welfare and Institutions Code is amended to read:
- 450. (a) A minor or nonminor who satisfies all of the following criteria is within the transition jurisdiction of the juvenile court:
- (1) (A) The minor is a ward who is older than 17 years and 5 months of age and younger than 18 years of age and in foster care placement, or the nonminor is a ward in foster care placement who was a ward subject to an order for foster care placement at any time after the youth attained 12 years of age and who has not attained 21 years of age.

- (B) Notwithstanding subparagraph (A), the nonminor is a ward who has been receiving aid pursuant to Article 5 (commencing with Section 11400) of Chapter 2 of Part 3 of Division 9-between January 1, 2012, and December 31, 2012, and attains 19 years of age prior to January 1, 2013, or who has been receiving that aid between January 1, 2013, and December 31, 2013, and attains 20 years of age prior to January 1, 2014, and who may continue to receive aid under the applicable program, provided that the nonminor dependent continues to meet all other applicable eligibility requirements as specified in Section 11403.
  - (2) The ward meets either of the following conditions:
- (A) The ward was removed from the physical custody of his or her parents or legal guardian, adjudged to be a ward of the juvenile court under Section 725, and ordered into foster care placement as a ward.
- (B) The ward was removed from the custody of his or her parents or legal guardian as a dependent of the court with an order for foster care placement as a dependent in effect at the time the court adjudged him or her to be a ward of the juvenile court under Section 725.
- (3) The rehabilitative goals of the minor or nonminor, as set forth in the case plan, have been met, and juvenile court jurisdiction over the minor or nonminor as a ward is no longer required.
- (4) (A) If the ward is a minor, reunification services have been terminated; the matter has not been set for a hearing for termination of parental rights pursuant to Section 727.3 or for the establishment of guardianship pursuant to Section 728; the return of the child to the physical custody of the parents or legal guardian would create a substantial risk of detriment to the child's safety, protection, or physical or emotional well-being; and the minor has indicated an intent to sign a mutual agreement, as described in subdivision (u) of Section 11400, with the responsible agency for placement in a supervised setting as a nonminor dependent.
- (B) If the ward is a nonminor, he or she has signed a mutual agreement, as described in subdivision (u) of Section 11400, with the responsible agency for placement in a supervised setting as a nonminor dependent or has signed a voluntary reentry agreement, as described in subdivision (z) of Section 11400 for placement in a supervised setting as a nonminor dependent. A runaway and homeless youth shelter licensed by the State Department of Social

- 1 Services pursuant to Section 1502.35 of the Health and Safety 2 Code shall not be a placement option pursuant to this section.
  - (b) A minor who is subject to the court's transition jurisdiction shall be referred to as a transition dependent.
  - (c) A youth subject to the court's transition jurisdiction who is 18 years of age or older shall be referred to as a nonminor dependent.
  - SEC. 5. Section 607.2 of the Welfare and Institutions Code is amended to read:
  - 607.2. (a) The court shall hold a hearing prior to terminating jurisdiction over a ward who satisfies any of the following criteria:
  - (1) Is a minor subject to an order for foster care placement described in Section 11402 as a ward who has not previously been subject to the jurisdiction of the court as a result of a petition filed pursuant to Section 325.
  - (2) Is a nonminor who was subject to an order for foster care placement described in Section 11402 at any time after he or she attained 12 years of age and who has not attained 21 years of age.
  - (3) Is a ward who was subject to an order for foster care placement described in Section 11402 as a dependent of the court at the time the court adjudged the child to be a ward of the court under Section 725.
  - (b) At a hearing during which termination of jurisdiction over a ward described in subdivision (a) is being considered, the court shall take one of the following actions:
  - (1) Modify its jurisdiction from delinquency jurisdiction to transition jurisdiction, if the court finds the ward is a person described in Section 450.
  - (2) (A) For a ward who was not previously subject to the jurisdiction of the court as a result of a petition filed pursuant to Section 325, order the probation department or the ward's attorney to submit an application to the child welfare services department pursuant to Section 329 to declare the minor a dependent of the court and modify the court's jurisdiction from delinquency jurisdiction to dependency jurisdiction, if the court finds all of the following:
- 37 (i) The ward is a minor.

38 (ii) The ward does not come within the description in Section 39 450, but jurisdiction as a ward may no longer be required.

- (iii) The ward appears to come within the description of Section 300 and cannot be returned home safely.
- (B) The court shall set a hearing within 20 judicial days of the date of the order described in subparagraph (A) to review the child welfare services department's decision and may either affirm its decision not to file a petition pursuant to Section 300 or order the child welfare services department to file a petition pursuant to Section 300.
- (3) Vacate the order terminating jurisdiction over the minor as a dependent of the court, resume jurisdiction pursuant to Section 300 based on the prior petition filed pursuant to Section 325, and terminate the court's jurisdiction over the minor as a ward, if the minor was subject to an order for foster care placement described in Section 11402 as a dependent of the court at the time the court adjudged the minor to be a ward and assumed jurisdiction over the minor under Section 725.
- (4) Continue its delinquency jurisdiction over a ward pursuant to Section 303 as a nonminor dependent, as defined in subdivision (v) of Section 11400, who is eligible to remain in foster care pursuant to Section 11403, if the ward is a nonminor and the court did not modify its jurisdiction as described in Section 450, unless the court finds that after reasonable and documented efforts, the ward cannot be located or does not wish to become a nonminor dependent. In making this finding and prior to entering an order terminating its delinquency jurisdiction, the court shall ensure that the ward has had an opportunity to confer with his or her counsel and has been informed of his or her options, including the right to reenter foster care placement by completing a voluntary reentry agreement as described in subdivision (z) of Section 11400 and to file a petition pursuant to subdivision (e) of Section 388 for the court to assume or resume transition jurisdiction over him or her pursuant to Section 450. The fact that a ward declines to be a nonminor dependent does not restrict the authority of the court to maintain delinquency jurisdiction pursuant to Section 607.
  - (5) Continue its delinquency jurisdiction.
- (6) Terminate its delinquency jurisdiction if the ward does not come within the provisions of paragraphs (1) to (4), inclusive.
- (c) If the court modifies jurisdiction, its order shall comply with the requirements of subdivision (f) of Section 241.1.

- (d) This section does not change the requirements of Section 727.2 or 727.3 with respect to reunification of minors with their families or the establishment of an alternative permanent plan for minors for whom reunification is not pursued.
- SEC. 6. Section 11400 of the Welfare and Institutions Code is amended to read:
- 11400. For purposes of this article, the following definitions shall apply:
- (a) "Aid to Families with Dependent Children-Foster Care (AFDC-FC)" means the aid provided on behalf of needy children in foster care under the terms of this division.
- (b) "Case plan" means a written document that, at a minimum, specifies the type of home in which the child shall be placed, the safety of that home, and the appropriateness of that home to meet the child's needs. It shall also include the agency's plan for ensuring that the child receive proper care and protection in a safe environment, and shall set forth the appropriate services to be provided to the child, the child's family, and the foster parents, in order to meet the child's needs while in foster care, and to reunify the child with the child's family. In addition, the plan shall specify the services that will be provided or steps that will be taken to facilitate an alternate permanent plan if reunification is not possible.
- (c) "Certified family home" means a family residence certified by a licensed foster family agency and issued a certificate of approval by that agency as meeting licensing standards, and used only by that foster family agency for placements.
- (d) "Family home" means the family residence of a licensee in which 24-hour care and supervision are provided for children.
- (e) "Small family home" means any residential facility, in the licensee's family residence, which provides 24-hour care for six or fewer foster children who have mental disorders or developmental or physical disabilities and who require special care and supervision as a result of their disabilities.
- (f) "Foster care" means the 24-hour out-of-home care provided to children whose own families are unable or unwilling to care for them, and who are in need of temporary or long-term substitute parenting.
- (g) "Foster family agency" means any individual or organization engaged in the recruiting, certifying, and training of, and providing professional support to, foster parents, or in finding homes or other

- places for placement of children for temporary or permanent care who require that level of care as an alternative to a group home. Private foster family agencies shall be organized and operated on a nonprofit basis.
- (h) "Group home" means a nondetention privately operated residential home, organized and operated on a nonprofit basis only, of any capacity, or a nondetention licensed residential care home operated by the County of San Mateo with a capacity of up to 25 beds, that accepts children in need of care and supervision in a group home, as defined by paragraph (13) of subdivision (a) of Section 1502 of the Health and Safety Code.
- (i) "Periodic review" means review of a child's status by the juvenile court or by an administrative review panel, that shall include a consideration of the safety of the child, a determination of the continuing need for placement in foster care, evaluation of the goals for the placement and the progress toward meeting these goals, and development of a target date for the child's return home or establishment of alternative permanent placement.
- (j) "Permanency planning hearing" means a hearing conducted by the juvenile court in which the child's future status, including whether the child shall be returned home or another permanent plan shall be developed, is determined.
- (k) "Placement and care" refers to the responsibility for the welfare of a child vested in an agency or organization by virtue of the agency or organization having (1) been delegated care, custody, and control of a child by the juvenile court, (2) taken responsibility, pursuant to a relinquishment or termination of parental rights on a child, (3) taken the responsibility of supervising a child detained by the juvenile court pursuant to Section 319 or 636, or (4) signed a voluntary placement agreement for the child's placement; or to the responsibility designated to an individual by virtue of his or her being appointed the child's legal guardian.
- (*l*) "Preplacement preventive services" means services that are designed to help children remain with their families by preventing or eliminating the need for removal.
- (m) "Relative" means an adult who is related to the child by blood, adoption, or affinity within the fifth degree of kinship, including stepparents, stepsiblings, and all relatives whose status is preceded by the words "great," "great-great," or "grand" or the

spouse of any of these persons even if the marriage was terminated by death or dissolution.

- (n) "Nonrelative extended family member" means an adult caregiver who has an established familial or mentoring relationship with the child, as described in Section 362.7.
- (o) "Voluntary placement" means an out-of-home placement of a child by (1) the county welfare department, probation department, or Indian tribe that has entered into an agreement pursuant to Section 10553.1, after the parents or guardians have requested the assistance of the county welfare department and have signed a voluntary placement agreement; or (2) the county welfare department licensed public or private adoption agency, or the department acting as an adoption agency, after the parents have requested the assistance of either the county welfare department, the licensed public or private adoption agency, or the department acting as an adoption agency for the purpose of adoption planning, and have signed a voluntary placement agreement.
- (p) "Voluntary placement agreement" means a written agreement between either the county welfare department, probation department, or Indian tribe that has entered into an agreement pursuant to Section 10553.1, licensed public or private adoption agency, or the department acting as an adoption agency, and the parents or guardians of a child that specifies, at a minimum, the following:
  - (1) The legal status of the child.

- (2) The rights and obligations of the parents or guardians, the child, and the agency in which the child is placed.
- (q) "Original placement date" means the most recent date on which the court detained a child and ordered an agency to be responsible for supervising the child or the date on which an agency assumed responsibility for a child due to termination of parental rights, relinquishment, or voluntary placement.
- (r) (1) "Transitional housing placement provider" means an organization licensed by the State Department of Social Services pursuant to Section 1559.110 of the Health and Safety Code, to provide transitional housing to foster children at least 16 years of age and not more than 18 years of age, and nonminor dependents, as defined in subdivision (v). A transitional housing placement provider shall be privately operated and organized on a nonprofit basis.

- (2) Prior to licensure, a provider shall obtain certification from the applicable county, in accordance with Section 16522.1.
- (s) "Transitional Housing Program-Plus" means a provider certified by the applicable county, in accordance with subdivision (c) of Section 16522, to provide transitional housing services to former foster youth who have exited the foster care system on or after their 18th birthday.
- (t) "Whole family foster home" means a new or existing family home, approved relative caregiver or nonrelative extended family member's home, the home of a nonrelated legal guardian whose guardianship was established pursuant to Section 360 or 366.26, certified family home, or a host family home placement of a transitional housing placement provider, that provides foster care for a minor or nonminor dependent parent and his or her child, and is specifically recruited and trained to assist the minor or nonminor dependent parent in developing the skills necessary to provide a safe, stable, and permanent home for his or her child. The child of the minor or nonminor dependent parent need not be the subject of a petition filed pursuant to Section 300 to qualify for placement in a whole family foster home.
  - (u) "Mutual agreement" means any of the following:
- (1) A written voluntary agreement of consent for continued placement and care in a supervised setting between a minor or, on and after January 1, 2012, a nonminor dependent, and the county welfare services or probation department or tribal agency responsible for the foster care placement, that documents the nonminor's continued willingness to remain in supervised out-of-home placement under the placement and care of the responsible county, tribe, consortium of tribes, or tribal organization that has entered into an agreement with the state pursuant to Section 10553.1, remain under the jurisdiction of the juvenile court as a nonminor dependent, and report any change of circumstances relevant to continued eligibility for foster care payments, and that documents the nonminor's and social worker's or probation officer's agreement to work together to facilitate implementation of the mutually developed supervised placement agreement and transitional independent living case plan.
- (2) An agreement, as described in paragraph (1), between a nonminor former dependent or ward in receipt of Kin-GAP payments under Article 4.5 (commencing with Section 11360) or

Article 4.7 (commencing with Section 11385), and the agency responsible for the Kin-GAP benefits, provided that the nonminor former dependent or ward satisfies the conditions described in Section 11403.01, or one or more of the conditions described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403. For purposes of this paragraph and paragraph (3), "nonminor former dependent or ward" has the same meaning as described in subdivision (aa).

- (3) An agreement, as described in paragraph (1), between a nonminor former dependent or ward in receipt of AFDC-FC payments under subdivision (e) or (f) of Section 11405 and the agency responsible for the AFDC-FC benefits, provided that the nonminor former dependent or ward described in subdivision (e) of Section 11405 satisfies one or more of the conditions described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, and the nonminor described in subdivision (f) of Section 11405 satisfies the secondary school or equivalent training or certificate program conditions described in that subdivision.
- (v) "Nonminor dependent" means a foster child, as described in Section 675(8)(B) of Title 42 of the United States Code under the federal Social Security Act who is a current dependent child or ward of the juvenile court, or who is a nonminor under the transition jurisdiction of the juvenile court, as described in Section 450, and who satisfies all of the following criteria:
- (1) He or she was subject to an order for foster care placement described in Section 11402 at any time after he or she attained 12 years of age and who has not attained 21 years of age.
- (2) He or she is in foster care under the placement and care responsibility of the county welfare department, county probation department, Indian tribe, consortium of tribes, or tribal organization that entered into an agreement pursuant to Section 10553.1.
- (3) He or she has a transitional independent living case plan pursuant to Section 475(8) of the federal Social Security Act (42 U.S.C. Sec. 675(8)), as contained in the federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Public Law 110-351), as described in Section 11403.
- (w) "Supervised independent living placement" means, on and after January 1, 2012, an independent supervised setting, as specified in a nonminor dependent's transitional independent living case plan, in which the youth is living independently, pursuant to

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- Section 472(c)(2) of the Social Security Act (42 U.S.C. Sec. 2 672(c)(2).
  - (x) "Supervised independent living setting," pursuant to Section 472(c)(2) of the federal Social Security Act (42 U.S.C. Sec. 672(c)(2)), includes both a supervised independent living placement, as defined in subdivision (w), and a residential housing unit certified by the transitional housing placement provider operating a Transitional Housing Placement-Plus Foster Care program, as described in paragraph (2) of subdivision (a) of Section 16522.1.
  - (y) "Transitional independent living case plan" means, on or after January 1, 2012, a child's case plan submitted for the last review hearing held before he or she reaches 18 years of age or the nonminor dependent's case plan, updated every six months, that describes the goals and objectives of how the nonminor will make progress in the transition to living independently and assume incremental responsibility for adult decisionmaking, collaborative efforts between the nonminor and the social worker, probation officer, or Indian tribal placing entity and the supportive services as described in the transitional independent living plan (TILP) to ensure active and meaningful participation in one or more of the eligibility criteria described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, the nonminor's appropriate supervised placement setting, and the nonminor's permanent plan for transition to living independently, which includes maintaining or obtaining permanent connections to caring and committed adults, as set forth in paragraph (16) of subdivision (f) of Section 16501.1.
  - (z) "Voluntary reentry agreement" means a written voluntary agreement between a former dependent child or ward or a former nonminor dependent, who has had juvenile court jurisdiction terminated pursuant to Section 391, 452, or 607.2, and the county welfare or probation department or tribal placing entity that documents the nonminor's desire and willingness to reenter foster care, to be placed in a supervised setting under the placement and care responsibility of the placing agency, the nonminor's desire, willingness, and ability to immediately participate in one or more of the conditions of paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, the nonminor's agreement to work collaboratively with the placing agency to develop his or her

- transitional independent living case plan within 60 days of reentry, the nonminor's agreement to report any changes of circumstances relevant to continued eligibility for foster care payments, and (1) the nonminor's agreement to participate in the filing of a petition for juvenile court jurisdiction as a nonminor dependent pursuant to subdivision (e) of Section 388 within 15 judicial days of the signing of the agreement and the placing agency's efforts and supportive services to assist the nonminor in the reentry process, or (2) if the nonminor meets the definition of a nonminor former dependent or ward, as described in subdivision (aa), the nonminor's agreement to return to the care and support of his or her former juvenile court-appointed guardian and meet the eligibility criteria for AFDC-FC pursuant to subdivision (e) of Section 11405.
  - (aa) "Nonminor former dependent or ward" means, on and after January 1, 2012, either of the following:

- (1) A nonminor who was subject to an order for foster care placement described in Section 11402 at any time after he or she attained 12 years of age and who has not attained 21 years of age, and for whom dependency, delinquency, or transition jurisdiction has been terminated, and who is still under the general jurisdiction of the court.
- (2) A nonminor who is over 18 years of age and, while a minor, was a dependent child or ward of the juvenile court when the guardianship was established pursuant to Section 360 or 366.26, or subdivision (d), of Section 728 and the juvenile court dependency or wardship was dismissed following the establishment of the guardianship.
- (ab) "Runaway and homeless youth shelter" means a type of group home, as defined in paragraph (14) of subdivision (a) of Section 1502 of the Health and Safety Code, that is not an eligible placement option under Sections 319, 361.2, 450, and 727, and that is not eligible for AFDC-FC funding pursuant to subdivision (c) of Section 11402 or Section 11462.
- (ac) "Transition dependent" is a minor between 17 years and five months and 18 years of age who is subject to the court's transition jurisdiction under Section 450.
- SEC. 7. Section 11401 of the Welfare and Institutions Code is amended to read:
- 39 11401. Aid in the form of AFDC-FC shall be provided under 40 this chapter on behalf of any child under 18 years of age and to

any nonminor dependent who meets the conditions of any of the following subdivisions:

- (a) The child has been relinquished, for purposes of adoption, to a licensed adoption agency, or the department, or the parental rights of either or both of his or her parents have been terminated after an action under the Family Code has been brought by a licensed adoption agency or the department, provided that the licensed adoption agency or the department, if responsible for placement and care, provides to those children all services as required by the department to children in foster care.
- (b) The child has been removed from the physical custody of his or her parent, relative, or guardian as a result of a voluntary placement agreement or a judicial determination that continuance in the home would be contrary to the child's welfare and that, if the child was placed in foster care, reasonable efforts were made, consistent with Chapter 5 (commencing with Section 16500) of Part 4, to prevent or eliminate the need for removal of the child from his or her home and to make it possible for the child to return to his or her home, and any of the following applies:
- (1) The child has been adjudged a dependent child of the court on the grounds that he or she is a person described by Section 300.
- (2) The child has been adjudged a ward of the court on the grounds that he or she is a person described by Sections 601 and 602 or the nonminor is under the transition jurisdiction of the juvenile court pursuant to Section 450.
- (3) The child has been detained under a court order, pursuant to Section 319 or 636, that remains in effect.
- (4) The child's or nonminor's dependency jurisdiction, or transition jurisdiction pursuant to Section 450, has resumed pursuant to Section 387, or subdivision (a) or (e) of Section 388.
- (c) The child has been voluntarily placed by his or her parent or guardian pursuant to Section 11401.1.
  - (d) The child is living in the home of a nonrelated legal guardian.
- (e) The child is a nonminor dependent who is placed pursuant to a mutual agreement as set forth in subdivision (u) of Section 11400, under the placement and care responsibility of the county child welfare services department, an Indian tribe that entered into an agreement pursuant to Section 10553.1, or the county probation department, or the child is a nonminor dependent reentering foster

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care placement pursuant to a voluntary agreement, as set forth in subdivision (z) of Section 11400.

- (f) The child has been placed in foster care under the federal Indian Child Welfare Act. Sections 11402, 11404, and 11405 shall not be construed as limiting payments to Indian children, as defined in the federal Indian Child Welfare Act, placed in accordance with that act.
- (g) To be eligible for federal financial participation, the conditions described in paragraph (1), (2), (3), or (4) shall be satisfied:
  - (1) (A) The child meets the conditions of subdivision (b).
- (B) The child has been deprived of parental support or care for any of the reasons set forth in Section 11250.
- (C) The child has been removed from the home of a relative as defined in Section 233.90(c)(1) of Title 45 of the Code of Federal Regulations, as amended.
- (D) The requirements of Sections 671 and 672 of Title 42 of the United States Code, as amended, have been met.
  - (2) (A) The child meets the requirements of subdivision (h).
- (B) The requirements of Sections 671 and 672 of Title 42 of the United States Code, as amended, have been met.
- (C) This paragraph shall be implemented only if federal financial participation is available for the children described in this paragraph.
- (3) (A) The child has been removed from the custody of his or her parent, relative, or guardian as a result of a voluntary placement agreement or a judicial determination that continuance in the home would be contrary to the child's welfare and that, if the child was placed in foster care, reasonable efforts were made, consistent with Chapter 5 (commencing with Section 16500) of Part 4, to prevent or eliminate the need for removal of the child from his or her home and to make it possible for the child to return to his or her home, or the child is a nonminor dependent who satisfies the removal criteria in Section 472(a)(2)(A)(i) of the federal Social Security Act (42 U.S.C. Sec. 672 (a)(2)(A)(i)) and agrees to the placement and care responsibility of the placing agency by signing the voluntary reentry agreement, as set forth in subdivision (z) of Section 11400, and any of the following applies:
- 38 39 (i) The child has been adjudged a dependent child of the court 40

on the grounds that he or she is a person described by Section 300.

- (ii) The child has been adjudged a ward of the court on the grounds that he or she is a person described by Sections 601 and 602 or the nonminor is under the transition jurisdiction of the juvenile court, pursuant to Section 450.
- (iii) The child has been detained under a court order, pursuant to Section 319 or 636, that remains in effect.
- (iv) The child's or nonminor's dependency jurisdiction, or transition jurisdiction pursuant to Section 450, has resumed pursuant to Section 387, or subdivision (a) or (e) of Section 388.
- (B) The child has been placed in an eligible foster care placement, as set forth in Section 11402.
- (C) The requirements of Sections 671 and 672 of Title 42 of the United States Code have been satisfied.
- (D) This paragraph shall be implemented only if federal financial participation is available for the children described in this paragraph.
- (4) With respect to a nonminor dependent, in addition to meeting the conditions specified in paragraph (1), the requirements of Section 675(8)(B) of Title 42 of the United States Code have been satisfied. With respect to a former nonminor dependent who reenters foster care placement by signing the voluntary reentry agreement, as set forth in subdivision (z) of Section 11400, the requirements for AFDC-FC eligibility of Section 672(a)(3)(A) of Title 42 of the United States Code are satisfied based on the nonminor's status as a child-only case, without regard to the parents, legal guardians, or others in the assistance unit in the home from which the nonminor was originally removed.
  - (h) The child meets all of the following conditions:
- (1) The child has been adjudged to be a dependent child or ward of the court on the grounds that he or she is a person described in Section 300, 601, or 602.
- (2) The child's parent also has been adjudged to be a dependent child or nonminor dependent of the court on the grounds that he or she is a person described by Section 300, 450, 601, or 602 and is receiving benefits under this chapter.
- (3) The child is placed in the same licensed or approved foster care facility in which his or her parent is placed and the child's parent is receiving reunification services with respect to that child.
- SEC. 8. Section 11403 of the Welfare and Institutions Code is amended to read:

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11403. (a) It is the intent of the Legislature to exercise the option afforded states under Section 475(8) (42 U.S.C. Sec. 675(8)), and Section 473(a)(4) (42 U.S.C. Sec. 673(a)(4)) of the federal Social Security Act, as contained in the federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Public Law 110-351), to receive federal financial participation for nonminor dependents of the juvenile court who satisfy the conditions of subdivision (b), consistent with their transitional independent living case plan. These nonminor dependents shall be eligible to receive support up to 21 years of age, consistent with their transitional independent living case plan. It is the intent of the Legislature both at the time of initial determination of the nonminor dependent's eligibility and throughout the time the nonminor dependent is eligible for aid pursuant to this section, that the social worker or probation officer or Indian tribal placing entity and the nonminor dependent shall work together to ensure the nonminor dependent's ongoing eligibility. All case planning shall be a collaborative effort between the nonminor dependent and the social worker, probation officer, or Indian tribe, with the nonminor dependent assuming increasing levels of responsibility and independence.

(b) A nonminor dependent receiving aid pursuant to this chapter, who satisfies the age criteria set forth in subdivision (a), shall meet the legal authority for placement and care by being under a foster care placement order by the juvenile court, or the voluntary reentry agreement as set forth in subdivision (z) of Section 11400, and is otherwise eligible for AFDC-FC payments pursuant to Section 11401. A nonminor who satisfies the age criteria set forth in subdivision (a), and who is otherwise eligible, shall continue to receive CalWORKs payments pursuant to Section 11253 or, as a nonminor former dependent or ward, aid pursuant to Kin-GAP under Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385) or adoption assistance payments as specified in Chapter 2.1 (commencing with Section 16115) of Part 4. A-Effective January 1, 2012, a nonminor former dependent child or ward of the juvenile court who is otherwise eligible to receive receiving AFDC-FC benefits pursuant to Section 11405 and who satisfies the criteria set forth in subdivision (a) shall eontinue to be eligible to continue to receive aid as long as the nonminor is otherwise eligible for AFDC-FC benefits under this

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subdivision. This subdivision shall apply when one or more of the following conditions exist:

- (1) The nonminor is completing secondary education or a program leading to an equivalent credential.
- (2) The nonminor is enrolled in an institution which provides postsecondary or vocational education.
- (3) The nonminor is participating in a program or activity designed to promote, or remove barriers to employment.
  - (4) The nonminor is employed for at least 80 hours per month.
- (5) The nonminor is incapable of doing any of the activities described in subparagraphs (1) to (4), inclusive, due to a medical condition, and that incapability is supported by regularly updated information in the case plan of the nonminor. The requirement to update the case plan under this section shall not apply to nonminor former dependents or wards in receipt of Kin-GAP program or Adoption Assistance Program payments.
- (c) The county child welfare or probation department, Indian tribe, consortium of tribes, or tribal organization that has entered into an agreement pursuant to Section 10553.1, shall work together with a nonminor dependent who is in foster care on his or her 18th birthday and thereafter or a nonminor former dependent receiving aid pursuant to Section 11405, to satisfy one or more of the conditions described in paragraphs (1) to (5), inclusive, of subdivision (b) and shall certify the nonminor's applicable condition or conditions in the nonminor's six-month transitional independent living case plan update, and provide the certification to the eligibility worker and to the court at each six-month case plan review hearing for the nonminor dependent. Relative guardians who receive Kin-GAP payments and adoptive parents who receive adoption assistance payments shall be responsible for reporting to the county welfare agency that the nonminor does not satisfy at least one of the conditions described in subdivision (b). The social worker, probation officer, or tribal entity shall verify and obtain assurances that the nonminor dependent continues to satisfy at least one of the conditions in paragraphs (1) to (5), inclusive, of subdivision (b) at each six-month transitional independent living case plan update. The six-month case plan update shall certify the nonminor's eligibility pursuant to subdivision (b) for the next six-month period. During the six-month certification period, the payee and nonminor shall report any

1 change in placement or other relevant changes in circumstances 2 that may affect payment. The nonminor dependent, or nonminor 3 former dependent receiving aid pursuant to subdivision (e) of 4 Section 11405, shall be informed of all due process requirements, 5 in accordance with state and federal law, prior to an involuntary 6 termination of aid, and shall simultaneously be provided with a 7 written explanation of how to exercise his or her due process rights 8 and obtain referrals to legal assistance. Any notices of action 9 regarding eligibility shall be sent to the nonminor dependent or former dependent, his or her counsel, as applicable, and the placing 10 worker, in addition to any other payee. Payments of aid pursuant 11 12 to Kin-GAP under Article 4.5 (commencing with Section 11360) 13 or Article 4.7 (commencing with Section 11385), adoption assistance payments as specified in Chapter 2.1 (commencing with 14 15 Section 16115) of Part 4, or aid pursuant to subdivision (e) of Section 11405 that are made on behalf of a nonminor former 16 17 dependent shall terminate subject to the terms of the agreements. 18 Subject to federal approval of amendments to the state plan, aid 19 payments may be suspended and resumed based on changes of circumstances that affect eligibility. Nonminor former dependents, 20 21 as identified in paragraph (2) of subdivision (aa) of Section 11400, 22 are not eligible for reentry under subdivision (e) of Section 388 as 23 nonminor dependents under the jurisdiction of the juvenile court, 24 unless (1) the nonminor former dependent was receiving aid 25 pursuant to Kin-GAP under Article 4.5 (commencing with Section 26 11360) or Article 4.7 (commencing with Section 11385), or the 27 nonminor former dependent was receiving aid pursuant to 28 subdivision (e) of Section 11405, or the nonminor was receiving adoption assistance payments as specified in Chapter 2.1 29 30 (commencing with Section 16115) of Part 3 and (2) the nonminor's 31 former guardian or adoptive parent dies, or no longer provides 32 ongoing support to, and no longer receive aid on behalf of, the 33 nonminor after the nonminor turns 18 years of age but before the 34 nonminor turns 21 years of age. Nonminor former dependents 35 requesting the resumption of AFDC-FC payments pursuant to subdivision (e) of Section 11405 shall complete the applicable 36 37 portions of the voluntary reentry agreement, as described in 38 subdivision (z) of Section 11400. 39

(d) A nonminor dependent may receive all of the payment directly provided that the nonminor is living independently in a

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supervised placement, as described in subdivision (w) of Section 11400, and that both the youth and the agency responsible for the foster care placement have signed a mutual agreement, as defined in subdivision (u) of Section 11400, if the youth is capable of making an informed agreement, that documents the continued need for supervised out-of-home placement, and the nonminor's and social worker's or probation officer's agreement to work together to facilitate implementation of the mutually developed supervised placement agreement and transitional independent living case plan.

(e) Eligibility for aid under this section shall not terminate until the nonminor dependent attains the age criteria, as set forth in subdivision (a), but aid may be suspended when the nonminor dependent no longer resides in an eligible facility, as described in Section 11402, or is otherwise not eligible for AFDC-FC benefits under Section 11401, or terminated at the request of the nonminor, or after a court terminates dependency jurisdiction pursuant to Section 391, delinquency jurisdiction pursuant to Section 607.2, or transition jurisdiction pursuant to Section 452. AFDC-FC benefits to nonminor dependents, may be resumed at the request of the nonminor by completing a voluntary reentry agreement pursuant to subdivision (z) of Section 11400, before or after the filing of a petition filed pursuant to subdivision (e) of Section 388 after a court terminates dependency or transitional jurisdiction pursuant to Section 391, or delinquency jurisdiction pursuant to Section 607.2. The county welfare or probation department or Indian tribal entity that has entered into an agreement pursuant to Section 10553.1 shall complete the voluntary reentry agreement with the nonminor who agrees to satisfy the criteria of the agreement, as described in subdivision (z) of Section 11400. The county welfare department or tribal entity shall establish a new child-only Title IV-E eligibility determination based on the nonminor's completion of the voluntary reentry agreement pursuant to Section 11401. The beginning date of aid for either federal or state AFDC-FC for a reentering nonminor who is placed in foster care is the date the voluntary reentry agreement is signed or the nonminor is placed, whichever is later. The county welfare department, county probation department, or tribal entity shall provide a nonminor dependent who wishes to continue receiving aid with the assistance necessary to meet and maintain eligibility.

- (f) (1) The county having jurisdiction of the nonminor dependent shall remain the county of payment under this section regardless of the youth's physical residence. Nonminor former dependents receiving aid pursuant to subdivision (e) of Section 11405 shall be paid by their county of residence. Counties may develop courtesy supervision agreements to provide case management and independent living services by the county of residence pursuant to the nonminor dependent's transitional independent living case plan. Placements made out of state are subject to the applicable requirements of the Interstate Compact on Placement of Children, pursuant to Part 5 (commencing with Section 7900) of Division 12 of the Family Code.
- (2) The county welfare department, county probation department, or tribal entity shall notify all foster youth who attain 16 years of age and are under the jurisdiction of that county or tribe, including those receiving Kin-GAP, and AAP, of the existence of the aid prescribed by this section.
- (3) The department shall seek any waiver to amend its Title IV-E State Plan with the Secretary of the United States Department of Health and Human Services necessary to implement this section.
- (g) (1) Subject to paragraph (3), a county shall pay the nonfederal share of the cost of extending aid pursuant to this section to eligible nonminor dependents who have reached 18 years of age and who are under the jurisdiction of the county, including AFDC-FC payments pursuant to Section 11401, aid pursuant to Kin-GAP under Article 4.7 (commencing with Section 11385), adoption assistance payments as specified in Chapter 2.1 (commencing with Section 16115) of Part 4, and aid pursuant to Section 11405 for nonminor dependents who are residing in the county as provided in paragraph (1) of subdivision (f). A county shall contribute to the CalWORKs payments pursuant to Section 11253 and aid pursuant to Kin-GAP under Article 4.5 (commencing with Section 11360) at the statutory sharing ratios in effect on January 1, 2012.
- (2) Subject to paragraph (3), a county shall pay the nonfederal share of the cost of providing permanent placement services pursuant to subdivision (c) of Section 16508 and administering the Aid to Families with Dependent Children Foster Care program pursuant to Section 15204.9. For purposes of budgeting, the department shall use a standard for the permanent placement

services that is equal to the midpoint between the budgeting standards for family maintenance services and family reunification services.

- (3) (A) (i) Notwithstanding any other law, a county's required total contribution pursuant to paragraphs (1) and (2) shall not exceed the amount of savings in Kin-GAP assistance grant expenditures realized by the county from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385), and the amount of funding specifically included in the Protective Services Subaccount within the Support Services Account within the Local Revenue Fund 2011, plus any associated growth funding from the Support Services Growth Subaccount within the Sales and Use Tax Growth Account to pay the costs of extending aid pursuant to this section.
- (ii) A county, at its own discretion, may expend additional funds beyond the amounts identified in clause (i). These additional amounts shall not be included in any cost and savings calculations or comparisons performed pursuant to this section.
- (B) Funding and expenditures for programs and activities under this section shall be in accordance with the requirements provided in Sections 30025 and 30026.5 of the Government Code. In addition, the following are available to the counties for the purpose of funding costs pursuant to this section:
- (i) The savings in Kin-GAP assistance grant expenditures realized from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385).
- (ii) The savings realized from the change in federal funding for adoption assistance resulting from the enactment of Public Law 110-351 and consistent with subdivision (d) of Section 16118.
- (4) (A) The limit on the county's total contribution pursuant to paragraph (3) shall be assessed by the State Department of Social Services, in conjunction with the California State Association of Counties, in 2015–16, to determine if it shall be removed. The assessment of the need for the limit shall be based on a determination on a statewide basis of whether the actual county costs of providing extended care pursuant to this section are fully funded by the amount of savings in Kin-GAP assistance grant expenditures realized by the counties from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385) and the amount of funding specifically included

- in the Protective Services Subaccount within the Support Services Account within the Local Revenue Fund 2011 plus any associated growth funding from the Support Services Growth Subaccount within the Sales and Use Tax Growth Account to pay the costs of extending aid pursuant to this section.
- (B) If the assessment pursuant to subparagraph (A) shows that the statewide total costs of extending aid pursuant to this section are fully funded by the amount of savings in Kin-GAP assistance grant expenditures realized by the counties from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385) and the amount of funding specifically included in the Protective Services Subaccount within the Support Services Account within the Local Revenue Fund 2011 plus any associated growth funding from the Support Services Growth Subaccount within the Sales and Use Tax Growth Account to pay the costs of extending aid pursuant to this section, the Department of Finance shall certify that fact, in writing, and shall post the certification on its Internet Web site, at which time subparagraph (A) of paragraph (3) shall no longer be implemented.
- (h) It is the intent of the Legislature that no county currently participating in the Child Welfare Demonstration Capped Allocation Project be adversely impacted by the department's exercise of its option to extend foster care benefits pursuant to Section 673(a)(4) and Section 675(8) of Title 42 of the United States Code in the federal Social Security Act, as contained in the federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Public Law 110-351). Therefore, the department shall negotiate with the United States Department of Health and Human Services on behalf of those counties that are currently participating in the demonstration project to ensure that those counties receive reimbursement for these new programs outside of the provisions of those counties' waiver under Subtitle IV-E (commencing with Section 470) of the federal Social Security Act (42 U.S.C. Sec. 670 et seq.).
- (i) The department, on or before July 1, 2013, shall develop regulations to implement this section in consultation with concerned stakeholders, including, but not limited to, representatives of the Legislature, the County Welfare Directors Association, the Chief Probation Officers of California, the Judicial Council, representatives of Indian tribes, the California Youth

Connection, former foster youth, child advocacy organizations, 1 2 labor organizations, juvenile justice advocacy organizations, foster 3 caregiver organizations, and researchers. In the development of 4 these regulations, the department shall consider its Manual of 5 Policy and Procedures, Division 30, Chapter 30-912, 913, 916, and 917, as guidelines for developing regulations that are 6 7 appropriate for young adults who can exercise incremental 8 responsibility concurrently with their growth and development. The department, in its consultation with stakeholders, shall take 10 into consideration the impact to the Automated Child Welfare 11 Services Case Management Services (CWS-CMS) and required 12 modifications needed to accommodate eligibility determination 13 under this section, benefit issuance, case management across 14 counties, and recognition of the legal status of nonminor 15 dependents as adults, as well as changes to data tracking and reporting requirements as required by the Child Welfare System 16 17 Improvement and Accountability Act as specified in Section 18 10601.2, and federal outcome measures as required by the federal 19 John H. Chafee Foster Care Independence Program (42 U.S.C. Sec. 677(f)). In addition, the department, in its consultation with 20 21 stakeholders, shall define the supervised independent living setting 22 which shall include, but not be limited to, apartment living, room 23 and board arrangements, college or university dormitories, and 24 shared roommate settings, and define how those settings meet 25 health and safety standards suitable for nonminors. The department, 26 in its consultation with stakeholders, shall define the six-month 27 certification of the conditions of eligibility pursuant to subdivision (b) to be consistent with the flexibility provided by federal policy 28 29 guidance, to ensure that there are ample supports for a nonminor 30 to achieve the goals of his or her transition independent living case 31 plan. The department, in its consultation with stakeholders, shall 32 ensure that notices of action and other forms created to inform the nonminor of due process rights and how to access them shall be 33 34 developed, using language consistent with the special needs of the 35 nonminor dependent population. 36

(j) Notwithstanding the Administrative Procedure Act, Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department shall prepare for implementation of the applicable provisions of this section by publishing, after consultation with the stakeholders listed in

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- subdivision (i), all-county letters or similar instructions from the
- director by October 1, 2011, to be effective January 1, 2012.
- 3 Emergency regulations to implement the applicable provisions of
- 4 this act may be adopted by the director in accordance with the
- Administrative Procedure Act. The initial adoption of the
- emergency regulations and one readoption of the emergency 6
- regulations shall be deemed to be an emergency and necessary for
- the immediate preservation of the public peace, health, safety, or
- general welfare. Initial emergency regulations and the first 10 readoption of those emergency regulations shall be exempt from
- review by the Office of Administrative Law. The emergency 11
- regulations authorized by this section shall be submitted to the 12
- 13 Office of Administrative Law for filing with the Secretary of State
- 14 and shall remain in effect for no more than 180 days.

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- SEC. 9. Section 11405 of the Welfare and Institutions Code is amended to read:
- 11405. (a) Except for nonminors described in paragraph (2) of subdivision (e), AFDC-FC benefits shall be paid to an otherwise eligible child living with a nonrelated legal guardian, provided that the legal guardian cooperates with the county welfare department in all of the following:
  - (1) Developing a written assessment of the child's needs.
- (2) Updating the assessment no less frequently than once every six months.
  - (3) Carrying out the case plan developed by the county.
- Except for nonminors described in paragraph (2) of subdivision (e), when AFDC-FC is applied for on behalf of a child living with a nonrelated legal guardian the county welfare department shall do all of the following:
  - (1) Develop a written assessment of the child's needs.
- (2) Update those assessments no less frequently than once every six months.
- (3) Develop a case plan that specifies how the problems identified in the assessment are to be addressed.
  - (4) Make visits to the child as often as appropriate, but in no event less often than once every six months.
- (c) Where the child is a parent and has a child living with him or her in the same eligible facility, the assessment required by paragraph (1) of subdivision (a) shall include the needs of his or her child.

- (d) Nonrelated legal guardians of eligible children who are in receipt of AFDC-FC payments described in this section shall be exempt from the requirement to register with the Statewide Registry of Private Professional Guardians pursuant to Sections 2850 and 2851 of the Probate Code.
- (e) (1) A nonminor youth whose nonrelated guardianship was ordered in juvenile court pursuant to Section 360 or 366.26, and whose dependency was dismissed, shall remain eligible for AFDC-FC benefits until the youth attains 21 years of age, provided that the youth enters into a mutual agreement with the agency responsible for his or her guardianship, and the youth is meeting the conditions of eligibility, as described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (2) A nonminor former dependent or ward as defined in paragraph (2) of subdivision (aa) of Section 11400 shall be eligible for benefits under this section until the youth attains 21 years of age if all of the following conditions are met:
- (A) The nonminor former dependent or ward attained 18 years of age while in receipt of Kin-GAP benefits pursuant to Article 4.7 (commencing with Section 11385).
- (B) The nonminor's relationship to the kinship guardian is defined in paragraph (2), (3), or (4) of subdivision (c) of Section 11391.
- (C) The nonminor who was under 16 years of age at the time the Kin-GAP negotiated agreement payments commenced.
- (D) The guardian continues to be responsible for the support of the nonminor.
- (E) The nonminor otherwise is meeting the conditions of eligibility, as described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (f) A child whose nonrelated guardianship was ordered in probate court pursuant Article 2 (commencing with Section 1510) of Chapter 1 of Part 2 of Division 4 of the Probate Code, who is attending high school or the equivalent level of vocational or technical training on a full-time basis, or who is in the process of pursuing a high school equivalency certificate prior to his or her 18th birthday may continue to receive aid following his or her 18th birthday as long as the child continues to reside in the guardian's home, remains otherwise eligible for AFDC-FC benefits and continues to attend high school or the equivalent level of vocational

or technical training on a full-time basis, or continues to pursue a high school equivalency certificate, and the child may reasonably be expected to complete the educational or training program or to receive a high school equivalency certificate, before his or her 19th birthday. Aid shall be provided to an individual pursuant to this section provided that both the individual and the agency responsible for the foster care placement have signed a mutual agreement, if the individual is capable of making an informed agreement, documenting the continued need for out-of-home placement.

- (g) (1) For cases in which a guardianship was established on or before June 30, 2011, or the date specified in a final order, for which the time for appeal has passed, issued by a court of competent jurisdiction in California State Foster Parent Association, et al. v. William Lightbourne, et al. (U.S. Dist. Ct. No. C 07-05086 WHA), whichever is earlier, the AFDC-FC payment described in this section shall be the foster family home rate structure in effect prior to the effective date specified in the order described in this paragraph.
- (2) For cases in which guardianship has been established on or after July 1, 2011, or the date specified in the order described in paragraph (1), whichever is earlier, the AFDC-FC payments described in this section shall be the basic foster family home rate set forth in paragraph (1) of subdivision (g) of Section 11461.
- (3) The AFDC-FC payments identified in this subdivision shall be adjusted annually by the percentage change in the California Necessities Index rate as set forth in paragraph (2) of subdivision (g) of Section 11461.
- (h) In addition to the AFDC-FC rate paid, all of the following also shall be paid:
- (1) A specialized care increment, if applicable, as set forth in subdivision (e) of Section 11461.
- (2) A clothing allowance, as set forth in subdivision (f) of Section 11461.
- (3) For a child eligible for an AFDC-FC payment who is a teen parent, the rate shall include the two hundred dollar (\$200) monthly payment made to the relative caregiver in a whole family foster home pursuant to paragraph (3) of subdivision (d) of Section 11465.

- 1 SEC. 10. If the Commission on State Mandates determines
- that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made 2
- pursuant to Part 7 (commencing with Section 17500) of Division
- 4 of Title 2 of the Government Code. 5

#### SENATE COMMITTEE ON HUMAN SERVICES

### Senator McGuire, Chair 2015 - 2016 Regular

Bill No: SB 12 Author: Beall

Version: March 17, 2015 Hearing Date: March 24, 2015

Urgency: No Fiscal: Yes

**Consultant:** Sara Rogers

**Subject:** Foster youth

#### **SUMMARY**

Permits a nonminor who is between the age of 18 and 21, and who was subject to an order for foster care placement, as either a dependent or a ward, at any time after attaining 12 years of age to petition the court to reenter extended foster care.

#### **ABSTRACT**

#### **Existing law:**

- 1) Establishes the California Fostering Connections to Success Act (AB 12, Beall and Bass, Chapter 559 Statutes of 2010), which corresponds with the federal Fostering Connections to Success Act that provides an option for states to receive federal financial participation for federally-eligible nonminor dependents or former dependents of the juvenile court who are between the ages of 18 and 21, and who satisfy certain conditions. (WIC 11403)
- 2) Establishes multiple programs of support for dependent or former dependent children and the families that care for them. Each of the federally reimbursed programs has a corollary state-only funded program for children who are not eligible under Aid to Families with Dependent Children (AFDC) income eligibility criteria from 1996. These programs include:
  - Aid to Families with Dependent Children-Foster Care (AFDC-FC); (WIC 11401)
  - Kinship Guardianship Assistance Payment Program (Kin-GAP); (WIC 11360; WIC 11385)
  - Adoption Assistance Program (AAP); (WIC 16115)
  - Non Relative Legal Guardianship (NRLG); (WIC 11405)
  - CalWORKs (for non-Title IV-E eligible children in foster care residing with relatives). (WIC 11250)
- 3) Provides for the voluntary continuation or re-entry into extended foster care for eligible nonminor dependents and former dependents when the nonminor youth has signed a voluntary mutual agreement and meets one or more of the following requirements:
  - The nonminor is completing a high school education or a program leading to an equivalent credential;
  - The nonminor is enrolled in a postsecondary or vocational education program;
  - The nonminor is participating in a program or activity designed to promote, or remove barriers to, employment;

- The nonminor is employed at least 80 hours per month;
- The nonminor is incapable of doing any of these activities due to a medical condition and the incapacity is supported by regularly updated information in the case plan of the nonminor dependent. (WIC 11403 (b) and WIC 388.1)
- 4) Permits a nonminor former dependent or delinquent who turned 18 years of age while under the order of a foster care placement and who is under the age of 21 to petition the court which found the nonminor to be a dependent or delinquent child to resume dependency jurisdiction. (WIC 388)
- 5) Establishes that a youth who reaches adulthood while receiving federal or state Kin-GAP or AAP is only eligible for extended foster care if he or she entered the program after reaching age 16, or at any age, if the child has a qualifying mental or physical disability. (WIC 11362; WIC11386; WIC 11403.01)

#### This bill:

- 1) Permits a nonminor who is between the age of 18 and 21, and who was subject to an order for foster care placement, as either a dependent or a ward, at any time after attaining 12 years of age to petition the court to resume jurisdiction and enter extended foster care.
- 2) Makes additional non-substantive technical amendments.

#### FISCAL IMPACT

This bill has not been analyzed by a fiscal committee.

#### **BACKGROUND AND DISCUSSION**

#### Purpose of the bill:

According to the author, youth who are forced to leave the foster care system at age 18 face significant challenges including high rates of homelessness, incarceration, reliance on public assistance, teen pregnancy, and low rates of high school and postsecondary graduation. The author states that to address the needs of these children, California passed AB 12 (Beall and Bass, Chapter 559, Statutes of 2010) the California Fostering Connections to Success Act, which provided foster youth with the opportunity to remain in foster care for up to three additional years in order to prepare for transition to adult life.

However, the author states that several small but vulnerable populations of former foster youth are currently excluded from extended foster care. Specifically, the author states that under current law, former foster youth whose caretaker relationship failed soon after the youth reached the age of 18 are excluded from reentering into extended foster care, as are youth who have crossed over from the dependency system to the delinquency system as teens and were either temporarily in a secure juvenile facility at age 18 or were returned to the home of a relative.

#### Juvenile Court

The Juvenile Court of a county consists of multiple types of proceedings including dependency and delinquency proceedings which make determinations regarding the safety, wellbeing and placement of children found to be under court jurisdiction.

Juvenile Dependency proceedings, governed by Welfare and Institutions Code (WIC) Section 300, relate to the protection of children who have been, or are at risk of being, abused, neglected, or abandoned by parents or family members. This section of law guides court determinations about the unfitness of the parent or home and whether a minor has suffered, or is at risk of suffering, harm. It permits the court to adjudge a child to be a dependent child of the court, thus enabling a court to take certain actions to protect the child.

Juvenile Delinquency proceedings, governed by WIC 602, involve children under the age of 18 alleged to have committed a delinquent act which would be a crime if committed by an adult including robbery, murder, drug offenses and prostitution. Under WIC 602, the court may find a minor to be a ward of the court and place a child under the responsibility of the county probation department. WIC 725 and WIC 790 permit the court to place a delinquent youth on probationary status, and to make a determination of the suitability of a prospective placement – if the home is not deemed a suitable placement, the court may place the youth in the home of someone who is not the parent or legal guardian, in a residential facility such as a group home, or in a therapeutic facility.

A handful of counties have established "dual jurisdiction" proceedings, which permit a youth to maintain both dependency and delinquency status simultaneously, however in most counties, the establishment of delinquency status requires the termination of dependency status. However, existing law under WIC 241.1, requires counties to develop joint written protocols between the two systems to determine which status will serve the best interests of the minor and the protection of society. The recommendations of both departments are presented to the Juvenile Court with the petition that is filed on behalf of the minor, and the court determines which status is appropriate for the minor. Implementation of WIC 241.1 has been inconsistent throughout the state, and has not resolved the difficulties that "cross over" youth face.

#### Cross-Over Youth

Supporters of this legislation include legal aide organizations that serve the needs of transition-aged youth who often face homelessness and other challenges. These supporters state that many of the youth they serve "crossed over" from the dependency system into the delinquency system, often for small offenses, and were never returned to dependency status, nor were safely reunited with a parent or legal guardian. Instead, these youth are often placed with a relative, another caregiver, or -- unsafely -- with a parent who had previously lost custody of the child. These placements leave the youth and caregivers without the numerous services and supports that would have been provided had the youth resumed dependency jurisdiction, or been placed into an approved foster care placement by the probation officer. It also and prevents the youth from petitioning the court later to enter extended foster care.

According to the Youth Law Center, a sponsor of this bill, in most counties, there is no system to formally or informally identify a youth in the delinquency system as having come from dependency, and the court often lacks information about the original circumstances warranting the child's initial removal from home.

Youth Law Center additionally cites a study of child welfare and probation supervised youth that existed Los Angeles County's juvenile court system which found that youth that crossed over from dependency to delinquency experienced negative outcomes at twice the rate of youth coming into contact with only child welfare or probation. YLC states that the study reveals that crossover youth are twice as likely to be heavy users of public systems, three times as likely to experience a jail stay, one and a half times more likely to receive General Relief, and 50 percent less likely to be consistently employed than other groups of former foster youth.

Additionally, in many cases, supporters state that placing a child in an informal custodial relationship may leave the child vulnerable to losing the ongoing support of the custodial caregiver, and becoming homeless, dropping out of school, etc. Although probation departments are able to approve a relative's home as a foster home, thus entitling the youth and the family to Title 4-E foster care services, including AB 12 benefits, in many cases the child is placed with the relative informally.

Existing law, under WIC 1700, stresses the intended rehabilitative (as opposed to retributive) purpose of the state's juvenile justice system in ensuring the protection of society from criminal activity of juveniles, however a juvenile hall is generally analogous to county jails and advocates maintain that rehabilitative treatments and educational opportunities are highly variable across county jurisdictions.

Unlike the CWS, which is county-run but governed by an extensive state and federal regulatory and quality assurance structure under the Department of Social Services and the federal Administration for Children and Families, county probation systems have no analogous statewide oversight and quality assurance mechanism for the programmatic components of the system. The Corrections Standards Authority (CSA) enforces minimum regulatory standards for both adult and juvenile detention facilities pursuant to the California Code of Regulations, Title 15, however, the programmatic elements of probation departments are highly varied in scope and quality.

#### **Prior legislation:**

- AB 12 (Beall and Bass, Chapter 559, Statutes of 2010) established the California Fostering Connections to Success Act, which extended transitional foster care services to eligible youth between ages 18 and 21 and required California to seek federal financial participation for the Kinship Guardianship Assistance Program (Kin-GAP).
- AB 212 (Beall, Chapter 459, Statutes of 2011) made technical and clarifying changes to the California Fostering Connections to Success Act (AB 12).
- AB 1712 (Beall, Chapter 846, Statutes of 2012) expanded the definition of relative caregiver to include nonrelative extended family members and tribal members and made other technical and clarifying changes to the California Fostering Connections to Success Act (AB 12).
- AB 787 (Stone, Chapter 487, Statutes of 2013) among other provisions, allows re-entry into nonminor dependency for nonminor former dependents who reached permanency and whose guardian died before their 21st birthday.
- AB 985 (Cooley, 2013) would have expanded eligibility for extended state Kin-GAP benefits to age 21 to youth who attain 18 years of age while receiving federal or state KinGAP benefits and

who entered the program prior to reaching the age of 16, subject to specified criteria. This bill was held on suspense in Senate Appropriations Committee.

AB 2454 (Quirk-Silva, Chapter 769, Statutes of 2014) permitted a nonminor former dependent who previously received extended Kinship Guardianship Assistance Payment (Kin-GAP) or Adoption Assistance Payment (AAP), but whose former guardians are no longer providing support to the nonminor, to petition the court to resume dependency under the extended foster care program.

#### **COMMENTS**

The bill, as drafted, would provide any youth who had ever been subject to a foster care placement order, whether as a dependent or delinquent, at any time after the age of 12, to petition to re-enter foster care, regardless of the circumstances of the youth and their involvement in either system.

In 2014, CDSS reports there were 4,100 probation-supervised foster youth, with more than 2,600 between the ages of 11-17. In addition, there are nearly 20,000 child welfare supervised foster youth between the ages of 11-17. Senate Appropriations has estimated the state cost to providing extended foster care benefits to a nonminor dependent to be in the range of \$78,000 to \$103,000 (General Fund) per year for each nonminor.

Staff recommends the bill be narrowed in accordance with the attached mock up to more precisely capture the population of cross-over youth that the author intended to address – specifically, delinquent youth who have been subject to an order for foster care placement and were never safely reunited with a parent or legal guardian, either because the youth happened to have been placed in a locked facility on their 18<sup>th</sup> birthday, or because the youth was informally placed in the home of a relative, both circumstances having the effect of depriving youth access to numerous foster care services and supports, including AB 12, that are essential to their successful transition to adulthood.

#### **POSITIONS**

#### **Support:**

Youth Law Center (Sponsor)

Advokids

Alliance for Children's Rights

California Coalition for Youth

California Youth Connection

Children Now

Children's Defense Fund

Children's Rights Project at Public Counsel

Court Appointed Special Advocates for Children of Santa Cruz County

Court Appointed Special Advocates for Children of Ventura County

East Bay Children's Law Offices

East Bay Community Law Center

First Place for Youth

Frontier High School in the Whittier Union School District

National Foster Youth Institute

# Legal Services for Children

**Oppose:**Chief Probation Officers of California

-- END -

## Amendments Mock-up for 2015-2016 SB-12 (Beall (S))

# \*\*\*\*\*\*Amendments are in BOLD\*\*\*\*\*\*

Mock-up based on Version Number 97 - Amended Senate 3/17/15 Submitted by: Staff Name, Office Name

#### THE PEOPLE OF THE STATE OF CALIFORNIA DO ENACT AS FOLLOWS:

**SECTION 1.** Section 303 of the Welfare and Institutions Code is amended to read:

- **303.** (a) The court may retain jurisdiction over any person who is found to be a ward or a dependent child of the juvenile court until the ward or dependent child attains the age of 21 years.
- (b) The court shall have within its jurisdiction any nonminor dependent, as defined in subdivision (v) of Section 11400. The court may terminate its dependency, delinquency, or transition jurisdiction over the nonminor dependent between the time the nonminor reaches the age of majority and 21 years of age. If the court terminates dependency, delinquency, or transition jurisdiction, the nonminor dependent shall remain under the general jurisdiction of the court in order to allow for a petition under subdivision (e) of Section 388.
- (c) A nonminor who has not yet attained 21 years of age and who <u>meets any of the following conditions</u> may petition the court pursuant to subdivision (e) of Section 388 to resume dependency jurisdiction over himself or herself or to assume transition jurisdiction over himself or herself pursuant to Section 450: <u>was previously under the jurisdiction of the juvenile court subject to an order for foster care placement at any time after attaining 12 years of age.</u>
  (1) Exited foster care at or after the age of majority.
- (2) Was subject to an order for foster care placement any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian.
- (3) Was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years, and was in secure confinement.
- (d) (1) Nothing in this code, including, but not limited to, Sections 340, 366.27, and 369.5, shall be construed to provide legal custody of a person who has attained 18 years of age to the county welfare or probation department or to otherwise abrogate any other rights that a person who has attained 18 years of age may have as an adult under California law. A nonminor dependent shall retain all of his or her legal decisionmaking authority as an adult. The nonminor shall enter into a mutual agreement for placement, as described in subdivision (u) of Section 11400, unless the nonminor dependent is incapable of making an informed agreement, or a voluntary reentry agreement, as described in subdivision (z) of Section 11400, for placement and care in which the nonminor consents to placement and care in a setting supervised by, and under the responsibility of, the county child welfare services department, the county probation department, or Indian

tribe, tribal organization, or consortium of tribes that entered into an agreement pursuant to Section 10553.1.

- (2) A nonminor dependent who remains under delinquency jurisdiction in order to complete his or her rehabilitative goals and is under a foster care placement order is not required to complete the mutual agreement as described in subdivision (u) of Section 11400. His or her adult decisionmaking authority may be limited by and subject to the care, supervision, custody, conduct, and maintenance orders as described in Section 727.
- (e) Unless otherwise specified, the rights of a dependent child and the responsibilities of the county welfare or probation department, or tribe, and other entities, toward the child and family, shall also apply to nonminor dependents.

#### **SEC. 2.** Section 388 of the Welfare and Institutions Code is amended to read:

- **388.** (a) (1) Any parent or other person having an interest in a child who is a dependent child of the juvenile court or a nonminor dependent as defined in subdivision (v) of Section 11400, or the child himself or herself or the nonminor dependent through a properly appointed guardian may, upon grounds of change of circumstance or new evidence, petition the court in the same action in which the child was found to be a dependent child of the juvenile court or in which a guardianship was ordered pursuant to Section 360 for a hearing to change, modify, or set aside any order of court previously made or to terminate the jurisdiction of the court. The petition shall be verified and, if made by a person other than the child or the nonminor dependent shall state the petitioner's relationship to or interest in the child or the nonminor dependent and shall set forth in concise language any change of circumstance or new evidence that is alleged to require the change of order or termination of jurisdiction.
- (2) When any party, including a child who is a dependent of the juvenile court, petitions the court prior to an order terminating parental rights, to modify the order that reunification services were not needed pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, or to modify any orders related to custody or visitation of the subject child, and the court orders a hearing pursuant to subdivision (d), the court shall modify the order that reunification services were not needed pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, or any orders related to the custody or visitation of the child for whom reunification services were not ordered pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, only if the court finds by clear and convincing evidence that the proposed change is in the best interests of the child.
- (b) (1) Any person, including a child or a nonminor dependent who is a dependent of the juvenile court, may petition the court to assert a relationship as a sibling related by blood, adoption, or affinity through a common legal or biological parent to a child who is, or is the subject of a petition for adjudication as, a dependent of the juvenile court, and may request visitation with the dependent child, placement with or near the dependent child, or consideration when determining or implementing a case plan or permanent plan for the dependent child or make any other request for an order which may be shown to be in the best interest of the dependent child.
- (2) A child or nonminor dependent who is a dependent of the juvenile court may petition the court to assert a relationship as a sibling related by blood, adoption, or affinity through a common legal or biological parent to a child who is in the physical custody of a common legal or biological parent, and may request visitation with the nondependent sibling in parental custody.

- (3) Pursuant to subdivision (b) of Section 16002, a request for sibling visitation may be granted unless it is determined by the court that sibling visitation is contrary to the safety and well-being of any of the siblings.
- (4) The court may appoint a guardian ad litem to file the petition for a dependent child asserting a sibling relationship pursuant to this subdivision if the court determines that the appointment is necessary for the best interests of the dependent child. The petition shall be verified and shall set forth the following:
- (A) Through which parent he or she is related to the sibling.
- (B) Whether he or she is related to the sibling by blood, adoption, or affinity.
- (C) The request or order that the petitioner is seeking.
- (D) Why that request or order is in the best interest of the dependent child.
- (c) (1) Any party, including a child who is a dependent of the juvenile court, may petition the court, prior to the hearing set pursuant to subdivision (f) of Section 366.21 for a child described by subparagraph (A) of paragraph (1) of subdivision (a) of Section 361.5, or prior to the hearing set pursuant to subdivision (e) of Section 366.21 for a child described by subparagraph (B) or (C) of paragraph (1) of subdivision (a) of Section 361.5, to terminate court-ordered reunification services provided under subdivision (a) of Section 361.5 only if one of the following conditions exists:
- (A) It appears that a change of circumstance or new evidence exists that satisfies a condition set forth in subdivision (b) or (e) of Section 361.5 justifying termination of court-ordered reunification services.
- (B) The action or inaction of the parent or guardian creates a substantial likelihood that reunification will not occur, including, but not limited to, the parent's or guardian's failure to visit the child, or the failure of the parent or guardian to participate regularly and make substantive progress in a court-ordered treatment plan.
- (2) In determining whether the parent or guardian has failed to visit the child or participate regularly or make progress in the treatment plan, the court shall consider factors that include but are not limited to, the parent's or guardian's incarceration, institutionalization, detention by the United States Department of Homeland Security, deportation, or participation in a court-ordered residential substance abuse treatment program.
- (3) The court shall terminate reunification services during the above-described time periods only upon a finding by a preponderance of evidence that reasonable services have been offered or provided, and upon a finding of clear and convincing evidence that one of the conditions in subparagraph (A) or (B) of paragraph (1) exists.
- (4) Any party, including a nonminor dependent, as defined in subdivision (v) of Section 11400, may petition the court prior to the review hearing set pursuant to subdivision (d) of Section 366.31 to terminate the continuation of court-ordered family reunification services for a nonminor dependent who has attained 18 years of age. The court shall terminate family

reunification services to the parent or guardian if the nonminor dependent or parent or guardian are not in agreement that the continued provision of court-ordered family reunification services is in the best interests of the nonminor dependent.

- (5) If the court terminates reunification services, it shall order that a hearing pursuant to Section 366.26 be held within 120 days. On and after January 1, 2012, a hearing pursuant to Section 366.26 shall not be ordered if the child is a nonminor dependent. The court may order a nonminor dependent who is otherwise eligible to AFDC-FC benefits pursuant to Section 11403 to remain in a planned, permanent living arrangement.
- (d) If it appears that the best interests of the child or the nonminor dependent may be promoted by the proposed change of order, modification of reunification services, custody, or visitation orders concerning a child for whom reunification services were not ordered pursuant to paragraphs (4), (5), and (6) of subdivision (b) of Section 361.5, recognition of a sibling relationship, termination of jurisdiction, or clear and convincing evidence supports revocation or termination of court-ordered reunification services, the court shall order that a hearing be held and shall give prior notice, or cause prior notice to be given, to the persons and in the manner prescribed by Section 386, and, in those instances in which the manner of giving notice is not prescribed by those sections, then in the manner the court prescribes.
- (e) (1) A nonminor who meets one of the following conditions or the county child welfare services, probation department, or tribal placing agency on behalf of the nonminor, may petition the court in the same action in which the child was found to be a dependent or delinquent child of the juvenile court, for a hearing to resume the dependency jurisdiction over a former dependent or to assume or resume transition jurisdiction over a former delinquent ward pursuant to Section 450. The petition shall be filed within the period that the nonminor is of the age described in this paragraph. If the nonminor has completed the voluntary reentry agreement, as described in subdivision (z) of Section 11400, with the placing agency, the agency shall file the petition on behalf of the nonminor within 15 judicial days of the date the agreement was signed unless the nonminor elects to file the petition at an earlier date.
- (i) who The nonminor attained 18 years of age while subject to an order for foster care placement and has not reached the age of 21 years for whom the court has dismissed dependency jurisdiction pursuant to Section 391, or delinquency jurisdiction pursuant to Section 607.2, or transition jurisdiction pursuant to Section 452, but has retained general jurisdiction under subdivision (b) of Section 303. 12 years of age while subject to an order for foster care placement and who has not attained 21 years of age
- (ii) The nonminor has not reached the age of 21 years, was subject to an order for foster care placement any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian, or;
- (iii) The nonminor has not reached the age of 21 years, was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years, and was in secure confinement.
- (2) (A) The petition to resume jurisdiction may be filed in the juvenile court that retains general jurisdiction under subdivision (b) of Section 303, or the petition may be submitted to the juvenile court in the county where the youth resides and forwarded to the juvenile court that retained general jurisdiction and filed with that court. The juvenile court having general jurisdiction under Section 303 shall receive the petition from the court where the petition was submitted within five

court days of its submission, if the petition is filed in the county of residence. The juvenile court that retained general jurisdiction shall order that a hearing be held within 15 judicial days of the date the petition was filed if there is a prima facie showing that the nonminor satisfies the following criteria:

- (i) He or she was previously under juvenile court jurisdiction, <u>has not reached the age of 21</u> years, and meets one of the following conditions:
  - Was subject to an order for foster care placement when he or she attained 18 years of age,
  - Was subject to an order for foster care placement at any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian.
  - Was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years, and was in secure confinement.

# subject to an order for foster care placement at any time after the youth attained 12 years of age, and has not attained the age limit described in paragraph (1).

- (ii) He or she intends to satisfy at least one of the conditions set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (iii) He or she wants assistance either in maintaining or securing appropriate supervised placement, or is in need of immediate placement and agrees to supervised placement pursuant to the voluntary reentry agreement as described in subdivision (z) of Section 11400.
- (B) Upon ordering a hearing, the court shall give prior notice, or cause prior notice to be given, to the persons and by the means prescribed by Section 386, except that notice to parents or former guardians shall not be provided unless the nonminor requests, in writing on the face of the petition, notice to the parents or former guardians.
- (3) The Judicial Council, by January 1, 2012, shall adopt rules of court to allow for telephonic appearances by nonminor former dependents or delinquents in these proceedings, and for telephonic appearances by nonminor dependents in any proceeding in which the nonminor dependent is a party, and he or she declines to appear and elects a telephonic appearance.
- (4) Prior to the hearing on a petition to resume dependency jurisdiction or to assume or resume transition jurisdiction, the court shall order the county child welfare or probation department to prepare a report for the court addressing whether the nonminor intends to satisfy at least one of the criteria set forth in subdivision (b) of Section 11403. When the recommendation is for the nonminor dependent to be placed in a setting where minor dependents also reside, the results of a background check of the petitioning nonminor conducted pursuant to Section 16504.5, may be used by the placing agency to determine appropriate placement options for the nonminor. The existence of a criminal conviction is not a bar to eligibility for reentry or resumption of dependency jurisdiction or the assumption or resumption of transition jurisdiction over a nonminor.

- (5) (A) The court shall resume dependency jurisdiction over a former dependent or assume or resume transition jurisdiction over a former delinquent ward pursuant to Section 450, and order that the nonminor's placement and care be under the responsibility of the county child welfare services department, the probation department, tribe, consortium of tribes, or tribal organization, if the court finds all of the following:
- (i) The nonminor *meets one of the following conditions:* 
  - Was previously under juvenile court jurisdiction subject to an order for foster care placement <u>at any time after he or she attained 12 years of age when he or she</u> attained 18 years of age or;
  - Was subject to an order for foster care placement any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian or;
  - Was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years, and was in secure confinement.
- (ii) The nonminor has not attained the age limit described in paragraph (1).
- (iii) Reentry and remaining in foster care are in the nonminor's best interests.
- (iv) The nonminor intends to satisfy, and agrees to satisfy, at least one of the criteria set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, and demonstrates his or her agreement to placement in a supervised setting under the placement and care responsibility of the placing agency and to satisfy the criteria by signing the voluntary reentry agreement as described in subdivision (z) of Section 11400.
- (B) In no event shall the court grant a continuance that would cause the hearing to resume dependency jurisdiction or to assume or resume transition jurisdiction to be completed more than 120 days after the date the petition was filed.
- (C) The agency made responsible for the nonminor's placement and care pursuant to subparagraph (A) shall prepare a new transitional independent living case plan within 60 calendar days from the date the nonminor signed the voluntary reentry agreement as described in subdivision (z) of Section 11400 and submit it to the court for the review hearing under Section 366.31, to be held within 70 days of the resumption of dependency jurisdiction or assumption or resumption of transition jurisdiction. In no event shall the review hearing under Section 366.3 be held more than 170 calendar days from the date the nonminor signed the voluntary reentry agreement.
- **SEC. 3.** Section 388.1 of the Welfare and Institutions Code is amended to read:
- **388.1.** (a) On and after January 1, 2014, a nonminor who has not attained 21 years of age may petition the court in which he or she was previously found to be a dependent or delinquent child of the juvenile court for a hearing to determine whether to assume dependency jurisdiction over the nonminor, if he or she meets any of the following descriptions:

- (1) He or she is a nonminor former dependent, as defined in subdivision (aa) of Section 11400, who received aid after attaining 18 years of age under Kin-GAP pursuant to Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385) of Chapter 2 of Part 3 of Division 9, or pursuant to subdivision (e) of Section 11405, and whose former guardian or guardians died after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (2) He or she is a nonminor former dependent, as defined in subdivision (aa) of Section 11400, who received aid after attaining 18 years of age under Kin-GAP pursuant to Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385) of Chapter 2 of Part 3 of Division 9, or pursuant to subdivision (e) of Section 11405, and whose former guardian or guardians no longer provide ongoing support to, *and no longer receive aid on behalf of*, the nonminor after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (3) He or she is a nonminor who received adoption assistance payments after attaining 18 years of age pursuant to Chapter 2.1 (commencing with Section 16115) of Part 4 of Division 9 and his or her adoptive parent or parents died after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (4) He or she is a nonminor who received adoption assistance payments after attaining 18 years of age pursuant to Chapter 2.1 (commencing with Section 16115) of Part 4 of Division 9 and his or her adoptive parent or parents no longer provide ongoing support to, and no longer receive aid on behalf of, the nonminor after the nonminor attained 18 years of age, but before he or she attains 21 years of age.
- (5) He or she is a nonminor who was previously under the jurisdiction of the juvenile court subject to an order for foster care placement at any time after he or she attained 12 years of age and who has not attained 21 years of age.
- (5) He or she was subject to an order for foster care placement any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian and he or she has not reached the age of 21 years.
- (6) He or she was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years and was in secure confinement, and has not reached the age of 21 years.
- (b) (1) The petition to assume jurisdiction may be filed in either of the following:
- (A) The juvenile court that established the guardianship pursuant to Section 360, Section 366.26, or subdivision (d) of Section 728.
- (B) The juvenile court that had jurisdiction over the minor or nonminor dependent when his or her adoption was finalized.
- (2) A nonminor described in subdivision (a) may submit a petition to assume dependency jurisdiction to the juvenile court in the county where he or she resides. A petition submitted pursuant to this paragraph shall, within five days of submission, be forwarded to the court that

had jurisdiction over the child at the time of the guardianship or adoption. The clerk of the court that had jurisdiction over the child at the time of the guardianship or adoption shall file the petition within one judicial day of receipt.

- (c) (1) The juvenile court in which the petition was filed shall order a hearing to be held within 15 judicial days of the date the petition was filed if there is a prima facie showing that the nonminor satisfies all of the following criteria:
- (A) He or she was a minor under juvenile court jurisdiction at the time of the establishment of a guardianship pursuant to Section 360, Section 366.26, or subdivision (d) of Section 728, or he or she was a minor or nonminor dependent when his or her adoption was finalized.
- (B) (i) His or her guardian or guardians, or adoptive parent or parents, as applicable, died after the nonminor attained 18 years of age, but before he or she attained 21 years of age.
- (ii) His or her guardian or guardians, or adoptive parent or parents, as applicable, no longer provide ongoing support to, and no longer receive aid on behalf of, the nonminor after the nonminor attained 18 years of age, but before he or she attained 21 years of age, and it may be in the nonminor's best interest for the court to assume dependency jurisdiction.
- (C) He or she intends to satisfy at least one of the conditions set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (D) He or she is requesting assistance in maintaining or securing appropriate supervised placement, or needs immediate placement and agrees to supervised placement pursuant to the voluntary reentry agreement described in subdivision (z) of Section 11400.
- (2) Upon ordering a hearing, the court shall give prior notice, or cause prior notice to be given, to the nonminor, the appropriate child welfare agency or probation department, and any other person requested by the nonminor in the petition.
- (3) Pursuant to applicable rules of court, the juvenile court shall allow for telephonic appearances by the nonminor in these proceedings and in any proceeding in which the nonminor dependent is a party.
- (4) Prior to the hearing, the court shall order the county child welfare or probation department to prepare a report for the court that addresses both of the following:
- (A) The nonminor's plans to satisfy at least one of the criteria set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (B) The appropriate placement setting for the nonminor. When the recommendation is for the nonminor to be placed in a setting where minor dependents also reside, the results of a background check of the petitioning nonminor conducted pursuant to Section 16504.5 may be used by the placing agency to determine appropriate placement options for him or her.
- (5) The court shall assume dependency jurisdiction over a former dependent or ward, and order his or her placement and care be under the responsibility of the county child welfare services department, the probation department, tribe, consortium of tribes, or tribal organization, if the court finds all of the following:

- (A) The nonminor was a minor under juvenile court jurisdiction at the time of the establishment of a guardianship pursuant to Section 360, Section 366.26, or subdivision (d) of Section 728, or he or she was a dependent at the time his or her adoption was finalized.
- (B) The nonminor's guardian or guardians, or adoptive parent or parents, as applicable, have died, or no longer provide ongoing support to, and no longer receive aid on behalf of, the nonminor, and it is in the nonminor's best interests for the court to assume dependency jurisdiction.
- (C) The nonminor has not attained 21 years of age.
- (D) Reentry and remaining in foster care are in the nonminor's best interests.
- (E) The nonminor intends to satisfy, and agrees to satisfy, at least one of the criteria set forth in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, and demonstrates his or her agreement to placement in a supervised setting under the placement and care responsibility of the placing agency by signing the voluntary reentry agreement described in subdivision (z) of Section 11400.
- (6) The existence of a criminal conviction is not a bar to eligibility for reentry to foster care or assumption of dependency jurisdiction over a nonminor.
- (7) The court shall not grant a continuance that would cause the hearing to be completed more than 120 days after the date the petition is filed.
- (d) The agency made responsible for the nonminor's placement and care pursuant to paragraph (5) of subdivision (c) shall prepare a new transitional independent living case plan within 60 calendar days of the date the nonminor signs the voluntary reentry agreement and shall submit the plan to the court for the review hearing specified in Section 366.31, to be held within 70 days of the assumption of dependency jurisdiction. The review hearing under Section 366.31 shall not be held more than 170 calendar days from the date the nonminor signs the voluntary reentry agreement.
- (e) (1) A nonminor described in subdivision (a) may enter into a voluntary reentry agreement as defined in subdivision (z) of Section 11400 in order to establish eligibility for foster care benefits under subdivision (e) of Section 11401 before or after filing a petition to assume dependency jurisdiction. If the nonminor enters into a voluntary reentry agreement prior to filing the petition, the nonminor is entitled to placement and supervision pending the court's assumption of jurisdiction.
- (2) If the nonminor completes a voluntary reentry agreement with a placing agency, the placing agency shall file the petition to assume dependency jurisdiction on behalf of the nonminor within 15 judicial days of the date the agreement is signed, unless the nonminor elects to file the petition at an earlier date.
- **SEC. 4.** Section 450 of the Welfare and Institutions Code is amended to read:
- **450.** (a) A minor or nonminor who satisfies all of the following criteria is within the transition jurisdiction of the juvenile court:

- (1) (A) (i) The minor is a ward who is older than 17 years and 5 months of age and younger than 18 years of age and in foster care placement, or:
- (ii) The nonminor is a ward in foster care placement who was a ward subject to an order for foster care placement at any time after the youth attained 12 years of age and who has not attained 21 years of age or;
- (iii) The non-minor was subject to an order for foster care placement any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian and has not attained the age of 21 years or;
- (iv) The non-minor was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years, and was in secure confinement and has not attained 21 years of age.
- (B) Notwithstanding subparagraph (A), the nonminor is a ward who has been receiving aid pursuant to Article 5 (commencing with Section 11400) of Chapter 2 of Part 3 of Division 9 and who may continue to receive aid under the applicable program, provided that the nonminor dependent continues to meet all other applicable eligibility requirements as specified in Section 11403.
- (2) The ward meets either of the following conditions:
- (A) The ward was removed from the physical custody of his or her parents or legal guardian, adjudged to be a ward of the juvenile court under Section 725, and ordered into foster care placement as a ward.
- (B) The ward was removed from the custody of his or her parents or legal guardian as a dependent of the court with an order for foster care placement as a dependent in effect at the time the court adjudged him or her to be a ward of the juvenile court under Section 725.
- (3) The rehabilitative goals of the minor or nonminor, as set forth in the case plan, have been met, and juvenile court jurisdiction over the minor or nonminor as a ward is no longer required.
- (4) (A) If the ward is a minor, reunification services have been terminated; the matter has not been set for a hearing for termination of parental rights pursuant to Section 727.3 or for the establishment of guardianship pursuant to Section 728; the return of the child to the physical custody of the parents or legal guardian would create a substantial risk of detriment to the child's safety, protection, or physical or emotional well-being; and the minor has indicated an intent to sign a mutual agreement, as described in subdivision (u) of Section 11400, with the responsible agency for placement in a supervised setting as a nonminor dependent.
- (B) If the ward is a nonminor, he or she has signed a mutual agreement, as described in subdivision (u) of Section 11400, with the responsible agency for placement in a supervised setting as a nonminor dependent or has signed a voluntary reentry agreement, as described in subdivision (z) of Section 11400 for placement in a supervised setting as a nonminor dependent. A runaway and homeless youth shelter licensed by the State Department of Social Services pursuant to Section 1502.35 of the Health and Safety Code shall not be a placement option pursuant to this section.

- (b) A minor who is subject to the court's transition jurisdiction shall be referred to as a transition dependent.
- (c) A youth subject to the court's transition jurisdiction who is 18 years of age or older shall be referred to as a nonminor dependent.
- **SEC. 5.** Section 607.2 of the Welfare and Institutions Code is amended to read:
- **607.2.** (a) The court shall hold a hearing prior to terminating jurisdiction over a ward who satisfies any of the following criteria:
- (1) Is a minor subject to an order for foster care placement described in Section 11402 as a ward who has not previously been subject to the jurisdiction of the court as a result of a petition filed pursuant to Section 325.
- (2) Is a nonminor who <u>reached 18 years of age while subject to an order for</u> was subject to an <u>order for</u> foster care placement described in Section 11402 at any time after he or she attained 12 years of age.
- (3) Is a ward who was subject to an order for foster care placement described in Section 11402 as a dependent of the court at the time the court adjudged the child to be a ward of the court under Section 725.
- (4) Is a nonminor who was subject to an order for foster care placement at any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian and has not reached the age of 21 years.
- (5) Is a nonminor who was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years, and was in secure confinement, and has not reached the age of 21 years.
- (b) At a hearing during which termination of jurisdiction over a ward described in subdivision (a) is being considered, the court shall take one of the following actions:
- (1) Modify its jurisdiction from delinquency jurisdiction to transition jurisdiction, if the court finds the ward is a person described in Section 450.
- (2) (A) For a ward who was not previously subject to the jurisdiction of the court as a result of a petition filed pursuant to Section 325, order the probation department or the ward's attorney to submit an application to the child welfare services department pursuant to Section 329 to declare the minor a dependent of the court and modify the court's jurisdiction from delinquency jurisdiction to dependency jurisdiction, if the court finds all of the following:
- (i) The ward is a minor.
- (ii) The ward does not come within the description in Section 450, but jurisdiction as a ward may no longer be required.

- (iii) The ward appears to come within the description of Section 300 and cannot be returned home safely.
- (B) The court shall set a hearing within 20 judicial days of the date of the order described in subparagraph (A) to review the child welfare services department's decision and may either affirm its decision not to file a petition pursuant to Section 300 or order the child welfare services department to file a petition pursuant to Section 300.
- (3) Vacate the order terminating jurisdiction over the minor as a dependent of the court, resume jurisdiction pursuant to Section 300 based on the prior petition filed pursuant to Section 325, and terminate the court's jurisdiction over the minor as a ward, if the minor was subject to an order for foster care placement described in Section 11402 as a dependent of the court at the time the court adjudged the minor to be a ward and assumed jurisdiction over the minor under Section 725.
- (4) Continue its delinquency jurisdiction over a ward pursuant to Section 303 as a nonminor dependent, as defined in subdivision (v) of Section 11400, who is eligible to remain in foster care pursuant to Section 11403, if the ward is a nonminor and the court did not modify its jurisdiction as described in Section 450, unless the court finds that after reasonable and documented efforts, the ward cannot be located or does not wish to become a nonminor dependent. In making this finding and prior to entering an order terminating its delinquency jurisdiction, the court shall ensure that the ward has had an opportunity to confer with his or her counsel and has been informed of his or her options, including the right to reenter foster care placement by completing a voluntary reentry agreement as described in subdivision (z) of Section 11400 and to file a petition pursuant to subdivision (e) of Section 388 for the court to assume or resume transition jurisdiction over him or her pursuant to Section 450. The fact that a ward declines to be a nonminor dependent does not restrict the authority of the court to maintain delinquency jurisdiction pursuant to Section 607.
- (5) Continue its delinquency jurisdiction.
- (6) Terminate its delinquency jurisdiction if the ward does not come within the provisions of paragraphs (1) to (4), inclusive.
- (c) If the court modifies jurisdiction, its order shall comply with the requirements of subdivision (f) of Section 241.1.
- (d) This section does not change the requirements of Section 727.2 or 727.3 with respect to reunification of minors with their families or the establishment of an alternative permanent plan for minors for whom reunification is not pursued.
- **SEC. 6.** Section 11400 of the Welfare and Institutions Code is amended to read:
- **11400.** For purposes of this article, the following definitions shall apply:
- (a) "Aid to Families with Dependent Children-Foster Care (AFDC-FC)" means the aid provided on behalf of needy children in foster care under the terms of this division.
- (b) "Case plan" means a written document that, at a minimum, specifies the type of home in which the child shall be placed, the safety of that home, and the appropriateness of that home to

meet the child's needs. It shall also include the agency's plan for ensuring that the child receive proper care and protection in a safe environment, and shall set forth the appropriate services to be provided to the child, the child's family, and the foster parents, in order to meet the child's needs while in foster care, and to reunify the child with the child's family. In addition, the plan shall specify the services that will be provided or steps that will be taken to facilitate an alternate permanent plan if reunification is not possible.

- (c) "Certified family home" means a family residence certified by a licensed foster family agency and issued a certificate of approval by that agency as meeting licensing standards, and used only by that foster family agency for placements.
- (d) "Family home" means the family residence of a licensee in which 24-hour care and supervision are provided for children.
- (e) "Small family home" means any residential facility, in the licensee's family residence, which provides 24-hour care for six or fewer foster children who have mental disorders or developmental or physical disabilities and who require special care and supervision as a result of their disabilities.
- (f) "Foster care" means the 24-hour out-of-home care provided to children whose own families are unable or unwilling to care for them, and who are in need of temporary or long-term substitute parenting.
- (g) "Foster family agency" means any individual or organization engaged in the recruiting, certifying, and training of, and providing professional support to, foster parents, or in finding homes or other places for placement of children for temporary or permanent care who require that level of care as an alternative to a group home. Private foster family agencies shall be organized and operated on a nonprofit basis.
- (h) "Group home" means a nondetention privately operated residential home, organized and operated on a nonprofit basis only, of any capacity, or a nondetention licensed residential care home operated by the County of San Mateo with a capacity of up to 25 beds, that accepts children in need of care and supervision in a group home, as defined by paragraph (13) of subdivision (a) of Section 1502 of the Health and Safety Code.
- (i) "Periodic review" means review of a child's status by the juvenile court or by an administrative review panel, that shall include a consideration of the safety of the child, a determination of the continuing need for placement in foster care, evaluation of the goals for the placement and the progress toward meeting these goals, and development of a target date for the child's return home or establishment of alternative permanent placement.
- (j) "Permanency planning hearing" means a hearing conducted by the juvenile court in which the child's future status, including whether the child shall be returned home or another permanent plan shall be developed, is determined.
- (k) "Placement and care" refers to the responsibility for the welfare of a child vested in an agency or organization by virtue of the agency or organization having (1) been delegated care, custody, and control of a child by the juvenile court, (2) taken responsibility, pursuant to a relinquishment or termination of parental rights on a child, (3) taken the responsibility of supervising a child detained by the juvenile court pursuant to Section 319 or 636, or (4) signed a

voluntary placement agreement for the child's placement; or to the responsibility designated to an individual by virtue of his or her being appointed the child's legal guardian.

- (l) "Preplacement preventive services" means services that are designed to help children remain with their families by preventing or eliminating the need for removal.
- (m) "Relative" means an adult who is related to the child by blood, adoption, or affinity within the fifth degree of kinship, including stepparents, stepsiblings, and all relatives whose status is preceded by the words "great," "great-great," or "grand" or the spouse of any of these persons even if the marriage was terminated by death or dissolution.
- (n) "Nonrelative extended family member" means an adult caregiver who has an established familial or mentoring relationship with the child, as described in Section 362.7.
- (o) "Voluntary placement" means an out-of-home placement of a child by (1) the county welfare department, probation department, or Indian tribe that has entered into an agreement pursuant to Section 10553.1, after the parents or guardians have requested the assistance of the county welfare department and have signed a voluntary placement agreement; or (2) the county welfare department licensed public or private adoption agency, or the department acting as an adoption agency, after the parents have requested the assistance of either the county welfare department, the licensed public or private adoption agency, or the department acting as an adoption agency for the purpose of adoption planning, and have signed a voluntary placement agreement.
- (p) "Voluntary placement agreement" means a written agreement between either the county welfare department, probation department, or Indian tribe that has entered into an agreement pursuant to Section 10553.1, licensed public or private adoption agency, or the department acting as an adoption agency, and the parents or guardians of a child that specifies, at a minimum, the following:
- (1) The legal status of the child.
- (2) The rights and obligations of the parents or guardians, the child, and the agency in which the child is placed.
- (q) "Original placement date" means the most recent date on which the court detained a child and ordered an agency to be responsible for supervising the child or the date on which an agency assumed responsibility for a child due to termination of parental rights, relinquishment, or voluntary placement.
- (r) (1) "Transitional housing placement provider" means an organization licensed by the State Department of Social Services pursuant to Section 1559.110 of the Health and Safety Code, to provide transitional housing to foster children at least 16 years of age and not more than 18 years of age, and nonminor dependents, as defined in subdivision (v). A transitional housing placement provider shall be privately operated and organized on a nonprofit basis.
- (2) Prior to licensure, a provider shall obtain certification from the applicable county, in accordance with Section 16522.1.

- (s) "Transitional Housing Program-Plus" means a provider certified by the applicable county, in accordance with subdivision (c) of Section 16522, to provide transitional housing services to former foster youth who have exited the foster care system on or after their 18th birthday.
- (t) "Whole family foster home" means a new or existing family home, approved relative caregiver or nonrelative extended family member's home, the home of a nonrelated legal guardian whose guardianship was established pursuant to Section 360 or 366.26, certified family home, or a host family home placement of a transitional housing placement provider, that provides foster care for a minor or nonminor dependent parent and his or her child, and is specifically recruited and trained to assist the minor or nonminor dependent parent in developing the skills necessary to provide a safe, stable, and permanent home for his or her child. The child of the minor or nonminor dependent parent need not be the subject of a petition filed pursuant to Section 300 to qualify for placement in a whole family foster home.
- (u) "Mutual agreement" means any of the following:
- (1) A written voluntary agreement of consent for continued placement and care in a supervised setting between a minor or, on and after January 1, 2012, a nonminor dependent, and the county welfare services or probation department or tribal agency responsible for the foster care placement, that documents the nonminor's continued willingness to remain in supervised out-of-home placement under the placement and care of the responsible county, tribe, consortium of tribes, or tribal organization that has entered into an agreement with the state pursuant to Section 10553.1, remain under the jurisdiction of the juvenile court as a nonminor dependent, and report any change of circumstances relevant to continued eligibility for foster care payments, and that documents the nonminor's and social worker's or probation officer's agreement to work together to facilitate implementation of the mutually developed supervised placement agreement and transitional independent living case plan.
- (2) An agreement, as described in paragraph (1), between a nonminor former dependent or ward in receipt of Kin-GAP payments under Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385), and the agency responsible for the Kin-GAP benefits, provided that the nonminor former dependent or ward satisfies the conditions described in Section 11403.01, or one or more of the conditions described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403. For purposes of this paragraph and paragraph (3), "nonminor former dependent or ward" has the same meaning as described in subdivision (aa).
- (3) An agreement, as described in paragraph (1), between a nonminor former dependent or ward in receipt of AFDC-FC payments under subdivision (e) or (f) of Section 11405 and the agency responsible for the AFDC-FC benefits, provided that the nonminor former dependent or ward described in subdivision (e) of Section 11405 satisfies one or more of the conditions described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, and the nonminor described in subdivision (f) of Section 11405 satisfies the secondary school or equivalent training or certificate program conditions described in that subdivision.
- (v) "Nonminor dependent" means a foster child, as described in Section 675(8)(B) of Title 42 of the United States Code under the federal Social Security Act who is a current dependent child or ward of the juvenile court, or who is a nonminor under the transition jurisdiction of the juvenile court, as described in Section 450, and who satisfies all of the following criteria:

- (i) Attained 18 years of age while subject to an order for foster care placement described in Section 11402 at any time after he or she attained 12 years of age and who has not attained 21 years of age or;
- (ii) Was subject to an order for foster care placement any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian or; (iii) Was subject to an order for foster care placement, and was adjudged a ward pursuant to
- Section 725, and was a ward at 18 years, and was in secure confinement.
- (2) He or she is in foster care under the placement and care responsibility of the county welfare department, county probation department, Indian tribe, consortium of tribes, or tribal organization that entered into an agreement pursuant to Section 10553.1.
- (3) He or she has a transitional independent living case plan pursuant to Section 475(8) of the federal Social Security Act (42 U.S.C. Sec. 675(8)), as contained in the federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Public Law 110-351), as described in Section 11403.
- (w) "Supervised independent living placement" means, on and after January 1, 2012, an independent supervised setting, as specified in a nonminor dependent's transitional independent living case plan, in which the youth is living independently, pursuant to Section 472(c)(2) of the Social Security Act (42 U.S.C. Sec. 672(c)(2)).
- (x) "Supervised independent living setting," pursuant to Section 472(c)(2) of the federal Social Security Act (42 U.S.C. Sec. 672(c)(2)), includes both a supervised independent living placement, as defined in subdivision (w), and a residential housing unit certified by the transitional housing placement provider operating a Transitional Housing Placement-Plus Foster Care program, as described in paragraph (2) of subdivision (a) of Section 16522.1.
- (y) "Transitional independent living case plan" means, on or after January 1, 2012, a child's case plan submitted for the last review hearing held before he or she reaches 18 years of age or the nonminor dependent's case plan, updated every six months, that describes the goals and objectives of how the nonminor will make progress in the transition to living independently and assume incremental responsibility for adult decisionmaking, the collaborative efforts between the nonminor and the social worker, probation officer, or Indian tribal placing entity and the supportive services as described in the transitional independent living plan (TILP) to ensure active and meaningful participation in one or more of the eligibility criteria described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, the nonminor's appropriate supervised placement setting, and the nonminor's permanent plan for transition to living independently, which includes maintaining or obtaining permanent connections to caring and committed adults, as set forth in paragraph (16) of subdivision (f) of Section 16501.1.
- (z) "Voluntary reentry agreement" means a written voluntary agreement between a former dependent child or ward or a former nonminor dependent, who has had juvenile court jurisdiction terminated pursuant to Section 391, 452, or 607.2, and the county welfare or probation department or tribal placing entity that documents the nonminor's desire and willingness to reenter foster care, to be placed in a supervised setting under the placement and care responsibility of the placing agency, the nonminor's desire, willingness, and ability to immediately participate in one or more of the conditions of paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403, the nonminor's agreement to work collaboratively with the

placing agency to develop his or her transitional independent living case plan within 60 days of reentry, the nonminor's agreement to report any changes of circumstances relevant to continued eligibility for foster care payments, and (1) the nonminor's agreement to participate in the filing of a petition for juvenile court jurisdiction as a nonminor dependent pursuant to subdivision (e) of Section 388 within 15 judicial days of the signing of the agreement and the placing agency's efforts and supportive services to assist the nonminor in the reentry process, or (2) if the nonminor meets the definition of a nonminor former dependent or ward, as described in subdivision (aa), the nonminor's agreement to return to the care and support of his or her former juvenile court-appointed guardian and meet the eligibility criteria for AFDC-FC pursuant to subdivision (e) of Section 11405.

- (aa) "Nonminor former dependent or ward" means, on and after January 1, 2012, <u>either any</u> of the following:
- (1) A nonminor who <u>attained 18 years of age while was</u> subject to an order for foster care placement described in Section 11402 <u>at any time after he or she attained 12 years of age and</u> who has not attained 21 years of age, and for whom dependency, delinquency, or transition jurisdiction has been terminated, and who is still under the general jurisdiction of the court.
- (2) A nonminor who is over 18 years of age and, while a minor, was a dependent child or ward of the juvenile court when the guardianship was established pursuant to Section 360 or 366.26, or subdivision (d), of Section 728 and the juvenile court dependency or wardship was dismissed following the establishment of the guardianship.
- (3) A nonminor who was subject to an order for foster care placement any time after reaching the age of 14, and was adjudged a ward pursuant to Section 725, and the last custody order of the court did not return the child to the physical custody of his or her parent or legal guardian.
- (4) A nonminor who was subject to an order for foster care placement, and was adjudged a ward pursuant to Section 725, and was a ward at 18 years, and was in secure confinement, and has not reached the age of 21 years.
- (ab) "Runaway and homeless youth shelter" means a type of group home, as defined in paragraph (14) of subdivision (a) of Section 1502 of the Health and Safety Code, that is not an eligible placement option under Sections 319, 361.2, 450, and 727, and that is not eligible for AFDC-FC funding pursuant to subdivision (c) of Section 11402 or Section 11462.
- (ac) "Transition dependent" is a minor between 17 years and five months and 18 years of age who is subject to the court's transition jurisdiction under Section 450.
- **SEC. 7.** Section 11401 of the Welfare and Institutions Code is amended to read:
- **11401.** Aid in the form of AFDC-FC shall be provided under this chapter on behalf of any child under 18 years of age and to any nonminor dependent who meets the conditions of any of the following subdivisions:
- (a) The child has been relinquished, for purposes of adoption, to a licensed adoption agency, or the department, or the parental rights of either or both of his or her parents have been terminated after an action under the Family Code has been brought by a licensed adoption agency or the department, provided that the licensed adoption agency or the department, if responsible for

placement and care, provides to those children all services as required by the department to children in foster care.

- (b) The child has been removed from the physical custody of his or her parent, relative, or guardian as a result of a voluntary placement agreement or a judicial determination that continuance in the home would be contrary to the child's welfare and that, if the child was placed in foster care, reasonable efforts were made, consistent with Chapter 5 (commencing with Section 16500) of Part 4, to prevent or eliminate the need for removal of the child from his or her home and to make it possible for the child to return to his or her home, and any of the following applies:
- (1) The child has been adjudged a dependent child of the court on the grounds that he or she is a person described by Section 300.
- (2) The child has been adjudged a ward of the court on the grounds that he or she is a person described by Sections 601 and 602 or the nonminor is under the transition jurisdiction of the juvenile court pursuant to Section 450.
- (3) The child has been detained under a court order, pursuant to Section 319 or 636, that remains in effect.
- (4) The child's or nonminor's dependency jurisdiction, or transition jurisdiction pursuant to Section 450, has resumed pursuant to Section 387, or subdivision (a) or (e) of Section 388.
- (c) The child has been voluntarily placed by his or her parent or guardian pursuant to Section 11401.1.
- (d) The child is living in the home of a nonrelated legal guardian.
- (e) The child is a nonminor dependent who is placed pursuant to a mutual agreement as set forth in subdivision (u) of Section 11400, under the placement and care responsibility of the county child welfare services department, an Indian tribe that entered into an agreement pursuant to Section 10553.1, or the county probation department, or the child is a nonminor dependent reentering foster care placement pursuant to a voluntary agreement, as set forth in subdivision (z) of Section 11400.
- (f) The child has been placed in foster care under the federal Indian Child Welfare Act. Sections 11402, 11404, and 11405 shall not be construed as limiting payments to Indian children, as defined in the federal Indian Child Welfare Act, placed in accordance with that act.
- (g) To be eligible for federal financial participation, the conditions described in paragraph (1), (2), (3), or (4) shall be satisfied:
- (1) (A) The child meets the conditions of subdivision (b).
- (B) The child has been deprived of parental support or care for any of the reasons set forth in Section 11250.
- (C) The child has been removed from the home of a relative as defined in Section 233.90(c)(1) of Title 45 of the Code of Federal Regulations, as amended.

- (D) The requirements of Sections 671 and 672 of Title 42 of the United States Code, as amended, have been met.
- (2) (A) The child meets the requirements of subdivision (h).
- (B) The requirements of Sections 671 and 672 of Title 42 of the United States Code, as amended, have been met.
- (C) This paragraph shall be implemented only if federal financial participation is available for the children described in this paragraph.
- (3) (A) The child has been removed from the custody of his or her parent, relative, or guardian as a result of a voluntary placement agreement or a judicial determination that continuance in the home would be contrary to the child's welfare and that, if the child was placed in foster care, reasonable efforts were made, consistent with Chapter 5 (commencing with Section 16500) of Part 4, to prevent or eliminate the need for removal of the child from his or her home and to make it possible for the child to return to his or her home, or the child is a nonminor dependent who satisfies the removal criteria in Section 472(a)(2)(A)(i) of the federal Social Security Act (42 U.S.C. Sec. 672 (a)(2)(A)(i)) and agrees to the placement and care responsibility of the placing agency by signing the voluntary reentry agreement, as set forth in subdivision (z) of Section 11400, and any of the following applies:
- (i) The child has been adjudged a dependent child of the court on the grounds that he or she is a person described by Section 300.
- (ii) The child has been adjudged a ward of the court on the grounds that he or she is a person described by Sections 601 and 602 or the nonminor is under the transition jurisdiction of the juvenile court, pursuant to Section 450.
- (iii) The child has been detained under a court order, pursuant to Section 319 or 636, that remains in effect.
- (iv) The child's or nonminor's dependency jurisdiction, or transition jurisdiction pursuant to Section 450, has resumed pursuant to Section 387, or subdivision (a) or (e) of Section 388.
- (B) The child has been placed in an eligible foster care placement, as set forth in Section 11402.
- (C) The requirements of Sections 671 and 672 of Title 42 of the United States Code have been satisfied.
- (D) This paragraph shall be implemented only if federal financial participation is available for the children described in this paragraph.
- (4) With respect to a nonminor dependent, in addition to meeting the conditions specified in paragraph (1), the requirements of Section 675(8)(B) of Title 42 of the United States Code have been satisfied. With respect to a former nonminor dependent who reenters foster care placement by signing the voluntary reentry agreement, as set forth in subdivision (z) of Section 11400, the requirements for AFDC-FC eligibility of Section 672(a)(3)(A) of Title 42 of the United States Code are satisfied based on the nonminor's status as a child-only case, without regard to the

parents, legal guardians, or others in the assistance unit in the home from which the nonminor was originally removed.

- (h) The child meets all of the following conditions:
- (1) The child has been adjudged to be a dependent child or ward of the court on the grounds that he or she is a person described in Section 300, 601, or 602.
- (2) The child's parent also has been adjudged to be a dependent child or nonminor dependent of the court on the grounds that he or she is a person described by Section 300, 450, 601, or 602 and is receiving benefits under this chapter.
- (3) The child is placed in the same licensed or approved foster care facility in which his or her parent is placed and the child's parent is receiving reunification services with respect to that child.
- **SEC. 8.** Section 11403 of the Welfare and Institutions Code is amended to read:
- 11403. (a) It is the intent of the Legislature to exercise the option afforded states under Section 475(8) (42 U.S.C. Sec. 675(8)), and Section 473(a)(4) (42 U.S.C. Sec. 673(a)(4)) of the federal Social Security Act, as contained in the federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Public Law 110-351), to receive federal financial participation for nonminor dependents of the juvenile court who satisfy the conditions of subdivision (b), consistent with their transitional independent living case plan. These nonminor dependents shall be eligible to receive support up to 21 years of age, consistent with their transitional independent living case plan. It is the intent of the Legislature both at the time of initial determination of the nonminor dependent's eligibility and throughout the time the nonminor dependent is eligible for aid pursuant to this section, that the social worker or probation officer or Indian tribal placing entity and the nonminor dependent shall work together to ensure the nonminor dependent's ongoing eligibility. All case planning shall be a collaborative effort between the nonminor dependent and the social worker, probation officer, or Indian tribe, with the nonminor dependent assuming increasing levels of responsibility and independence.
- (b) A nonminor dependent receiving aid pursuant to this chapter, who satisfies the age criteria set forth in subdivision (a), shall meet the legal authority for placement and care by being under a foster care placement order by the juvenile court, or the voluntary reentry agreement as set forth in subdivision (z) of Section 11400, and is otherwise eligible for AFDC-FC payments pursuant to Section 11401. A nonminor who satisfies the age criteria set forth in subdivision (a), and who is otherwise eligible, shall continue to receive CalWORKs payments pursuant to Section 11253 or, as a nonminor former dependent or ward, aid pursuant to Kin-GAP under Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385) or adoption assistance payments as specified in Chapter 2.1 (commencing with Section 16115) of Part 4. A Effective January 1, 2012, a nonminor former dependent child or ward of the juvenile court who is receiving AFDC-FC benefits pursuant to Section 11405 and who satisfies the criteria set forth in subdivision (a) shall be eligible to continue to receive aid as long as the nonminor is otherwise eligible for AFDC-FC benefits under this subdivision. This subdivision shall apply when one or more of the following conditions exist:
- (1) The nonminor is completing secondary education or a program leading to an equivalent credential.

- (2) The nonminor is enrolled in an institution which provides postsecondary or vocational education.
- (3) The nonminor is participating in a program or activity designed to promote, or remove barriers to employment.
- (4) The nonminor is employed for at least 80 hours per month.
- (5) The nonminor is incapable of doing any of the activities described in subparagraphs (1) to (4), inclusive, due to a medical condition, and that incapability is supported by regularly updated information in the case plan of the nonminor. The requirement to update the case plan under this section shall not apply to nonminor former dependents or wards in receipt of Kin-GAP program or Adoption Assistance Program payments.
- (c) The county child welfare or probation department, Indian tribe, consortium of tribes, or tribal organization that has entered into an agreement pursuant to Section 10553.1, shall work together with a nonminor dependent who is in foster care on his or her 18th birthday and thereafter or a nonminor former dependent receiving aid pursuant to Section 11405, to satisfy one or more of the conditions described in paragraphs (1) to (5), inclusive, of subdivision (b) and shall certify the nonminor's applicable condition or conditions in the nonminor's six-month transitional independent living case plan update, and provide the certification to the eligibility worker and to the court at each six-month case plan review hearing for the nonminor dependent. Relative guardians who receive Kin-GAP payments and adoptive parents who receive adoption assistance payments shall be responsible for reporting to the county welfare agency that the nonminor does not satisfy at least one of the conditions described in subdivision (b). The social worker, probation officer, or tribal entity shall verify and obtain assurances that the nonminor dependent continues to satisfy at least one of the conditions in paragraphs (1) to (5), inclusive, of subdivision (b) at each six-month transitional independent living case plan update. The sixmonth case plan update shall certify the nonminor's eligibility pursuant to subdivision (b) for the next six-month period. During the six-month certification period, the payee and nonminor shall report any change in placement or other relevant changes in circumstances that may affect payment. The nonminor dependent, or nonminor former dependent receiving aid pursuant to subdivision (e) of Section 11405, shall be informed of all due process requirements, in accordance with state and federal law, prior to an involuntary termination of aid, and shall simultaneously be provided with a written explanation of how to exercise his or her due process rights and obtain referrals to legal assistance. Any notices of action regarding eligibility shall be sent to the nonminor dependent or former dependent, his or her counsel, as applicable, and the placing worker, in addition to any other payee. Payments of aid pursuant to Kin-GAP under Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385), adoption assistance payments as specified in Chapter 2.1 (commencing with Section 16115) of Part 4, or aid pursuant to subdivision (e) of Section 11405 that are made on behalf of a nonminor former dependent shall terminate subject to the terms of the agreements. Subject to federal approval of amendments to the state plan, aid payments may be suspended and resumed based on changes of circumstances that affect eligibility. Nonminor former dependents, as identified in paragraph (2) of subdivision (aa) of Section 11400, are not eligible for reentry under subdivision (e) of Section 388 as nonminor dependents under the jurisdiction of the juvenile court, unless (1) the nonminor former dependent was receiving aid pursuant to Kin-GAP under Article 4.5 (commencing with Section 11360) or Article 4.7 (commencing with Section 11385), or the nonminor former dependent was receiving aid pursuant to subdivision (e) of Section 11405, or

the nonminor was receiving adoption assistance payments as specified in Chapter 2.1 (commencing with Section 16115) of Part 3 and (2) the nonminor's former guardian or adoptive parent dies, or no longer provides ongoing support to, and no longer receive aid on behalf of, the nonminor after the nonminor turns 18 years of age but before the nonminor turns 21 years of age. Nonminor former dependents requesting the resumption of AFDC-FC payments pursuant to subdivision (e) of Section 11405 shall complete the applicable portions of the voluntary reentry agreement, as described in subdivision (z) of Section 11400.

- (d) A nonminor dependent may receive all of the payment directly provided that the nonminor is living independently in a supervised placement, as described in subdivision (w) of Section 11400, and that both the youth and the agency responsible for the foster care placement have signed a mutual agreement, as defined in subdivision (u) of Section 11400, if the youth is capable of making an informed agreement, that documents the continued need for supervised out-of-home placement, and the nonminor's and social worker's or probation officer's agreement to work together to facilitate implementation of the mutually developed supervised placement agreement and transitional independent living case plan.
- (e) Eligibility for aid under this section shall not terminate until the nonminor dependent attains the age criteria, as set forth in subdivision (a), but aid may be suspended when the nonminor dependent no longer resides in an eligible facility, as described in Section 11402, or is otherwise not eligible for AFDC-FC benefits under Section 11401, or terminated at the request of the nonminor, or after a court terminates dependency jurisdiction pursuant to Section 391, delinquency jurisdiction pursuant to Section 607.2, or transition jurisdiction pursuant to Section 452. AFDC-FC benefits to nonminor dependents, may be resumed at the request of the nonminor by completing a voluntary reentry agreement pursuant to subdivision (z) of Section 11400, before or after the filing of a petition filed pursuant to subdivision (e) of Section 388 after a court terminates dependency or transitional jurisdiction pursuant to Section 391, or delinquency jurisdiction pursuant to Section 607.2. The county welfare or probation department or Indian tribal entity that has entered into an agreement pursuant to Section 10553.1 shall complete the voluntary reentry agreement with the nonminor who agrees to satisfy the criteria of the agreement, as described in subdivision (z) of Section 11400. The county welfare department or tribal entity shall establish a new child-only Title IV-E eligibility determination based on the nonminor's completion of the voluntary reentry agreement pursuant to Section 11401. The beginning date of aid for either federal or state AFDC-FC for a reentering nonminor who is placed in foster care is the date the voluntary reentry agreement is signed or the nonminor is placed, whichever is later. The county welfare department, county probation department, or tribal entity shall provide a nonminor dependent who wishes to continue receiving aid with the assistance necessary to meet and maintain eligibility.
- (f) (1) The county having jurisdiction of the nonminor dependent shall remain the county of payment under this section regardless of the youth's physical residence. Nonminor former dependents receiving aid pursuant to subdivision (e) of Section 11405 shall be paid by their county of residence. Counties may develop courtesy supervision agreements to provide case management and independent living services by the county of residence pursuant to the nonminor dependent's transitional independent living case plan. Placements made out of state are subject to the applicable requirements of the Interstate Compact on Placement of Children, pursuant to Part 5 (commencing with Section 7900) of Division 12 of the Family Code.
- (2) The county welfare department, county probation department, or tribal entity shall notify all foster youth who attain 16 years of age and are under the jurisdiction of that county or tribe,

including those receiving Kin-GAP, and AAP, of the existence of the aid prescribed by this section.

- (3) The department shall seek any waiver to amend its Title IV-E State Plan with the Secretary of the United States Department of Health and Human Services necessary to implement this section.
- (g) (1) Subject to paragraph (3), a county shall pay the nonfederal share of the cost of extending aid pursuant to this section to eligible nonminor dependents who have reached 18 years of age and who are under the jurisdiction of the county, including AFDC-FC payments pursuant to Section 11401, aid pursuant to Kin-GAP under Article 4.7 (commencing with Section 11385), adoption assistance payments as specified in Chapter 2.1 (commencing with Section 16115) of Part 4, and aid pursuant to Section 11405 for nonminor dependents who are residing in the county as provided in paragraph (1) of subdivision (f). A county shall contribute to the CalWORKs payments pursuant to Section 11253 and aid pursuant to Kin-GAP under Article 4.5 (commencing with Section 11360) at the statutory sharing ratios in effect on January 1, 2012.
- (2) Subject to paragraph (3), a county shall pay the nonfederal share of the cost of providing permanent placement services pursuant to subdivision (c) of Section 16508 and administering the Aid to Families with Dependent Children Foster Care program pursuant to Section 15204.9. For purposes of budgeting, the department shall use a standard for the permanent placement services that is equal to the midpoint between the budgeting standards for family maintenance services and family reunification services.
- (3) (A) (i) Notwithstanding any other law, a county's required total contribution pursuant to paragraphs (1) and (2) shall not exceed the amount of savings in Kin-GAP assistance grant expenditures realized by the county from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385), and the amount of funding specifically included in the Protective Services Subaccount within the Support Services Account within the Local Revenue Fund 2011, plus any associated growth funding from the Support Services Growth Subaccount within the Sales and Use Tax Growth Account to pay the costs of extending aid pursuant to this section.
- (ii) A county, at its own discretion, may expend additional funds beyond the amounts identified in clause (i). These additional amounts shall not be included in any cost and savings calculations or comparisons performed pursuant to this section.
- (B) Funding and expenditures for programs and activities under this section shall be in accordance with the requirements provided in Sections 30025 and 30026.5 of the Government Code. In addition, the following are available to the counties for the purpose of funding costs pursuant to this section:
- (i) The savings in Kin-GAP assistance grant expenditures realized from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385).
- (ii) The savings realized from the change in federal funding for adoption assistance resulting from the enactment of Public Law 110-351 and consistent with subdivision (d) of Section 16118.
- (4) (A) The limit on the county's total contribution pursuant to paragraph (3) shall be assessed by the State Department of Social Services, in conjunction with the California State Association of

Counties, in 2015–16, to determine if it shall be removed. The assessment of the need for the limit shall be based on a determination on a statewide basis of whether the actual county costs of providing extended care pursuant to this section are fully funded by the amount of savings in Kin-GAP assistance grant expenditures realized by the counties from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385) and the amount of funding specifically included in the Protective Services Subaccount within the Support Services Account within the Local Revenue Fund 2011 plus any associated growth funding from the Support Services Growth Subaccount within the Sales and Use Tax Growth Account to pay the costs of extending aid pursuant to this section.

- (B) If the assessment pursuant to subparagraph (A) shows that the statewide total costs of extending aid pursuant to this section are fully funded by the amount of savings in Kin-GAP assistance grant expenditures realized by the counties from the receipt of federal funds due to the implementation of Article 4.7 (commencing with Section 11385) and the amount of funding specifically included in the Protective Services Subaccount within the Support Services Account within the Local Revenue Fund 2011 plus any associated growth funding from the Support Services Growth Subaccount within the Sales and Use Tax Growth Account to pay the costs of extending aid pursuant to this section, the Department of Finance shall certify that fact, in writing, and shall post the certification on its Internet Web site, at which time subparagraph (A) of paragraph (3) shall no longer be implemented.
- (h) It is the intent of the Legislature that no county currently participating in the Child Welfare Demonstration Capped Allocation Project be adversely impacted by the department's exercise of its option to extend foster care benefits pursuant to Section 673(a)(4) and Section 675(8) of Title 42 of the United States Code in the federal Social Security Act, as contained in the federal Fostering Connections to Success and Increasing Adoptions Act of 2008 (Public Law 110-351). Therefore, the department shall negotiate with the United States Department of Health and Human Services on behalf of those counties that are currently participating in the demonstration project to ensure that those counties receive reimbursement for these new programs outside of the provisions of those counties' waiver under Subtitle IV-E (commencing with Section 470) of the federal Social Security Act (42 U.S.C. Sec. 670 et seq.).
- (i) The department, on or before July 1, 2013, shall develop regulations to implement this section in consultation with concerned stakeholders, including, but not limited to, representatives of the Legislature, the County Welfare Directors Association, the Chief Probation Officers of California, the Judicial Council, representatives of Indian tribes, the California Youth Connection, former foster youth, child advocacy organizations, labor organizations, juvenile justice advocacy organizations, foster caregiver organizations, and researchers. In the development of these regulations, the department shall consider its Manual of Policy and Procedures, Division 30, Chapter 30-912, 913, 916, and 917, as guidelines for developing regulations that are appropriate for young adults who can exercise incremental responsibility concurrently with their growth and development. The department, in its consultation with stakeholders, shall take into consideration the impact to the Automated Child Welfare Services Case Management Services (CWS-CMS) and required modifications needed to accommodate eligibility determination under this section, benefit issuance, case management across counties, and recognition of the legal status of nonminor dependents as adults, as well as changes to data tracking and reporting requirements as required by the Child Welfare System Improvement and Accountability Act as specified in Section 10601.2, and federal outcome measures as required by the federal John H. Chafee Foster Care Independence Program (42 U.S.C. Sec. 677(f)). In addition, the department, in its consultation with stakeholders, shall define the supervised

independent living setting which shall include, but not be limited to, apartment living, room and board arrangements, college or university dormitories, and shared roommate settings, and define how those settings meet health and safety standards suitable for nonminors. The department, in its consultation with stakeholders, shall define the six-month certification of the conditions of eligibility pursuant to subdivision (b) to be consistent with the flexibility provided by federal policy guidance, to ensure that there are ample supports for a nonminor to achieve the goals of his or her transition independent living case plan. The department, in its consultation with stakeholders, shall ensure that notices of action and other forms created to inform the nonminor of due process rights and how to access them shall be developed, using language consistent with the special needs of the nonminor dependent population.

(j) Notwithstanding the Administrative Procedure Act, Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department shall prepare for implementation of the applicable provisions of this section by publishing, after consultation with the stakeholders listed in subdivision (i), all-county letters or similar instructions from the director by October 1, 2011, to be effective January 1, 2012. Emergency regulations to implement the applicable provisions of this act may be adopted by the director in accordance with the Administrative Procedure Act. The initial adoption of the emergency regulations and one readoption of the emergency regulations shall be deemed to be an emergency and necessary for the immediate preservation of the public peace, health, safety, or general welfare. Initial emergency regulations and the first readoption of those emergency regulations shall be exempt from review by the Office of Administrative Law. The emergency regulations authorized by this section shall be submitted to the Office of Administrative Law for filing with the Secretary of State and shall remain in effect for no more than 180 days.

#### **SEC. 9.** Section 11405 of the Welfare and Institutions Code is amended to read:

- **11405.** (a) Except for nonminors described in paragraph (2) of subdivision (e), AFDC-FC benefits shall be paid to an otherwise eligible child living with a nonrelated legal guardian, provided that the legal guardian cooperates with the county welfare department in all of the following:
- (1) Developing a written assessment of the child's needs.
- (2) Updating the assessment no less frequently than once every six months.
- (3) Carrying out the case plan developed by the county.
- (b) Except for nonminors described in paragraph (2) of subdivision (e), when AFDC-FC is applied for on behalf of a child living with a nonrelated legal guardian the county welfare department shall do all of the following:
- (1) Develop a written assessment of the child's needs.
- (2) Update those assessments no less frequently than once every six months.
- (3) Develop a case plan that specifies how the problems identified in the assessment are to be addressed.

- (4) Make visits to the child as often as appropriate, but in no event less often than once every six months.
- (c) Where the child is a parent and has a child living with him or her in the same eligible facility, the assessment required by paragraph (1) of subdivision (a) shall include the needs of his or her child.
- (d) Nonrelated legal guardians of eligible children who are in receipt of AFDC-FC payments described in this section shall be exempt from the requirement to register with the Statewide Registry of Private Professional Guardians pursuant to Sections 2850 and 2851 of the Probate Code.
- (e) (1) A nonminor youth whose nonrelated guardianship was ordered in juvenile court pursuant to Section 360 or 366.26, and whose dependency was dismissed, shall remain eligible for AFDC-FC benefits until the youth attains 21 years of age, provided that the youth enters into a mutual agreement with the agency responsible for his or her guardianship, and the youth is meeting the conditions of eligibility, as described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (2) A nonminor former dependent or ward as defined in paragraph (2) of subdivision (aa) of Section 11400 shall be eligible for benefits under this section until the youth attains 21 years of age if all of the following conditions are met:
- (A) The nonminor former dependent or ward attained 18 years of age while in receipt of Kin-GAP benefits pursuant to Article 4.7 (commencing with Section 11385).
- (B) The nonminor's relationship to the kinship guardian is defined in paragraph (2), (3), or (4) of subdivision (c) of Section 11391.
- (C) The nonminor who was under 16 years of age at the time the Kin-GAP negotiated agreement payments commenced.
- (D) The guardian continues to be responsible for the support of the nonminor.
- (E) The nonminor otherwise is meeting the conditions of eligibility, as described in paragraphs (1) to (5), inclusive, of subdivision (b) of Section 11403.
- (f) A child whose nonrelated guardianship was ordered in probate court pursuant Article 2 (commencing with Section 1510) of Chapter 1 of Part 2 of Division 4 of the Probate Code, who is attending high school or the equivalent level of vocational or technical training on a full-time basis, or who is in the process of pursuing a high school equivalency certificate prior to his or her 18th birthday may continue to receive aid following his or her 18th birthday as long as the child continues to reside in the guardian's home, remains otherwise eligible for AFDC-FC benefits and continues to attend high school or the equivalent level of vocational or technical training on a full-time basis, or continues to pursue a high school equivalency certificate, and the child may reasonably be expected to complete the educational or training program or to receive a high school equivalency certificate, before his or her 19th birthday. Aid shall be provided to an individual pursuant to this section provided that both the individual and the agency responsible for the foster care placement have signed a mutual agreement, if the individual is capable of making an informed agreement, documenting the continued need for out-of-home placement.

- (g) (1) For cases in which a guardianship was established on or before June 30, 2011, or the date specified in a final order, for which the time for appeal has passed, issued by a court of competent jurisdiction in California State Foster Parent Association, et al. v. William Lightbourne, et al. (U.S. Dist. Ct. No. C 07-05086 WHA), whichever is earlier, the AFDC-FC payment described in this section shall be the foster family home rate structure in effect prior to the effective date specified in the order described in this paragraph.
- (2) For cases in which guardianship has been established on or after July 1, 2011, or the date specified in the order described in paragraph (1), whichever is earlier, the AFDC-FC payments described in this section shall be the basic foster family home rate set forth in paragraph (1) of subdivision (g) of Section 11461.
- (3) The AFDC-FC payments identified in this subdivision shall be adjusted annually by the percentage change in the California Necessities Index rate as set forth in paragraph (2) of subdivision (g) of Section 11461.
- (h) In addition to the AFDC-FC rate paid, all of the following also shall be paid:
- (1) A specialized care increment, if applicable, as set forth in subdivision (e) of Section 11461.
- (2) A clothing allowance, as set forth in subdivision (f) of Section 11461.
- (3) For a child eligible for an AFDC-FC payment who is a teen parent, the rate shall include the two hundred dollar (\$200) monthly payment made to the relative caregiver in a whole family foster home pursuant to paragraph (3) of subdivision (d) of Section 11465.
- **SEC. 10.** If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.

## **Introduced by Senator Mitchell**

December 1, 2014

An act to add Section 11270.5 to, and to repeal Section 11450.04 of, the Welfare and Institutions Code, relating to CalWORKs.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 23, as introduced, Mitchell. CalWORKs: eligibility.

Existing law requires each county to provide cash assistance and other social services to needy families through the California Work Opportunity and Responsibility to Kids (CalWORKs) program using federal Temporary Assistance to Needy Families (TANF) block grant program, state, and county funds. Under existing law, for purposes of determining a family's maximum aid payment under the CalWORKs program, the number of needy persons in the same family is not increased for any child born into a family that has received aid under the CalWORKs program continuously for the 10 months prior to the birth of the child, with specified exceptions.

This bill would repeal that exclusion for purposes of determining the family's maximum aid payment and would expressly prohibit the denial of aid, or the denial of an increase in the maximum aid payment, if a child, on whose behalf aid or an increase in aid is being requested, was born into an applicant's or recipient's family while the applicant's or recipient's family was receiving aid under the CalWORKs program. The bill would specify that an applicant or recipient is not entitled to an increased benefit payment for any month prior to January 1, 2016, as a result of the repeal of that exclusion or the enactment of that express prohibition. The bill would also prohibit the department from conditioning an applicant's or recipient's eligibility for aid on the applicant's or recipient's disclosure of information regarding rape,

incest, or contraception, as specified, or the applicant's or recipient's use of contraception.

Existing law continuously appropriates moneys from the General Fund to defray a portion of county aid grant costs under the CalWORKs program.

This bill would declare that no appropriation would be made for purposes of the bill.

To the extent that this bill affects eligibility under the CalWORKs program, the bill would create a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

- 1 SECTION 1. The Legislature finds and declares all of the 2 following:
  - (a) Scientific research has demonstrated that young children living in deep poverty experience lifelong cognitive impairments limiting their ability to be prepared for, and succeed in, school.
  - (b) Academic research has documented an increase in missed days of school and an increase in visits to hospital emergency rooms by children who live in deep poverty.
  - (c) The Maximum Family Grant rule was adopted to limit the length of time a family could receive basic needs assistance, and to limit the amount of assistance a family could receive, through the Aid to Families with Dependent Children (AFDC) program before the implementation of welfare reform. At the time the rule was adopted, there was no limit on the length of time a family could receive aid, no work requirements, and the benefits provided were approximately 80 percent of the federal poverty level.
- 17 (d) Since the implementation of the Maximum Family Grant 18 rule, AFDC has been replaced with the California Work
- 19 Opportunity and Responsibility to Kids Act (CalWORKs), which

- imposes lifetime limits on aid and requires adult CalWORKs participants to meet work requirements in order to receive a maximum benefit of approximately 40 percent of the federal poverty level.
- (e) The Maximum Family Grant rule makes poor children poorer, reducing the income of families with infants to below 30 percent of the federal poverty level.
- (f) This act is necessary to protect infants born to families receiving CalWORKs from experiencing lifelong cognitive impairments due to the toxic stress of deep poverty and to ready those children for participation in California's public school system.
- (g) This act is also necessary to protect the reproductive and privacy rights of all applicants for, and recipients of, aid under CalWORKs.
- SEC. 2. Section 11270.5 is added to the Welfare and Institutions Code, immediately following Section 11270, to read:
- 11270.5. (a) An applicant for, or recipient of, aid under this chapter shall not be required, as a condition of eligibility, to do any of the following:
- (1) Divulge that any member of the assistance unit is a victim of rape or incest.
- (2) Share confidential medical records related to any member of the assistance unit's rape or incest.
- (3) Use contraception, choose a particular method of contraception, or divulge the method of contraception that any member of the assistance unit uses.
- (b) An applicant for, or recipient of, aid under this chapter shall not be denied aid, nor denied an increase in the maximum aid payment, for a child born into the applicant's or recipient's family during a period in which the applicant's or recipient's family was receiving aid under this chapter.
- (c) An applicant for, or recipient of, aid under this chapter shall not be entitled to an increased benefit payment for any month prior to January 1, 2016, as a result of the repeal of former Section 11450.04 (as added by Section 1 of Chapter 196 of the Statutes of 1994) or the enactment of this section.
- 38 SEC. 3. Section 11450.04 of the Welfare and Institutions Code is repealed.

11450.04. (a) For purposes of determining the maximum aid payment specified in subdivision (a) of Section 11450 and for no other purpose, the number of needy persons in the same family shall not be increased for any child born into a family that has received aid under this chapter continuously for the 10 months prior to the birth of the child. For purposes of this section, aid shall be considered continuous unless the family does not receive aid during two consecutive months. This subdivision shall not apply to applicants for, or recipients of, aid unless notification is provided pursuant to this section.

- (b) This section shall not apply with respect to any of the following children:
- (1) Any child who was conceived as a result of an act of rape, as defined in Sections 261 and 262 of the Penal Code, if the rape was reported to a law enforcement agency, medical or mental health professional or social services agency prior to, or within three months after, the birth of the child.
- (2) Any child who was conceived as a result of an incestuous relationship if the relationship was reported to a medical or mental health professional or a law enforcement agency or social services agency prior to, or within three months after, the birth of the child, or if paternity has been established.
- (3) Any child who was conceived as a result of contraceptive failure if the parent was using an intrauterine device, a Norplant, or the sterilization of either parent.
- (c) This section shall not apply to any child born on or before November 1, 1995.
- (d) (1) This section shall not apply to any child to whom it would otherwise apply if the family has not received aid for 24 consecutive months while the child was living with the family.
- (2) This section shall not apply to any child conceived when either parent was a nonneedy caretaker relative.
- (3) This section shall not apply to any child who is no longer living in the same home with either parent.
- (e) One hundred percent of any child support payment received for a child born into the family, but for whom the maximum aid payment is not increased pursuant to this section, shall be paid to the assistance unit. Any such child support payment shall not be considered as income to the family for the purpose of calculating the amount of aid for which the family is eligible under this article.

- (f) Commencing January 1, 1995, each county welfare department shall notify applicants for assistance under this chapter, in writing, of the provisions of this section. The notification shall also be provided to recipients of aid under this chapter, in writing, at the time of recertification, or sooner. The notification required by this section shall set forth the provisions of this section and shall state explicitly the impact these provisions would have on the future aid to the assistance unit. This section shall not apply to any recipient's child earlier than 12 months after the mailing of an informational notice as required by this subdivision.
- (g) (1) The department shall seek all appropriate federal waivers for the implementation of this section.
- (2) The department shall implement this section commencing on the date the Director of Social Services executes a declaration, that shall be retained by the director, stating that the administrative actions required by paragraph (1) as a condition of implementation of this section have been taken by the United States Secretary of Health and Human Services.
- (h) Subdivisions (a) to (g), inclusive, shall become operative on January 1, 1995.
- SEC. 4. No appropriation pursuant to Section 15200 of the Welfare and Institutions Code shall be made for the purposes of this act.
- SEC. 5. If the Commission on State Mandates determines that this act contains costs mandated by the state, reimbursement to local agencies and school districts for those costs shall be made pursuant to Part 7 (commencing with Section 17500) of Division 4 of Title 2 of the Government Code.

### SENATE COMMITTEE ON HUMAN SERVICES

# Senator McGuire, Chair 2015 - 2016 Regular

Bill No: SB 23 Author: Mitchell

Version: December 1, 2014 Hearing Date: March 24, 2015

Urgency: No Fiscal: Yes

**Consultant:** Mareva Brown

Subject: CalWORKs: eligibility

#### **SUMMARY**

This bill would repeal the state's Maximum Family Grant rule, which prohibits aid to a child born into a family receiving CalWORKs benefits if the child was conceived after the family began receiving aid. It would prohibit the denial of aid for that child, and would expressly prohibit the state from requiring an applicant or recipient to disclose whether they were a victim of incest or rape, their method of contraception or whether a family used contraception, as specified.

### **ABSTRACT**

# **Existing law:**

- Establishes the federal Temporary Assistance for Needy Families (TANF) program, which permits states to implement the program under a state plan. (42 USC § 601 et seq.)
- 2) Establishes in state law the CalWORKs program to provide cash assistance and other social services for low-income families through the TANF program. Under CalWORKs, each county provides assistance through a combination of state, county and federal TANF funds. (*WIC 10530*)
- 3) Establishes guidelines for determining a family's maximum aid payment, including all eligible family members, as well as the level of aid to be paid, as specified. (WIC 11450)
- 4) Prohibits an increase in aid based on an increase in the number of needy persons in a family due to the birth of an additional child, if the family has received aid continuously for the 10 months prior to the birth of the child, as specified. (WIC 11450.04 (a))
- 5) Exempts this prohibition in the following circumstances:
  - a. Any child who was conceived as a result of an act of rape, as defined in Sections 261 and 262 of the Penal Code, if the rape was reported to a law enforcement agency, medical or mental health professional or social services agency prior to, or within three months after, the birth of the child.
  - b. Any child who was conceived as a result of an incestuous relationship if the relationship was reported to a medical or mental health professional or a law

- enforcement agency or social services agency prior to, or within three months after, the birth of the child or if paternity has been established.
- c. Any child who was conceived as a result of contraceptive failure if the parent was using an intrauterine device, a Norplant, or the sterilization of either parent.
- d. If the family does not receive aid for two consecutive months during the 10-months prior to the child's birth.
- e. Children born on or before November 1, 1995.
- f. Any child who would qualify for the maximum family grant cap if the family did not receive aid for 24 consecutive months while the child was living with the family.
- g. Any child conceived when either parent was a non-needy caretaker relative.
- h. Any child who is no longer living in the same home with either parent. (WIC 11450.04 (b) et seq.)
- Requires 100 percent of any child support payment received for a child who is born under the maximum family grant (MFG) cap and therefore is not the recipient of aid to be paid to the family. Additionally, prohibits any such child support payment from being counted as income in calculating CalWORKs benefits. (WIC 11450.04 (e))
- Requires each county welfare department to notify recipients of the MFG provisions in writing at the time of application and recertification, as specified. (WIC 11450.04 (f))
- 8) Requires the state Department of Social Services (CDSS) to seek appropriate federal waivers to implement the MFG limit and associated conditions, as specified, and directs DSS to implement the rule on the date the waiver is received by declaration of the department's director. (WIC 11450.04 (g))

### This bill:

- 1) Makes legislative findings and declarations that:
  - a. Scientific research has demonstrated that young children living in deep poverty experience lifelong cognitive impairments limiting their ability to be prepared for and succeed in school.
  - b. Academic research has documented an increase in missed days of school and in visits to hospital emergency rooms by children who live in deep poverty.
  - c. The Maximum Family Grant (MFG) rule was adopted to limit the amount of time a family could receive assistance and to limit the amount of assistance received. The rule was passed before implementation of welfare reform. At the time the rule was adopted, there was no limit on the length of time a family could receive aid, no work requirements and the benefits provided were approximately 80 percent of the federal poverty level (FPL).

- d. Since the rule's implementation, lifetime limits on aid and work requirements have been enacted in order to receive a maximum benefit of approximately 40 percent of the FPL.
- e. The Maximum Family Grant rule makes poor children poorer, reducing the income of families with infants to less than 30 percent of the FPL.
- f. This legislation is necessary to protect infants born to families receiving CalWORKs from experiencing lifelong cognitive impairments due to the toxic stress of deep poverty and to ready those children for participation in California's public school system.
- g. This legislation is necessary to protect the reproductive and privacy rights of all applicants for, and recipients of, aid under the CalWORKs program.
- 2) Prohibits an applicant for, or recipient of, CalWORKs aid from being required as a condition of eligibility to do any of the following:
  - a. Divulge that any member of the assistance unit is a victim of rape or incest.
  - b. Share confidential medical records related to any member of the assistance unit's rape or incest.
  - c. Use contraception, choose a particular method of contraception, or divulge the method of contraception that any member of the assistance unit uses.
- 3) Prohibits an applicant for or recipient of CalWORKs benefits from being denied aid, or denied an increase in the maximum aid payment, for a child born into the family during a period in which the family is receiving aid.
- 4) Specifies that no increased benefit will be paid for any month prior to January 1, 2016, as a result of repealing the prior statute.
- 5) Repeals WIC 11450.04 which establishes and defines the MFG rule, including exclusions for families in which a mother reports she is a victim of rape or incest or in instances where specified methods of contraception fail.
- 6) Prohibits appropriation pursuant to WIC 15200 be made for the purposes of this act.

### FISCAL IMPACT

This bill has not been analyzed by a fiscal committee, however a Senate Appropriation Committee analysis of SB 899 in 2014, which had identical language, estimated there would be major first year increase in CalWORKs grant costs of about \$205 million (General Fund) based on data from county consortia indicating 13.33 percent of all children in CalWORKs households (131,400 children) were impacted by the MFG rule. The analysis noted that future costs for existing cases could increase by five percent per year (\$10 million increase after the first year). It also estimated potential future costs of \$3.9 million to \$7.8 million (General Fund) for every 2,500 to 5,000 children born into CalWORKs families each year who otherwise would have been

subject to the MFG rule, with annual costs cumulatively increasing in subsequent years as well as other relatively minor costs for automation and offsets for child support payment increases and averted administrative hearings.

#### **BACKGROUND AND DISCUSSION**

# Purpose of the bill:

The author states that as a result of California's MFG policy, women are forced to make decisions about the types of birth control they can use if they are receiving public benefits. Women who are raped are required to report that sensitive and highly personal fact to their welfare caseworker in order for their babies to receive aid. Some families chose to refuse assistance (and become very poor) for the last three months of a pregnancy rather than lose the grant for the new baby – which is less than \$200 a month – but will help pay for diapers and wipes, according to the author. According to the author, in some extreme cases, women will refuse a doctor's advice about when she should deliver her baby in order to stay off aid for a full two months during her pregnancy, which would allow her to avoid the grant cap. The author states that this kind of desperation is unconscionable to force upon poor women - especially considering the fact that the maximum grant is just enough to put a family at about 40 percent of the federal poverty line.

# **Poverty and CalWORKs**

California has the highest poverty rate in the nation – just under one-quarter of residents are living at or below the federal poverty level (FPL), meaning they earn no more than \$20,090 per year for a family of three. During and after the Great Recession, California saw growing rates of deep childhood poverty – those living below 50 percent of the federal poverty line.

One of California's most essential anti-poverty strategies is the California Work Opportunity and Responsibility to Kids program (CalWORKs), which provides cash assistance to approximately 540,000 families – including more than 1 million children, according to 2014 federal data. Federal funding for CalWORKs comes from the TANF block grant.

Currently, a grant to a family of three in a high-cost California county is \$670 per month but that will increase to \$704 per month in April 2015. The current grant level is 40 percent of the federal poverty threshold (FPL), compared with 81 percent of FPL in 1989 and 55 percent in 1997. In the past five years, California's CalWORKs benefit has undergone significant grant cuts, the elimination of a Cost of Living Adjustment, and a radical restructuring of the Welfare to Work activities, requirements and time limits. Adults in the program have gone from a 60-month lifetime limit on CalWORKs aid to a 48-month limit, with strict requirements on work participation to remain in the program after 24 months.

### **Maximum Family Grant rule**

In 1992, against the backdrop of a debate about whether "intergenerational welfare" was encouraging women to avoid work and have additional children, New Jersey passed the nation's first statewide family cap policy. The policy prohibited additional benefits from being provided to a family for children born after the family began receiving welfare benefits. The policy, which was soon copied by other states, came amid a national conversation that would become the basis for the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA),

which established a 60-month time-limit on benefits in most cases, and emphasized integrating parents into the workforce as part of the program.

Prior to the passage of PRWORA, states needed waivers to implement family cap policies, which required rigorous evaluations of whether the policies achieved their intended goals. *AB 473 (Brulte, Chapter 196, Statutes of 1994)* created California's maximum family grant (MFG) rule as part of budget trailer bill, and required California to obtain a federal waiver to be able to implement the new MFG rule, as the rule was inconsistent with existing federal regulations. California's waiver application was approved in August of 1996, however waiver approval coincided with the passage of PRWORA, which granted states flexibility to implement their own policies without need for a waiver, and California proceeded with the MFG policy without implementing the waiver. California's MFG policy has not been amended since its original enactment.

The MFG legislation was based on the belief that increasing welfare grants for children born into AFDC families may incentivize families to have additional children for the explicit purpose of increasing their monthly grant. By limiting the grant amount, policymakers argued that families would be dissuaded from having additional children. In a heated floor debate in July 1994, in which the bill's author argued that the MFG would "encourage the transition to self-sufficiency," then-Assemblyman John Burton questioned whether this move would achieve the intended goal. "Welfare reform is getting people off of welfare and into a productive role in society with a job, not starving some kid who happens to be born into a family that is on AFDC," Burton argued.

Today, CDSS estimates about 134,900 children per month are subject to the MFG rule. According to a 2013 CDSS sampling of cases, approximately 58 percent of MFG children are under age 6. For a family with an MFG child, the loss in grant in 2015 is between \$116 and \$136 per month, according to CDSS data.

#### How the MFG rule works

California's MFG rule prohibits CalWORKs aid payments, with certain exceptions, for a child that is born into a family that has been receiving aid for 10 or more continuous months, or for longer than the gestational period of the new baby.

If the family is not receiving aid for two or more months during the 10-month period preceding the birth of the child, the new child becomes eligible for aid in the CalWORKs benefit calculation. Additionally, the MFG rule does not apply if a family returns to aid after a break of two or more years during which the family did not receive any aid, provided that the family still meets eligibility requirements and aided children are still under 18 years old.

### Exceptions to the MFG rule

California's statute permits exceptions to the MFG rule for incidents in which a child was born as a result of rape or incest, as long as the mother of the child can document that she reported the crime to law enforcement or a mental health professional or social services agency. The report must have been made prior to the child's birth or within three months after the child was born.

Similarly, state law permits an exception to the MFG rule if the child is born as a result of the failure of one of three types of contraceptives specified in statute:

• An intrauterine device,

- Norplant (which was discontinued for use in the United States in 2002 amid questions about its effectiveness and lawsuits over its side-effects),
- Sterilization of either parent.

#### Other states

Beginning in the early 1990s, 24 states implemented family cap rules. Today, just 16 states still have family cap rules in place, including California. In 2002 and 2003, Maryland and Illinois repealed their policies and were followed by Wyoming, Nebraska, Oklahoma, Kansas and Maryland.<sup>1</sup>

## Effect on fertility rates

A number of research studies on the effects of the family cap across the country have concluded that the cap had little to no effect on fertility rates.<sup>2</sup> However, the U.S. General Accounting Office noted in its 2001 examination of the issue that most states implemented family caps as part of their welfare reforms designed to provide incentives for women to reduce the number of out-of-wedlock births and to encourage self-sufficiency. Specifically, the study noted that "Due to limitations of the existing research, we cannot conclude that family cap policies reduce the incidence of out-of-wedlock births, affect the number of abortions, or change the size of the TANF caseload." It cited a number of methodological limitations. It did note, however, that the family cap was effective in reducing the amount that states were paying to families who qualified for benefits.<sup>3</sup>

# Effects of deep poverty on children

Numerous studies have correlated the effects of deep childhood poverty with poor health and outcomes including low birth weight, lead poisoning, child mortality and hospitalization. Other studies have drawn correlations between deep poverty and repeating a grade, being a high school dropout and having a learning disability.

A 2011 article in the journal Developmental Psychology<sup>4</sup> estimated that a \$1,000 increase in annual income – less than \$100 per month – increases young children's achievement by 5 to 6 percent of a standard deviation. In 2000, researchers noted in the journal Child Development that family caps and sanctions appear to disproportionately affect families with very young children who are most susceptible to adverse effects of deep poverty and recommended policy considerations focus on avoiding fiscal sanctions to those families.

"Recent research suggests that economic deprivation is most harmful to a child's chances

<sup>&</sup>lt;sup>1</sup> Welfare Rules Database, Urban Institute and "Bringing Families out of Cap'tivity: The Need to Repeal the CalWORKs Maximum Family Grant Rule," UC Berkeley School of Law, April 2013

<sup>&</sup>lt;sup>2</sup> Dyer, Wendy and Robert W. Fairlie, "Do Family Caps Reduce Out-of-Wedlock Births?" Economic Growth Center, Yale University, December 2003.

<sup>&</sup>lt;sup>3</sup> U.S. General Accounting Office, "More Research Needed on TANF Family Caps and Other Policies for Reducing Out-of-Wedlock Births," September 2001, p 2-3.

<sup>&</sup>lt;sup>4</sup> Duncan, Greg, et al, "Does Money Really Matter? Estimating Impacts of Family Income on Young Children's Achievement With Data From Random-Assignment Experiments," Developmental Psychology, 2011, Vol. 47, No. 5, 1263–1279

for achievement when it occurs early in the child's life. Economic logic suggests that policies aimed at preventing either economic deprivation itself or its effects are likely to constitute profitable social investments in the twenty-first century." <sup>5</sup>

## **Related legislation**

SB 899 (Mitchel 2014) was identical to this bill. It was held in the Senate Appropriations committee.

AB 271 (Mitchell, 2013) was substantially similar to this bill. It was held in the Senate Appropriations committee.

AB 22 (Lieber, 2007) was substantially similar to this bill. It was held in the Assembly Appropriations committee.

AB 473 (Brulte, Chapter 196, Statutes of 1994) created California's maximum family grant (MFG) rule and required California to obtain a federal waiver to implement it.

### **POSITIONS**

# **Support:**

CWDA (Co-Sponsor)

UDW/AFSCME Local 3930 (Co-Sponsor

Western Center on Law and Poverty (Co-Sponsor)

ACT for Women and Girls

ACCESS Women's Health Justice

Alameda County Board of Supervisors

Alameda County Food Bank

Alliance for Community Transformations

American Association of University Women

American Civil Liberties Union of California

Asian Law Alliance

Asian Pacific Policy & Planning Council

Association of California Commissions for Women (ACCW)

Bay Area Legal Aid

Black Women for Wellness

Business and Professional Women of Nevada County

California Association of Food Banks

California Black Health Network

California Catholic Conference

California Communities United Institute

California Community College CalWORKs Association

California Family Health Council

California Food Policy Advocates

California Hunger Action Coalition

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<sup>&</sup>lt;sup>5</sup> Ibid

California Immigrant Policy Center

California Labor Federation

California Latinas for Reproductive Justice

California National Organization for Women

California Nurse – Midwives Association

California Pan-Ethnic Health Network

California Partnership

California Reinvestment Coalition

Californians United for a Responsible Budget

California WIC Association

California Women's Law Center

Cal-Islanders Humanitarian Association

Casa de Esperanza

Center for Law and Social Policy

Center for Reproductive Rights and Justice at the University of California, Berkeley

School of Law

Child Care Law Center

Children Now

Children's Defense Fund – California

Chinese Progressive Association

Citizens for Choice

County of Los Angeles

Courage Campaign

Department on the Status of Women

East Bay Community Law Center

Feminist Democrats of Sacramento County

Forward Together

Friends Committee on Legislation of California

**Guam Communications Network** 

**Having Our Say** 

Help a Mother Out

Housing California

Interface Children & Family Services

Jewish Family Service of San Diego

John Burton Foundation

Korean Community Center of the East Bay

Law Students for Reproductive Justice

League of Women Voters of California

Legal Aid Society – Employment Law Center

Libreria Del Pueblo, Inc.

LIUNA Locals 777 & 792

Los Angeles County Board of Supervisors

Lutheran Office of Public Policy

March of Dimes Foundation, California Chapter

Monterey County

NARAL Pro-Choice California

National Center for Youth Law

National Council of Jewish Women California

National Health Law Program

National Women's Political Caucus of California

9 to 5 California

Parent Voices'

Partnership to End Domestic Violence

Pacific Islander Cancer Survivors Network

Peace Over Violence

Physicians for Reproductive Health

Planned Parenthood Affiliates of California

Public Counsel's Children's Right Project and Homelessness Prevention Law Projects

Public Interest Law Project

Rainbow Services, Ltd.

San Francisco Living Wage Coalition

SAVE

SEIU Local 721

Sonoma County Human Services Department

Special Needs Network, Inc.

Starting Over, Inc.

Strong Hearted Native Women's Coalition

Tehama County Department of Social Services

United Ways of California

Ventura County Board of Supervisors

Western Regional Advocacy Project

Women's Health Specialist of California

YWCA of Glendale

(Two individuals)

# **Oppose:**

None.

-- END --

## **Introduced by Senator Hill**

December 1, 2014

An act to amend Sections 22950.5, 22951, 22952, 22956, 22958, 22960, 22961, 22962, 22963, 22970.2, 22971, 22972, 22973, 22974, 22974.7, 22980, 22980.1, 22980.2, 22980.3, and 22980.4 of, and to add Section 22950.1 to, the Business and Professions Code, to add Section 119406 to the Health and Safety Code, and to amend Section 308 of the Penal Code, relating to electronic cigarettes.

### LEGISLATIVE COUNSEL'S DIGEST

SB 24, as introduced, Hill. STAKE Act: electronic cigarettes.

Existing law, the Stop Tobacco Access to Kids Enforcement Act (STAKE Act), establishes various requirements for distributors and retailers relating to tobacco sales to minors. Existing law makes it a crime, punishable by a fine not to exceed \$500 or by imprisonment not exceeding 30 days in a county jail, to fail to post a notice, at each point of purchase, stating that the sale of tobacco products to minors is illegal. Existing law also permits enforcing agencies to assess various civil penalties for violations of the STAKE Act.

Existing law prohibits a person from selling or otherwise furnishing an electronic cigarette to minors, and makes a violation punishable as an infraction.

Existing law, the Cigarette and Tobacco Products Licensing Act, requires the State Board of Equalization to administer a statewide program to license manufacturers, importers, distributors, wholesalers, and retailers of cigarettes and tobacco products. Existing law makes a violation of the Cigarette and Tobacco Products Licensing Act a misdemeanor punishable by a fine not to exceed \$5,000, by imprisonment not exceeding one year in a county jail, or by both the

fine and imprisonment. Existing law also permits the State Board of Equalization to assess various civil penalties for violations of the Cigarette and Tobacco Products Licensing Act.

This bill would extend the STAKE Act to sales of electronic cigarettes to minors. The bill would require the State Department of Public Health to enforce the STAKE Act's provisions with regard to sales of electronic cigarettes commencing July 1, 2016.

The bill would provide that the STAKE Act does not invalidate existing local government ordinances regulating the distribution or sale of cigarettes, electronic cigarettes, or tobacco products, or prohibit local governments from adopting ordinances regulating the distribution or sale of cigarettes, electronic cigarettes, or tobacco products that are more restrictive than state law.

The bill would require that retailers apply for a license to sell electronic cigarettes commencing April 15, 2016, and to display the license at each retail location commencing June 30, 2016. The bill would require the State Board of Equalization to administer a statewide program to license retailers of electronic cigarettes.

The bill would make the failure to post a notice, on and after July 1, 2016, at each point of purchase, stating that the sale of electronic cigarettes to minors is illegal, a crime. The bill would also make retailers of electronic cigarettes subject to various civil and criminal penalties if they fail to comply with licensing requirements. By expanding the scope of existing crimes, the bill would impose a state-mandated local program.

The bill would require that cartridges for electronic cigarettes and solutions for filling electronic cigarettes be in child-proof packaging to protect children from opening and ingesting the contents.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

*The people of the State of California do enact as follows:* 

- 1 SECTION 1. Section 22950.1 is added to the Business and
- 2 Professions Code, to read:

- 22950.1. Nothing in this division nor any other law shall be construed to invalidate an existing ordinance of, or prohibit the adoption of an ordinance by, a city or county that regulates the distribution or sale of cigarettes, electronic cigarettes, or tobacco products in a manner that is more restrictive than this division, to the extent that the ordinance is not otherwise prohibited by federal law.
- SEC. 2. Section 22950.5 of the Business and Professions Code is amended to read:
- 22950.5. For purposes of this division, the following terms have the following meanings:
  - (a) "Department" means the State Department of Public Health.
- (b) "Enforcing agency" means the State Department of Public Health, another state agency, including, but not limited to, the office of the Attorney General, or a local law enforcement agency, including, but not limited to, a city attorney, district attorney, or county counsel.
- (c) "Tobacco product" means a product containing tobacco leaf, including, but not limited to, cigarettes, cigars, pipe tobacco, snuff, chewing tobacco, dipping tobacco, bidis, or other preparation of tobacco, or a tobacco substitute.
- (d) "Electronic cigarette" means a device that can provide an inhalable dose of nicotine by delivering a vaporized solution.
- SEC. 3. Section 22951 of the Business and Professions Code is amended to read:
- 22951. The Legislature finds and declares that reducing and eventually eliminating the illegal purchase and consumption of tobacco products *and electronic cigarettes* by minors is critical to ensuring the long-term health of our state's citizens. Accordingly, California must fully comply with federal regulations, particularly the "Synar Amendment," that restrict tobacco sales to minors and require states to vigorously enforce their laws prohibiting the sale and distribution of tobacco products to persons under 18 years of age. Full compliance and vigorous enforcement of the "Synar Amendment" requires the collaboration of multiple state and local agencies that license, inspect, or otherwise conduct business with retailers, distributors, or wholesalers that sell tobacco.
- 38 SEC. 4. Section 22952 of the Business and Professions Code is amended to read:

22952. On or before July 1, 1995, the *The* State Department of Public Health shall do all of the following:

- (a) Establish and develop a program to reduce the availability of tobacco products *and electronic cigarettes* to persons under 18 years of age through the enforcement activities authorized by this division.
- (b) Establish requirements that retailers of tobacco products *or electronic cigarettes* post conspicuously, at each point of purchase, a notice stating that selling tobacco products *or electronic cigarettes* to anyone under 18 years of age is illegal and subject to penalties. The notice shall also state that the law requires that all persons selling tobacco products *or electronic cigarettes* check the identification of a purchaser of tobacco products *or electronic cigarettes* who reasonably appears to be under 18 years of age. The warning signs shall include a toll-free telephone number to the department for persons to report unlawful sales of tobacco products *or electronic cigarettes* to minors.
- (c) Provide that primary responsibility for enforcement of this division shall be with the department. In carrying out its enforcement responsibilities, the department shall conduct random, onsite sting inspections at retail sites and shall enlist the assistance of persons that are 15 and 16 years of age in conducting these enforcement activities. The department may conduct onsite sting inspections in response to public complaints or at retail sites where violations have previously occurred, and investigate illegal sales of tobacco products or electronic cigarettes to minors by telephone, mail, or the Internet. Participation in these enforcement activities by a person under 18 years of age does not constitute a violation of subdivision (b) of Section 308 of the Penal Code for the person under 18 years of age, and the person under 18 years of age is immune from prosecution thereunder, or under any other provision of law prohibiting the purchase of these products by a person under 18 years of age.
- (d) In accordance with Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department shall adopt and publish guidelines for the use of persons under 18 years of age in inspections conducted pursuant to subdivision (c) that shall include, but not be limited to, all of the following:

- (1) An enforcing agency may use persons under 18 years of age who are 15 or 16 years of age in random inspections to determine if sales of cigarettes, *electronic cigarettes*, or other tobacco products are being made to persons under 18 years of age.
- (2) A photograph or video recording of the person under 18 years of age shall be taken prior to each inspection or shift of inspections and retained by the enforcing agency for purposes of verifying appearances.
- (3) An enforcing agency may use video recording equipment when conducting the inspections to record and document illegal sales or attempted sales.
- (4) The person under 18 years of age, if questioned about his or her age, need not state his or her actual age but shall present a true and correct identification if verbally asked to present it. Any failure on the part of the person under 18 years of age to provide true and correct identification, if verbally asked for it, shall be a defense to an action pursuant to this section.
- (5) The person under 18 years of age shall be under the supervision of a regularly employed peace officer during the inspection.
- (6) All persons under 18 years of age used in this manner by an enforcing agency shall display the appearance of a person under 18 years of age. It shall be a defense to an action under this division that the person's appearance was not that which could be generally expected of a person under 18 years of age, under the actual circumstances presented to the seller of the cigarettes, *electronic cigarettes*, or other tobacco products at the time of the alleged offense.
- (7) Following the completion of the sale, the peace officer accompanying the person under 18 years of age shall reenter the retail establishment and shall inform the seller of the random inspection. Following an attempted sale, the enforcing agency shall notify the retail establishment of the inspection.
- (8) Failure to comply with the procedures set forth in this subdivision shall be a defense to an action brought pursuant to this section.
- (e) Be responsible for ensuring and reporting the state's compliance with Section 1926 of Title XIX of the federal Public Health Service Act (42 U.S.C. Sec. 300x-26) and any implementing regulations adopted in relation thereto by the United States

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- Department of Health and Human Services. A copy of this report shall be made available to the Governor and the Legislature.
- (f) Provide that any civil penalties imposed pursuant to Section 22958 shall be enforced against the owner or owners of the retail business and not the employees of the business.
- (g) The amendments made to this section by the act adding this subdivision shall become operative on July 1, 2016.
- SEC. 5. Section 22956 of the Business and Professions Code is amended to read:
- 22956. All persons engaging in the retail sale of tobacco products *or electronic cigarettes* shall check the identification of tobacco purchasers *of those items*, to establish the age of the purchaser, if the purchaser reasonably appears to be under 18 years of age.
- SEC. 6. Section 22958 of the Business and Professions Code is amended to read:
- 22958. (a) An enforcing agency may assess civil penalties against any person, firm, or corporation that sells, gives, or in any way furnishes to another person who is under the age of 18 years, any tobacco, cigarette, electronic cigarette, cigarette papers, any other instrument or paraphernalia that is designed for the smoking or ingestion of tobacco, products prepared from tobacco, or any controlled substance, according to the following schedule: (1) a civil penalty of from four hundred dollars (\$400) to six hundred dollars (\$600) for the first violation, (2) a civil penalty of from nine hundred dollars (\$900) to one thousand dollars (\$1,000) for the second violation within a five-year period, (3) a civil penalty of from one thousand two hundred dollars (\$1,200) to one thousand eight hundred dollars (\$1,800) for a third violation within a five-year period, (4) a civil penalty of from three thousand dollars (\$3,000) to four thousand dollars (\$4,000) for a fourth violation within a five-year period, or (5) a civil penalty of from five thousand dollars (\$5,000) to six thousand dollars (\$6,000) for a fifth violation within a five-year period.
- (b) (1) In addition to the civil penalties described in subdivision (a), upon the assessment of a civil penalty for the third, fourth, or fifth violation, the department, within 60 days of the date of service of the final administrative adjudication on the parties or payment of the civil penalty for an uncontested violation, shall notify the State Board of Equalization of the violation. The State Board of

1 Equalization shall then assess a civil penalty of two hundred fifty 2 dollars (\$250) and suspend or revoke a license issued pursuant to 3 Chapter 2 (commencing with Section 22972) of Division 8.6 in 4 accordance with the following schedule:

- (A) A 45-day suspension of the license for a third violation at the same location within a five-year period.
- (B) A 90-day suspension of the license for a fourth violation at the same location within a five-year period.
- (C) Revocation of the license for a fifth violation at the same location within a five-year period.
- (2) The provisions of Chapter 4 (commencing with Section 55121) of Part 30 of Division 2 of the Revenue and Taxation Code apply with respect to the collection of the penalty imposed by the State Board of Equalization pursuant to paragraph (1).
- (c) (1) For each suspension or revocation pursuant to subdivision (b), the civil penalty of two hundred fifty dollars (\$250) assessed pursuant to that subdivision, notwithstanding Section 22953, shall be deposited into the Cigarette and Tobacco Products Compliance Fund established pursuant to Section 22990. Moneys from that civil penalty deposited into this fund shall be made available to the State Board of Equalization, upon appropriation by the Legislature, for the purposes of meeting its duties under subdivision (b).
- (2) The department shall, upon request, provide to the State Board of Equalization information concerning any person, firm, or corporation that has been assessed a civil penalty for violation of the STAKE Act pursuant to this section when the department has notified the State Board of Equalization of the violation.
- (d) The enforcing agency shall assess penalties pursuant to the schedule set forth in subdivision (a) against a person, firm, or corporation that sells, offers for sale, or distributes tobacco products or electronic cigarettes from a cigarette or tobacco products vending machine, or a person, firm, or corporation that leases, furnishes, or services these machines in violation of Section 22960.
- (e) An enforcing agency may assess civil penalties against a person, firm, or corporation that sells or deals in tobacco or any preparation thereof, and fails to post conspicuously and keep posted in the place of business at each point of purchase the notice required pursuant to subdivision (b) of Section 22952. The civil penalty shall be in the amount of two hundred dollars (\$200) for

the first offense and five hundred dollars (\$500) for each additional violation.

- (f) An enforcing agency shall assess penalties in accordance with the schedule set forth in subdivision (a) against a person, firm, or corporation that advertises or causes to be advertised a tobacco product *or electronic cigarette* on an outdoor billboard in violation of Section 22961.
- (g) If a civil penalty has been assessed pursuant to this section against a person, firm, or corporation for a single, specific violation of this division, the person, firm, or corporation shall not be prosecuted under Section 308 of the Penal Code for a violation based on the same facts or specific incident for which the civil penalty was assessed. If a person, firm, or corporation has been prosecuted for a single, specific violation of Section 308 of the Penal Code, the person, firm, or corporation shall not be assessed a civil penalty under this section based on the same facts or specific incident upon which the prosecution under Section 308 of the Penal Code was based.
- (h) (1) In the case of a corporation or business with more than one retail location, to determine the number of accumulated violations for purposes of the penalty schedule set forth in subdivision (a), violations of this division by one retail location shall not be accumulated against other retail locations of that same corporation or business.
- (2) In the case of a retail location that operates pursuant to a franchise as defined in Section 20001, violations of this division accumulated and assessed against a prior owner of a single franchise location shall not be accumulated against a new owner of the same single franchise location for purposes of the penalty schedule set forth in subdivision (a).
- (i) Proceedings under this section shall be conducted pursuant to Section 131071 of the Health and Safety Code, except in cases where a civil penalty is assessed by an enforcing agency other than the department, in which case proceedings shall be conducted pursuant to the procedures of that agency that are consistent with Section 131071 of the Health and Safety Code.
- SEC. 7. Section 22960 of the Business and Professions Code is amended to read:
- 22960. (a) Except as provided in subdivision (b), no a cigarette, electronic cigarette, or tobacco product shall not be sold, offered

for sale, or distributed from a vending machine or appliance, or any other coin or token operated mechanical device designed or used for vending purposes, including, but not limited to, machines or devices that use remote control locking mechanisms.

- (b) (1) Commencing January 1, 1996, eigarette Cigarette, electronic cigarette, or tobacco product vending machines or appliances may be located at least 15 feet away from the entrance of a premise issued an on-sale public premises license as defined in Section 23039 by the Department of Alcoholic Beverage Control to sell alcoholic beverages.
- (2) As used in this subdivision "at least 15 feet away from the entrance" means within the premises of the licensed establishment and not outside those premises.
- (c) This section and subdivision (b) of Section 22958 set forth minimum state restrictions on the sale of cigarettes, *electronic cigarettes*, or tobacco products from vending machines or devices and do not preempt or otherwise prohibit the adoption of a local standard that further restricts access to and reduces the availability of cigarettes, *electronic cigarettes*, or tobacco products from vending machines or devices or that imposes a complete ban on the sale of cigarettes or tobacco products from vending machines or devices. A local standard that further restricts or imposes a complete ban on the sale of cigarettes, *electronic cigarettes*, or tobacco products from vending machines or devices shall control in the event of an inconsistency between this section and a local standard.
- (d) The amendments made to this section by the act adding this subdivision shall become operative on July 1, 2016.
- SEC. 8. Section 22961 of the Business and Professions Code is amended to read:
- 22961. (a) No person, firm, corporation, partnership, or other organization shall advertise or cause to be advertised any tobacco products *or electronic cigarettes* on any outdoor billboard located within 1,000 feet of any public or private elementary school, junior high school, or high school, or public playground.
- (b) This section sets forth minimum state restrictions on the advertisement of any tobacco products *or electronic cigarettes* on outdoor billboards near schools and public playgrounds and does not preempt or otherwise prohibit the adoption of a local standard that imposes a more restrictive or complete ban on billboard

- advertising or on tobacco-related billboard advertising. A local standard that imposes a more restrictive or complete ban on billboard advertising or on tobacco-related billboard advertising shall control in the event of any inconsistency between this section and a local standard.
- (c) This section shall not be construed to prohibit the display of a message or advertisement opposing the use of tobacco products *or electronic cigarettes*. However, this subdivision shall not be construed to permit an advertisement promoting the use of tobacco products *or electronic cigarettes* by including a message opposing the use of tobacco products *or electronic cigarettes* within that advertisement.
- SEC. 9. Section 22962 of the Business and Professions Code is amended to read:
- 22962. (a) For purposes of this section, the following terms have the following meanings:
- (1) "Self-service display" means the open display of *electronic cigarettes*, tobacco products, or tobacco paraphernalia in a manner that is accessible to the general public without the assistance of the retailer or employee of the retailer.
- (2) "Tobacco paraphernalia" means cigarette papers or wrappers, blunt wraps as defined in Section 308 of the Penal Code, pipes, holders of smoking materials of all types, cigarette rolling machines, or other instruments or things designed for the smoking or ingestion of tobacco products.
- (3) "Tobacco product" means any product containing tobacco leaf, including, but not limited to, eigarettes, eigars, pipe tobacco, snuff, chewing tobacco, dipping tobacco, bidis, or any other preparation of tobacco.

(4)

- (3) "Tobacco store" means a retail business that meets all of the following requirements:
  - (A) Primarily sells tobacco products or electronic cigarettes.
- (B) Generates more than 60 percent of its gross revenues annually from the sale of *electronic cigarettes*, tobacco-products *products*, and tobacco paraphernalia.
- (C) Does not permit any person under 18 years of age to be present or enter the premises at any time, unless accompanied by the person's parent or legal guardian, as defined in Section 6903 of the Family Code.

- (D) Does not sell alcoholic beverages or food for consumption on the premises.
- (b) (1) (A) Except as permitted in subdivision (b) of Section 22960, it is unlawful for a person engaged in the retail sale of tobacco products *or electronic cigarettes* to sell, offer for sale, or display for sale any *electronic cigarette*, tobacco-product *product*, or tobacco paraphernalia by self-service display. A person who violates this section is subject to those civil penalties specified in the schedule in subdivision (a) of Section 22958.
- (B) A person who violates this section is subject to those civil penalties specified in the schedule in subdivision (a) of Section 22958.
- (2) It is unlawful for a person engaged in the retail sale of blunt wraps to place or maintain, or to cause to be placed or maintained, any blunt wraps advertising display within two feet of candy, snack, or nonalcoholic beverage displayed inside any store or business.
- (3) It is unlawful for any person or business to place or maintain, or cause to be placed or maintained, any blunt wrap advertising display that is less than four feet above the floor.
- (c) Subdivision (b) shall not apply to the display in a tobacco store of cigars, pipe tobacco, snuff, chewing tobacco, or dipping tobacco, provided that in the case of cigars they are generally not sold or offered for sale in a sealed package of the manufacturer or importer containing less than six cigars. In any enforcement action brought pursuant to this division, the retail business that displays any of the items described in this subdivision in a self-service display shall have the burden of proving that it qualifies for the exemption established in this subdivision.
- (d) The Attorney General, a city attorney, a county counsel, or a district attorney may bring a civil action to enforce this section.
- (e) This section does not preempt or otherwise prohibit the adoption of a local standard that imposes greater restrictions on the access to tobacco products *or electronic cigarettes* than the restrictions imposed by this section. To the extent that there is an inconsistency between this section and a local standard that imposes greater restrictions on the access to tobacco products *or electronic cigarettes*, the greater restriction on the access to tobacco products *or electronic cigarettes* in the local standard shall prevail.

- SEC. 10. Section 22963 of the Business and Professions Code is amended to read:
- 22963. (a) The sale, distribution, or nonsale distribution of tobacco products *or electronic cigarettes* directly or indirectly to any person under the age of 18 years through the United States Postal Service or through any other public or private postal or package delivery service at locations, including, but not limited to, public mailboxes and mailbox stores, is prohibited.
- (b) Any person selling or distributing, or engaging in the nonsale distribution of, tobacco products *or electronic cigarettes* directly to a consumer in the state through the United States Postal Service or by any other public or private postal or package delivery service, including orders placed by mail, telephone, facsimile transmission, or the Internet, shall comply with the following provisions:
- (1) (A) Before enrolling a person as a customer, or distributing or selling, or engaging in the nonsale distribution of, the tobacco product *or electronic cigarette* through any of these means, the distributor or seller shall verify that the purchaser or recipient of the product is 18 years of age or older. The distributor or seller shall attempt to match the name, address, and date of birth provided by the customer to information contained in records in a database of individuals whose age has been verified to be 18 years or older by reference to an appropriate database of government records kept by the distributor, a direct marketing firm, or any other entity. In the case of a sale, the distributor or seller shall also verify that the billing address on the check or credit card offered for payment by the purchaser matches the address listed in the database.
- (B) If the seller, distributor, or nonsale distributor, is unable to verify that the purchaser or recipient is 18 years of age or older pursuant to subparagraph (A), he or she shall require the customer or recipient to submit an age-verification kit consisting of an attestation signed by the customer or recipient that he or she is 18 years of age or older and a copy of a valid form of government identification. For the purposes of this section, a valid form of government identification includes a driver's license, state identification card, passport, an official naturalization or immigration document, such as an alien registration receipt card (commonly known as a "green card") or an immigrant visa, or military identification. In the case of a sale, the distributor or seller shall also verify that the billing address on the check or credit card

provided by the consumer matches the address listed in the form of government identification.

- (2) In the case of a sale, the distributor or seller shall impose a two-carton minimum on each order of cigarettes, and shall require payment for the purchase of any tobacco product *or electronic cigarette* to be made by personal check of the purchaser or the purchaser's credit card. No money order or cash payment shall be received or permitted. The distributor or seller shall submit to each credit card acquiring company with which it has credit card sales identification information in an appropriate form and format so that the words "tobacco product" *or "electronic cigarette"* may be printed in the purchaser's credit card statement when a purchase of a tobacco product *or electronic cigarette* is made by credit card payment.
- (3) In the case of a sale, the distributor or seller shall make a telephone call after 5 p.m. to the purchaser confirming the order prior to shipping the tobacco products *or electronic cigarettes*. The telephone call may be a person-to-person call or a recorded message. The distributor or seller is not required to speak directly with a person and may leave a message on an answering machine or by voice mail.
- (4) The nonsale distributor shall deliver the tobacco product *or electronic cigarette* to the recipient's verified mailing address, or in the case of a sale, the seller or distributor shall deliver the tobacco product *or electronic cigarette* to the purchaser's verified billing address on the check or credit card used for payment. No delivery described under this section shall be permitted to any post office box.
- (c) Notwithstanding subdivisions (a) and (b), if a seller, distributor, or nonsale distributor, complies with all of the requirements of this section and a minor obtains a tobacco product *or electronic cigarette* by any of the means described in subdivision (b), the seller, distributor, or nonsale distributor is not in violation of this section.
- (d) For the purposes of the enforcement of this section pursuant to Section 22958, the acts of the United States Postal Service or other common carrier when engaged in the business of transporting and delivering packages for others, and the acts of a person, whether compensated or not, who transports or delivers a package

for another person without any reason to know of the package's contents, are not unlawful and are not subject to civil penalties.

- (e) (1) (A) For the purposes of this section, a "distributor" is any person or entity, within or outside the state, who agrees to distribute tobacco products *or electronic cigarettes* to a customer or recipient within the state. The United States Postal Service or any other public or private postal or package delivery service are not distributors within the meaning of this section.
- (B) A "nonsale distributor" is any person inside or outside of this state who, directly or indirectly, knowingly provides tobacco products *or electronic cigarettes* to any person in this state as part of a nonsale transaction. "Nonsale distributor" includes the person or entity who provides the tobacco product *or electronic cigarette* for delivery and the person or entity who delivers the product to the recipient as part of a nonsale transaction.
- (C) "Nonsale distribution" means to give *electronic cigarettes*, smokeless-tobacco, or cigarettes to the general public at no cost, or at nominal cost, or to give coupons, coupon offers, gift certificates, gift cards, or other similar offers, or rebate offers for *electronic cigarettes*, smokeless-tobacco tobacco, or cigarettes to the general public at no cost or at nominal cost. Distribution of *electronic cigarettes*, tobacco products, coupons, coupon offers, gift certificates, gift cards, or other similar offers, or rebate offers in connection with the sale of another item, including *electronic cigarettes*, tobacco products, cigarette lighters, magazines, or newspapers shall not constitute nonsale distribution.
- (2) For the purpose of this section, a "seller" is any person or entity, within or outside the state, who agrees to sell tobacco products *or electronic cigarettes* to a customer within the state. The United States Postal Service or any other public or private postal or package delivery service are not sellers within the meaning of this section.
- (3) For the purpose of this section, a "carton" is a package or container that contains 200 cigarettes.
- (f) A district attorney, city attorney, or the Attorney General may assess civil penalties against any person, firm, corporation, or other entity that violates this section, according to the following schedule:

- (1) A civil penalty of not less than one thousand dollars (\$1,000) and not more than two thousand dollars (\$2,000) for the first violation.
- (2) A civil penalty of not less than two thousand five hundred dollars (\$2,500) and not more than three thousand five hundred dollars (\$3,500) for the second violation.
- (3) A civil penalty of not less than four thousand dollars (\$4,000) and not more than five thousand dollars (\$5,000) for the third violation within a five-year period.
- (4) A civil penalty of not less than five thousand five hundred dollars (\$5,500) and not more than six thousand five hundred dollars (\$6,500) for the fourth violation within a five-year period.
- (5) A civil penalty of ten thousand dollars (\$10,000) for a fifth or subsequent violation within a five-year period.
- SEC. 11. Section 22970.2 of the Business and Professions Code is amended to read:
- 22970.2. The board shall administer a statewide program to license manufacturers, importers, distributors, wholesalers, and retailers of cigarettes and tobacco products, *and retailers of electronic cigarettes*.
- SEC. 12. Section 22971 of the Business and Professions Code is amended to read:
- 22971. For purposes of this division, the following terms shall have the following meanings:
  - (a) "Board" means the State Board of Equalization.
- (b) "Brand family" has the same meaning as that term is defined in paragraph (2) of subdivision (a) of Section 30165.1 of the Revenue and Taxation Code.
- 29 (c) (1) "Cigarette" means a cigarette as defined in Section 30 30003 of the Revenue and Taxation Code.
  - (2) "Electronic cigarette" means a device as defined in subdivision (d) of Section 22950.5.
  - (d) (1) "Control" or "controlling" means possession, direct or indirect, of the power:
  - (A) To vote 25 percent or more of any class of the voting securities issued by a person.
  - (B) To direct or cause the direction of the management and policies of a person, whether through the ownership of voting securities, by contract, other than a commercial contract for goods or nonmanagement services, or as otherwise provided; however,

no individual shall be deemed to control a person solely on account of being a director, officer, or employee of that person.

- (2) For purposes of subparagraph (B) of paragraph (1), a person who, directly or indirectly, owns, controls, holds, with the power to vote, or holds proxies representing 10 percent or more of the then outstanding voting securities issued by another person, is presumed to control that other person.
- (3) For purposes of this division, the board may determine whether a person in fact controls another person.
- (e) "Display for sale" means the placement of cigarettes, electronic cigarettes, or tobacco products in a vending machine or in retail stock for the purpose of selling or gifting the cigarettes, electronic cigarettes, or tobacco products. For purposes of this definition, the clear and easily visible display of cigarettes, electronic cigarettes, or tobacco products shall create a rebuttable presumption that either the products were displayed for sale.
- (f) "Distributor" means a distributor as defined in Section 30011 of the Revenue and Taxation Code.
- (g) "Gifting" means any transfer of title or possession without consideration, exchange, or barter, in any manner or by any means, of cigarettes, *electronic cigarettes*, or tobacco products that have been purchased for resale under a license issued pursuant to this division if the transfer occurs while the license is suspended or after the effective date of its revocation.
- (h) "Importer" means an importer as defined in Section 30019 of the Revenue and Taxation Code.
- (i) "Law enforcement agency" means a sheriff, a police department, or a city, county, or city and county agency or department designated by the governing body of that agency to enforce this chapter or to enforce local smoking and tobacco ordinances and regulations.
- (j) "License" means a license issued by the board pursuant to this division.
- (k) "Licensee" means any person holding a license issued by the board pursuant to this division.
- (l) "Manufacturer" means a manufacturer of cigarettes, electronic cigarettes, or tobacco products sold in this state.
- (m) "Notice" or "notification" means, unless as otherwise provided, the written notice or notification provided to a licensee by the board by either actual delivery to the licensee or by

- 1 first-class mail addressed to the licensee at the address on the 2 license.
  - (n) "Package of cigarettes" means a package as defined in Section 30015 of the Revenue and Taxation Code.
  - (o) "Person" means a person as defined in Section 30010 of the Revenue and Taxation Code.
  - (p) "Retailer" means a person who engages in this state in the sale of cigarettes, *electronic cigarettes*, or tobacco products directly to the public from a retail location. Retailer includes a person who operates vending machines from which cigarettes, *electronic cigarettes*, or tobacco products are sold in this state.
    - (q) "Retail location" means both of the following:
  - (1) Any building from which cigarettes, *electronic cigarettes*, or tobacco products are sold at retail.
    - (2) A vending machine.

- (r) "Sale" or "sold" means a sale as defined in Section 30006 of the Revenue and Taxation Code.
- (s) "Tobacco products" means tobacco products as defined in subdivision (b) of Section 30121 and subdivision (b) of Section 30131.1 of the Revenue and Taxation Code.
- (t) "Unstamped package of cigarettes" means a package of cigarettes that does not bear a tax stamp as required under Part 13 (commencing with Section 30001) of Division 2 of the Revenue and Taxation Code, including a package of cigarettes that bears a tax stamp of another state or taxing jurisdiction, a package of cigarettes that bears a counterfeit tax stamp, or a stamped or unstamped package of cigarettes that is marked "Not for sale in the United States."
- (u) "Wholesaler" means a wholesaler as defined in Section 30016 of the Revenue and Taxation Code.
- SEC. 13. Section 22972 of the Business and Professions Code is amended to read:
  - 22972. (a) Commencing June 30, 2004, a A retailer shall have in place and maintain a license to engage in the sale of cigarettes, electronic cigarettes, or tobacco products. A retailer that owns or controls more than one retail location shall obtain a separate license for each retail location, but may submit a single application for those licenses.
- 39 (b) The retailer shall conspicuously display the license at each 40 retail location in a manner visible to the public.

- (c) A license is not assignable or transferable. A person who obtains a license as a retailer who ceases to do business as specified in the license, or who never commenced business, or whose license is suspended or revoked, shall immediately surrender the license to the board.
- (d) A license shall be valid for a 12-month period, and shall be renewed annually.
- (e) The amendments made to this section by the act adding this subdivision shall become operative on June 30, 2016.
- SEC. 14. Section 22973 of the Business and Professions Code is amended to read:
- 22973. (a) An application for a license shall be filed<del>on or before April 15, 2004,</del> on a form prescribed by the board and shall include the following:
  - (1) The name, address, and telephone number of the applicant.
- (2) The business name, address, and telephone number of each retail location. For applicants who control more than one retail location, an address for receipt of correspondence or notices from the board, such as a headquarters or corporate office of the retailer, shall also be included on the application and listed on the license. Citations issued to licensees shall be forwarded to all addressees on the license.
- (3) A statement by the applicant affirming that the applicant has not been convicted of a felony and has not violated and will not violate or cause or permit to be violated any of the provisions of this division or any rule of the board applicable to the applicant or pertaining to the manufacture, sale, or distribution of cigarettes, *electronic cigarettes*, or tobacco products. If the applicant is unable to affirm this statement, the application shall contain a statement by the applicant of the nature of any violation or the reasons that will prevent the applicant from complying with the requirements with respect to the statement.
- (4) If any other licenses or permits have been issued by the board or the Department of Alcoholic Beverage Control to the applicant, the license or permit number of those licenses or permits then in effect.
- (5) A statement by the applicant that the contents of the application are complete, true, and correct. Any person who signs a statement pursuant to this subdivision that asserts the truth of any material matter that he or she knows to be false is guilty of a

misdemeanor punishable by imprisonment of up to one year in the county jail, or a fine of not more than one thousand dollars (\$1,000), or both the imprisonment and the fine.

(6) The signature of the applicant.

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- (7) Any other information the board may require.
- (b) The board may investigate to determine the truthfulness and completeness of the information provided in the application. The board may issue a license without further investigation to an applicant for a retail location if the applicant holds a valid license from the Department of Alcoholic Beverage Control for that same location
- (c) The board shall provide electronic means for applicants to download and submit applications.
- (d) (1) A one-time license fee of one hundred dollars (\$100) shall be submitted with each application. An applicant that owns or controls more than one retail location shall obtain a separate license for each retail location, but may submit a single application for those licenses with a one-time license fee of one hundred dollars (\$100) per location.
- (2) The one-time fee required by this subdivision does not apply to an application for renewal of a license for a retail location for which the one-time license fee has already been paid. If a license is reinstated after its expiration, the retailer, as a condition precedent to its reinstatement, shall pay a reinstatement fee of one hundred dollars (\$100).
- (3) The one-time fee required by this subdivision does not apply to a retail location selling electronic cigarettes if the retail location has already obtained a license to sell cigarettes or tobacco products.
- (e) The amendments made to this section by the act adding this subdivision shall become operative on April 15, 2016.
- SEC. 15. Section 22974 of the Business and Professions Code is amended to read:
- 22974. A retailer shall retain purchase invoices that meet the requirements set forth in Section 22978.4 for all cigarettes, electronic cigarettes, or tobacco products the retailer purchased for a period of four years. The records shall be kept at the retail location for at least one year after the purchase. Invoices shall be made available upon request during normal business hours for review inspection and copying by the board or by a law

enforcement agency. Any retailer found in violation of these requirements or any person who fails, refuses, or neglects to retain or make available invoices for inspection and copying in accordance with this section shall be subject to penalties pursuant to Section 22981.

- SEC. 16. Section 22974.7 of the Business and Professions Code is amended to read:
- 22974.7. In addition to any other civil or criminal penalty provided by law, upon a finding that a retailer has violated any provision of this division, the board may take the following actions:
- (a) In the case of the first offense, the board may revoke or suspend the license or licenses of the retailer pursuant to the procedures applicable to the revocation of a license set forth in Section 30148 of the Revenue and Taxation Code.
- (b) In the case of a second or any subsequent offense, in addition to the action authorized under subdivision (a), the board may impose a civil penalty in an amount not to exceed the greater of either of the following:
- (1) Five times the retail value of the seized cigarettes, *electronic cigarettes*, or tobacco products.
  - (2) Five thousand dollars (\$5,000).

- SEC. 17. Section 22980 of the Business and Professions Code is amended to read:
- 22980. (a) (1) Any peace officer, or board employee granted limited peace officer status pursuant to paragraph (6) of subdivision (a) of Section 830.11 of the Penal Code, upon presenting appropriate credentials, is authorized to enter any place as described in paragraph (3) and to conduct inspections in accordance with the following paragraphs, inclusive.
- (2) Inspections shall be performed in a reasonable manner and at times that are reasonable under the circumstances, taking into consideration the normal business hours of the place to be entered.
- (3) Inspections may be at any place at which cigarettes, *electronic cigarettes*, or tobacco products are sold, produced, or stored or at any site where evidence of activities involving evasion of cigarette or tobacco products tax and violations of Section 30165.1 of the Revenue and Taxation Code may be discovered.
- 38 (4) Inspections shall be requested or conducted no more than once in a 24-hour period.

- (b) Any person that refuses to allow an inspection shall be subject to the penalties imposed pursuant to Section 22981.
- SEC. 18. Section 22980.1 of the Business and Professions Code is amended to read:
- 22980.1. (a) No manufacturer or importer shall sell cigarettes, electronic cigarettes, or tobacco products to a distributor, wholesaler, retailer, or any other person who is not licensed pursuant to this division or whose license has been suspended or revoked.
- (b) (1) Except as provided in paragraph (2), no distributor or wholesaler shall sell cigarettes, *electronic cigarettes*, or tobacco products to a retailer, wholesaler, distributor, or any other person who is not licensed pursuant to this division or whose license has been suspended or revoked.
- (2) This subdivision does not apply to any sale of cigarettes, *electronic cigarettes*, or tobacco products by a distributor, wholesaler, or any other person to a retailer, wholesaler, distributor, or any other person that the state, pursuant to the United States Constitution, the laws of the United States, or the California Constitution, is prohibited from regulating.
- (c) No retailer, distributor, or wholesaler shall purchase packages of cigarettes or tobacco products from a manufacturer or importer who is not licensed pursuant to this division or whose license has been suspended or revoked.
- (d) (1) No retailer, or wholesaler shall purchase cigarettes, *electronic cigarettes*, or tobacco products from any person who is not licensed pursuant to this division or whose license has been suspended or revoked.
- (2) Notwithstanding subdivision (c), no distributor shall purchase cigarettes, *electronic cigarettes*, or tobacco products from any person who is required to be licensed pursuant to this division but who is not licensed or whose license has been suspended or revoked.
- (e) Each separate sale to, or by, a retailer, wholesaler, distributor, importer, manufacturer, or any other person who is not licensed pursuant to this division shall constitute a separate violation.
- (f) No manufacturer, distributor, wholesaler, or importer may sell cigarettes, *electronic cigarettes*, or tobacco products to any retailer or wholesaler whose license has been suspended or revoked unless all outstanding debts of that retailer or wholesaler that are

owed to a wholesaler or distributor for cigarettes, electronic cigarettes, or tobacco products are paid and the license of that retailer or wholesaler has been reinstated by the board. Any payment received from a retailer or wholesaler shall be credited first to the outstanding debt for cigarettes, electronic cigarettes, or tobacco products and must be immediately reported to the board. The board shall determine the debt status of a suspended retailer or wholesaler licensee 25 days prior to the reinstatement of the license.

- (g) No importer, distributor, or wholesaler, or distributor functioning as a wholesaler, or retailer, shall purchase, obtain, or otherwise acquire any package of cigarettes to which a stamp or meter impression may not be affixed in accordance with subdivision (b) of Section 30163 or subdivision (e) of Section 30165.1 of the Revenue and Taxation Code, or any cigarettes obtained from a manufacturer or importer that cannot demonstrate full compliance with all requirements of the federal Cigarette Labeling and Advertising Act (15 U.S.C. Sec. 13335a et seq.) for the reporting of ingredients added to cigarettes.
- (h) (1) Failure to comply with the provisions of this section shall be a misdemeanor subject to penalties pursuant to Section 22981.
- (2) Notwithstanding paragraph (1), a manufacturer or importer who uses the most up-to-date licensing information provided by the board on the board's *Internet* Web site to determine a person's licensing status is presumed to be in compliance with this section.
- (i) The amendments that are made to this section by the act adding this subdivision shall become operative May 1, 2007.
- SEC. 19. Section 22980.2 of the Business and Professions Code is amended to read:
- 22980.2. (a) A person or entity that engages in the business of selling cigarettes, *electronic cigarettes*, or tobacco products in this state either without a valid license or after a license has been suspended or revoked, and each officer of any corporation that so engages in this business, is guilty of a misdemeanor punishable as provided in Section 22981.
- (b) Each day after notification by the board or by a law enforcement agency that a manufacturer, wholesaler, distributor, importer, retailer, or any other person required to be licensed under this division offers cigarettes, *electronic cigarettes*, and tobacco

products for sale or exchange without a valid license for the location from which they are offered for sale shall constitute a separate violation.

- (c) Continued sales or gifting of cigarettes, *electronic cigarettes*, and tobacco products either without a valid license or after a notification of suspension or revocation shall constitute a violation punishable as provided in Section 22981, and shall result in the seizure of all cigarettes, *electronic cigarettes*, and tobacco products in the possession of the person by the board or a law enforcement agency. Any cigarettes, *electronic cigarettes*, and tobacco products seized by the board or by a law enforcement agency shall be deemed forfeited.
- SEC. 20. Section 22980.3 of the Business and Professions Code is amended to read:
- 22980.3. (a) Licenses issued pursuant to this division shall be subject to suspension or revocation for violations of this division or the Revenue and Taxation Code as provided in this section.
- (1) In addition to any applicable fines or penalties for a violation, upon first conviction of a violation, a licensee shall receive a written notice from the board detailing the suspension and revocation provisions of this division. At its discretion, the board may also suspend a license for up to 30 days.
- (2) In addition to any applicable fines or penalties for a violation, upon a second conviction of a violation within four years of a previous violation, the license shall be revoked.
- (b) The date of the occurrence of a violation shall be used to calculate the duration between subsequent violations. A violation shall be noted in the license record at the board only after judicial conviction or final adjudication of a violation.
- (c) Upon updating a record for a violation triggering a suspension, the board shall serve the licensee with a notice of suspension and shall order the licensee to cease the sale, gifting, or displaying for sale of cigarettes, *electronic cigarettes*, or tobacco products for the period of the suspension. The notice of suspension shall inform the licensee of the effective dates of the suspension.
- (d) Continued sales or gifting of cigarettes, *electronic cigarettes*, or tobacco products after the effective date of the suspension shall constitute a violation of this division and result in the revocation of a license.

- (e) Upon completion of a suspension period, a license shall be reinstated by the board upon certification that all outstanding debts of that retailer or wholesaler that are owed to a wholesaler or distributor for the purchase of cigarettes, *electronic cigarettes*, and tobacco products are paid.
- (f) Upon updating a record for a violation triggering a revocation, the board shall serve the licensee with a notice of revocation and shall order the licensee to cease the sale, gifting, or displaying for sale of cigarettes, *electronic cigarettes*, or tobacco products on and after the effective date of the revocation. The notice of revocation shall inform the licensee of the effective date of the revocation.
- (g) After a revocation, a previously licensed applicant may apply for a new license after six months. The board may, at its discretion, issue a new license.
- (h) Upon updating a license record for a violation, suspension, or revocation to a license of a person or entity that owns or controls more than one location, the board shall send notice in writing of the violations, suspensions, or revocations within 15 days of the board's action to the address included in the application and listed on the license for receipt of correspondence or notices from the board.
- (i) Upon suspension or revocation of a license pursuant to this section, the board shall notify all licensed distributors and wholesalers by electronic mail within 48 hours of the suspension or revocation of that license. All licensed distributors and wholesalers shall provide the board and shall update, as necessary, an electronic mail address that the board can use for purposes of making the notifications required by this subdivision.
- (j) Violations by a licensee at one location may not be accumulated against other locations of that same licensee. Violations accumulated against a prior owner at a licensed location may not be accumulated against a new owner at the same licensed location.
- (k) For purposes of this section, a violation includes violations of the Revenue and Taxation Code relating to cigarettes and tobacco products, and violations of this division. Only one violation per discrete action shall be counted toward a suspension or revocation of a license.

1 SEC. 21. Section 22980.4 of the Business and Professions 2 Code is amended to read:

- 22980.4. A person who, after receiving a notice of suspension or revocation, continues to display for sale cigarettes, *electronic cigarettes*, or tobacco products shall be subject to a civil penalty of one thousand dollars (\$1,000) for each offense, and shall not be subject to Section 22981.
- SEC. 22. Section 119406 is added to the Health and Safety Code, to read:
- 119406. (a) All cartridges for electronic cigarettes and solutions for filling or refilling an electronic cigarette shall be in child-proof packaging.
- (b) "Child-proof packaging" means packaging that contains elements, including, but not limited to, safety caps or blister packs, designed to protect children from being able to open and ingest the contents.
  - SEC. 23. Section 308 of the Penal Code is amended to read:
- 308. (a) (1) Every person, firm, or corporation that knowingly or under circumstances in which it has knowledge, or should otherwise have grounds for knowledge, sells, gives, or in any way furnishes to another person who is under the age of 18 years any tobacco, cigarette, or cigarette papers, or blunts wraps, or any other preparation of tobacco, or any other instrument or paraphernalia that is designed for the smoking or ingestion of tobacco, products prepared from tobacco, or any controlled substance, is subject to either a criminal action for a misdemeanor or to a civil action brought by a city attorney, a county counsel, or a district attorney, punishable by a fine of two hundred dollars (\$200) for the first offense, five hundred dollars (\$500) for the second offense, and one thousand dollars (\$1,000) for the third offense.

Notwithstanding Section 1464 or any other law, 25 percent of each civil and criminal penalty collected pursuant to this subdivision shall be paid to the office of the city attorney, county counsel, or district attorney, whoever is responsible for bringing the successful action, and 25 percent of each civil and criminal penalty collected pursuant to this subdivision shall be paid to the city or county for the administration and cost of the community service work component provided in subdivision (b).

Proof that a defendant, or his or her employee or agent, demanded, was shown, and reasonably relied upon evidence of

majority shall be defense to any action brought pursuant to this subdivision. Evidence of majority of a person is a facsimile of or a reasonable likeness of a document issued by a federal, state, county, or municipal government, or subdivision or agency thereof, including, but not limited to, a motor vehicle operator's license, a registration certificate issued under the federal Selective Service Act, or an identification card issued to a member of the Armed Forces.

For purposes of this section, the person liable for selling or furnishing tobacco products to minors by a tobacco vending machine shall be the person authorizing the installation or placement of the tobacco vending machine upon premises he or she manages or otherwise controls and under circumstances in which he or she has knowledge, or should otherwise have grounds for knowledge, that the tobacco vending machine will be utilized by minors.

- (2) For purposes of this section, "blunt wraps" means cigar papers or cigar wrappers of all types that are designed for smoking or ingestion of tobacco products and contain less than 50 percent tobacco.
- (b) Every person under the age of 18 years who purchases, receives, or possesses any tobacco, cigarette, or cigarette papers, or any other preparation of tobacco, or any other instrument or paraphernalia that is designed for the smoking of tobacco, products prepared from tobacco, or any controlled substance shall, upon conviction, be punished by a fine of seventy-five dollars (\$75) or 30 hours of community service work.
- (c) Every person, firm, or corporation that sells, or deals in tobacco or any preparation thereof, and, on and after July 1, 2016, every person, firm, or corporation that sells or deals in electronic cigarettes, shall post conspicuously and keep so posted in his, her, or their place of business at each point of purchase the notice required pursuant to subdivision (b) of Section 22952 of the Business and Professions Code, and any person failing to do so shall, upon conviction, be punished by a fine of fifty dollars (\$50) for the first offense, one hundred dollars (\$100) for the second offense, two hundred fifty dollars (\$250) for the third offense, and five hundred dollars (\$500) for the fourth offense and each subsequent violation of this provision, or by imprisonment in a county jail not exceeding 30 days.

- (d) For purposes of determining the liability of persons, firms, or corporations controlling franchises or business operations in multiple locations for the second and subsequent violations of this section, each individual franchise or business location shall be deemed a separate entity.
- (e) Notwithstanding subdivision (b), any person under 18 years of age who purchases, receives, or possesses any tobacco, cigarette, *electronic cigarette*, or cigarette papers, or any other preparation of tobacco, any other instrument or paraphernalia that is designed for the smoking of tobacco, or products prepared from tobacco is immune from prosecution for that purchase, receipt, or possession while participating in either of the following:
- (1) An enforcement activity that complies with the guidelines adopted pursuant to subdivisions (c) and (d) of Section 22952 of the Business and Professions Code.
- (2) An activity conducted by the State Department of Public Health, a local health department, or a law enforcement agency for the purpose of determining or evaluating youth tobacco purchase rates.
- (f) It is the Legislature's intent to regulate the subject matter of this section. As a result, a city, county, or city and county shall not adopt any ordinance or regulation inconsistent with this section.
- SEC. 24. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California Constitution.

No. 140

## Introduced by Senator Leno (Principal coauthor: Senator Pan)

(Principal coauthor: Assembly Member Ting)

(Coauthor: Senator Hernandez)

(Coauthors: Senators Hernandez, McGuire, and Stone)
(Coauthor: Assembly Member Chiu)

January 26, 2015

An act to amend Sections 22950.5, 22958, and 22962, and 22971 of the Business and Professions Code, to amend Section 1947.5 of the Civil Code, to amend Section 48901 of the Education Code, to amend Section 7597 of the Government Code, to amend Sections 1234, 1286, 1530.7, 1596.795, 104495, 113978, 114332.3, 114371, 118910, 118925, 118930, 118935, and 118948 of, and to repeal Section 119405 of, the Health and Safety Code, to amend Section 6404.5 of the Labor Code, to amend Section 308 of the Penal Code, to amend Sections 561 and 99580 of the Public Utilities Code, and to amend Section 12523 of the Vehicle Code, relating to electronic cigarettes.

## LEGISLATIVE COUNSEL'S DIGEST

SB 140, as amended, Leno. Electronic cigarettes.

Existing law, the Stop Tobacco Access to Kids Enforcement (STAKE) Act, prohibits a person from selling or otherwise furnishing tobacco products to minors. Existing law permits enforcing agencies to assess various civil penalties for violations of the STAKE Act. Existing law makes it a crime to furnish tobacco products to minors. Existing law also prohibits a person from selling or otherwise furnishing an electronic cigarette to minors, and makes a violation punishable as an infraction.

This bill would change the STAKE Act's definition of tobacco products to include electronic devices, such as electronic cigarettes, that deliver nicotine *or other substances*, and make furnishing such a tobacco product to a minor a misdemeanor.

Existing law, the Cigarette and Tobacco Products Licensing Act of 2003, requires the State Board of Equalization to administer a statewide program to license manufacturers, importers, distributors, wholesalers, and retailers of cigarettes and tobacco products. Under existing law, a violation of this act is a misdemeanor.

This bill would change the act's definition of tobacco products to reflect the STAKE Act's new definition of tobacco products.

Existing law prohibits the smoking of cigarettes and other tobacco products in a variety of specified areas. Under existing law, a violation of some of these prohibitions is punishable as an infraction.

This bill would change the location restrictions for smoking cigarettes and other tobacco products to reflect the STAKE Act's new definition of tobacco products. The bill would make the use of electronic cigarettes in some of these restricted locations a violation punishable as an infraction.

Existing law prohibits the smoking of medical marijuana in any place where smoking is prohibited by law.

This bill would declare that its provisions do not affect any law or regulation regarding medical marijuana.

By expanding the scope of a crime, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 22950.5 of the Business and Professions
- 2 Code is amended to read:
- 3 22950.5. For purposes of this division, the following terms
- 4 have the following meanings:
- (a) "Department" means the State Department of Public Health.

- (b) "Enforcing agency" means the State Department of Public Health, another state agency, including, but not limited to, the office of the Attorney General, or a local law enforcement agency, including, but not limited to, a city attorney, district attorney, or county counsel.
  - (c) (1) "Tobacco product" means any of the following:
- (A) A product containing, made, or derived from tobacco or nicotine that is intended for human consumption, whether smoked, heated, chewed, absorbed, dissolved, inhaled, snorted, sniffed, or ingested by any other means, including, but not limited to, cigarettes, cigars, little cigars, chewing tobacco, pipe tobacco, or snuff.
- (B) An electronic device that delivers nicotine or other substances to the person inhaling from the device, including, but not limited to, an electronic cigarette, cigar, pipe, or hookah.
- (C) Any component, part, or accessory of a tobacco product, whether or not sold separately.
- (2) "Tobacco product" does not include a product that has been approved by the United States Food and Drug Administration for sale as a tobacco cessation product or for other therapeutic purposes where the product is marketed and sold solely for such an approved purpose.
- SEC. 2. Section 22958 of the Business and Professions Code is amended to read:
- 22958. (a) An enforcing agency may assess civil penalties against any person, firm, or corporation that sells, gives, or in any way furnishes to another person who is under the age of 18 years 18 years of age, any tobacco, cigarette, cigarette papers, any other instrument or paraphernalia that is designed for the smoking or ingestion of tobacco, tobacco products, or any controlled substance, according to the following schedule: (1) a civil penalty of from four hundred dollars (\$400) to six hundred dollars (\$600) for the first violation, (2) a civil penalty of-from nine hundred dollars (\$900) to one thousand dollars (\$1,000) for the second violation within a five-year period, (3) a civil penalty of from one thousand two hundred dollars (\$1,200) to one thousand eight hundred dollars (\$1,800) for a third violation within a five-year period, (4) a civil penalty of from three thousand dollars (\$3,000) to four thousand dollars (\$4,000) for a fourth violation within a five-year period, or (5) a civil penalty of from five thousand dollars (\$5,000) to six

thousand dollars (\$6,000) for a fifth violation within a five-year period.

- (b) (1) In addition to the civil penalties described in subdivision (a), upon the assessment of a civil penalty for the third, fourth, or fifth violation, the department, within 60 days of the date of service of the final administrative adjudication on the parties or payment of the civil penalty for an uncontested violation, shall notify the State Board of Equalization of the violation. The State Board of Equalization shall then assess a civil penalty of two hundred fifty dollars (\$250) and suspend or revoke a license issued pursuant to Chapter 2 (commencing with Section 22972) of Division 8.6 in accordance with the following schedule:
- (A) A 45-day suspension of the license for a third violation at the same location within a five-year period.
- (B) A 90-day suspension of the license for a fourth violation at the same location within a five-year period.
- (C) Revocation of the license for a fifth violation at the same location within a five-year period.
- (2) The provisions of Chapter 4 (commencing with Section 55121) of Part 30 of Division 2 of the Revenue and Taxation Code apply with respect to the collection of the penalty imposed by the State Board of Equalization pursuant to paragraph (1).
- (c) (1) For each suspension or revocation pursuant to subdivision (b), the civil penalty of two hundred fifty dollars (\$250) assessed pursuant to that subdivision, notwithstanding Section 22953, shall be deposited into the Cigarette and Tobacco Products Compliance Fund established pursuant to Section 22990. Moneys from that civil penalty deposited into this fund shall be made available to the State Board of Equalization, upon appropriation by the Legislature, for the purposes of meeting its duties under subdivision (b).
- (2) The department shall, upon request, provide to the State Board of Equalization information concerning any person, firm, or corporation that has been assessed a civil penalty for violation of the STAKE Act pursuant to this section when the department has notified the State Board of Equalization of the violation.
- (d) The enforcing agency shall assess penalties pursuant to the schedule set forth in subdivision (a) against a person, firm, or corporation that sells, offers for sale, or distributes tobacco products from a cigarette or tobacco products vending machine, or a person,

firm, or corporation that leases, furnishes, or services these machines in violation of Section 22960.

- (e) An enforcing agency may assess civil penalties against a person, firm, or corporation that sells or deals in tobacco or any preparation thereof, and fails to post conspicuously and keep posted in the place of business at each point of purchase the notice required pursuant to subdivision (b) of Section 22952. The civil penalty shall be in the amount of two hundred dollars (\$200) for the first offense and five hundred dollars (\$500) for each additional violation.
- (f) An enforcing agency shall assess penalties in accordance with the schedule set forth in subdivision (a) against a person, firm, or corporation that advertises or causes to be advertised a tobacco product on an outdoor billboard in violation of Section 22961.
- (g) If a civil penalty has been assessed pursuant to this section against a person, firm, or corporation for a single, specific violation of this division, the person, firm, or corporation shall not be prosecuted under Section 308 of the Penal Code for a violation based on the same facts or specific incident for which the civil penalty was assessed. If a person, firm, or corporation has been prosecuted for a single, specific violation of Section 308 of the Penal Code, the person, firm, or corporation shall not be assessed a civil penalty under this section based on the same facts or specific incident upon which the prosecution under Section 308 of the Penal Code was based.
- (h) (1) In the case of a corporation or business with more than one retail location, to determine the number of accumulated violations for purposes of the penalty schedule set forth in subdivision (a), violations of this division by one retail location shall not be accumulated against other retail locations of that same corporation or business.
- (2) In the case of a retail location that operates pursuant to a franchise as defined in Section 20001, violations of this division accumulated and assessed against a prior owner of a single franchise location shall not be accumulated against a new owner of the same single franchise location for purposes of the penalty schedule set forth in subdivision (a).
- (i) Proceedings under this section shall be conducted pursuant to Section 131071 of the Health and Safety Code, except in cases where a civil penalty is assessed by an enforcing agency other than

the department, in which case proceedings shall be conducted pursuant to the procedures of that agency that are consistent with Section 131071 of the Health and Safety Code.

- SEC. 3. Section 22962 of the Business and Professions Code is amended to read:
- 22962. (a) For purposes of this section, the following terms have the following meanings:
- (1) "Self-service display" means the open display of tobacco products or tobacco paraphernalia in a manner that is accessible to the general public without the assistance of the retailer or employee of the retailer.
- (2) "Tobacco paraphernalia" means cigarette papers or wrappers, blunt wraps as defined in Section 308 of the Penal Code, pipes, holders of smoking materials of all types, cigarette rolling machines, or other instruments or things designed for the smoking or ingestion of tobacco products.
- (3) "Tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.
- (4) "Tobacco store" means a retail business that meets all of the following requirements:
  - (A) Primarily sells tobacco products.
- (B) Generates more than 60 percent of its gross revenues annually from the sale of tobacco products and tobacco paraphernalia.
- (C) Does not permit any person under 18 years of age to be present or enter the premises at any time, unless accompanied by the person's parent or legal guardian, as defined in Section 6903 of the Family Code.
- (D) Does not sell alcoholic beverages or food for consumption on the premises.
- (b) (1) (A) Except as permitted in subdivision (b) of Section 22960, it is unlawful for a person engaged in the retail sale of tobacco products to sell, offer for sale, or display for sale any tobacco product or tobacco paraphernalia by self-service display. A person who violates this section is subject to those civil penalties specified in the schedule in subdivision (a) of Section 22958.
- 38 (B) A person who violates this section is subject to those civil penalties specified in the schedule in subdivision (a) of Section 40 22958.

- (2) It is unlawful for a person engaged in the retail sale of blunt wraps to place or maintain, or to cause to be placed or maintained, any blunt wraps advertising display within two feet of candy, snack, or nonalcoholic beverage displayed inside any store or business.
- (3) It is unlawful for any person or business to place or maintain, or cause to be placed or maintained, any blunt wrap advertising display that is less than four feet above the floor.
- (c) Subdivision (b) shall not apply to the display in a tobacco store of cigars, pipe tobacco, snuff, chewing tobacco, or dipping tobacco, provided that in the case of cigars they are generally not sold or offered for sale in a sealed package of the manufacturer or importer containing less than six cigars. In any enforcement action brought pursuant to this division, the retail business that displays any of the items described in this subdivision in a self-service display shall have the burden of proving that it qualifies for the exemption established in this subdivision.
- (d) The Attorney General, a city attorney, a county counsel, or a district attorney may bring a civil action to enforce this section.
- (e) This section does not preempt or otherwise prohibit the adoption of a local standard that imposes greater restrictions on the access to tobacco products than the restrictions imposed by this section. To the extent that there is an inconsistency between this section and a local standard that imposes greater restrictions on the access to tobacco products, the greater restriction on the access to tobacco products in the local standard shall prevail.
- SEC. 4. Section 22971 of the Business and Professions Code is amended to read:
- 22971. For purposes of this division, the following terms shall have the following meanings:
  - (a) "Board" means the State Board of Equalization.
- (b) "Brand family" has the same meaning as that term is defined in paragraph (2) of subdivision (a) of Section 30165.1 of the Revenue and Taxation Code.
- (c) "Cigarette" means a cigarette as defined in Section 30003 of the Revenue and Taxation Code.
- (d) (1) "Control" or "controlling" means possession, direct or indirect, of the power:
- 39 (A) To vote 25 percent or more of any class of the voting 40 securities issued by a person.

- (B) To direct or cause the direction of the management and policies of a person, whether through the ownership of voting securities, by contract, other than a commercial contract for goods or nonmanagement services, or as otherwise provided; however, no individual shall be deemed to control a person solely on account of being a director, officer, or employee of that person.
- (2) For purposes of subparagraph (B) of paragraph (1), a person who, directly or indirectly, owns, controls, holds, with the power to vote, or holds proxies representing 10 percent or more of the then outstanding voting securities issued by another person, is presumed to control that other person.
- (3) For purposes of this division, the board may determine whether a person in fact controls another person.
- (e) "Display for sale" means the placement of cigarettes or tobacco products in a vending machine or in retail stock for the purpose of selling or gifting the cigarettes or tobacco products. For purposes of this definition, the clear and easily visible display of cigarettes or tobacco products shall create a rebuttable presumption that either were displayed for sale.
- (f) "Distributor" means a distributor as defined in Section 30011 of the Revenue and Taxation Code.
- (g) "Gifting" means any transfer of title or possession without consideration, exchange, or barter, in any manner or by any means, of cigarettes or tobacco products that have been purchased for resale under a license issued pursuant to this division if the transfer occurs while the license is suspended or after the effective date of its revocation.
- (h) "Importer" means an importer as defined in Section 30019 of the Revenue and Taxation Code.
- (i) "Law enforcement agency" means a sheriff, a police department, or a city, county, or city and county agency or department designated by the governing body of that agency to enforce this chapter or to enforce local smoking and tobacco ordinances and regulations.
- (j) "License" means a license issued by the board pursuant to this division.
- (k) "Licensee" means any person holding a license issued by the board pursuant to this division.
- 39 (*l*) "Manufacturer" means a manufacturer of cigarettes or tobacco products sold in this state.

- (m) "Notice" or "notification" means, unless as otherwise provided, the written notice or notification provided to a licensee by the board by either actual delivery to the licensee or by first-class mail addressed to the licensee at the address on the license.
- (n) "Package of cigarettes" means a package as defined in Section 30015 of the Revenue and Taxation Code.
- (o) "Person" means a person as defined in Section 30010 of the Revenue and Taxation Code.
- (p) "Retailer" means a person who engages in this state in the sale of cigarettes or tobacco products directly to the public from a retail location. Retailer includes a person who operates vending machines from which cigarettes or tobacco products are sold in this state.
  - (q) "Retail location" means both of the following:
- (1) Any building from which cigarettes or tobacco products are sold at retail.
  - (2) A vending machine.

- (r) "Sale" or "sold" means a sale as defined in Section 30006 of the Revenue and Taxation Code.
- (s) "Tobacco products" means tobacco products as defined in subdivision (b) of Section 30121 and subdivision (b) of Section 30131.1 of the Revenue and Taxation Code a product or device as defined in subdivision (c) of Section 22950.5.
- (t) "Unstamped package of cigarettes" means a package of cigarettes that does not bear a tax stamp as required under Part 13 (commencing with Section 30001) of Division 2 of the Revenue and Taxation Code, including a package of cigarettes that bears a tax stamp of another state or taxing jurisdiction, a package of cigarettes that bears a counterfeit tax stamp, or a stamped or unstamped package of cigarettes that is marked "Not for sale in the United States."
- 33 (u) "Wholesaler" means a wholesaler as defined in Section 34 30016 of the Revenue and Taxation Code.
  - SEC. 4.
- 36 SEC. 5. Section 1947.5 of the Civil Code is amended to read:
- 37 1947.5. (a) A landlord of a residential dwelling unit, as defined 38 in Section 1940, or his or her agent, may prohibit the smoking of
- 39 a cigarette, as defined in Section 104556 of the Health and Safety
- 40 Code, or other tobacco product on the property or in any building

or portion of the building, including any dwelling unit, other interior or exterior area, or the premises on which it is located, in accordance with this article.

- (b) (1) Every lease or rental agreement entered into on or after January 1, 2012, for a residential dwelling unit on property on any portion of which the landlord has prohibited the smoking of cigarettes or other tobacco products pursuant to this article shall include a provision that specifies the areas on the property where smoking is prohibited, if the lessee has not previously occupied the dwelling unit.
- (2) For a lease or rental agreement entered into before January 1, 2012, a prohibition against the smoking of cigarettes or other tobacco products in any portion of the property in which smoking was previously permitted shall constitute a change of the terms of tenancy, requiring adequate notice in writing, to be provided in the manner prescribed in Section 827.
- (c) A landlord who exercises the authority provided in subdivision (a) to prohibit smoking shall be subject to federal, state, and local requirements governing changes to the terms of a lease or rental agreement for tenants with leases or rental agreements that are in existence at the time that the policy limiting or prohibiting smoking is adopted.
- (d) This section shall not be construed to preempt any local ordinance in effect on or before January 1, 2012, or any provision of a local ordinance in effect on or after January 1, 2012, that restricts the smoking of cigarettes or other tobacco products.
- (e) A limitation or prohibition of the use of any tobacco product shall not affect any other term or condition of the tenancy, nor shall this section be construed to require statutory authority to establish or enforce any other lawful term or condition of the tenancy.
- (f) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 5.

- 36 SEC. 6. Section 48901 of the Education Code is amended to 37 read:
- 48901. (a) No school shall permit the smoking or use of a tobacco product by pupils of the school while the pupils are on

- campus, or while attending school-sponsored activities or while under the supervision and control of school district employees.
- (b) The governing board of any school district maintaining a high school shall take all steps it deems practical to discourage high school students from smoking.
- (c) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 6.

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- SEC. 7. Section 7597 of the Government Code is amended to 10 read:
  - 7597. (a) No public employee or member of the public shall smoke a tobacco product inside a public building, or in an outdoor area within 20 feet of a main exit, entrance, or operable window of a public building, or in a passenger vehicle, as defined by Section 465 of the Vehicle Code, owned by the state.
  - (b) This section shall not preempt the authority of any county, city, city and county, California Community College campus, campus of the California State University, or campus of the University of California to adopt and enforce additional smoking and tobacco control ordinances, regulations, or policies that are more restrictive than the applicable standards required by this chapter.
  - (c) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 7.

- SEC. 8. Section 1234 of the Health and Safety Code is amended to read:
- 1234. (a) Smoking a tobacco product shall not be permitted in patient areas of a clinic except those rooms designated for occupancy exclusively by smokers.
  - (b) Clearly legible signs shall either:
- (1) State that smoking is unlawful and be conspicuously posted by, or on behalf of, the owner or manager of such clinic, in all areas of a clinic where smoking is unlawful.
- 37 (2) Identify "smoking permitted" areas, and be posted by, or 38 on behalf of, the owner or manager of such clinic, only in areas of 39 a clinic where smoking is lawfully permitted.

- If "smoking permitted" signs are posted, there shall also be conspicuously posted, near all major entrances, clearly legible signs stating that smoking is unlawful except in areas designated "smoking permitted."
- (c) This section shall not apply to skilled nursing facilities, intermediate care facilities, and intermediate care facilities for the developmentally disabled.
- (d) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 8.

- *SEC.* 9. Section 1286 of the Health and Safety Code is amended to read:
- 1286. (a) Smoking a tobacco product shall be prohibited in patient care areas, waiting rooms, and visiting rooms of a health facility, except those areas specifically designated as smoking areas, and in patient rooms as specified in subdivision (b).
- (b) Smoking a tobacco product shall not be permitted in a patient room unless all persons assigned to the room have requested a room where smoking is permitted. In the event that the health facility occupancy has reached capacity, the health facility shall have reasonable time to reassign patients to appropriate rooms.
  - (c) Clearly legible signs shall either:
- (1) State that smoking is unlawful and be conspicuously posted by, or on behalf of, the owner or manager of the health facility, in all areas of a health facility where smoking is unlawful, or
- (2) Identify "smoking permitted" areas, and be posted by, or on behalf of, the owner or manager of the health facility, only in areas of the health facility where smoking is lawfully permitted.
- If "smoking permitted" signs are posted, there shall also be conspicuously posted, near all major entrances, clearly legible signs stating that smoking is unlawful except in areas designated "smoking permitted."
- (d) No signs pertaining to smoking are required to be posted in patient rooms.
- (e) This section shall not apply to skilled nursing facilities, intermediate care facilities, and intermediate care facilities for the developmentally disabled.

(f) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 9.

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- SEC. 10. Section 1530.7 of the Health and Safety Code is amended to read:
- 1530.7. (a) Group homes, foster family agencies, small family homes, transitional housing placement providers, and crisis nurseries licensed pursuant to this chapter shall maintain a smoke-free environment in the facility.
- (b) A person who is licensed or certified pursuant to this chapter to provide residential care in a foster family home or certified family home shall not smoke a tobacco product or permit any other person to smoke a tobacco product inside the facility, and, when the child is present, on the outdoor grounds of the facility.
- (c) A person who is licensed or certified pursuant to this chapter to provide residential foster care shall not smoke a tobacco product in any motor vehicle that is regularly used to transport the child.
- (d) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 10.

- SEC. 11. Section 1596.795 of the Health and Safety Code is amended to read:
- 1596.795. (a) The smoking of a tobacco product in a private residence that is licensed as a family day care home shall be prohibited in the home and in those areas of the family day care home where children are present. Nothing in this section shall prohibit a city or county from enacting or enforcing an ordinance relating to smoking in a family day care home if the ordinance is more stringent than this section.
- (b) The smoking of a tobacco product on the premises of a licensed day care center shall be prohibited.
- (c) For purposes of this section, "tobacco product" means a 35 product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code. 36

SEC. 11.

SEC. 12. Section 104495 of the Health and Safety Code is 38 39 amended to read:

- 104495. (a) For the purposes of this section, the following definitions shall govern:
- (1) "Playground" means any park or recreational area specifically designed to be used by children that has play equipment installed, or any similar facility located on public or private school grounds, or on city, county, or state park grounds.
- (2) "Tot lot sandbox area" means a designated play area within a public park for the use by children under five years of age. Where the area is not contained by a fence, the boundary of a tot lot sandbox area shall be defined by the edge of the resilient surface of safety material, such as concrete or wood, or any other material surrounding the tot lot sandbox area.
  - (3) "Public park" includes a park operated by a public agency.
- (4) "Smoke or smoking" means the carrying of a lighted pipe, lighted cigar, or lighted cigarette of any kind, or the lighting of a pipe, cigar, or cigarette of any kind, including, but not limited to, tobacco, or any other weed or plant.
  - (5) "Cigarette" means the same as defined in Section 104556.
  - (6) "Cigar" means the same as defined in Section 104550.
- (7) "Tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.
- (b) No person shall smoke a cigarette, cigar, or other tobacco product within 25 feet of any playground or tot lot sandbox area.
- (c) No person shall dispose of cigarette butts, cigar butts, or any other tobacco-related waste within 25 feet of a playground or a tot lot sandbox area.
- (d) No person shall intimidate, threaten any reprisal, or effect any reprisal, for the purpose of retaliating against another person who seeks to attain compliance with this section.
- (e) Any person who violates this section is guilty of an infraction and shall be punished by a fine of two hundred fifty dollars (\$250) for each violation of this section. Punishment under this section shall not preclude punishment pursuant to Section 13002, Section 374.4 of the Penal Code, or any other provision of law proscribing the act of littering.
- 37 (f) The prohibitions contained in subdivisions (b), (c), and (d) 38 shall not apply to private property.

- (g) The prohibitions contained in subdivisions (b) and (c) shall not apply to a public sidewalk located within 25 feet of a playground or a tot lot sandbox area.
- (h) This section shall not preempt the authority of any county, city, or city and county to regulate smoking around playgrounds or tot lot sandbox areas. Any county, city, or city and county may enforce any ordinance adopted prior to January 1, 2002, or may adopt and enforce new regulations that are more restrictive than this section, on and after January 1, 2002.

SEC. 12.

- SEC. 13. Section 113978 of the Health and Safety Code is amended to read:
- 113978. (a) Food facilities shall have a "no smoking tobacco products" sign posted in the food preparation, food storage, and warewashing areas.
- (b) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 13.

- SEC. 14. Section 114332.3 of the Health and Safety Code is amended to read:
- 114332.3. (a) No potentially hazardous food or beverage stored or prepared in a private home may be offered for sale, sold, or given away from a nonprofit charitable temporary food facility. Potentially hazardous food shall be prepared in a food establishment or on the premises of a nonprofit charitable temporary food facility.
- (b) All food and beverage beverages shall be protected at all times from unnecessary handling and shall be stored, displayed, and served so as to be protected from contamination.
- (c) Potentially hazardous food and beverage beverages shall be maintained at or below 7 degrees Celsius (45 degrees Fahrenheit) or at or above 57.2 degrees Celsius (135 degrees Fahrenheit) at all times.
- (d) Ice used in beverages shall be protected from contamination and shall be maintained separate from ice used for refrigeration purposes.
- 38 (e) All food and food containers shall be stored off the floor on shelving or pallets located within the facility.

- (f) Smoking a tobacco product is prohibited in nonprofit charitable temporary food facilities.
- (g) (1) Except as provided in paragraph (2), live animals, birds, or fowl shall not be kept or allowed in nonprofit charitable temporary food facilities.
- (2) Paragraph (1) does not prohibit the presence, in any room where food is served to the public, guests, or patrons, of a guide dog, signal dog, or service dog, as defined by Section 54.1 of the Civil Code, accompanied by a totally or partially blind person, deaf person, person whose hearing is impaired, or handicapped person, or dogs accompanied by persons licensed to train guide dogs for the blind pursuant to Chapter 9.5 (commencing with Section 7200) of Division 3 of the Business and Professions Code.
- (3) Paragraph (1) does not apply to dogs under the control of uniformed law enforcement officers or of uniformed employees of private patrol operators and operators of a private patrol service who are licensed pursuant to Chapter 11.5 (commencing with Section 7580) of Division 3 of the Business and Professions Code, while these employees are acting within the course and scope of their employment as private patrol persons.
- (4) The persons and operators described in paragraphs (2) and (3) are liable for any damage done to the premises or facilities by the dog.
- (5) The dogs described in paragraphs (2) and (3) shall be excluded from food preparation and utensil wash areas. Aquariums and aviaries shall be allowed if enclosed so as not to create a public health problem.
  - (h) All garbage shall be disposed of in a sanitary manner.
- (i) Employees preparing or handling food shall wear clean clothing and shall keep their hands clean at all times.
- (j) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 14.

- SEC. 15. Section 114371 of the Health and Safety Code is amended to read:
- 37 114371. Certified farmers' markets shall meet all of the 38 following requirements:
- 39 (a) All food shall be stored at least six inches off the floor or 40 ground or under any other conditions that are approved. Tents,

canopies, or other overhead coverings are not required for fresh whole produce sales displays or storage, except when specifically required pursuant to this chapter. Flavored nuts and dried fruits that are being sold on a bulk or nonprepackaged basis shall be displayed and dispensed by the producer from covered containers. All processed food products being sold shall be in compliance with Section 113735 and the applicable provisions of Section 110460, 114365, or 114365.2.

- (b) Food preparation is prohibited at certified farmers' markets with the exception of food samples. Trimming whole produce for sale shall not be considered food preparation. Distribution of food samples may occur provided that the following sanitary conditions exist:
- (1) Samples shall be kept in clean, nonabsorbent, and covered containers intended by the manufacturer for use with foods. Any cutting or distribution of samples shall only occur under a tent, canopy, or other overhead covering.
- (2) All food samples shall be distributed by the producer in a manner that is sanitary and in which each sample is distributed without the possibility of a consumer touching the remaining samples.
- (3) Clean, disposable plastic gloves shall be used when cutting food samples.
- (4) Fresh, whole produce intended for sampling shall be washed or cleaned in another manner of any soil or other material by potable water in order that it is wholesome and safe for consumption.
- (5) Notwithstanding Section 114205, available potable water may be required for handwashing and sanitizing; the need determined and manner approved by the enforcement agency.
- (6) Potentially hazardous food samples shall be maintained at or below-45°F 45 degrees Fahrenheit and shall be disposed of within two hours after cutting. A certified farmers' market or an enforcement officer may cause immediate removal and disposal, or confiscate and destroy, any potentially hazardous food samples found not in compliance with this paragraph.
- (7) Wastewater shall be disposed of in a facility connected to the public sewer system or in a manner approved by the enforcement agency.

- (8) Utensils and cutting surfaces shall be smooth, nonabsorbent, and easily cleanable, or single-use articles shall be utilized. If the producer uses only single-use articles or maintains an adequate supply of clean replacement articles readily available at the site at the time of use, warewashing facilities shall not be required.
- (c) Approved toilet and handwashing facilities shall be available within 200 feet travel distance of the premises of the certified farmers' market or as approved by the enforcement officer.
- (d) No live animals, birds, or fowl shall be kept or allowed, and no individual shall bring a live animal, bird, or fowl, within 20 feet of any area where food is stored or held for sale within a certified farmers' market. This subdivision does not apply to guide dogs, signal dogs, or service dogs when used in accordance with the federal Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12101 et seq.), and as provided in Section 36.104 of Title 28 of the Code of Federal Regulations. All guide dogs, signal dogs, and service dogs shall be used and properly identified in accordance with Section 54.1 and subdivision (b) of Section 54.2 of the Civil Code, and Sections 30850, 30851, and 30852 of the Food and Agricultural Code.
- (e) All garbage and refuse shall be stored and disposed of in a manner approved by the enforcement officer.
- (f) Smoking of cigarettes, cigars, pipe tobacco, and other tobacco products shall not be permitted within 25 feet of the common commerce area comprised of sales personnel and shopping customers of the certified farmers' market.
- (g) Notwithstanding Chapter 10 (commencing with Section 114294) vendors selling food adjacent to, and under the jurisdiction and management of, a certified farmers' market may store, display, and sell from a table or display fixture apart from the mobile facility in a manner approved by the enforcement agency.
- (h) Temporary food facilities may be operated at a separate community event adjacent to, and in conjunction with, certified farmers' markets. The organization in control of the community event at which these temporary food facilities operate shall comply with Section 114381.1.
- (i) All harvested, cut, wrapped, or otherwise processed meat, poultry, and fish products shall be from approved sources as set forth in Section 113735, and shall be properly labeled or have documentation present at the point of sale that demonstrates

- compliance with this requirement. All harvested, cut, wrapped, or otherwise processed meat, poultry, and fish products offered for sale shall be transported, stored, displayed, and maintained at a temperature of 41° F 41 degrees Fahrenheit or colder. The temperature holding capabilities of the storage containers used shall be sufficient to maintain safe product temperatures. Storage containers for meat, poultry, and fish products shall be insulated and have interior surfaces that are smooth, nonabsorbent, and easily cleanable. All meat, poultry, and fish products shall be stored in a manner that reduces the risk of cross-contamination.
  - (j) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 15.

- SEC. 16. Section 118910 of the Health and Safety Code is amended to read:
- 118910. (a) The Legislature declares its intent not to preempt the field of regulation of the smoking of tobacco products. A local governing body may ban completely the smoking of tobacco products, or may regulate smoking of tobacco products in any manner not inconsistent with this article and Article 3 (commencing with Section 118920) or any other provision of state law.
- (b) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 16.

- SEC. 17. Section 118925 of the Health and Safety Code is amended to read:
- 118925. (a) It is unlawful for any person to smoke a tobacco product or any other plant product in any vehicle of a passenger stage corporation, the National Railroad Passenger Corporation (Amtrak) except to the extent permitted by federal law, in any aircraft except to the extent permitted by federal law, on a public transportation system, as defined by Section 99211 of the Public Utilities Code, or in any vehicle of an entity receiving any transit assistance from the state.
- 37 (b) For purposes of this section, "tobacco product" means a 38 product or device as defined in subdivision (c) of Section 22950.5 39 of the Business and Professions Code.

SEC. 17.

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SEC. 18. Section 118930 of the Health and Safety Code is amended to read:

- 118930. (a) A notice prohibiting smoking tobacco products, displayed as a symbol and in English, shall be posted in each vehicle or aircraft subject to this article.
- (b) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 18.

- SEC. 19. Section 118935 of the Health and Safety Code is amended to read:
- 118935. (a) Every person and public agency providing transportation services for compensation, including, but not limited to, the National Railroad Passenger Corporation (Amtrak) to the extent permitted by federal law, passenger stage corporations, and local agencies that own or operate airports, shall designate and post, by signs of sufficient number and posted in locations that may be readily seen by persons within the area, a contiguous area of not less than 75 percent of any area made available by the person or public agency as a waiting room for these passengers where the smoking of tobacco products is prohibited. Not more than 25 percent of any given area may be set aside for smokers of tobacco products.
- (b) Every person or public agency subject to subdivision (a) shall also post, by sign of sufficient number and posted in locations as to be readily seen by persons within the area of any building where tickets, tokens, or other evidences that a fare has been paid for transportation services that are provided by the person or public agency, a notice that the smoking of tobacco products by persons waiting in line to purchase the tickets, tokens, or other evidences that a fare has been paid is prohibited.
- (c) It is unlawful for any person to smoke tobacco products in an area posted pursuant to this section.
- (d) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

<del>SEC. 19.</del>

39 SEC. 20. Section 118948 of the Health and Safety Code is 40 amended to read:

- 118948. (a) It is unlawful for a person to smoke a tobacco product in a motor vehicle, whether in motion or at rest, in which there is a minor.
- (b) For purposes of this section, "to smoke" means to have in one's immediate possession a lighted pipe, cigar, or cigarette containing tobacco or any other plant.
- (c) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.
- (d) A violation of this section is an infraction punishable by a fine not exceeding one hundred dollars (\$100) for each violation. SEC. 20.
- SEC. 21. Section 119405 of the Health and Safety Code is repealed.

SEC. 21.

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- SEC. 22. Section 6404.5 of the Labor Code is amended to read: 6404.5. (a) The Legislature finds and declares that regulation of smoking in the workplace is a matter of statewide interest and concern. It is the intent of the Legislature in enacting this section to prohibit the smoking of tobacco products in all (100 percent of) enclosed places of employment in this state, as covered by this section, thereby eliminating the need of local governments to enact workplace smoking restrictions within their respective jurisdictions. It is further the intent of the Legislature to create a uniform statewide standard to restrict and prohibit the smoking of tobacco products in enclosed places of employment, as specified in this section, in order to reduce employee exposure to environmental tobacco smoke to a level that will prevent anything other than insignificantly harmful effects to exposed employees, and also to eliminate the confusion and hardship that can result from enactment or enforcement of disparate local workplace smoking restrictions. Notwithstanding any other provision of this section, it is the intent of the Legislature that any area not defined as a "place of employment" pursuant to subdivision (d) or in which the smoking of tobacco products is not regulated pursuant to subdivision (e)
- (b) No employer shall knowingly or intentionally permit, and no person shall engage in, the smoking of tobacco products in an enclosed space at a place of employment. "Enclosed space" includes lobbies, lounges, waiting areas, elevators, stairwells, and

shall be subject to local regulation of smoking of tobacco products.

restrooms that are a structural part of the building and not specifically defined in subdivision (d).

- (c) For purposes of this section, an employer who permits any nonemployee access to his or her place of employment on a regular basis has not acted knowingly or intentionally in violation of this section if he or she has taken the following reasonable steps to prevent smoking by a nonemployee:
  - (1) Posted clear and prominent signs, as follows:

- (A) Where smoking is prohibited throughout the building or structure, a sign stating "No smoking" shall be posted at each entrance to the building or structure.
- (B) Where smoking is permitted in designated areas of the building or structure, a sign stating "Smoking is prohibited except in designated areas" shall be posted at each entrance to the building or structure.
- (2) Has requested, when appropriate, that a nonemployee who is smoking refrain from smoking in the enclosed workplace.

For purposes of this subdivision, "reasonable steps" does not include (A) the physical ejection of a nonemployee from the place of employment or (B) any requirement for making a request to a nonemployee to refrain from smoking, under circumstances involving a risk of physical harm to the employer or any employee.

- (d) For purposes of this section, "place of employment" does not include any of the following:
- (1) Sixty-five percent of the guestroom accommodations in a hotel, motel, or similar transient lodging establishment.
- (2) Areas of the lobby in a hotel, motel, or other similar transient lodging establishment designated for smoking by the establishment. An establishment may permit smoking in a designated lobby area that does not exceed 25 percent of the total floor area of the lobby or, if the total area of the lobby is 2,000 square feet or less, that does not exceed 50 percent of the total floor area of the lobby. For purposes of this paragraph, "lobby" means the common public area of an establishment in which registration and other similar or related transactions, or both, are conducted and in which the establishment's guests and members of the public typically congregate.
- (3) Meeting and banquet rooms in a hotel, motel, other transient lodging establishment similar to a hotel or motel, restaurant, or public convention center, except while food or beverage functions

are taking place, including setup, service, and cleanup activities, or when the room is being used for exhibit purposes. At times when smoking is not permitted in a meeting or banquet room pursuant to this paragraph, the establishment may permit smoking in corridors and prefunction areas adjacent to and serving the meeting or banquet room if no employee is stationed in that corridor or area on other than a passing basis.

- (4) Retail or wholesale tobacco shops and private smokers' lounges. For purposes of this paragraph:
- (A) "Private smokers' lounge" means any enclosed area in or attached to a retail or wholesale tobacco shop that is dedicated to the use of tobacco products, including, but not limited to, cigars and pipes.
- (B) "Retail or wholesale tobacco shop" means any business establishment the main purpose of which is the sale of tobacco products, including, but not limited to, cigars, pipe tobacco, and smoking accessories.
- (5) Cabs of motortrucks, as defined in Section 410 of the Vehicle Code, or truck tractors, as defined in Section 655 of the Vehicle Code, if no nonsmoking employees are present.
- (6) Warehouse facilities. For purposes of this paragraph, "warehouse facility" means a warehouse facility with more than 100,000 square feet of total floorspace, and 20 or fewer full-time employees working at the facility, but does not include any area within a facility that is utilized as office space.
- (7) Gaming clubs, in which smoking is permitted by subdivision (f). For purposes of this paragraph, "gaming club" means any gaming club, as defined in Section 19802 of the Business and Professions Code, or bingo facility, as defined in Section 326.5 of the Penal Code, that restricts access to minors under 18 years of age.
- (8) Bars and taverns, in which smoking is permitted by subdivision (f). For purposes of this paragraph, "bar" or "tavern" means a facility primarily devoted to the serving of alcoholic beverages for consumption by guests on the premises, in which the serving of food is incidental. "Bar or tavern" includes those facilities located within a hotel, motel, or other similar transient occupancy establishment. However, when located within a building in conjunction with another use, including a restaurant, "bar" or "tavern" includes only those areas used primarily for the sale and

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- service of alcoholic beverages. "Bar" or "tavern" does not include the dining areas of a restaurant, regardless of whether alcoholic beverages are served therein.
- (9) Theatrical production sites, if smoking is an integral part of the story in the theatrical production.
- (10) Medical research or treatment sites, if smoking is integral to the research and treatment being conducted.
- (11) Private residences, except for private residences licensed as family day care homes, where smoking is prohibited pursuant to Section 1596.795 of the Health and Safety Code.
- (12) Patient smoking areas in long-term health care facilities, as defined in Section 1418 of the Health and Safety Code.
- (13) Breakrooms designated by employers for smoking, provided that all of the following conditions are met:
- (A) Air from the smoking room shall be exhausted directly to the outside by an exhaust fan. Air from the smoking room shall not be recirculated to other parts of the building.
- (B) The employer shall comply with any ventilation standard or other standard utilizing appropriate technology, including, but not limited to, mechanical, electronic, and biotechnical systems, adopted by the Occupational Safety and Health Standards Board or the federal Environmental Protection Agency. If both adopt inconsistent standards, the ventilation standards of the Occupational Safety and Health Standards Board shall be no less stringent than the standards adopted by the federal Environmental Protection Agency.
- (C) The smoking room shall be located in a nonwork area where no one, as part of his or her work responsibilities, is required to enter. For purposes of this subparagraph, "work responsibilities" does not include any custodial or maintenance work carried out in the breakroom when it is unoccupied.
- (D) There are sufficient nonsmoking breakrooms accommodate nonsmokers.
- (14) Employers with a total of five or fewer employees, either full time or part time, may permit smoking where all of the following conditions are met:
  - (A) The smoking area is not accessible to minors.
- (B) All employees who enter the smoking area consent to permit smoking. No one, as part of his or her work responsibilities, shall 40 be required to work in an area where smoking is permitted. An

employer who is determined by the division to have used coercion to obtain consent or who has required an employee to work in the smoking area shall be subject to the penalty provisions of Section 6427.

- (C) Air from the smoking area shall be exhausted directly to the outside by an exhaust fan. Air from the smoking area shall not be recirculated to other parts of the building.
- (D) The employer shall comply with any ventilation standard or other standard utilizing appropriate technology, including, but not limited to, mechanical, electronic, and biotechnical systems, adopted by the Occupational Safety and Health Standards Board or the federal Environmental Protection Agency. If both adopt inconsistent standards, the ventilation standards of the Occupational Safety and Health Standards Board shall be no less stringent than the standards adopted by the federal Environmental Protection Agency.

This paragraph shall not be construed to (i) supersede or render inapplicable any condition or limitation on smoking areas made applicable to specific types of business establishments by any other paragraph of this subdivision or (ii) apply in lieu of any otherwise applicable paragraph of this subdivision that has become inoperative.

- (e) Paragraphs (13) and (14) of subdivision (d) shall not be construed to require employers to provide reasonable accommodation to smokers, or to provide breakrooms for smokers or nonsmokers.
- (f) (1) Except as otherwise provided in this subdivision, smoking may be permitted in gaming clubs, as defined in paragraph (7) of subdivision (d), and in bars and taverns, as defined in paragraph (8) of subdivision (d), until the earlier of the following:
  - (A) January 1, 1998.

(B) The date of adoption of a regulation (i) by the Occupational Safety and Health Standards Board reducing the permissible employee exposure level to environmental tobacco smoke to a level that will prevent anything other than insignificantly harmful effects to exposed employees or (ii) by the federal Environmental Protection Agency establishing a standard for reduction of permissible exposure to environmental tobacco smoke to an exposure level that will prevent anything other than insignificantly harmful effects to exposed persons.

- (2) If a regulation specified in subparagraph (B) of paragraph (1) is adopted on or before January 1, 1998, smoking may thereafter be permitted in gaming clubs and in bars and taverns, subject to full compliance with, or conformity to, the standard in the regulation within two years following the date of adoption of the regulation. An employer failing to achieve compliance with, or conformity to, the regulation within this two-year period shall prohibit smoking in the gaming club, bar, or tavern until compliance or conformity is achieved. If the Occupational Safety and Health Standards Board and the federal Environmental Protection Agency both adopt regulations specified in subparagraph (B) of paragraph (1) that are inconsistent, the regulations of the Occupational Safety and Health Standards Board shall be no less stringent than the regulations of the federal Environmental Protection Agency.
- (3) If a regulation specified in subparagraph (B) of paragraph (1) is not adopted on or before January 1, 1998, the exemptions specified in paragraphs (7) and (8) of subdivision (d) shall become inoperative on and after January 1, 1998, until a regulation is adopted. Upon adoption of such a regulation on or after January 1, 1998, smoking may thereafter be permitted in gaming clubs and in bars and taverns, subject to full compliance with, or conformity to, the standard in the regulation within two years following the date of adoption of the regulation. An employer failing to achieve compliance with, or conformity to, the regulation within this two-year period shall prohibit smoking in the gaming club, bar, or tavern until compliance or conformity is achieved. If the Occupational Safety and Health Standards Board and the federal Environmental Protection Agency both adopt regulations specified in subparagraph (B) of paragraph (1) that are inconsistent, the regulations of the Occupational Safety and Health Standards Board shall be no less stringent than the regulations of the federal Environmental Protection Agency.
- (4) From January 1, 1997, to December 31, 1997, inclusive, smoking may be permitted in gaming clubs, as defined in paragraph (7) of subdivision (d), and in bars and taverns, as defined in paragraph (8) of subdivision (d), subject to both of the following conditions:
- 39 (A) If practicable, the gaming club or bar or tavern shall 40 establish a designated nonsmoking area.

- (B) If feasible, no employee shall be required, in the performance of ordinary work responsibilities, to enter any area in which smoking is permitted.
- (g) The smoking prohibition set forth in this section shall constitute a uniform statewide standard for regulating the smoking of tobacco products in enclosed places of employment and shall supersede and render unnecessary the local enactment or enforcement of local ordinances regulating the smoking of tobacco products in enclosed places of employment. Insofar as the smoking prohibition set forth in this section is applicable to all (100-percent) places of employment within this state and, therefore, provides the maximum degree of coverage, the practical effect of this section is to eliminate the need of local governments to enact enclosed workplace smoking restrictions within their respective jurisdictions.
- (h) Nothing in this section shall prohibit an employer from prohibiting smoking of tobacco products in an enclosed place of employment for any reason.
- (i) The enactment of local regulation of smoking of tobacco products in enclosed places of employment by local governments shall be suspended only for as long as, and to the extent that, the (100-percent) smoking prohibition provided for in this section remains in effect. In the event this section is repealed or modified by subsequent legislative or judicial action so that the (100-percent) smoking prohibition is no longer applicable to all enclosed places of employment in California, local governments shall have the full right and authority to enforce previously enacted, and to enact and enforce new, restrictions on the smoking of tobacco products in enclosed places of employment within their jurisdictions, including a complete prohibition of smoking. Notwithstanding any other provision of this section, any area not defined as a "place of employment" or in which smoking is not regulated pursuant to subdivision (d) or (e), shall be subject to local regulation of smoking of tobacco products.
- (j) Any violation of the prohibition set forth in subdivision (b) is an infraction, punishable by a fine not to exceed one hundred dollars (\$100) for a first violation, two hundred dollars (\$200) for a second violation within one year, and five hundred dollars (\$500) for a third and for each subsequent violation within one year. This subdivision shall be enforced by local law enforcement agencies,

including, but not limited to, local health departments, as determined by the local governing body.

- (k) Notwithstanding Section 6309, the division shall not be required to respond to any complaint regarding the smoking of tobacco products in an enclosed space at a place of employment, unless the employer has been found guilty pursuant to subdivision (j) of a third violation of subdivision (b) within the previous year.
- (*l*) If any provision of this act or the application thereof to any person or circumstances is held invalid, that invalidity shall not affect other provisions or applications of the act that can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.
- (m) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 22.

SEC. 23. Section 308 of the Penal Code is amended to read:

308. (a) (1) Every person, firm, or corporation that knowingly or under circumstances in which it has knowledge, or should otherwise have grounds for knowledge, sells, gives, or in any way furnishes to another person who is under-the age of 18 years 18 years of age any tobacco, cigarette, or cigarette papers, or blunts wraps, or any other preparation of tobacco, or any other instrument or paraphernalia that is designed for the smoking or ingestion of tobacco, tobacco products, or any controlled substance, is subject to either a criminal action for a misdemeanor or to a civil action brought by a city attorney, a county counsel, or a district attorney, punishable by a fine of two hundred dollars (\$200) for the first offense, five hundred dollars (\$500) for the second offense, and one thousand dollars (\$1,000) for the third offense.

Notwithstanding Section 1464 or any other law, 25 percent of each civil and criminal penalty collected pursuant to this subdivision shall be paid to the office of the city attorney, county counsel, or district attorney, whoever is responsible for bringing the successful action, and 25 percent of each civil and criminal penalty collected pursuant to this subdivision shall be paid to the city or county for the administration and cost of the community service work component provided in subdivision (b).

Proof that a defendant, or his or her employee or agent, demanded, was shown, and reasonably relied upon evidence of

majority shall be defense to any action brought pursuant to this subdivision. Evidence of majority of a person is a facsimile of or a reasonable likeness of a document issued by a federal, state, county, or municipal government, or subdivision or agency thereof, including, but not limited to, a motor vehicle operator's license, a registration certificate issued under the federal Selective Service Act, or an identification card issued to a member of the Armed Forces.

For purposes of this section, the person liable for selling or furnishing tobacco products to minors by a tobacco vending machine shall be the person authorizing the installation or placement of the tobacco vending machine upon premises he or she manages or otherwise controls and under circumstances in which he or she has knowledge, or should otherwise have grounds for knowledge, that the tobacco vending machine will be utilized by minors.

- (2) For purposes of this section, "blunt wraps" means cigar papers or cigar wrappers of all types that are designed for smoking or ingestion of tobacco products and contain less than 50 percent tobacco.
- (b) Every person under the age of 18 years 18 years of age who purchases, receives, or possesses any tobacco, cigarette, or cigarette papers, or any other preparation of tobacco, or any other instrument or paraphernalia that is designed for the smoking of tobacco, tobacco products, or any controlled substance shall, upon conviction, be punished by a fine of seventy-five dollars (\$75) or 30 hours of community service work.
- (c) Every person, firm, or corporation that sells, or deals in tobacco or any preparation thereof, shall post conspicuously and keep so posted in his, her, or their place of business at each point of purchase the notice required pursuant to subdivision (b) of Section 22952 of the Business and Professions Code, and any person failing to do so shall, upon conviction, be punished by a fine of fifty dollars (\$50) for the first offense, one hundred dollars (\$100) for the second offense, two hundred fifty dollars (\$250) for the third offense, and five hundred dollars (\$500) for the fourth offense and each subsequent violation of this provision, or by imprisonment in a county jail not exceeding 30 days.
- (d) For purposes of determining the liability of persons, firms, or corporations controlling franchises or business operations in

multiple locations for the second and subsequent violations of this section, each individual franchise or business location shall be deemed a separate entity.

- (e) Notwithstanding subdivision (b), any person under 18 years of age who purchases, receives, or possesses any tobacco, cigarette, or cigarette papers, or any other preparation of tobacco, any other instrument or paraphernalia that is designed for the smoking of tobacco, or tobacco products is immune from prosecution for that purchase, receipt, or possession while participating in either of the following:
- (1) An enforcement activity that complies with the guidelines adopted pursuant to subdivisions (c) and (d) of Section 22952 of the Business and Professions Code.
- (2) An activity conducted by the State Department of Public Health, a local health department, or a law enforcement agency for the purpose of determining or evaluating youth tobacco purchase rates.
- (f) It is the Legislature's intent to regulate the subject matter of this section. As a result, a city, county, or city and county shall not adopt any ordinance or regulation inconsistent with this section.
- (g) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 23.

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- SEC. 24. Section 561 of the Public Utilities Code is amended to read:
- 561. (a) Every railroad corporation, passenger stage corporation, passenger air carrier, and street railroad corporation providing departures originating in this state shall prohibit the smoking of a tobacco product in the passenger seating area of every passenger car, passenger stage, aircraft, or other vehicle.
- (b) Every such corporation and carrier shall display in the passenger seating area of every passenger car, passenger stage, aircraft, or other vehicle, notices sufficient in number, posted in such locations as to be readily seen by boarding passengers, advising passengers of the no smoking requirements pursuant to subdivision (a). Words on such notices which state "No Smoking" or an equivalent phrase shall be at least three-quarters of one inch high, and any other explanatory words on the notices shall be at
- 40 least one-quarter of-an one inch high.

- (c) No person shall smoke a tobacco product in a space known by him or her to be designated for nonsmoking passengers. A violation of this subdivision is not a crime.
- (d) As used in this section, "passenger air carrier" shall have the same meaning as provided in Sections 2741 and 2743.
- (e) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

SEC. 24.

- SEC. 25. Section 99580 of the Public Utilities Code is amended to read:
- 99580. (a) Pursuant to subdivision (e) of Section 640 of the Penal Code, a public transportation agency may enact and enforce an ordinance to impose and enforce an administrative penalty for any of the acts described in subdivision (b). The ordinance shall include the provisions of this chapter and shall not apply to minors.
  - (b) (1) Evasion of the payment of a fare of the system.
- (2) Misuse of a transfer, pass, ticket, or token with the intent to evade the payment of a fare.
- (3) Playing sound equipment on or in a system facility or vehicle.
- (4) Smoking a tobacco product, eating, or drinking in or on a system facility or vehicle in those areas where those activities are prohibited by that system.
  - (5) Expectorating upon a system facility or vehicle.
- (6) Willfully disturbing others on or in a system facility or vehicle by engaging in boisterous or unruly behavior.
- (7) Carrying an explosive or acid, flammable liquid, or toxic or hazardous material in a system facility or vehicle.
- (8) Urinating or defecating in a system facility or vehicle, except in a lavatory. However, this paragraph shall not apply to a person who cannot comply with this paragraph as a result of a disability, age, or a medical condition.
- (9) (A) Willfully blocking the free movement of another person in a system facility or vehicle.
- (B) This paragraph shall not be interpreted to affect any lawful activities permitted or first amendment rights protected under the laws of this state or applicable federal law, including, but not limited to, laws related to collective bargaining, labor relations, or labor disputes.

- (10) Skateboarding, roller skating, bicycle riding, or roller blading in a system facility, including a parking structure, or in a system vehicle. This paragraph does not apply to an activity that is necessary for utilization of a system facility by a bicyclist, including, but not limited to, an activity that is necessary for parking a bicycle or transporting a bicycle aboard a system vehicle, if that activity is conducted with the permission of the agency of the system in a manner that does not interfere with the safety of the bicyclist or other patrons of the system facility.
- (11) (A) Unauthorized use of a discount ticket or failure to present, upon request from a system representative, acceptable proof of eligibility to use a discount ticket, in accordance with Section 99155, and posted system identification policies when entering or exiting a system station or vehicle. Acceptable proof of eligibility must be clearly defined in the posting.
- (B) In the event that an eligible discount ticket user is not in possession of acceptable proof at the time of request, an issued notice of fare evasion or passenger conduct violation shall be held for a period of 72 hours to allow the user to produce acceptable proof. If the proof is provided, that notice shall be voided. If the proof is not produced within that time period, that notice shall be processed.
- (12) Sale or peddling of any goods, merchandise, property, or services of any kind whatsoever on the facilities, vehicles, or property of the public transportation system without the express written consent of the public transportation system or its duly authorized representatives.
- (c) (1) The public transportation agency may contract with a private vendor or governmental agency for the processing of notices of fare evasion or passenger conduct violation, and notices of delinquent fare evasion or passenger conduct violation pursuant to Section 99581.
- (2) For the purpose of this chapter, "processing agency" means either of the following:
- (A) The agency issuing the notice of fare evasion or passenger conduct violation and the notice of delinquent fare evasion or passenger conduct violation.
- (B) The party responsible for processing the notice of fare evasion or passenger conduct violation and the notice of delinquent violation, if a contract is entered into pursuant to paragraph (1).

- (3) For the purpose of this chapter, "fare evasion or passenger conduct violation penalty" includes, but is not limited to, a late payment penalty, administrative fee, fine, assessment, and costs of collection as provided for in the ordinance.
- (4) For the purpose of this chapter, "public transportation agency" shall mean a public agency that provides public transportation as defined in paragraph (1) of subdivision (f) of Section 1 of Article XIX A of the California Constitution.
- (5) All fare evasion and passenger conduct violation penalties collected pursuant to this chapter shall be deposited in the general fund of the county in which the citation is administered.
- (d) (1) If a fare evasion or passenger conduct violation is observed by a person authorized to enforce the ordinance, a notice of fare evasion or passenger conduct violation shall be issued. The notice shall set forth the violation, including reference to the ordinance setting forth the administrative penalty, the date of the violation, the approximate time, and the location where the violation occurred. The notice shall include a printed statement indicating the date payment is required to be made, and the procedure for contesting the notice. The notice shall be served by personal service upon the violator. The notice, or copy of the notice, shall be considered a record kept in the ordinary course of business of the issuing agency and the processing agency, and shall be prima facie evidence of the facts contained in the notice establishing a rebuttable presumption affecting the burden of producing evidence.
- (2) When a notice of fare evasion or passenger conduct violation has been served, the person issuing the notice shall file the notice with the processing agency.
- (3) If, after a notice of fare evasion or passenger conduct violation is issued pursuant to this section, the issuing officer determines that there is incorrect data on the notice, including, but not limited to, the date or time, the issuing officer may indicate in writing on a form attached to the original notice the necessary correction to allow for the timely entry of the corrected notice on the processing agency's data system. A copy of the correction shall be mailed to the address provided by the person cited at the time the original notice of fare evasion or passenger conduct violation was served.

- (4) If a person contests a notice of fare evasion or passenger conduct violation, the issuing agency shall proceed in accordance with Section 99581.
- (e) In setting the amounts of administrative penalties for the violations listed in subdivision (b), the public transportation agency shall not establish penalty amounts that exceed the maximum fine amount set forth in Section 640 of the Penal Code.
- (f) A person who receives a notice of fare evasion or passenger conduct violation pursuant to this section shall not be subject to citation for a violation of Section 640 of the Penal Code.
- (g) If an entity enacts an ordinance pursuant to this section it shall, both two years and five years after enactment of the ordinance, report all of the following information to the Senate Committee on Transportation and Housing and the Assembly Committee on Transportation:
- (1) A description of the ordinance, including the circumstances under which an alleged violator is afforded the opportunity to complete the administrative process.
  - (2) The amount of the administrative penalties.
- (3) The number and types of citations administered pursuant to the ordinance.
- (4) To the extent available, a comparison of the number and types of citations administered pursuant to the ordinance with the number and types of citations issued for similar offenses and administered through the courts both in the two years prior to the ordinance and, if any, since enactment of the ordinance.
- (5) A discussion of the effect of the ordinance on passenger behavior.
- (6) A discussion of the effect of the ordinance on revenues to the entity described in subdivision (a) and, in consultation with the superior courts, the cost savings to the county courts. The superior courts are encouraged to collaborate on and provide data for this report.
- (h) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.
- 37 SEC. 25.

38 SEC. 26. Section 12523 of the Vehicle Code is amended to read:

- 12523. (a) No person shall operate a youth bus without having in possession a valid driver's license of the appropriate class, endorsed for passenger transportation and a certificate issued by the department to permit the operation of a youth bus.
- (b) Applicants for a certificate to drive a youth bus shall present evidence that they have successfully completed a driver training course administered by or at the direction of their employer consisting of a minimum of 10 hours of classroom instruction covering applicable laws and regulations and defensive driving practices and a minimum of 10 hours of behind-the-wheel training in a vehicle to be used as a youth bus. Applicants seeking to renew a certificate to drive a youth bus shall present evidence that they have received two hours of refresher training during each 12 months of driver certificate validity.
- (c) The driver certificate shall be issued only to applicants qualified by examinations prescribed by the Department of Motor Vehicles and the Department of the California Highway Patrol, and upon payment of a fee of twenty-five dollars (\$25) for an original certificate and twelve dollars (\$12) for the renewal of that certificate to the Department of the California Highway Patrol. The examinations shall be conducted by the Department of the California Highway Patrol. The Department of Motor Vehicles may deny, suspend, or revoke a certificate valid for driving a youth bus for the causes specified in this code or in regulations adopted pursuant to this code.
- (d) An operator of a youth bus shall, at all times when operating a youth bus, do all of the following:
  - (1) Use seat belts.

- (2) Refrain from smoking tobacco products.
- (3) Report any accidents reportable under Section 16000 to the Department of the California Highway Patrol.
- (e) A person holding a valid certificate to permit the operation of a youth bus, issued prior to January 1, 1991, shall not be required to reapply for a certificate to satisfy any additional requirements imposed by the act adding this subdivision until the certificate he or she holds expires or is canceled or revoked.
- (f) For purposes of this section, "tobacco product" means a product or device as defined in subdivision (c) of Section 22950.5 of the Business and Professions Code.

- 1 SEC. 27. This act does not affect any laws or regulations 2 regarding medical cannabis.
- 3 SEC. 26.
- 4 SEC. 28. No reimbursement is required by this act pursuant to
- 5 Section 6 of Article XIIIB of the California Constitution because
- 6 the only costs that may be incurred by a local agency or school
- 7 district will be incurred because this act creates a new crime or
- 8 infraction, eliminates a crime or infraction, or changes the penalty
- 9 for a crime or infraction, within the meaning of Section 17556 of
- 10 the Government Code, or changes the definition of a crime within
- 11 the meaning of Section 6 of Article XIII B of the California
- 12 Constitution.

## **Introduced by Senator Hernandez**

(Principal coauthor: Assembly Member Wood)
(Coauthor: Senator Leno)

January 29, 2015

An act to amend Sections 17537.3, 22951, 22952, 22956, 22958, and 22963 of, and to add Section 22964 to, the Business and Professions Code, and to amend Section 308 of the Penal Code, relating to tobacco.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 151, as introduced, Hernandez. Tobacco products: minimum legal age.

Existing law, the Stop Tobacco Access to Kids Enforcement (STAKE) Act, establishes various requirements for distributors and retailers relating to tobacco sales to minors. Existing law prohibits the furnishing of tobacco products to, and the purchase of tobacco products by, a person under 18 years of age. Under existing law, a person is prohibited from making various promotional or advertising offers of smokeless tobacco products without taking actions to ensure that the product is not available to persons under 18 years of age. Existing law also requires the State Department of Public Health to conduct random, onsite sting inspections of tobacco product retailers with the assistance of persons under 18 years of age.

This bill would extend the applicability of those provisions to persons under 21 years of age. The bill would authorize the State Department of Public Health to conduct random, onsite string inspections of tobacco product retailers with the assistance of persons under 21 years of age.

The bill would also provide that the STAKE Act does not invalidate existing local government ordinances or prohibit the adoption of local

government ordinances requiring a more restrictive legal age to purchase or possess tobacco products.

By expanding the scope of existing crimes, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 17537.3 of the Business and Professions 2 Code is amended to read:
  - 17537.3. The following acts are prohibited:

- (a) For any person to offer as part of an advertising plan or program, promotional offers of smokeless tobacco products which require proof of purchase of a smokeless tobacco product unless it carries a designation that the offer is not available to-minors persons under 21 years of age. Each promotional offer shall include in any mail-in coupon a statement requesting purchasers to verify that the purchaser is 18 21 years of age or older.
- (b) For any person to honor mail-in and telephone requests for promotional offers of smokeless tobacco products unless appropriate efforts are made to ascertain that a purchaser is over 18 21 years of age. For purposes of this subdivision, appropriate efforts to ascertain the age of a purchaser includes, but is not limited to, requests for a purchaser's birth date.
- (c) For any person by any means, as part of an advertising plan or program, to distribute free samples of smokeless tobacco products within a two block radius of any premises or facilities whose primary purpose is directed toward persons under the age of 18 21 years including, but not limited to, schools, clubhouses, and youth centers, when those premises are being used for their primary purposes.
- 24 (d) For any person to distribute, as part of any advertising plan or program, unsolicited samples of smokeless tobacco products through a mail campaign.

SEC. 2. Section 22951 of the Business and Professions Code is amended to read:

22951. The Legislature finds and declares that reducing and eventually eliminating the illegal purchase and consumption of tobacco products by—minors any person under 21 years of age is critical to ensuring the long-term health of our state's citizens. Accordingly, California must fully comply with federal regulations, particularly the "Synar Amendment," that restrict tobacco sales to minors and require states to vigorously enforce their laws prohibiting the sale and distribution of tobacco products to persons under 18 years of age. Full compliance and vigorous enforcement of the "Synar Amendment" requires the collaboration of multiple state and local agencies that license, inspect, or otherwise conduct business with retailers, distributors, or wholesalers that sell tobacco.

SEC. 3. Section 22952 of the Business and Professions Code is amended to read:

22952. On or before July 1, 1995, the *The* State Department of Public Health shall do all of the following:

- (a) Establish and develop a program to reduce the availability of tobacco products to persons under—18 21 years of age through the enforcement activities authorized by this division.
- (b) Establish requirements that retailers of tobacco products post conspicuously, at each point of purchase, a notice stating that selling tobacco products to anyone under—18 21 years of age is illegal and subject to penalties. The notice shall also state that the law requires that all persons selling tobacco products check the identification of a purchaser of tobacco products who reasonably appears to be under—18 21 years of age. The warning signs shall include a toll-free telephone number to the department for persons to report unlawful sales of tobacco products to-minors any person under 21 years of age.
- (c) Provide that primary responsibility for enforcement of this division shall be with the department. In carrying out its enforcement responsibilities, the department shall conduct random, onsite sting inspections at retail sites and shall enlist the assistance of persons that are 15 and 16 under 21 years of age in conducting these enforcement activities. The department may conduct onsite sting inspections in response to public complaints or at retail sites where violations have previously occurred, and investigate illegal sales of tobacco products to minors any person under 21 years of

age by telephone, mail, or the Internet. Participation in these enforcement activities by a person under 18 21 years of age does 3 not constitute a violation of subdivision (b) of Section 308 of the 4 Penal Code for the person under 18 21 years of age, and the person 5 under 18 21 years of age is immune from prosecution thereunder, or under any other provision of law prohibiting the purchase of these products by a person under-18 21 years of age.

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- (d) In accordance with Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, the department shall adopt and publish guidelines for the use of persons under 18 21 years of age in inspections conducted pursuant to subdivision (c) that shall include, but not be limited to, all of the following:
- (1) An enforcing agency may use persons under 18 years of age who are 15 or 16 21 years of age in random inspections to determine if sales of cigarettes or other tobacco products are being made to persons under 18 21 years of age.
- (2) A photograph or video recording of the person under 18 21 years of age shall be taken prior to each inspection or shift of inspections and retained by the enforcing agency for purposes of verifying appearances.
- (3) An enforcing agency may use video recording equipment when conducting the inspections to record and document illegal sales or attempted sales.
- (4) The person under—18 21 years of age, if questioned about his or her age, need not state his or her actual age but shall present a true and correct identification if verbally asked to present it. Any failure on the part of the person under 18 21 years of age to provide true and correct identification, if verbally asked for it, shall be a defense to an action pursuant to this section.
- (5) The person under 18 21 years of age shall be under the supervision of a regularly employed peace officer during the inspection.
- (6) All persons under 18 21 years of age used in this manner by an enforcing agency shall display the appearance of a person under 18 21 years of age. It shall be a defense to an action under this division that the person's appearance was not that which could be generally expected of a person under 18 21 years of age, under the actual circumstances presented to the seller of the cigarettes or other tobacco products at the time of the alleged offense.

- (7) Following the completion of the sale, the peace officer accompanying the person under 18 21 years of age shall reenter the retail establishment and shall inform the seller of the random inspection. Following an attempted sale, the enforcing agency shall notify the retail establishment of the inspection.
- (8) Failure to comply with the procedures set forth in this subdivision shall be a defense to an action brought pursuant to this section.
- (e) Be responsible for ensuring and reporting the state's compliance with Section 1926 of Title XIX of the federal Public Health Service Act (42 U.S.C. Sec. 300x-26) and any implementing regulations adopted in relation thereto by the United States Department of Health and Human Services. A copy of this report shall be made available to the Governor and the Legislature.
- (f) Provide that any civil penalties imposed pursuant to Section 22958 shall be enforced against the owner or owners of the retail business and not the employees of the business.
- SEC. 4. Section 22956 of the Business and Professions Code is amended to read:
- 22956. All persons engaging in the retail sale of tobacco products shall check the identification of tobacco purchasers, to establish the age of the purchaser, if the purchaser reasonably appears to be under—18 21 years of age.
- SEC. 5. Section 22958 of the Business and Professions Code is amended to read:
- 22958. (a) An enforcing agency may assess civil penalties against any person, firm, or corporation that sells, gives, or in any way furnishes to another person who is under the age of—18 21 years, any tobacco, cigarette, cigarette papers, any other instrument or paraphernalia that is designed for the smoking or ingestion of tobacco, products prepared from tobacco, or any controlled substance, according to the following schedule: (1) a civil penalty of from four hundred dollars (\$400) to six hundred dollars (\$600) for the first violation, (2) a civil penalty of from nine hundred dollars (\$900) to one thousand dollars (\$1,000) for the second violation within a five-year period, (3) a civil penalty of from one thousand two hundred dollars (\$1,200) to one thousand eight hundred dollars (\$1,800) for a third violation within a five-year period, (4) a civil penalty of from three thousand dollars (\$3,000) to four thousand dollars (\$4,000) for a fourth violation within a

five-year period, or (5) a civil penalty of from five thousand dollars (\$5,000) to six thousand dollars (\$6,000) for a fifth violation within a five-year period.

- (b) (1) In addition to the civil penalties described in subdivision (a), upon the assessment of a civil penalty for the third, fourth, or fifth violation, the department, within 60 days of the date of service of the final administrative adjudication on the parties or payment of the civil penalty for an uncontested violation, shall notify the State Board of Equalization of the violation. The State Board of Equalization shall then assess a civil penalty of two hundred fifty dollars (\$250) and suspend or revoke a license issued pursuant to Chapter 2 (commencing with Section 22972) of Division 8.6 in accordance with the following schedule:
- (A) A 45-day suspension of the license for a third violation at the same location within a five-year period.
- (B) A 90-day suspension of the license for a fourth violation at the same location within a five-year period.
- (C) Revocation of the license for a fifth violation at the same location within a five-year period.
- (2) The provisions of Chapter 4 (commencing with Section 55121) of Part 30 of Division 2 of the Revenue and Taxation Code apply with respect to the collection of the penalty imposed by the State Board of Equalization pursuant to paragraph (1).
- (c) (1) For each suspension or revocation pursuant to subdivision (b), the civil penalty of two hundred fifty dollars (\$250) assessed pursuant to that subdivision, notwithstanding Section 22953, shall be deposited into the Cigarette and Tobacco Products Compliance Fund established pursuant to Section 22990. Moneys from that civil penalty deposited into this fund shall be made available to the State Board of Equalization, upon appropriation by the Legislature, for the purposes of meeting its duties under subdivision (b).
- (2) The department shall, upon request, provide to the State Board of Equalization information concerning any person, firm, or corporation that has been assessed a civil penalty for violation of the STAKE Act pursuant to this section when the department has notified the State Board of Equalization of the violation.
- (d) The enforcing agency shall assess penalties pursuant to the schedule set forth in subdivision (a) against a person, firm, or corporation that sells, offers for sale, or distributes tobacco products

from a cigarette or tobacco products vending machine, or a person, firm, or corporation that leases, furnishes, or services these machines in violation of Section 22960.

- (e) An enforcing agency may assess civil penalties against a person, firm, or corporation that sells or deals in tobacco or any preparation thereof, and fails to post conspicuously and keep posted in the place of business at each point of purchase the notice required pursuant to subdivision (b) of Section 22952. The civil penalty shall be in the amount of two hundred dollars (\$200) for the first offense and five hundred dollars (\$500) for each additional violation
- (f) An enforcing agency shall assess penalties in accordance with the schedule set forth in subdivision (a) against a person, firm, or corporation that advertises or causes to be advertised a tobacco product on an outdoor billboard in violation of Section 22961.
- (g) If a civil penalty has been assessed pursuant to this section against a person, firm, or corporation for a single, specific violation of this division, the person, firm, or corporation shall not be prosecuted under Section 308 of the Penal Code for a violation based on the same facts or specific incident for which the civil penalty was assessed. If a person, firm, or corporation has been prosecuted for a single, specific violation of Section 308 of the Penal Code, the person, firm, or corporation shall not be assessed a civil penalty under this section based on the same facts or specific incident upon which the prosecution under Section 308 of the Penal Code was based.
- (h) (1) In the case of a corporation or business with more than one retail location, to determine the number of accumulated violations for purposes of the penalty schedule set forth in subdivision (a), violations of this division by one retail location shall not be accumulated against other retail locations of that same corporation or business.
- (2) In the case of a retail location that operates pursuant to a franchise as defined in Section 20001, violations of this division accumulated and assessed against a prior owner of a single franchise location shall not be accumulated against a new owner of the same single franchise location for purposes of the penalty schedule set forth in subdivision (a).
- (i) Proceedings under this section shall be conducted pursuant to Section 131071 of the Health and Safety Code, except in cases

where a civil penalty is assessed by an enforcing agency other than the department, in which case proceedings shall be conducted pursuant to the procedures of that agency that are consistent with Section 131071 of the Health and Safety Code.

- SEC. 6. Section 22963 of the Business and Professions Code is amended to read:
- 22963. (a) The sale, distribution, or nonsale distribution of tobacco products directly or indirectly to any person under the age of 18 21 years through the United States Postal Service or through any other public or private postal or package delivery service at locations, including, but not limited to, public mailboxes and mailbox stores, is prohibited.
- (b) Any person selling or distributing, or engaging in the nonsale distribution of, tobacco products directly to a consumer in the state through the United States Postal Service or by any other public or private postal or package delivery service, including orders placed by mail, telephone, facsimile transmission, or the Internet, shall comply with the following provisions:
- (1) (A) Before enrolling a person as a customer, or distributing or selling, or engaging in the nonsale distribution of, the tobacco product through any of these means, the distributor or seller shall verify that the purchaser or recipient of the product is—18 21 years of age or older. The distributor or seller shall attempt to match the name, address, and date of birth provided by the customer to information contained in records in a database of individuals whose age has been verified to be—18 21 years or older by reference to an appropriate database of government records kept by the distributor, a direct marketing firm, or any other entity. In the case of a sale, the distributor or seller shall also verify that the billing address on the check or credit card offered for payment by the purchaser matches the address listed in the database.
- (B) If the seller, distributor, or nonsale distributor, is unable to verify that the purchaser or recipient is—18 21 years of age or older pursuant to subparagraph (A), he or she shall require the customer or recipient to submit an age-verification kit consisting of an attestation signed by the customer or recipient that he or she is—18 21 years of age or older and a copy of a valid form of government identification. For the purposes of this section, a valid form of government identification includes a driver's license, state identification card, passport, an official naturalization or

immigration document, such as an alien registration receipt card (commonly known as a "green card") or an immigrant visa, or military identification. In the case of a sale, the distributor or seller shall also verify that the billing address on the check or credit card provided by the consumer matches the address listed in the form of government identification.

- (2) In the case of a sale, the distributor or seller shall impose a two-carton minimum on each order of cigarettes, and shall require payment for the purchase of any tobacco product to be made by personal check of the purchaser or the purchaser's credit card. No money order or cash payment shall be received or permitted. The distributor or seller shall submit to each credit card acquiring company with which it has credit card sales identification information in an appropriate form and format so that the words "tobacco product" may be printed in the purchaser's credit card statement when a purchase of a tobacco product is made by credit card payment.
- (3) In the case of a sale, the distributor or seller shall make a telephone call after 5 p.m. to the purchaser confirming the order prior to shipping the tobacco products. The telephone call may be a person-to-person call or a recorded message. The distributor or seller is not required to speak directly with a person and may leave a message on an answering machine or by voice mail.
- (4) The nonsale distributor shall deliver the tobacco product to the recipient's verified mailing address, or in the case of a sale, the seller or distributor shall deliver the tobacco product to the purchaser's verified billing address on the check or credit card used for payment. No delivery described under this section shall be permitted to any post office box.
- (c) Notwithstanding subdivisions (a) and (b), if a seller, distributor, or nonsale distributor, complies with all of the requirements of this section and a minor person under 21 years of age obtains a tobacco product by any of the means described in subdivision (b), the seller, distributor, or nonsale distributor is not in violation of this section.
- (d) For the purposes of the enforcement of this section pursuant to Section 22958, the acts of the United States Postal Service or other common carrier when engaged in the business of transporting and delivering packages for others, and the acts of a person, whether compensated or not, who transports or delivers a package

for another person without any reason to know of the package's contents, are not unlawful and are not subject to civil penalties.

- (e) (1) (A) For the purposes of this section, a "distributor" is any person or entity, within or outside the state, who agrees to distribute tobacco products to a customer or recipient within the state. The United States Postal Service or any other public or private postal or package delivery service are not distributors within the meaning of this section.
- (B) A "nonsale distributor" is any person inside or outside of this state who, directly or indirectly, knowingly provides tobacco products to any person in this state as part of a nonsale transaction. "Nonsale distributor" includes the person or entity who provides the tobacco product for delivery and the person or entity who delivers the product to the recipient as part of a nonsale transaction.
- (C) "Nonsale distribution" means to give smokeless tobacco or cigarettes to the general public at no cost, or at nominal cost, or to give coupons, coupon offers, gift certificates, gift cards, or other similar offers, or rebate offers for smokeless tobacco or cigarettes to the general public at no cost or at nominal cost. Distribution of tobacco products, coupons, coupon offers, gift certificates, gift cards, or other similar offers, or rebate offers in connection with the sale of another item, including tobacco products, cigarette lighters, magazines, or newspapers shall not constitute nonsale distribution.
- (2) For the purpose of this section, a "seller" is any person or entity, within or outside the state, who agrees to sell tobacco products to a customer within the state. The United States Postal Service or any other public or private postal or package delivery service are not sellers within the meaning of this section.
- (3) For the purpose of this section, a "carton" is a package or container that contains 200 cigarettes.
- (f) A district attorney, city attorney, or the Attorney General may assess civil penalties against any person, firm, corporation, or other entity that violates this section, according to the following schedule:
- (1) A civil penalty of not less than one thousand dollars (\$1,000) and not more than two thousand dollars (\$2,000) for the first violation.

- (2) A civil penalty of not less than two thousand five hundred dollars (\$2,500) and not more than three thousand five hundred dollars (\$3,500) for the second violation.
- (3) A civil penalty of not less than four thousand dollars (\$4,000) and not more than five thousand dollars (\$5,000) for the third violation within a five-year period.
- (4) A civil penalty of not less than five thousand five hundred dollars (\$5,500) and not more than six thousand five hundred dollars (\$6,500) for the fourth violation within a five-year period.
- (5) A civil penalty of ten thousand dollars (\$10,000) for a fifth or subsequent violation within a five-year period.
- SEC. 7. Section 22964 is added to the Business and Professions Code, to read:

22964. This division sets forth minimum state restrictions with respect to the legal age to purchase or possess tobacco products and does not preempt or otherwise prohibit the adoption of a local standard that imposes a more restrictive legal age to purchase or possess tobacco products. A local standard that imposes a more restrictive legal age to purchase or possess tobacco products shall control in the event of any inconsistency between this division and a local standard.

SEC. 8. Section 308 of the Penal Code is amended to read:

308. (a) (1) Every person, firm, or corporation that knowingly or under circumstances in which it has knowledge, or should otherwise have grounds for knowledge, sells, gives, or in any way furnishes to another person who is under the age of 18 21 years any tobacco, cigarette, or cigarette papers, or blunts wraps, or any other preparation of tobacco, or any other instrument or paraphernalia that is designed for the smoking or ingestion of tobacco, products prepared from tobacco, or any controlled substance, is subject to either a criminal action for a misdemeanor or to a civil action brought by a city attorney, a county counsel, or a district attorney, punishable by a fine of two hundred dollars (\$200) for the first offense, five hundred dollars (\$500) for the second offense, and one thousand dollars (\$1,000) for the third offense.

Notwithstanding Section 1464 or any other law, 25 percent of each civil and criminal penalty collected pursuant to this subdivision shall be paid to the office of the city attorney, county counsel, or district attorney, whoever is responsible for bringing

the successful action, and 25 percent of each civil and criminal penalty collected pursuant to this subdivision shall be paid to the city or county for the administration and cost of the community service work component provided in subdivision (b).

Proof that a defendant, or his or her employee or agent, demanded, was shown, and reasonably relied upon evidence of majority shall be defense to any action brought pursuant to this subdivision. Evidence of majority of a person is a facsimile of or a reasonable likeness of a document issued by a federal, state, county, or municipal government, or subdivision or agency thereof, including, but not limited to, a motor vehicle operator's license, a registration certificate issued under the federal Selective Service Act, or an identification card issued to a member of the Armed Forces.

For purposes of this section, the person liable for selling or furnishing tobacco products to minors persons under 21 years of age by a tobacco vending machine shall be the person authorizing the installation or placement of the tobacco vending machine upon premises he or she manages or otherwise controls and under circumstances in which he or she has knowledge, or should otherwise have grounds for knowledge, that the tobacco vending machine will be utilized by minors persons under 21 years of age.

- (2) For purposes of this section, "blunt wraps" means cigar papers or cigar wrappers of all types that are designed for smoking or ingestion of tobacco products and contain less than 50 percent tobacco.
- (b) Every person under the age of 18 21 years who purchases, receives, or possesses any tobacco, cigarette, or cigarette papers, or any other preparation of tobacco, or any other instrument or paraphernalia that is designed for the smoking of tobacco, products prepared from tobacco, or any controlled substance shall, upon conviction, be punished by a fine of seventy-five dollars (\$75) or 30 hours of community service work.
- (c) Every person, firm, or corporation that sells, or deals in tobacco or any preparation thereof, shall post conspicuously and keep so posted in his, her, or their place of business at each point of purchase the notice required pursuant to subdivision (b) of Section 22952 of the Business and Professions Code, and any person failing to do so shall, upon conviction, be punished by a fine of fifty dollars (\$50) for the first offense, one hundred dollars

- (\$100) for the second offense, two hundred fifty dollars (\$250) for the third offense, and five hundred dollars (\$500) for the fourth offense and each subsequent violation of this provision, or by imprisonment in a county jail not exceeding 30 days.
- (d) For purposes of determining the liability of persons, firms, or corporations controlling franchises or business operations in multiple locations for the second and subsequent violations of this section, each individual franchise or business location shall be deemed a separate entity.
- (e) Notwithstanding subdivision (b), any person under—18 21 years of age who purchases, receives, or possesses any tobacco, cigarette, or cigarette papers, or any other preparation of tobacco, any other instrument or paraphernalia that is designed for the smoking of tobacco, or products prepared from tobacco is immune from prosecution for that purchase, receipt, or possession while participating in either of the following:
- (1) An enforcement activity that complies with the guidelines adopted pursuant to subdivisions (c) and (d) of Section 22952 of the Business and Professions Code.
- (2) An activity conducted by the State Department of Public Health, a local health department, or a law enforcement agency for the purpose of determining or evaluating youth tobacco purchase rates.
- (f) It is the Legislature's intent to regulate the subject matter of this section. As a result, a city, county, or city and county shall not adopt any ordinance or regulation inconsistent with this section.
- SEC. 9. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California
- 35 Constitution.

# **Introduced by Senator Pan**

(Principal coauthor: Assembly Member Bonta)

February 26, 2015

An act to amend Sections 30104, 30108, and 30181 of, and to add Article 2.5 (commencing with Section 30130.50) to Chapter 2 of Part 13 of Division 2 of, the Revenue and Taxation Code, relating to taxation, and making an appropriation therefor, to take effect immediately, tax levy.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 591, as introduced, Pan. Cigarette and tobacco products taxes: California Tobacco Tax Act of 2015.

The Cigarette and Tobacco Products Tax Law, the violation of which is a crime, imposes a tax of \$0.87 per package of 20 cigarettes on every distributor of cigarettes and a tax on the wholesale cost of tobacco products distributed at a tax rate that is equivalent to the combined rate of all taxes imposed on cigarettes, and at a rate equivalent to \$0.50 per pack cigarette tax. Revenues from taxes imposed under this law are deposited in specified accounts. These taxes are inclusive of the taxes imposed under the Tobacco Tax and Health Protection Act of 1988 (Proposition 99) and the California Families and Children Act of 1998 (Proposition 10).

This bill would, on or after the first day of the first calendar quarter commencing more than 90 days on or after the effective date of the bill, impose an additional tax on the distribution of cigarettes at the rate of \$0.10 for each cigarette distributed which would be \$2.00 per pack; would require a dealer and a wholesaler to file a return with the State Board of Equalization showing the number of cigarettes in its possession or under its control on that date, and impose a related floor stock tax;

and would require a licensed cigarette distributor to file a return with the board and pay a cigarette indicia adjustment tax at the rate equal to the difference between the existing tax rate and the tax rate imposed by this bill for cigarette tax stamps in its possession or under its control on that date. Because the bill would impose an additional tax on cigarettes under the Cigarette and Tobacco Products Tax Law, it would increase the tax upon the distribution of tobacco products under that law.

The bill would provide that the revenues collected from the additional tax be deposited in the California Tobacco Tax Act of 2015 Fund created by this bill, which would be a continuously appropriated fund, and transferred into the Tobacco Prevention and Education Account, the Tobacco Disease Related Health Care Account, and the Tobacco Law Enforcement Account to be expended for specified purposes. Because the California Tobacco Tax Act of 2015 Fund would be a continuously appropriated fund, the bill would make an appropriation.

The bill would require moneys in the California Tobacco Tax Act of 2015 Fund to be transferred from the fund to the California Children and Families First Trust Fund, which is a continuously appropriated fund, the Cigarette and Tobacco Products Surtax Fund, the Breast Cancer Fund, and the General Fund, as necessary to offset revenue decreases to those funds directly resulting from imposition of additional taxes by these provisions. Because this bill would require funds to be transferred to a continuously appropriated fund, it would make an appropriation.

Because this bill would impose new requirements under the Cigarette and Tobacco Products Tax Law, the violation of which is a crime, it would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

This bill would include a change in state statute that would result in a taxpayer paying a higher tax within the meaning of Section 3 of Article XIII A of the California Constitution, and thus would require for passage the approval of  $\frac{2}{3}$  of the membership of each house of the Legislature.

This bill would take effect immediately as a tax levy.

Vote:  $\frac{2}{3}$ . Appropriation: yes. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. The Legislature hereby finds and declares all of the following:

- (a) Tobacco use is the single most preventable cause of death and disease in California, claiming the lives of more than 36,000 people every year. California still has approximately 3.4 million adult smokers and 200,000 youth smokers.
- (b) The inevitable health care costs of smoking come to almost \$10 for every pack of cigarettes sold in California.
- (c) Tobacco use costs Californians more than \$9.1 billion in tobacco-related medical expenses every year. The cost of lost productivity due to tobacco use adds an additional estimated \$8.5 billion to the annual economic consequences of smoking in California.
- (d) The treatment of cancer, heart disease and stroke, lung disease, diabetes, and other diseases related to tobacco use continues to impose a significant burden upon California's overstressed health care system, including publicly funded health care programs.
- (e) In 2015-16, it is estimated that the General Fund cost of publicly funded health care programs to the state will be more than \$18 billion. In 2015–16, it is estimated that publicly funded health care programs will provide health care coverage to more than 12 million Californians. At the same time, hundreds of thousands of families and children go without any medical coverage due to financial constraints upon the state and local government budgets and recent cutbacks in publicly funded health care programs.
- (f) A recent cost-benefit analysis concluded that if states followed the United States Centers for Disease Control and Prevention's Best Practices for Comprehensive Tobacco Control Programs 2007 funding guidelines, up to 14 to 20 times the cost of program implementation could be saved through reduced medical and productivity costs as well as reduced Medicaid costs.
- (g) The California Tobacco Tax Act of 2015 will help fund the comprehensive California Tobacco Control Program designed to change social norms about tobacco and discourage individuals from taking up smoking and the use of other tobacco products through educational programs, thereby saving the state and local governments significant money now and in the future.

- (h) Tobacco tax increases are an appropriate way to mitigate the impacts of tobacco-related diseases and improve existing programs providing for quality and access to health care services for families and children.
- (i) An increase in the tobacco tax will have an immediate effect on smoking and is the most appropriate mechanism to fund services to prevent tobacco use, help people quit smoking, and discourage many people from taking up smoking.
- (j) California taxes cigarettes at only \$0.87 per pack, and ranks 33rd in tobacco tax rates, reflecting one of the lowest tobacco taxes in the United States. Thirty states have cigarette tax rates of \$1 per pack or higher, and California is well below other west coast states (Washington: \$3.025, Oregon: \$1.18, and Arizona: \$2). California last raised its tobacco tax in 1998.
- (k) The burden of smoking is not equally shared across California populations and communities. Tobacco use rates are much higher than the general population in African Americans, white men, Korean men, enlisted military personnel, lesbian, gay, bisexual, and transgender, young adult, rural, and low-income populations.
- (*l*) A reinvigorated tobacco control program will allow targeted public health and research efforts to combat the tobacco industry's predatory marketing to ethnic groups, driving down smoking rates and ultimately reducing heart disease, stroke, lung disease, and cancer in these California communities, which together represent more than half of our state's residents.
- SEC. 2. Section 30104 of the Revenue and Taxation Code is amended to read:
- 30104. The taxes imposed by this part shall not apply to the sale of cigarettes or tobacco products by a distributor to a common carrier engaged in interstate or foreign passenger service or to a person authorized to sell cigarettes or tobacco products on the facilities of the carrier. Whenever cigarettes or tobacco products are sold by distributors to common carriers engaged in interstate or foreign passenger service for use or sale on facilities of the carriers, or to persons authorized to sell cigarettes or tobacco products on those facilities, the tax imposed-by Sections 30101, 30123, and 30131.2 under this part shall not be levied with respect to the sales of the cigarettes or tobacco products by the distributors, but a tax is hereby levied upon the carriers or upon the persons

authorized to sell cigarettes or tobacco products on the facilities of the carriers, as the case may be, for the privilege of making sales in California at the same rate as set forth-in Sections 30101, 30123, and 30131.2. under this part. Those common carriers and authorized persons shall pay the tax imposed by this section and file reports with the board, as provided in Section 30186.

SEC. 3. Section 30108 of the Revenue and Taxation Code is amended to read:

30108. (a) Every distributor engaged in business in this state and selling or accepting orders for cigarettes or tobacco products with respect to the sale of which the tax imposed by Sections 30101, 30123, and 30131.2 under this part is inapplicable shall, at the time of making the sale or accepting the order or, if the purchaser is not then obligated to pay the tax with respect to his or her distribution of the cigarettes or tobacco products, at the time the purchaser becomes so obligated, collect the tax from the purchaser, if the purchaser is other than a licensed distributor, and shall give to the purchaser a receipt therefor in the manner and form prescribed by the board.

- (b) Every person engaged in business in this state and making gifts of untaxed cigarettes or tobacco products as samples with respect to which the tax imposed by Sections 30101, 30123, and 30131.2 under this part is inapplicable shall, at the time of making the gift or, if the donee is not then obligated to pay the tax with respect to his or her distribution of the cigarettes or tobacco products, at the time the donee becomes so obligated, collect the tax from the donee, if the donee is other than a licensed distributor, and shall give the donee a receipt therefor in the manner and form prescribed by the board. This section shall not apply to those distributions of cigarettes or tobacco products—which that are exempt from tax under Section 30105.5.
- (c) "Engaged in business in the state" means and includes any of the following:
- (1) Maintaining, occupying, or using, permanently or temporarily, directly or indirectly, or through a subsidiary, or agent, by whatever name called, an office, place of distribution, sales or sample room or place, warehouse or storage place, or other place of business.
- (2) Having any representative, agent, salesperson, canvasser canvasser, or solicitor operating in this state under the authority

of the distributor or its subsidiary for the purpose of selling, delivering, or the taking of orders for cigarettes or tobacco products.

- (d) The taxes required to be collected by this section constitute debts owed by the distributor, or other person required to collect the taxes, to the state.
- SEC. 4. Article 2.5 (commencing with Section 30130.50) is added to Chapter 2 of Part 13 of Division 2 of the Revenue and Taxation Code, to read:

# Article 2.5. The California Tobacco Tax Act of 2015

- 30130.50. For the purposes of this article:
- (a) "Cigarette" has the same meaning as in Section 30003 as it read on January 1, 2013.
- (b) "Tobacco products" includes, but is not limited to, all forms of cigars, smoking tobacco, chewing tobacco, snuff, and any other articles or products made of, or containing at least 50 percent, tobacco, but does not include cigarettes.
- 30130.51. In addition to any other taxes imposed upon the distribution of cigarettes, there shall be imposed an additional tax upon every distributor of cigarettes at the rate of one hundred mills (\$0.10) for each cigarette distributed on or after the first day of the first calendar quarter commencing more than 90 days after the effective date of this act.
- 30130.52. (a) (1) Every dealer and wholesaler, for the privilege of holding or storing cigarettes for sale, use, or consumption, shall pay a floor stock tax for each cigarette in its possession or under its control in this state at 12:01 a.m. on the first day of the first calendar quarter commencing more than 90 days after the effective date of this act at the rate of one hundred mills (\$0.10) for each cigarette.
- (2) Every dealer and wholesaler shall file a return with the State Board of Equalization on or before the first day of the first calendar quarter commencing more than 180 days after the effective date of this act on a form prescribed by the State Board of Equalization, showing the number of cigarettes in its possession or under its control in this state at 12:01 a.m. on the first day of the first calendar quarter commencing more than 90 days after the effective

date of this act. The amount of tax shall be computed and shown on the return.

- (b) (1) Every licensed cigarette distributor, for the privilege of distributing cigarettes and for holding or storing cigarettes for sale, use, or consumption, shall pay a cigarette indicia adjustment tax for each California cigarette tax stamp that is affixed to any package of cigarettes and for each unaffixed California cigarette tax stamp in its possession or under its control at 12:01 a.m. on the first day of the first calendar quarter commencing more than 90 days after the effective date of this act at the following rates:
- (A) Two dollars and fifty cents (\$2.50) for each stamp bearing the designation "25."
- (B) Two dollars (\$2) for each stamp bearing the designation "20."
  - (C) One dollar (\$1) for each stamp bearing the designation "10."
- (2) Every licensed cigarette distributor shall file a return with the board on or before the first day of the first calendar quarter commencing 180 days after the effective date of this act on a form prescribed by the board, showing the number of stamps described in subparagraphs (A), (B), and (C) of paragraph (1). The amount of tax shall be computed and shown on the return.
- (c) The taxes required to be paid by this section are due and payable on or before the first day of the first calendar quarter commencing 180 days after the effective date of this act. Payments shall be made by remittances payable to the board and the payments shall accompany the return and forms required to be filed by this section.
- (d) Any amount required to be paid by this section that is not timely paid shall bear interest at the rate and by the method established pursuant to Section 30202 from the first day of the first calendar quarter commencing 180 days after the effective date of this act, until paid, and shall be subject to determination, and redetermination, and any penalties provided with respect to determinations and redeterminations.
- 30130.53. (a) The State Board of Equalization shall determine within one year of the effective date of this act, and annually thereafter, the effect that the additional taxes imposed on cigarettes by this article, and the resulting increase in the tax on tobacco products required by subdivision (b) of Section 30123, have on the consumption of cigarettes and tobacco products in this state.

- 1 To the extent that a decrease in consumption is determined by the
- 2 State Board of Equalization to be a direct result of the additional
- 3 tax imposed by this article, or the resulting increase in the tax on
- 4 tobacco products required by subdivision (b) of Section 30123,
- 5 the State Board of Equalization shall determine the fiscal effect
- 6 the decrease in consumption has on the Cigarette and Tobacco
- 7 Products Surtax Fund created by Section 30122 (Proposition 99
- 8 as approved by the voters at the November 8, 1988, statewide
- 9 general election), the Breast Cancer Fund created by Section
- 10 30461.6, the California Children and Families Trust Fund created
- by Section 30131 (Proposition 10 as approved by the voters at the
- 12 November 3, 1998, statewide general election), and the General
- Fund with respect to revenues derived from Section 30101.

  (b) Funds shall be transferred from the California Tobacc

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- (b) Funds shall be transferred from the California Tobacco Tax Act of 2015 Fund to the Cigarette and Tobacco Products Surtax Fund, the Breast Cancer Fund, the California Children and Families Trust Fund, and the General Fund, to offset the revenue decrease directly resulting from imposition of additional taxes by this article.
- (c) Transfers under this section shall be made by the board at times as the board determines necessary to further the intent of this section.
- 30130.54. (a) The California Tobacco Tax Act of 2015 Fund is hereby established in the State Treasury for the purposes set forth in this article. All revenues, less refunds, derived from the taxes imposed by this article shall be deposited in the California Tobacco Tax Act of 2015 Fund.
- (b) Moneys in the California Tobacco Tax Act of 2015 Fund, less moneys transferred pursuant to Section 30130.53, shall be transferred as follows:
- (1) \_\_\_\_ percent to the Tobacco Prevention and Education Account, which is hereby created in the California Tobacco Tax Act of 2015 Fund.
- 33 (2) \_\_\_\_ percent to the Tobacco Disease Related Health Care 34 Account, which is hereby created in the California Tobacco Tax 35 Act of 2015 Fund.
- 36 (3) \_\_\_\_ percent to the Tobacco Law Enforcement Account, 37 which is hereby created in the California Tobacco Tax Act of 2015 38 Fund.
- 39 (c) Funds deposited into the California Tobacco Tax Act of 40 2015 Fund may be placed into the Pooled Money Investment

Account for investment only, and interest earned shall be credited to the fund and deposited, apportioned, and expended only in accordance with this article and its purposes.

- (d) Notwithstanding any other law, the California Tobacco Tax Act of 2015 Fund is a trust fund established solely to carry out the purposes set forth in this article and all revenues deposited into the California Tobacco Tax Act of 2015 Fund, together with interest earned by the fund, are hereby continuously appropriated without regard to fiscal year to be expended only in accordance with this article and its purposes.
- (e) Notwithstanding any other law, the taxes imposed by this article and the revenue derived therefrom, including investment interest, shall not be considered to be part of the General Fund, as that term is used in Chapter 1 (commencing with Section 16300) of Part 2 of Division 4 of the Government Code, shall not be considered General Fund revenue for purposes of Section 8 of Article XVI of the California Constitution, and its implementing statutes, and shall not be considered "moneys to be applied by the state for the support of school districts and community college districts" pursuant to Section 8 of Article XVI of the California Constitution, and its implementing statutes.
- (f) Notwithstanding any other law, revenues deposited into the California Tobacco Tax Act of 2015 Fund, and any interest earned by the fund, shall only be used for the specific purposes set forth in this article. Revenues deposited into the California Tobacco Tax Act of 2015 Fund shall not be subject to appropriation, reversion, or transfer by the Legislature, the Governor, the Director of Finance, or the Controller for any other purpose, nor shall the funds be loaned to the General Fund or any other fund of the state or any local government fund.
- (g) All revenues deposited into the California Tobacco Tax Act of 2015 Fund shall be expended only for the purposes expressed in this article, and shall be used only to supplement existing levels of service and not to fund existing levels of service. Moneys in the fund shall not be used to supplant state or local general fund moneys for any purpose.
- 30130.55. After transferring the moneys as required pursuant to subdivision (b) of Section 30130.53 and pursuant to subdivision (b) of Section 30130.54, the Controller shall allocate the moneys

- 1 from the accounts in the California Tobacco Tax Act of 2015 Fund 2 as follows:
  - (a) The Tobacco Prevention and Education Account shall be allocated to supplement tobacco prevention and control programs as follows:
    - (1) \_\_ percent to the State Department of Public Health.
    - (2) \_\_ percent to the State Department of Education.
  - (3) \_\_\_percent to the University of California.

- (b) Funds in the Tobacco Disease Related Health Care Account shall be allocated to the State Department of Health Care Services to improve existing programs to provide quality and access to health care programs for families and children pursuant to Chapter 7 (commencing with Section 14000) to Chapter 8.9 (commencing with Section 14700), inclusive, of Part 3 of Division 9 of the Welfare and Institutions Code.
- (c) Funds in the Tobacco Law Enforcement Account shall be allocated to the State Board of Equalization, the Department of Justice, and the State Department of Public Health for the purpose of supplementing funding for the enforcement of laws that regulate the distribution and sale of cigarettes and other tobacco products, including, but not limited to, laws that prohibit cigarette smuggling, counterfeiting, selling untaxed tobacco, selling tobacco without a proper license, and selling tobacco to minors, and enforcing tobacco-related laws, court judgments, and settlements.
- (d) Not more than 2 percent of the funds received from the California Tobacco Tax Act of 2015 Fund shall be used by any department for administrative costs.
- (e) The Department of Justice, the State Department of Public Health, the State Department of Education, the State Department of Health Care Services, and the University of California shall, on an annual basis, publish on their respective Internet Web sites an accounting of moneys received from the California Tobacco Tax Act of 2015 Fund and how the moneys were spent.
- SEC. 5. Section 30181 of the Revenue and Taxation Code is amended to read:
- 30181. (a) When If any tax imposed upon cigarettes under Article 1 (commencing with Section 30101), Article 2 (commencing with Section 30121), and Article 3 (commencing with Section 30131) of Chapter 2 this part is not paid through the use of stamps or meter impressions, the tax shall be due and

payable monthly on or before the 25th day of the month following the calendar month in which a distribution of cigarettes occurs, or in the case of a sale of cigarettes on the facilities of a common carrier for which the tax is imposed pursuant to Section 30104, the tax shall be due and payable monthly on or before the 25th day of the month following the calendar month in which a sale of cigarettes on the facilities of the carrier occurs.

- (b) Each distributor of tobacco products shall file a return in the form, as prescribed by the board, which that may include, but not be limited to, electronic media respecting the distributions of tobacco products and their wholesale cost during the preceding month, and any other information as the board may require to carry out this part. The return shall be filed with the board on or before the 25th day of the calendar month following the close of the monthly period for which it relates, together with a remittance payable to the board, of the amount of tax, if any, due under Article 2 (commencing with Section 30121) or Article 3 (commencing with Section 30131) of Chapter 2 for that period.
- (c) To facilitate the administration of this part, the board may require the filing of the returns for longer than monthly periods.
- (d) Returns shall be authenticated in a form or pursuant to methods as may be prescribed by the board.
  - (e) This section shall become operative on January 1, 2007.
- SEC. 6. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIIIB of the California Constitution.
- SEC. 7. This act provides for a tax levy within the meaning of Article IV of the Constitution and shall go into immediate effect.

SB 111 -2-

The people of the State of California do enact as follows:

- 1 SECTION 1. Sixty-one million dollars (\$61,000,000) is hereby
- appropriated from the General Fund to the State Allocation Board
   Department of Education for the 2015–16 fiscal year for
- 4 apportionment to school districts to meet the matching share
- 5 requirement of a school construction grant made by the Office of
- 6 Economic Adjustment of the federal Department of Defense
- 7 pursuant to federal funding made available to construct, renovate,
- 8 repair, or expand elementary and secondary public schools located
- 9 on military installations.

# SENATE COMMITTEE ON EDUCATION

Senator Liu, Chair 2015 - 2016 Regular

Bill No: SB 111 Author: Fuller

Version: March 4, 2015 Hearing Date: March 11, 2015

**Urgency**: No **Fiscal**: Yes

Consultant: Kathleen Chavira

**Subject:** School facilities: military installations

## **SUMMARY**

This bill appropriates \$61 million from the General Fund (GF) to the California Department of Education (CDE) for apportionment to school districts to meet the matching share requirements of a specified federal school construction grant program.

## **BACKGROUND**

Current law establishes the School Facility Program (SFP) under which the state provides general obligation bond funding for various school construction projects. AB 127 (Nunez and Perata), the Kindergarten-University Public Education Facilities Bond Act of 2006, authorized Proposition 1D a statewide general obligation bond proposal for \$10.4 billion. Proposition 1D, approved, by the voters in November 2006, provided \$7.3 billion for K-12 education facilities and allocated specified amounts from the sale of these bonds for modernization, new construction, charter schools, Career Technical Education Facilities, joint use projects, new construction on severely overcrowded school sites, and high performance incentive grants to promote energy efficient design and materials. In addition, portions of the amounts allocated for new construction and modernization were authorized for purposes of funding smaller learning communities and small high schools and for seismic retrofit projects. (Education Code § 17078.70-17078.72)

# **ANALYSIS**

This bill appropriates \$61 million from the General Fund (GF) to the CDE for apportionment to school districts to meet the matching share requirements of the United States Department of Defense, Office of Economic Adjustment school construction grant program.

#### STAFF COMMENTS

1. **Need for the bill.** According to the author, California has 11 schools in six districts that are on a priority list for funds from the federal government to address the "serious condition or capacity deficiencies" of public schools on military installations. These schools are eligible to receive funds for this purpose

through the Public Schools on Military Installations Program (PSMI). The program requires a 20 percent non-federal match in order to receive federal funding.

According to the author, about \$61 million is necessary to cover the 20 percent match for the 11 California schools on the list. This bill would appropriate these funds to the California Department of Education for apportionment to the affected school districts and leverage approximately \$240 million in federal funds for the renovation, repair, or reconstruction of these schools.

2. **Public Schools on Military Installations Program (PSMI).** According to the Office of Economic Adjustment (OEA), in 2010 the Department of Defense (DOD) evaluated and reviewed the physical condition of the 160 public schools on military installations in the United States. Based on the findings of this assessment, the DOD developed a "Priority List" of public schools on military installations with the most serious condition and/or capacity deficiencies. The OEA was tasked with administering the PSMI program to provide funds to these schools to address these deficiencies.

Between 2011 and 2015, Congress has provided \$945 million to the OEA for the purposes of the PSMI. The last increase in funding for the PSMI (\$175 million) was provided in 2015 by House Resolution 83 (H.R. 83 Section 8017). In addition to the funding increase, H.R. 83 established the 20 percent match as a congressionally mandated requirement and stipulated that the non-federal match was the responsibility of the local education authority (LEA) and the State. The DOD has interpreted the new language to mean that the matching share must be provided by the local education authority (LEA) and or the State in which the school is located and that the OEA may skip eligible school projects on the Priority List if the match is not provided. According to the OEA, once a project on the list has been skipped it will no longer be considered for funding.

According to the OEA, there is approximately \$464 million remaining in the PSMI. The OEA estimates that as many as 33 schools on the list could be assisted.

- 3. **Which school districts?** According to information provided by the OEA, California has 11 schools in six districts that are within the top 33 on the Priority List. These include:
  - A. Murray Middle School at China Lake Naval Air Weapons Station, Sierra Sands Unified School District.
  - B. Forbes Elementary (Currently Branch Elementary) at Edwards Air Force Base, Muroc Joint Unified School District.
  - C. Sherman E. Burroughs High School at China Lake Naval Air Weapons Station, Sierra Sands Unified School District.
  - D. Mary Fay Pendleton Elementary at Marine Corp Base Camp Pendleton, Fallbrook Union Elementary School District.
  - E. San Onofre Elementary School at Marine Corp Base Camp Pendleton, Fallbrook Union Elementary School District.

- F. Miller Elementary School at Naval Base San Diego, San Diego Unified School District.
- G. Scandia Elementary at Travis Air Force Base, Travis School District.
- H. Akers Elementary School at Naval Air Station Lemoore, Central Union High School.
- I. Hancock Elementary School at Naval Base San Diego, San Diego Unified School District.
- J. Desert Junior-Senior High School at Edwards Air Force Base, Muroc Joint Unified School District.
- K. Irving L. Branch Elementary School at Edwards Air Force Base, Muroc Joint Unified School District.
- 4. **Should GF monies be used for construction/modernization of school facilities?** Since about 1978, after the passage of Proposition 13, the state has assisted school districts with their school facility projects through the issuance of voter approved state general obligation bonds. This bill proposes the use of General Fund dollars for the purpose of having the California Department of Education (CDE) apportion funds to meet the facilities needs of a subset of schools.

The committee may wish consider:

- A. Does the committee support a policy to shift the source of state funding for facilities needs from general obligation bonds to the general fund?
- B. Is the use of GF dollars for the purpose of meeting the facilities needs of this subset of schools a priority for the use of GF monies in the 2015-16 budget?
- 5. Related Governor's budget activity. In his 2015-16 Budget Summary, the Governor notes concerns about the complexity and structure of the current School Facility Program and the state's increasing debt service obligations. The Governor has proposed significant changes to the way school facilities are funded with the intent that districts be better able to meet their facilities needs at the local level. The Governor proposes to expand local revenue generation tools by increasing caps on local bond indebtedness, restructuring developer fees, and expanding the allowable uses of Routine Restricted Maintenance Funding. The Governor has also indicated interest in a future state program focused on districts with the greatest need, including communities with low property values and few borrowing options, as well as overcrowded schools.
- 6. **Related State Allocation Board activity.** After an April 2012 briefing on this topic, the SAB took action to establish the Department of Defense Sub-Committee, convened in June 2012, to explore alternatives for assisting

districts with providing the required 20 percent local match for projects on the DOD Priority List.

Among other things, the sub-committee found that:

- A. Program funding from the federal government is based on a cost estimate of the actual work, whereas the School Facility Program (SFP) provides funding in the form of per pupil grants, with some supplemental grants.
- B. Based on the method of calculation, the 20 percent required is based upon a higher amount than the SFP calculations.

Options considered by the sub-committee included reservation of bond authority, transfer of bond authority, loans for the matching share, waiver of the local matching share requirement, and facility hardship funding. Each of these were determined not to be viable.

In August 2012, the State Allocation Board (SAB) considered the recommendations of the sub-committee. The SAB elected to recommend to the Legislature that funding be provided for military base schools in California in the next bond proposal in order to cover the total need for these types of projects.

7. **Related/Prior Legislation.** SB 121 (Fuller) also on the committee's agenda today, requires that school construction projects on military installations that are eligible for specified federal grants be given priority for funding under the State School Facility program.

#### **SUPPORT**

Antelope Valley Board of Trade
Brigadier General, Marine Corps Base Camp Pendleton
Central Union School District
Muroc Joint Unified School District
Sierra Sands Unified School District
Travis Unified School District
Numerous individual letters

#### **OPPOSITION**

None received.

-- END --

# **SB 111**

## **Public Schools near Military Bases Facilities Appropriation**

## **ISSUE**

California has 11 schools in 6 school districts in the top 33 of the Secretary of Defense (SECDEF) Priority List, more schools than any other state. These schools qualify for Public Schools on Military Installations (PSMI) Grant Program for renovation, repair or reconstruction of their facilities. The majority of the PSMI eligible school districts in California cannot raise the required 20% match through bond elections due to the fact that in many areas there is low assessed property valuation.

An amount not to exceed \$61 million is required to cover the 20% match for the 11 California schools on the list. Provision of this match will leverage approximately \$240 million in federal funds for renovation, repair or reconstruction of school facilities in CA school districts.

The DoD has given the OEA authority to drop schools on the priority list if 1.) LEAs are unable to come up with their match requirement or 2.) The State the school is in chooses not to cover the match requirement. If California chooses not to help these 11 schools with their 20% match requirement it could jeopardize funding for all California schools on the SECDEF Priority List.

#### **SOLUTION**

**SB 111** would appropriate \$61 million to the Department of Education to cover the 20% match requirement for the 11 schools in 6 school districts in the top 33 of the SECDEF Priority List.

## **BACKGROUND**

In 2010, the Department of Defense Office of Economic Adjustment (OEA) performed a facilities assessment and a functional adequacy assessment of 160 public schools owned and operated by Local Education Agencies (LEAs) on military installations. Each school was graded red, yellow, or green in two criteria – condition and capacity –

based on the assessment. The OEA developed a priority list (SECDEF Priority List) of the public schools with the installations in order to address the most serious capacity most serious condition and/or capacity deficiencies ranked from worst to best. California has 11 schools in 6 school districts in the top 33 of the SECDEF Priority List, much more than any other state.

Between 2011 and 2013, Congress provided the OEA \$770 million in funding to construct, renovate, repair, or expand elementary and secondary public schools on military or facility condition deficiencies identified on the Secretary's Priority List.

In December 2014 the 113<sup>th</sup> Congress (2013-2014) passed H.R. 83 – which made an additional appropriation of \$175 million to this fund **AND** additional stipulations on the matching share requirement. Now the matching share is required to be provided by the local education authority the school is located in or the State in which the school is located.

#### **THIS BILL**

**SB 111** simply helps assist those schools located on military bases that have qualified for the Department of Defense Office of Economic Adjustment School Construction Grant by helping fund their 20% match requirement.

**PRINCIPAL COAUTHORS:** Wolk & Vidak

<u>COAUTHORS:</u> Chavez, Wilk, Mathis, Lackey, Stone, Maienschein, & Grove

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March 4, 2015

The Honorable Jerry Brown Governor of California State Capitol, First Floor Sacramento, CA 95814

Dear Governor Brown:

The California Legislative Women's Caucus has consistently prioritized childcare policy that addresses the needs of California's most vulnerable families. In order to continue our commitment to ensuring children have access to quality child care and early learning opportunities and economic stability for families, leadership of the Legislative Women's Caucus is requesting an investment of no less than 600 million dollars be dedicated to the child care system. This investment should be evenly distributed between modernizing rates and increasing slots.

California lost one-third of its child care and development system (over \$1 billion) during the great recession. Our state has a responsibility to begin to fill in the cracks we created over the past several years.

The Legislative Women's Caucus is proud of the efforts we made last year, resulting in additional investment in State Preschool, but it has proved inadequate as California is still meeting less than 18% of the childcare needs for eligible children 0-5.

With one in four of California's children living in poverty and low-income working families struggling to achieve economic security, it is imperative we make additional revenues available to invest in the child care delivery system.

We look forward to continuing the conversation of child care investment as the budget process progresses. We would love the opportunity to discuss this matter further.

Sincerely.

HANNAH-BETH JACKSON, Chair

Senate District 19

CRISTINA GARCIA, Vice-Chair

Assembly District 58

CC: Honorable Toni G. Atkins, Speaker of the Assembly Honorable Kevin de León, President pro Tem of the Senate Honorable Shirley Weber, Chair – Assembly Budget Committee

Honorable Mark Leno, Chair - Senate Budget Committee

Members, Assembly Budget Committee

Members, Senate Budget Committee

# Solano County 2015 Bill List Thursday, April 02, 2015

BILL ID/Topic	Location	Summary	Solano Position	CSAC Position	LCC Position
AB 45 Mullin D Household hazardous waste.	3/23/2015-A. L. GOV. 3/23/2015-Re-referred to Com. on L. GOV. Heard	Would require each jurisdiction that provides for the residential collection and disposal of solid waste, on or before an unspecified date, to increase the collection and diversion of household hazardous waste in its service area by an unspecified percentage over a baseline amount, to be determined in accordance with Department of Resources Recycling and Recovery regulations. The bill would authorize the department to adopt a model ordinance for a door-to-door collection and diversion program to facilitate compliance with those provisions, and would require each jurisdiction to annually report to the department on progress achieved in complying with those provisions. Last Amended on 3/19/2015	Watch	Pending	Watch
AB 50 Mullin D Nurse-Family Partnership.	HEALIH.  Heard  4/7/2015 1:30 p.m State  Capitol, Room  4202 ASSEMBLY HEALTH R	Would declare the intent of the Legislature to develop a means to leverage public and private dollars to substantially expand the scale of the Nurse-Family Partnership in California, in accordance with specified findings. The bill would revise the requirements relating to the award and use of Nurse-Family Partnership grants, including eliminating a requirement for nurse home visitors and supervisors to receive certain training in effective home visitation techniques.		Pending	
AB 171 Irwin D  Department of Veterans Affairs: veterans' services.	3/25/2015-A. APPR. SUSPENSE FILE 3/25/2015-In committee: Set, first hearing. Referred to suspense file. Heard	Would continuously appropriate the sum of \$5,600,000 from the General Fund to the Department of Veterans Affairs to be available for allocation to counties to fund the activities of county veterans service officers, as specified. The bill would require the department, no later than July 1, 2016, to develop an allocation formula based upon performance standards that encourage innovation and reward outstanding service by county veterans service officers, and would require those continuously appropriated moneys to be allocated in accordance with that formula, as specified.  Last Amended on 3/17/2015		Support	
SB 12 Beall D Foster youth.	3/24/2015-S. JUD. 3/24/2015-Do pass as amended, and re-refer to the Committee on Judiciary. Agenda	Would revise the definition of a nonminor dependent and former nonminor dependent to include a nonminor who was subject to an order for foster care placement at any time before he or she attained 12 years of age and who has not attained 21 years of age. This bill would make conforming changes to allow a court to assume or resume dependency jurisdiction or transition jurisdiction over a nonminor who satisfies this criteria. Because the bill would expand the application of the above county administered programs, the bill would impose a state-mandated local program. This bill contains other related provisions and other existing laws. Last Amended on 3/17/2015			

BILL ID/Topic	Location	Summary	Solano Position	CSAC Position	LCC Position
SB 23 Mitchell D CalWORKs: eligibility.	24). Re-referred to Com. on APPR.  Agenda  4/13/2015 10 a.m John L.  Burton Hearing Room	Under current law, for purposes of determining a family's maximum aid payment under the CalWORKs program, the number of needy persons in the same family is not increased for any child born into a family that has received aid under the CalWORKs program continuously for the 10 months prior to the birth of the child, with specified exceptions. This bill would repeal that exclusion for purposes of determining the family's maximum aid payment and would expressly prohibit the denial of aid, or the denial of an increase in the maximum aid payment, if a child, on whose behalf aid or an increase in aid is being requested, was born into an applicant's or recipient's family while the applicant's or recipient's family was receiving aid under the CalWORKs program.		Pending	
SB 24 Hill D  STAKE Act: electronic cigarettes.	1/15/2015-S. HEALTH 3/10/2015-Set for hearing April 8. Agenda  4/15/2015 1:30 p.m John L. Burton Hearing Room (4203) SENATE HEALTH, HE RNANDEZ, Chair	Would extend the STAKE Act to sales of electronic cigarettes to minors. The bill would require the State Department of Public Health to enforce the STAKE Act's provisions with regard to sales of electronic cigarettes commencing July 1, 2016. This bill contains other related provisions and other existing laws.			Watch
SB 111 Fuller R School facilities: military installations.	3/11/2015-S. APPR. 3/11/2015-From committee: Do pass and re-refer to Com. on APPR. (Ayes 6. Noes 0.) (March 11). Re-referred to Com. on APPR. Agenda	Would appropriate \$61,000,000 from the General Fund to the State Department of Education for the 2015-16 fiscal year for apportionment to school districts to meet the matching share requirement of a school construction grant made by the Office of Economic Adjustment of the federal Department of Defense to construct, renovate, repair, or expand elementary and secondary public schools located on military installations.  Last Amended on 3/4/2015			
SB 140 Leno D Electronic cigarettes.	3/10/2015-S. HEALTH 3/18/2015-Set for hearing April 8. Agenda 4/8/2015 1:30 p.m John L. Burton Hearing Room (4203) SENATE HEALTH, HE RNANDEZ, Chair	Would change the STAKE Act's definition of tobacco products to include electronic devices, such as electronic cigarettes, that deliver nicotine or other substances, and make furnishing such a tobacco product to a minor a misdemeanor. This bill contains other related provisions and other existing laws. Last Amended on 3/10/2015		Pending	Watch
SB 151 <u>Hernandez</u> D Tobacco products: minimum legal age.	2/19/2015-S. HEALTH 3/18/2015-Set for hearing April 8. Agenda 4/8/2015 1:30 p.m John L. Burton Hearing Room (4203) SENATE HEALTH, HE RNANDEZ, Chair	The Stop Tobacco Access to Kids Enforcement (STAKE) Act, establishes various requirements for distributors and retailers relating to tobacco sales to minors. Current law requires the State Department of Public Health to conduct random, onsite sting inspections of tobacco product retailers with the assistance of persons under 18 years of age. This bill would extend the applicability of those provisions to persons under 21 years of age. The bill would authorize the State Department of Public Health to conduct random, onsite string inspections of tobacco product retailers with the assistance of persons under 21 years of age.		Watch	Watch

BILL ID/Topic	Location	Summary	Solano Position	CSAC Position	LCC Position
Cigarette and tobacco products	author.  Agenda  4/8/2015 Anticipated	Would, on or after the first day of the first calendar quarter commencing more than 90 days on or after the effective date of the bill, impose an additional tax on the distribution of cigarettes at the rate of \$0.10 for each cigarette distributed which would be \$2.00 per pack; would require a dealer and a wholesaler to file a return with the State Board of Equalization showing the number of cigarettes in its possession or under its control on that date, and impose a related floor stock tax; and would require a licensed cigarette distributor to file a return with the board and pay a cigarette indicia adjustment tax at the rate equal to the difference between the existing tax rate and the tax rate imposed by this bill for cigarette tax stamps in its possession or under its control on that date.		Watch	Watch

Total Measures: 10