SOLANO COUNTY

Community Corrections Partnership Meeting Agenda May 28, 2025 601 Texas Street, Conference Room A Fairfield, Ca 94533

1:30pm Meeting

PURPOSE STATEMENT – Community Corrections Partnership

The mission of the Community Corrections Partnership (CCP) is to discuss issues related to the implementation of various pieces of state legislation that focus on adult criminal offenders, including the realignment of many state public safety functions to local jurisdictions. The overall objective is to reduce the recidivism rate of adult offenders in the local criminal justice system.

Membership of the CCP is outlined in California Penal Code section 1230 and defined by the Community Corrections Performance Incentive Act of 2009 (SB 678) and includes the Chief Probation Officer (Chair)*, Presiding Judge of the Superior Court* or his or her designee, a County Supervisor or County Administrator, District Attorney*, Public Defender*, Sheriff*, the head of the Department of Social Services*, the head of the County Department of Mental Health, the head of the County Department of Employment, the head of the County Alcohol and Substance Abuse programs, the County Superintendent of Education, a local chief of police*, a representative of a community-based organization with experience in successfully providing rehabilitative services to persons convicted of criminal offenses, and an individual who represents the interests of victims.

Through AB 109/AB117 the CCP is responsible for recommending a local plan to the county Board of Supervisors (BOS) for the implementation of public safety realignment. This legislation also established an Executive Committee within the CCP. Each Executive Committee member is identified with an asterisk (*) above. The Executive Committee is responsible for approving the local plan for recommendation to the BOS.

The County of Solano does not discriminate against persons with disabilities. If you wish to participate in their meeting and will require assistance in order to do so, please contact Tami Robinson, 475 Union Street, Fairfield, Ca 94533, 707-784-7564 during regular business hours, at last 24 hours prior to the time of the meeting, to make reasonable arrangements to ensure accessibility to this meeting.

If you wish to address any item listed on the Agenda by written comment, please submit comments in writing to Tami Robinson at trrobinson@solanocounty.com no later than 9am the day prior to the meeting. Copies of written comments received will be provided to the Committee and will become a part of the official record but will not be read aloud at the meeting. There will be opportunity during the meeting for public comment as well. Please limit your comments to 3 minutes.

MEMBERS

*Dean Farrah, Chief Probation Officer

*Elena D'Agustino, Public Defender

*Krishna Abrams, District Attorney

*Emery Cowan, Director, Health and Social Services

*Tom Ferrara, Sheriff/Coroner

*Judge Alesia Jones, Presiding Judge

*Aaron Roth Chief of Police, Suisun

Marion Aiken, Workforce Development Board

Bill Emlen, County Administrator

Deanna Allen, CBO Representative

Jennifer Mullane, Chief Deputy Director Mental Health & Substance Use Programs

Kelley Curtis, Deputy Director, Employment & Eligibility Services

Lisette Estrella-Henderson, Superintendent SCOE

Reina Sandoval-Beverly, *Victim Advocate*

<u>AGENCY/STAFF</u>

I. CALL TO ORDER (1:30PM)

Probation/Chief Farrah

II. APPROVAL OF AGENDA

(Action Item)
Attachment:

Agenda May 28, 2025

III. OPPORTUNITY FOR PUBLIC COMMENT

Pursuant to the Brown Act, each local legislative body must provide the public with an opportunity to speak on any matter within the subject matter jurisdiction of the legislative body and which is not on the legislative body's agenda for that meeting. Comments are limited to no more than 3 minutes per speaker. Items from the public will be taken under consideration without discussion by the Committee and may be referred to staff.

IV. CONSENT CALENDAR

Approval of Minutes for February 5, 2025

Probation/Chief Farrah

(Action Item)
Attachment:

Minutes February 5, 2025

V. DISCUSSION CALENDAR

1. AB109 Budget Update

CAO/Tami Lukens

(Action Item)

The Committee will receive an update on the 2011 Public Safety Realignment Budget (AB109); Consider recommending to the Board of Supervisors programs and services totaling \$21.1 million for FY2025/26; and Consider recommending to the Board of Supervisors future funding for programs and services totaling \$2.5 million for FY2025/26.

2. CBO Representative Discussion

Probation/Chief Farrah

(Action Item)

The Committee will discuss the CBO representative nominating/election process.

3. <u>Probation Highlights</u>

(No Action)

Probation/Ashley Sly Probation/Cynthia Sloan Probation/Kathleen Azevedo

The Committee will receive various highlights from the Probation Department.

VI. CCP CLOSING COMMENTS

ADJOURNMENT: The next meeting is tentatively scheduled for Wednesday, November 19, 2025 from 1:30pm-3:30pm at the County Events Center, 601 Texas Street-Conference Room A.

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SOLANO COUNTY

Community Corrections Partnership Meeting Public Safety Local Plan Development Minutes February 5, 2025

Present: <u>CCP Committee Members</u>

Dean Farrah, Chief Probation Officer*
Emery Cowan, Behavioral Health
Judge Alesia Jones, Superior Court*
Aaron Roth, Chief of Police
Heather Henry, Workforce Development Board
Bill Emlen, County Administrator
Kelley Curtis, Employment & Eligibility
Lisette Estrella-Henderson, S.C.O.E, Superintendent
Reina Sandoval-Beverly, Victim Advocate
*Executive Committee Member

Non-Member Participants

Robert Schussel, Public Amy Potter, Probation Melani Zamora, Probation Tami Lukens, CAO's Office Crystal Turner, Probation Jessica Teneyck, Probation Maribel Bautista-Pho, Probation Shanna Andrews, Probation Ashley Sly, Probation Jessica Fraser, Probation Sarah Holmes, Probation Jennivive Venzon, Probation Ruben Vang, Probation Cindy Sloan, Probation Shu Yu Wu, Probation Jennifer McDermott, Probation Felicia Carrington, Public Defender's Office

Community Corrections Partnership Meeting Public Safety Local Plan Development Minutes February 5, 2025

Approval of Agenda

Lisette Estrella-Henderson made a motion to approve the Agenda. Motion seconded by Chief Roth. No opposition. No abstention. Motion carried (9-0).

Public Comment

Robert Schussel expressed concern for the lack of outreach to the public. He would like to see recidivism rates published on the website, as well as general statistics on what is being done to reform clients.

Approval of Minutes

Kelley Curtis made a motion to approve the Minutes. Motion seconded by Emery Cowan. No opposition. No Abstention. Motion carried (9-0).

Reentry Services Community Grants Request for Proposal

The Committee received information regarding the scoring of the Reentry Services Community Grant proposals. There were 11 total proposals submitted and scored. Of the 11 proposals submitted the top 5 ranked proposals were Center for Employment Opportunities, Exodus Project, Bridge the Gap, Mission Samoa, and Solano Recover Project.

The Committee was asked to consider a recommendation to award contracts to the top 5 ranked proposals and delegate authority to the Probation Department to lead the development and execution of RFP contracts.

Heather Henry made a motion to approve the recommendation as presented. Motion seconded by Emery Cowan. No opposition. No Abstention. Motion carried (9-0).

CCP Bylaws

The Committee received a draft of proposed Bylaws for the Solano county Community Corrections Partnership and asked to approve the Bylaws as presented with additional language to allow for dismissal of members with multiple absences.

Bill Emlen made a motion to approve the Bylaws as presented with provision for absences. Motion seconded by Reina Sandoval-Beverly. No opposition. No abstention. Motion carried (9-0).

2024 Public Safety Realignment Plan Update

The Committee received an update on the 2024 Public Safety Realignment Plan. The goals of the plan include strengthening and expanding on existing relationships, increase services to meet identified system needs, refining data measures to determine impact and system needs, and establish a mechanism for increased community involvement and engagement. (See power point posted on website with "CCP Agenda and Related Docs Feb 5 2025")

Community Corrections Partnership Meeting Public Safety Local Plan Development Minutes February 5, 2025

The Committee was asked to consider a recommendation to approve the plan as presented.

Heather Henry made a motion to approve the plan as presented. Motion seconded by Emery Cowan. No opposition. No abstention. Motion carried (9-0).

AB109 One Time Funding Request

The Committee was asked to consider a recommendation approving a one-time additional funding of \$700,000 to be allocated for the tenant improvements to the 460 Union Avenue building in Fairfield, which will house the Fairfield Center for Positive Change and a jail reentry space.

Lisette-Estrella-Henderson made a motion to approve the recommendation. Motion seconded by Reina Sandoval-Beverly. No opposition. No abstention. Motion carried (9-0).

The next meeting is tentatively scheduled for Wednesday, May 28, 2025 from 1:30pm-3:30pm at the County Events Center, Conference Room A.



AGENDA SUBMITTAL TO THE SOLANO COUNTY COMMUNITY CORRECTIONS PARTNERSHIP

| Realignment recommending programs and FY2025/26; a Board of Supe | pdate on the 2011 Public Safety Budget (AB109); Consider to the Board of Supervisors services totaling \$21.1 million for and Consider recommending to the ervisors future funding for programs otaling \$2.5 million for FY2025/26 | CCP MEETING DATE May 28, 2025 | AGENDA NUMBER | | | |
|--|---|--------------------------------|------------------|--|--|--|
| Contact: Phone: | Tami Lukens, Principal Mgmt Analyst - County Administrator's Office 784-6112 | | | | | |
| | Published Notice Required? Public Hearing Required? | Yes: Yes: | No:X No:X | | | |

RECOMMENDATION:

It is recommended that the Community Corrections Partnership (CCP):

- 1. Receive an update on the 2011 Public Safety Realignment Budget;
- Consider and recommend to the Board of Supervisors programs and services that total \$21.1 million for FY2025/26 utilizing AB109 funding, including a new estimated allocation of \$19.8 million in 2011 Public Safety Realignment (AB109) revenue to continue to advance concepts in the adopted 2011 Public Safety Realignment Act Implementation Plan; and
- Consider and recommend to the Board of Supervisors future funding for programs and services already approved by the CCP that total \$2.5 million for FY2025/26 utilizing AB109 funding.

SUMMARY/BACKGROUND:

The 2011 Public Safety Realignment Act (AB109 and companion legislation) redirected from the State of California (State) to counties specific duties and responsibilities associated with the sentencing and supervision of individuals convicted of felony offenses. This legislation changed sentencing practices, shifted responsibility for the housing of convicted non-violent offenders and parole violators to the counties, and shifted responsibility for supervising paroled non-violent, non-serious, and non-sex (non-non-non) offenders to county probation departments.

The Board of Supervisors (Board), in compliance with the new mandates, approved the Solano Public Safety Realignment Act Implementation Plan on November 1, 2011 (2011 Plan) as prepared and recommended by the Solano Community Corrections Partnership (CCP). Since

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November 2011, the Board has received reports and recommendations from the CCP on the timing and sequencing of the implementation of the 2011 Plan. The Board has approved several new positions, professional service and consultant service contracts, training, equipment and capital purchases, and other related expenses needed to support the implementation of the approved 2011 Plan.

After a review of the carryforward fund balance, economic uncertainties, and best practices it is was approved at the May 22, 2024 CCP Meeting that there be a reserve amount equal to no less than 20% of the total 2011 Public Safety Realignment budget, for FY2025/26 this amount will be \$4.2M.

Solano County Departments have requested continued funding for the programs and services previously supported by the CCP for FY2025/26. An overview of the respective Departments' FY2025/26 programs and related costs are outlined in the Discussion section herein.

FINANCIAL IMPACT:

The total funding available in FY2025/26 for Solano County under 2011 Public Safety Realignment is \$37 million. This total includes \$16.5 million in unspent carryforward from previous years (based on Midyear department projections for spending in FY2024/25) and an estimated State allocation of \$20.5 million in FY2025/26, at this time there is no Growth Allocation estimated for FY2025/26.

2011 Public Safety Realignment (AB109) funding from the State for Community Corrections consists of an annual base allocation and a possible growth allocation, which is based on a formula to share growth in the State funding source. The growth funds are dependent on the State's sales tax and VLF collections and are allocated based on performance measures based primarily on incarceration rates and Probation success rates. The 2011 Public Safety Realignment fiscal year period is August 16 through August 15. The projected spending at Midyear reflects additional spending of \$1.1 million when compared to the requested budget. This increase is a resulting from one-time expenses in AB109 departments for already approved programs and services and included in the FY2024/25 Working Budget. These include \$2.2 million in the Centers for Positive Change for the purchase of a building, this increase are offset by a savings resulting from the timing in filling staff vacancies and other one-time reductions in expenses in other AB109 departments.

The FY2025/26 Requested Budget for AB109 is \$21.1 million, which represents an increase of \$400,000 when compared to the FY2024/25 Adopted Budget. This increase is primarily due to increases in CalPERS retirement costs and changes in health benefit costs.

In recent years, departments receiving AB109 funding have made significant effort in reducing and/or containing costs and some years relied on the use of unspent carryforward funds to balance the AB109 Budget. The FY2025/26 Requested Budget for AB109 does rely on the use of unspent carryforward of \$600,000 from prior fiscal years. As communicated in prior years, the goal is to maintain AB109 program costs in-line with the annual State funding levels. As salary costs and inflation effect budgets it will be important for Departments to continually monitor AB109 costs and State allocations and assess the ongoing impacts to carryforward funds.

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The carryforward, which has a projected total of \$16.5 million, based on Midyear projections, at the end of FY2024/25 will be utilized to address future cost increases within Solano County AB109 Department budgets, be utilized for one-time expenditures, and offset any potential reductions in AB109 allocations from the state during FY2025/26 and future years.

It was approved at the May 22, 2025 CCP meeting that a reserve amount equal to 20% of the total 2011 Public Safety Realignment budget be held. For FY2025/26 this amount is \$4.2 million. This will reduce the carryforward fund balance as this reserve sets aside a portion of the fund balance for use in the event of economic downturn or to fund specific AB109 one-time expenditures.

By approval of the recommendations herein, the CCP will be supporting the Requested Budget by the Departments and recommending moving the AB109 budgets forward for the Board of Supervisors approval of \$21.1 million of available AB109 funding, including the use of carryforward fund balance with an additional \$2.5 million for prior approved projects once staff has finalized the items they will prepare budget amendments to bring them before the Board of Supervisors. This appropriation will be included in the operating budgets of the respective Departments to continue to advance concepts in the adopted 2011 Plan.

DISCUSSION:

The FY2025/26 Requested Budget for 2011 Public Safety Realignment (AB109) is \$21.1 million, which represents an increase of \$400,000 when compared to the FY2024/25 Adopted Budget. This increase is primarily due to increases in CalPERS retirement costs and changes in health benefit costs. There is an additional \$2.5 million in future funding for programs and services already approved by the CCP, to be allocated to the appropriate budgets once these projects are finalized.

The following are summaries of the programs and services included in FY2025/26 Requested Budgets for the respective Departments. The funding totals represent the costs to deliver 2011 Public Safety Realignment program services previously recommended by the CCP in accordance with the 2011 Plan.

<u>District Attorney</u>

The 2011 Public Safety Realignment (AB109) imposed legal responsibilities on prosecutor's offices, including the prosecution of revocations of Post-Release Community Supervision (PRCS). For FY2025/26, the District Attorney (DA) has requested \$1,076,824 of AB109 funding to continue staffing positions and funding costs to address prosecuting duties under AB109.

Public Defender

The 2011 Public Safety Realignment (AB109) also imposed legal responsibilities on the Public Defender's office, including the representation of revocations of Post-Release Community Supervision (PRCS) and parole violations. For FY2025/26, the Public Defender has requested

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\$1,295,726 of AB109 funding to continue staffing positions and funding costs to continue providing legal defense under AB109.

At the May 22, 2024 CCP meeting, the CCP Board approved the Public Defender to provide a pilot Holistic Defense Program through a contract with Partners for Justice, a non-profit organization, for advocates with lived experience to ensure holistic defense and advocacy for individuals who may not otherwise seek or complete services, for a not to exceed amount of \$486,367 for a two-year period. This request is included in the FY2025/26 requested budget.

Alternate Public Defender

The 2011 Public Safety Realignment (AB109) imposed legal responsibilities on the Alternate Public Defender's office, including the representation of revocations of PRCS. For FY2025/26, the Alternate Public Defender has requested \$60,351 of AB109 funding to continue staffing positions and funding costs to support AB109.

Sheriff's Office

Using the 2024 Average Daily Population and the FY2025/26 Board-approved daily bed rate, approximately \$19.1 million of costs may be attributed to Public Safety Realignment inmates. For FY2025/26 the Sheriff's Office has requested \$8,696,080 of 2011 Public Safety Realignment (AB109) funding. In addition to personnel costs, the Sheriff is requesting a continuation of offsetting Realignment Funds to cover AB109 inmate related costs, such as inmate meals, medical treatment, and other detention facility costs related to the AB109 inmate population, which typically accounts for over 20% of the County Jail population.

Probation Department

To meet the mandates under the 2011 Public Safety Realignment (AB109) for FY2025/26, Probation is proposing to continue the same level of staffing and programs for two re-entry centers and supervision of PRCS and 1170(h) split sentences. This ongoing effort is estimated to be \$9,512,963 of AB109 funding. To address its 2011 Realignment requirements the Probation Department maintains staffing in order to manage the caseloads of PRCS and to operate the Centers for Positive Change (CPC) in both Vallejo and Fairfield, which includes providing Substance Abuse services and Mental Health Clinician services.

Health & Social Services

To meet its FY2025/26 mandates under the 2011 Public Safety Realignment (AB109), Health & Social Services (H&SS) has requested \$173,324 of AB109 funding to continue staffing positions and funding costs for Mental Health treatment and programs.

Planning and Administration

In meeting mandates under 2011 Public Safety Realignment (AB109) the FY2024/25 Requested Budget includes \$270,063 of AB109 funding to cover expenditures for planning and

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administration. This request includes partial funding for the Superior Court of California County of Solano Collaborative Court Manager and 1/3 of the annual cost of the Veterans Court Case Manager. Additionally, the budget includes funds for data analysis and research and planning services.

Reserves

To meet the ongoing cost increases in Departments while balancing economic uncertainty it is best practice to create a reserve account. It is recommended that the CCP approve setting a reserve amount equal to no less than 20% of the total AB109 budget. For FY2025/26, funding of \$4,217,066 would be allocated to this Reserve Account. Additional funds will be allocated based on the AB109 budget or the needs for upcoming one-time equipment or capital expenditures.

Future Funding for Prior Approved Projects

Community Grants in the amount of \$2.5 million will be allocated once the Requests for Proposals (RFPs) have been approved and funding for these community partners is established.

ALTERNATIVES:

- 1. The CCP could choose not to receive an update on the 2011 Public Safety Realignment (AB109) budget. This is not recommended as it would limit the CCP's ability to make informed decisions regarding the FY2025/26 Requested Budget.
- 2. The CCP could choose not to support a recommendation to the Board of Supervisors on programs and services that total \$21.1 million for FY2025/26, with an additional \$2.5 million to be allocated during the fiscal year when projects are finalized, utilizing AB109 funding, to continue to advance concepts in the 2011 Plan. This is not recommended as the CCP has previously adopted the 2011 Plan and not supporting the appropriation of the available funding would limit the County's ability to fully implement the 2011 Plan.

OTHER ORGANIZATION INVOLVEMENT:

Community Corrections Partnership, Solano County CAO, Solano County Sheriff, Solano County Health and Social Services, Solano County Probation, Solano County District Attorney, Solano County Superior Court, and Solano County Public Defender & Alternate Defender.



SOLANO COUNTY COMMUNITY CORRECTIONS PARTNERSHIP (CCP)

May 28,2025



2011 Public Safety Realignment (AB109) Budget Update



FY2025/26 AB 109 Recommended Budget

| | FY2024/25 | FY2024/25 | FY2025/26 |
|--|------------|---------------------|------------|
| | Budget | Midyear Projections | Requested |
| Sheriff | 8,026,080 | 8,026,080 | 8,696,080 |
| Probation (PRCS) | 3,312,768 | 3,130,030 | 2,974,747 |
| Probation (CPC's) | 6,731,767 | 8,185,210 | 6,538,216 |
| HSS (Mental Health) | 227,662 | 142,770 | 173,324 |
| District Attorney | 1,063,357 | 1,061,303 | 1,076,824 |
| Public Defender | 1,009,848 | 976,700 | 1,295,726 |
| Alternate Defender | 58,797 | 58,797 | 60,351 |
| CCP Planning | 227,662 | 142,770 | 173,324 |
| | | | |
| Total AB109 Budgeted Programs and Services | 20,697,377 | 21,847,988 | 21,085,331 |
| | | | |



FY2025/26 AB 109 Budget Overview

| | | | FY2025/26 Requested |
|---|----|-------------|------------------------|
| FY2025/26 Budgeted Programs & Services | | | \$ 21,085,331 |
| AB109 Funds Available in FY2025/26 | | | |
| FY2025/26 "Base" State Allocation 19,808,344 | | 19,808,344 | |
| State Growth Allocation 0 | | | |
| DA/PD Subaccount Base/Growth 693,674 | | | |
| CCP Planning Allocation | | 0 | |
| Total AB109 Funding | \$ | 20,502,018* | |
| Unspent Carryforward (Midyear FY2024/25) | | 16,520,943* | |
| Total Funding Available | | | \$ 15,937,630 |
| Less: Reserve – 20% of FY2025/26 Budget | | | \$ 4,217,066 |
| Less: Prior Approved Projects | | | \$ 2,500,000 |
| Remaining Projected One-time Carryforward Funding June 30, 2026 | | | \$ 9,220,563 |

^{*} Estimates as of May 22, 2025



FY2025/26 AB 109 Budget Update

Future Funding for Prior Approved Projects:

Additional funding will be allocated for Community Grants in the amount of \$2.5 million will be allocated once the Requests for Proposals (RFPs) have been approved and funding for these community partners is established.



FY2025/26 AB 109 Budget Update - Action Items

Consider and recommend to the Board of Supervisors programs and services that total \$21.1 million for FY2025/26 utilizing AB109 funding.

Consider and recommend to the Board of Supervisors future funding for programs and services already approved by the CCP that total \$2.5 million for FY2025/26 utilizing AB109 funding.



CBO Representative Discussion



Probation Updates



The Embedded Mental Health Caseload

Team consists of Supervision Probation Officer, HSS Clinician and Social Services Forensic Triage Team (FTT)

- Goal: To ensure high risk/needs clients are connected to psychiatric and cooccurring disorder services while under intensive supervision. To assist with stabilization and reduce recidivism.
- > The Mental Health DPO and Clinician work collaboratively in developing treatment plans that address client's needs & Court orders.



Embedded Mental Health

Caseload Statistics

- > Clients are often seen weekly with the clinician providing additional services such as life skills, individual therapy, treatment linkage etc.
- > Currently 71% of the caseload is participating in MH treatment.
- > 68% are currently in compliance with supervision terms and conditions.
- > The caseload averages around 30 clients max.



Probation's Sex Offender Caseload

Probation's quick thinking, in conjunction with the Solano County Sheriff's Sexual Assault Felony Enforcement (S.A.F.E.) team, results in crime prevention and the avoidance of future victimization.

- > The case originated from an October 2024 S.A.F.E. street sweep search of a client's trailer in Vallejo.
- During a follow-up sweep in February 2025, property seized resulted in a massive amount, more than 120 terabytes or 120,000 gigabytes, of Child Sexual Abuse Material (CSAM) being recovered.
- > The case resulted in an arrest and new charges, which are pending.



Centers for Positive Change (CPC)

January - March 2025 Quarterly Report

- > Active CPC Clients: 117
- > Case Management & Skill Reinforcement Sessions: 378
- > Reasoning & Rehabilitation II (R&R II): 17 Graduates
- > Thinking for a Change (T4C): 3 Graduates
- > Seeking Safety (women's group): 5 Graduates
- > Strength Through Adversity (men's group): 6 Graduates
- > Anger Management: 3 Graduates
- > Financial Literacy: 5 Graduates
- > Forklift Certification: 9 Completions











CPC Success Story

Post Release Community Supervision (PRCS) Client & CPC Graduate

- > 11 Months programming at CPC
- ➤ Sober Living Environment Housing → Long-Term Independent Housing
- > LCA Journaling Series completion-
- Heavy Machine Operator / Job Retention Program
- Strength Through Adversity Graduate
- ➤ Addressed all identified High-Risk Needs areas
- Successfully terminated from PRCS
- Violation free





Strengthen & Expand Upon Existing Relationships through Training

Motivational Interviewing (MI)

A 2-day Introduction to MI training was provided to Solano County Health & Social Services (HSS) in April; nearly 40 HSS staff participated.

Trauma-Informed Care (TIC)

A 4-hour training is scheduled for the upcoming quarter - an invitation to members of the leadership team of our collaborative partners will be going out.

De-escalation training for Probation Social Services staff

Much appreciation to HSS for inviting Probation Social Services staff to receive specialized training provided by HSS trainers.









Closing Comments