

SYSTEMS AND POLICY COMMITTEE MEETING
May 14, 2018, 3:00 PM to 4:30 PM
601 Texas Street, Suite 210, Fairfield, CA 94533

CALL TO ORDER

I. Introductions, Public Comment, Commissioner Comment

II. Consent Calendar

Action

- A. Approve the May 14, 2018 SPC Meeting Agenda
- B. Approve the March 15, 2018 SPC Meeting Minutes
- C. Receive the Commissioner Meeting Attendance Status Report

III. Co-Sponsorship of Training and Conferences Fund Application

Action

Motion: Consider approval of a request from Solano County Health and Social Services Women Infants and Children (WIC) on behalf of the Breastfeeding Coalition of Solano County for an allocation of up to \$1,700 to provide a training on "Trauma, Culture, and Breastfeeding"

Megan Richards, First 5 Solano

IV. Vallejo Family Support Services

Action

Motion: Consider recommending approval of an allocation of \$60,000 to Fighting Back Partnership to continue Family Support Services in Vallejo from July-December 2018

Gene Ibe, Program Manager

V. Planning for FY2018/19 and Beyond

Discussion

Discuss and provide direction on Commission administrative issues

A. Commission Meeting Schedule

B. Committee Structure

Michele Harris, Executive Director

VI. State and Federal Budget Update

Information

Receive an update on the state and federal budget and its potential impacts on children

Jerry Huber, Commissioner, Director of Solano County Health & Social Services

VII. Systems Change Update

Information

Receive an update on the systems change activities

Lorraine Fernandez, Program Manager

VIII. First 5 Solano Staffing and Finance Update

Information

Receive a report on First 5 Solano staffing and financials

Megan Richards, Deputy Director

X. Future Agenda Items, Meeting Time/Date/Location

Information

The Systems and Policy Committee is scheduled to meet next on Wednesday, July 18, 2018, 2:00 PM to 3:30 PM, at 601 Texas Street, Suite 210, Fairfield, CA. Future agenda items include: Co-Sponsorships of Training and Conferences; Systems Change Update, and Staffing and Finance Update

ADJOURN

IT'S ALL ABOUT THE KIDS

Vision: *All Solano County children are loved, healthy, confident, eager to learn, nurtured by their families, caregivers and communities.*

Mission: *First 5 Solano Children and Families Commission creates and fosters programs and partnerships with community entities to promote, support and improve the lives of young children, their families and their communities.*

The First 5 Solano Children and Families Commission does not discriminate against persons with disabilities. If you require a disability-related modification or accommodation in order to participate in the meeting, please call (707) 784.1332 at least 24 hours in advance of the meeting to make arrangements. Non-confidential materials related to an item on this Agenda submitted to the Commission are available for public inspection at the First 5 Solano business office, 601 Texas Street, Suite 210, Fairfield, CA during normal business hours.

**First 5 Solano Children and Families Commission
Systems & Policy Committee Meeting**
March 15, 2018, 3:30 PM – 5:00 PM
601 Texas Street, Suite 210, Fairfield, CA

Minutes

Commissioners present: Jerry Huber, Marisela Barbosa

First 5 Solano Staff present: Michele Harris (Executive Director), Lorraine Fernandez, Juanita Morales, and Andrew Boatright

Members of the public present: Lisa Eckhoff (Solano County Office of Education)

Chair Huber called the meeting to order at 3:30 PM

I. Public Comment

There were no public comments.

II. Consent Calendar

A. Approve the March 15, 2018 SPC Meeting Agenda

Motion: Approve the SPC Meeting Agenda for March 15, 2018

**Moved by Commissioner Barbosa; Seconded by Commissioner Huber
Approved 2-0-0**

Yea: Commissioners Barbosa, Huber

Nay: None

Abstain: None

B. Approve the February 6, 2018 SPC Meeting minutes

Motion: Approve the SPC Meeting Minutes for February 6, 2018

**Moved by Commissioner Barbosa; Seconded by Commissioner Huber
Approved 2-0-0**

Yea: Commissioners Barbosa, Huber

Nay: None

Abstain: None

C. Receive the Commissioner Meeting Attendance Status Report

III. Co-Sponsorship of Training and Conferences Fund Applications

Juanita Morales described the request as transitional kindergarten teachers implementing the Desired Results Developmental Profile-Kindergarten (DRDP-K), a Developmental Continuum from Early Infancy to Kindergarten Entry training.

Motion A: Approve a request from Solano County Office of Education for an allocation of up to \$3,000 to provide a training on the Desired Results Development Profile: Kindergarten (DRDP-K) to transitional kindergarten teachers

Moved by Commissioner Barbosa; Seconded by Commissioner Huber

Approved 2-0-0

Yea: Commissioners Barbosa, Huber

Nay: None

Abstain: None

IV. Vallejo Early Childhood Center Project Plan

Michele Harris presented an update on the project plan for the Vallejo Early Childhood Center asking for specific feedback from committee members to determine if there was enough information to bring forward to the full commission. Staff reviewed planning efforts to date, including site selection efforts, partners, funding and program design.

Lorraine Fernandez spoke about service design, including rotation of other program staff (ex: Employment and Eligibility staff, WIC staff) available within the Vallejo Early Childhood Center inspired from several examples across the country. Ms. Fernandez described this as a services-on-site center to be an all-in-one location, touching multiple areas of service, as well as bringing in First 5 Solano Partners for co-located services.

Regarding site selection in Vallejo, Commissioner Barbosa commented that La Clinica has also moved into the area and agreed that conversations regarding the vision of the city were of high importance and could transform the area by having multiple services available. Commissioner Barbosa also commented on potential sites mentioned: that historical buildings can be challenging with regard to ADA requirements and that discussion with building, planning, and related departments in the city is critical to ensure problems won't arise later regarding structures.

Ms. Fernandez noted a nutrition education program may be implemented by October 1, 2018, funded by Kaiser Permanente.

Ms. Harris asked if Commissioner Barbosa could join staff in meeting with a City Manager and related staff regarding the potential issues discussed during the meeting. Committee members advised that more details regarding site selection should be completed prior to presenting to the full commission.

V. Annual Grants Fund Implementation

Ms. Harris recalled the Annual Grants Policy recommended for approval by the Committee in the prior SPC meeting. Ms. Harris noted that the original plan to merge the funding pools for annual grants, community engagement, and co-sponsorship of training and determined it was not feasible administratively, so the pools will remain separated, allowing for ease on the grantee-end, and that the Annual Grants Policy will still be implemented. Ms.

Harris noted that staff has created adaptations to be applied to each of these funding pools separately, bringing the Annual Grants forward in May to SPC, Community Engagement and Co-Sponsorship of Training being reviewed at the typical Commission meeting in October.

VI. Systems Change Update

Ms. Fernandez spoke of a funder convening at the end of this month to receive data from the foundation study with the aim to garner support and potential funding. Ms. Harris noted that H&SS is partnering with First 5 Solano for implementation of non-profit capacity building activities also noting that the results of the report will be presented to the commission in the month of June.

VII. First 5 Solano Staffing and Finance Update

No further comment other than staff report.

VIII. Future Agenda Items, Meeting Time/Date/Location

The next Systems and Policy Change Committee is scheduled May 17, 2018, at 601 Texas Street, Suite 210, Fairfield, CA. Future agenda items include: Co-Sponsorships of Training and Conferences; Systems Change Update, and Staffing and Finance Update.

Adjourn

Commissioner Huber adjourned the meeting at 4:25 PM.

Andrew Boatright, Office Assistant III

Approved:

DATE: May 9, 2018

TO: Gerald Huber, Systems and Policy Committee (SPC) Chair
Erin Hannigan and Marisela Barbosa, SPC Members

FROM: Megan Richards, SPC Staff

SUBJECT: **Systems and Policy Committee Meeting Staff Report**

Agenda Item III: Co-Sponsorship of Training and Conferences Fund Application

Motion: Consider approval of a request from Solano County Health and Social Services Women Infants and Children (WIC) on behalf of the Breastfeeding Coalition of Solano County for an allocation of up to \$1,700 to provide a training on “Trauma, Culture, and Breastfeeding”

Staff Recommendation: Approve

Staff Report: Solano County Health & Social Services, Women Infants and Children (WIC) program is requesting \$1,700 on behalf of the Breastfeeding Coalition of Solano County to bring a training on breastfeeding and trauma to Solano County in October 2018. While breastmilk is the perfect milk for infants and breastfeeding provides many benefits to both mother and baby, it can also be a challenging decision for mothers who have faced trauma. This training will provide information and strategies for working with moms who have faced trauma for healthcare professionals, breastfeeding educators, and community partners.

The request is for \$1,700 to support the trainer fee. The training is being co-sponsored by additional funds from the Breastfeeding Coalition and WIC to cover the cost of the trainer, refreshments, and location.

Summary: The application for Agenda Item III is included as Attachment B. For FY2018/19, the Commission funded the Co-Sponsorship of Training and Conferences fund at \$25,000. This is the first request for FY2018/19. If this award of funding is approved in the recommended amount, the balance of the fund will be \$23,300.

Agenda Item IV: Vallejo Family Support Services

Motion: Consider recommending approval of an allocation of \$60,000 to Fighting Back Partnership to continue Family Support services in Vallejo from July-December 2018

Staff Report: In October 2017, the Commission gave staff direction to focus family support services in Vallejo and Rio Vista due to the high number of community risk factors in those cities. Since that time, First 5 Solano staff has been working to develop the Vallejo Early Childhood Center (VECC), which the Commission received an update about at its April 2018 Commission Meeting. Active discussion are occurring regarding a location, funding, and the program model for the VECC with the earliest timeline anticipating opening late fall 2018.

Fighting Back Partnership (FBP) currently administers a contract funded by the Commission to provide family support services in Vallejo through its Family Resource Center (FRC). To address the gap in services families might experience while the VECC is being developed, staff recently met with FBP to gauge their interest in continuing services to families beyond the end of their contract in June 2018. FBP expressed similar concern for families in the community, and is agreeable to continue providing family support services in Vallejo on an interim basis.

Staff is requesting that the Committee consider recommending approval of an allocation of \$60,000 to FBP from July to December 2018 to continue family support services during that period. Staff will assess the need for FBP to continue services as the VECC is closer to opening its doors in the community.

Agenda Item V: Planning for FY2018/19 and Beyond

In December 2017, the Commission approved its 2018-2023 Program Investment Plan (PIP) based upon a budget of \$3.4 million annually in Proposition 10 funds. The PIP includes strategies to meet the goals in the Commission's Strategic Plan, recommended amounts for each strategy, and policy direction, such as targeting high risk geographies.

With the approval of the 2018-2023 Program Investment Plan, staff reviewed several administrative practices to determine areas where staff could recommend administrative adjustments for efficiencies to better serve the Commission overall. Areas examined by staff included: agency conducting the audit, commission meeting schedule, committee structure, and commissioner job description.

The Committee first discussed these items February 2018 and to date, the Commission has approved a change to the agency that conducts its annual audit, thereby saving an estimated \$10,000 in annual audit costs. Staff is bringing back the remaining 2 areas for discussion.

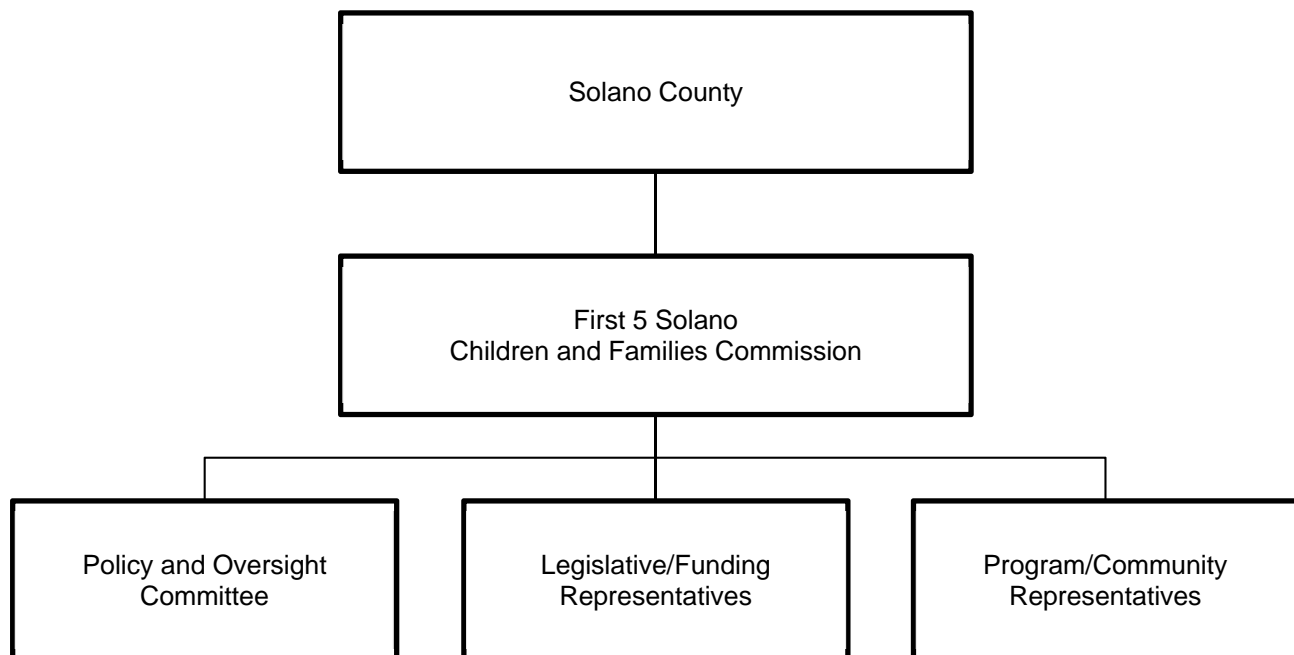
A. Commission Meeting Schedule: At the last committee meeting, staff recommended surveying the Commissioners regarding the current Commission meeting time of 5:30pm on Tuesdays. Based upon the results of the survey, the current meeting time/date is the best fit for the majority of Commissioners and staff recommends no change in the meeting time/date.

That said, as a number of Commissioners cited the desire to engage with community members as the reason to preserve the evening meeting time, staff recommends that this committee discuss possible alternative ways to secure community input in an effort to address this request.

B. Committee Structure: At the last SPC meeting, the committee agreed to consider an alternative administrative structure to its current committee structure and directed staff to bring forward a proposal that revises the commission committee structure to support its new strategic plan and systems change efforts. This consideration was based upon several factors, including the commissions reduced ongoing resources, the shift of other First 5 Commissions toward a smaller infrastructure, the overlap of commission efforts between system and program components, and the cancellation of many committee meetings over the years due to lack of agenda items.

As a reminder, the current Commission structure has 2 Committees reviewing information and providing recommendations to the full Commission as needed: Systems and Policy Committee (SPC), and Program and Community Engagement Committee (PCE). SPC focuses on budget, policy, and strategic direction of the Commission. PCE hears and weighs in on information of program and evaluation, including updates on compliance action plans. Further information on the current Committee structure and roles can be found in the Commission's Committee Structure Policy (Attachment C).

First 5 Solano staff is recommending the Commission consider a new structure, consisting of one standing committee, with structured support in both the legislative/funding arena and community/program arena. The proposed structure and roles are as follows:



Policy and Oversight Committee

A standing, Brown Act Committee, consisting of 3-4 members, typically including the Commission Chair and Vice-Chair. Responsibilities include:

- Meets regularly on an approved annual schedule
- Reviews regular reports on the Commission's budget and internal operations
- Provides guidance and feedback to Executive Director
- Recommends operational and policy changes to the full Commission, as needed
- Exercises limited authority regarding allocations of funding of up to \$5,000, as delegated by the full Commission
- Participates in the evaluation of the Executive Director in conjunction with the CAO
- Oversees the process for Strategic Planning
- Receives program updates, including the mid-year report
- Monitors programs that have Contract Compliance Action Plans

Legislative/Funding Representatives (Systems Change)

Consists of 2-3 Commissioners appointed by the Commission Chair, who meet on an ad-hoc basis at the beginning of the year and then as needed and share responsibility for the activities below:

- Reviews and provides input to the Commission's annual Legislative Platform
- Represents the Commission in legislative visits
- Attends statewide Advocacy Day at the state capitol
- Represents the Commission with funders to encourage additional resources for Solano County and its nonprofit partners

Program/Community Representatives (Program)

Consists of 2-3 Commissioners appointed by the Commission Chair, who meet on an ad-hoc basis at the beginning of the year and then as needed and share responsibility for the activities below:

- Administers the Community Engagement Fund
- Represents the Commission at community events
- Attends site visits to see Commission programs in action and reports to the full Commission
- Participates on the Annual Grants Solicitation Review Panel to evaluate programs for funding

This structure is being offered as a starting place for Committee discussion. Should the Committee wish to recommend this committee/representation structure, staff will revise relevant documents, including the Committee Policy and the Commissioner Job Description and bring them back to the Committee for recommendation to the full Commission. Any suggested adaptations can be incorporated into the proposed documents for possible action at the next committee meeting.

Agenda Item VI: State and Federal Budget Update

Commissioner and Health & Social Services Director Jerry Huber will provide an update on the state and federal budget and potential impacts on children and families. Attachment D provides an overview of the Omnibus Spending Bill.

Agenda Item VII: Systems Change Update

The following are brief descriptions of recent notable systems change activities:

Systems are Strengthened:

- First 5 Solano, in partnership with Health & Social Services, has finalized the report summarizing the assessment of Solano nonprofit capacity. 103 nonprofits had the opportunity to complete the diagnostic, and a total of 54 nonprofits participated. A

stakeholder group of nonprofit representatives, funders and county staff was convened to review and discuss the findings of the report, and to provide input regarding recommendations for future capacity building systems change efforts. The final report, along with recommendations from the stakeholder group, will come forward to the full Commission and to the Board of Supervisors in June.

- First 5 Solano in partnership with H&SS is providing support for continued capacity building activities for the non-profits who completed the UC Berkeley Fundraising and Volunteer Management course. First 5 Solano has contracted with one of the advisors from the UC Berkeley program, Kate Frankfurt, to provide consultant services to facilitate monthly discussion groups, provide guidance, and encourage peer to peer support to continue building capacity in the areas of fundraising and volunteer management. In addition, the First 5 Grantees have access to technical assistance in the areas such as grant proposal review, coaching on how to approach a funder and other areas of need that relate to fundraising or fund development.

Systems are Integrated

- *Resiliency Plan:* On behalf of Solano Kids Thrive (SKT), First 5 Solano is guiding efforts to develop a county-wide 'Resilience Plan.' With \$50,000 from Solano County Public Health as part of their CHIP implementation, First 5 Solano has partnered with ACEs Connection Network to promote understanding of Adverse Childhood Experiences (ACEs) in the community. During the plan development phase, ACEs Connection Network will solicit input from multiple sectors, including education, healthcare, law enforcement, faith-based organizations, and non-profits, to develop a local Resiliency Plan. SKT will then discuss implementation of the strategies outlined in the Resilience Plan.

Systems are Expanded:

- *Systems Change Optional Grant Opportunity:* In February 2018 an optional grant opportunity was released to the seven First 5 Solano grantees that successfully completed the UC Berkeley Fundraising and Volunteer Management Program. This grant will provide funding of up to \$5000 support the implementation of the grantee's final project; and/or other activities and outcomes in the areas of fundraising and volunteer management. Five applications were submitted and all of these applications were approved. Grantees are Child Haven, Dixon Family Services, Fighting Back Partnership, Child Start, and Solano Family and Children's Services, for such things as marketing and outreach material to attract donors, donor management software, additional training, direct mail campaigns and social media work.
- *Kaiser Stigma Grant:* First 5 Solano, on behalf of Solano Kids Thrive, applied for a Kaiser Grant related to Mental Health Stigma Reduction, and recently received notification of a \$90,000 award to launch an ACEs (Adverse Childhood Experiences) Media Campaign. The campaign will include efforts to raise community awareness of ACEs through messages via Pandora radio, billboards, and bus ads placed strategically in high-poverty areas in Solano county. This media activity is in line with the objectives currently being pursued by Solano Kids Thrive and their aim to implement a Resilience

Strategic Plan in Solano. The official start of the campaign begins in August 2018. Staff will report back to the Commission on activities as they progress.

- *Reading is Fundamental Grant:* In Partnership with Solano County Office of Education, First 5 Solano has received a matching grant of \$10,000 from Reading is Fundamental to implement the "Read for Success" program in all of the Pre-Kindergarten Academies this summer. All children attending the Pre-Kindergarten Academies will receive 6 books to take home to keep, a tote bag and a summer reading journal. The program also provides high quality books focused on science, technology, engineering, art and math (STEAM) for use in the classroom, teacher resources and parent engagement activities.

Systems are Sustained

- *May 20th First 5 Anniversary and Advocacy Day:* First 5 Solano participated in the First 5 Anniversary and Advocacy Day at the State Capitol on May 20th. Staff member Juanita Morales assisted with the community engagement activities during the Anniversary Celebration, which took place on the Capital lawn. Along with parents and children, legislators joined the festivities which included games and activities for the children and the First 5 California Express Van. Commission Marisela Barbosa joined staff members Megan Richards and Lorraine Fernandez for the Advocacy Day Legislative visits with Assemblymember Jim Frazier, Assemblymember Tim Grayson, and Senator Bill Dodd. Items for discussion included support for home visiting, universal developmental screenings, and quality infant/toddler care.

Agenda Item VIII: First 5 Solano Staffing and Finance Update

Staffing Update: First 5 Solano remains fully staffed and no vacancies are anticipated.

Finance Update: With 83% of the year complete (through April 30, 2018), \$2,309,905 (58%) of the revenue (monthly disbursements, state match, interest, and other revenue) has been received. Additionally, \$671,032 (81%) of the salaries & benefits budget has been expended, \$89,858 (71%) of the services & supplies budget has been expended, and \$1,975,216 (53%) of the grants budget has been expended. Overall, \$2,309,905 (58%) of revenues have been received, and \$2,755,737 (58%) of expenses were incurred.

Attachment A: Commission Meeting Attendance Log
Attachment B: Co-Sponsorship of Training Application
Attachment C: Committee Policy
Attachment D: FY 18 Omnibus Appropriations Bill

2018 COMMISSIONER MEETING ATTENDANCE LOG

COMMISSION MEETINGS

	1/9/18	FEB	3/6/18	4/11/18	MAY	6/5/18	JUL	8/14/18	SEP	10/2/18	10/20/18	NOV	12/4/18
HANNIGAN	Present	NO MEETING	Absent	Present	NO MEETING		NO MEETING		NO MEETING			NO MEETING	
HUBER	Present		Present	Present									
AYALA	Present		Present	Present									
BARBOSA	Present		Present	Present									
BARTON	Present		Present	Present									
CRUTISON	Present		Present	Present									
ESTRELLA-HENDERSON	Present		Absent	Absent									
NEFF	Present		Absent	Present									

PROGRAM AND COMMUNITY ENGAGEMENT COMMITTEE MEETINGS

	JAN	2/15/18	3/15/18	APR	5/3/18	JUN	7/19/18	AUG	9/6/18	OCT	11/15/18	12/6/18
AYALA	NO MEETING	CANCELLED	Present	NO MEETING	CANCELLED	NO MEETING		NO MEETING		NO MEETING		
ESTRELLA-HENDERSON			Absent									
CRUTISON			Present									

SYSTEM AND POLICY COMMITTEE MEETINGS

	JAN	2/6/18	3/15/18	APR	5/14/18	JUN	7/18/18	AUG	9/19/18	OCT	11/14/18	12/12/18
HUBER	NO MEETING	Present	Present	NO MEETING		NO MEETING		NO MEETING		NO MEETING		
HANNIGAN		Present	Absent									
BARBOSA		Present	Present									

FIRST 5 SOLANO CHILDREN AND FAMILIES COMMISSION MEETING ATTENDANCE POLICY

The Solano County Code (Chapter 7.3) and First 5 Commission Policy set forth the requirements of Commissioner meeting attendance. Per these documents, Commissioners cannot miss three Meetings in a row or more than 50% of Meetings in a calendar year, whereas "Meetings" are defined as meetings of the full Commission per the approved annual Commission Meeting Schedule. In addition, Commissioners serving on a standing Committee cannot miss more than 50% of Committee Meeting.



IT'S ALL ABOUT THE KIDS

Co-Sponsorship of Training and Conferences Fund Application

First 5 Solano Children and Families Commission can provide up to \$3,000 to support conferences and/or training that benefits providers of services to children aged 0-5 and their families.

Application Date: 4/25/18

Applicant Name: Alyssa Perry

Organization(s) Name (if applicable): WIC on behalf of:
Solano County Breastfeeding Coalition

Address (Street, Apt., City, Zip): 2101 Courage Dr. Fairfield, CA 94533

Phone Number: 707-784-2137 Email: aaperry@solanocounty.com

Date of Training/Conference: October 18, 2018 Time of Training/Conference 930-1130am

Location of Training/Conference: Multi-Purpose Room, 2101 Courage Dr. Fairfield, CA 94533

Describe the proposed training/conference/activity and how it will directly contribute to improving the capacity of individuals and organizations in Solano County to serve expectant parents, children 0-5 and their families include any informational material as a separate supplemental attachment.

The training we would like to bring to Solano County is, "Trauma, Culture and Breastfeeding", by Cami Goldhammer, MSW, LICSW, IBCLC. Cami focuses on maternal mood disorders and the effects of complex and intergenerational trauma on attachment and bonding. Breastfeeding is the perfect first food for all infants, but also provides many developmental benefits for both mother and baby, including increased bonding and attachment, higher IQ for infant as well as reducing the risk of post-partum depression for mothers who choose to nurse. As healthcare professionals in the community who work with prenatal and postpartum women, it is important that we understand how trauma plays a role in pregnancy and the decision to breastfeed and how we, as providers working with families, can use breastfeeding as a healing tool.

What is the goal/purpose of your activity/event? To provide training on trauma to coalition members as well as community members who work with women, infants and children.

Who is the "audience" for the activity/event? Nurses, Physicians, Community Partners, IBCLC's, Community clinic workers.

What is the total number of people expected to attend? 30

Are you charging a registration fee to attendees? No Amount:

What is the total estimated cost of the Activity/Event? \$ 2,075

What is the total dollar amount you are requesting from First 5? \$ 1700

Are you receiving funds from any other sources for this event? Yes? If so include in budget.

Please provide a detailed budget breakdown for your training/conference/activity.

Type	Cost	Amount Requested	Amount from other source or in-kind	Description
Instructor Cost	\$2000	\$1700	\$300	Other source from CA Breastfeeding Coalition.
Facility Rentals	\$0	\$	\$	In kind contribution from H&SS; location in Solano County Building
Training Materials	\$0	\$	\$	
Promotion/Advertising	\$0	\$	\$	In kind contribution from Nutrition Services Regional Breastfeeding Liaison
Refreshments	\$75	\$	\$75	Nutrition Services
Supplies/Postage	\$	\$	\$	
Other	\$	\$	\$	
Other	\$	\$	\$	

Alyssa Perry

4/25/18

Applicant Signature

Date

NOTE: In addition to this Application, if the funding is approved, Applicant must read and sign the "Agreement for Co-Sponsorship of Education, Conferences & Training Fund Grant".

For more information or help completing this application, contact First 5 Solano at 784-1332, email CFCSolano@SolanoCounty.com or visit www.first5solano.org

First 5 use only

Received: _____ S & P Meeting Date: _____

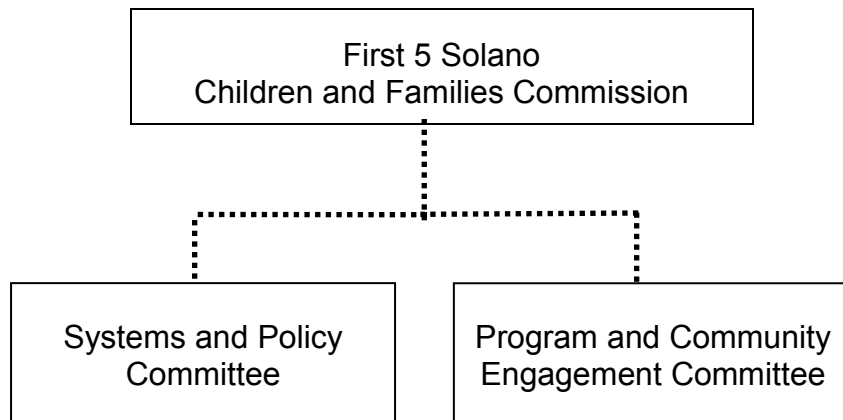
Approved by Committee Yes / No

Amount approved: _____

Notes:

Attach: SPC Meeting Agenda, Staff Report

COMMITTEE STRUCTURE



Systems and Policy Committee

- Membership (3) typically consists of Commission Chair, Vice-Chair and Past Chair
- Meets regularly on an approved annual schedule (generally 7-9 times/year)
- Works with staff to develop the annual proposed budget to present to the full Commission
- Reviews the Long-Term Financial Plan and oversees the development of financial planning workshops
- Reviews regular reports on the Commission's budget and internal operations
- Oversees legislative activities
- Gives guidance and advice to Executive Director
- Recommends operational and policy changes to the full Commission as needed
- Exercises limited authority regarding expenditures of Co-Sponsorship of Conferences and Training/Grantwriting funds up to \$5,000, and as directed by the full Commission
- Participates in the evaluation of the Executive Director in conjunction with the CAO
- Provides guidance on the planning of the annual Commission Retreat
- Oversees the Strategic Planning and Strategic Plan Update processes, including the Community Input Report

Program and Community Engagement Committee

- Consists of Committee Chair and 2 – 3 Commissioners appointed by the Committee Chair
- Meets regularly on an approved annual schedule (generally 7-9 times/year)
- Keeps informed of major program, service and funding developments affecting the work of the Commission at county, state and national levels
- Administers the Community Engagement Fund
- Oversees evaluation efforts, including:
 - ✓ Receipt and review of regular program progress reports, including reliable measures/indicators
 - ✓ Reviews and updates of the Evaluation Framework, including community indicators
 - ✓ Review of and input on the development of both the local annual Evaluation Report and First 5 Solano's required Annual Report submission to First 5 California
- Tracks best practices and innovative programs and makes recommendations to full Commission regarding trends in program and service development
- Serves as a forum for grantees to discuss program issues or give/get input



MEMORANDUM

TO: Michelle Heppner
Legislative, Intergovernmental & Public Affairs Officer, Solano County

FROM: Joe Krahn, Tom Joseph, and Hasan Sarsour
Solano County Washington Representatives

CC: Birgitta Corsello, County Administrator, Solano County

DATE: March 28, 2018

SUBJECT: **Analysis of the Fiscal Year 2018 Omnibus Spending Bill**

Last week, Congress approved and President Trump signed into law a long-awaited spending agreement that funds the federal government through September 30. Passage of the nearly \$1.3 trillion deal brings closure to a months-long budget stalemate that was marked by five short-term funding patches and two brief government shutdowns. In the end, the House cleared the legislation on a 356-167 vote while the Senate passed the bill by a 65-32 margin.

As expected, the spending levels in the omnibus appropriations package adhere to the topline numbers set by lawmakers in the recent *Bipartisan Budget Act* (PL 115-123). That particular law, which established a two-year budgetary framework, authorized Congress to increase fiscal year 2018 defense and non-defense spending by \$80 billion and \$63 billion, respectively. All told, the FY18 omnibus provides \$700 billion for the Pentagon and \$591 billion for domestic discretionary programs in the current fiscal year.

While a series of 11th-hour disputes threatened to derail the budget negotiations, Republican and Democratic leaders struck several notable compromises that ultimately allowed a final spending deal to emerge. With regard to immigration and border security, lawmakers agreed to include \$1.6 billion for President Trump's border wall, instead of the \$25 billion sought by the White House. Notably, the bill restricts the manner in which the funds may be spent (i.e., the dollars may be used for repairs or secondary fencing where existing barriers are in place along the Southwest border; new barriers would need to be levees or bollard-type fencing). Missing from the legislation is language that would protect young undocumented individuals from the threat of deportation.

Below are highlights of the final budget agreement, as well as a series of charts that compare fiscal year 2017 and 2018 spending levels.

WATER RESOURCES

Solano Project

The final spending bill fully funds the Solano Project, which includes:

- \$2.367 million for facility operations.
- \$1.329 million for management of the recreation area at Lake Berryessa.

CALFED Bay-Delta Restoration

The omnibus provides \$37 million for California Bay-Delta Restoration, a \$1 million increase from the FY 2017 enacted level. The account focuses on the health of the Bay-Delta ecosystem and improved water management and supplies.

WIIN ACT Funding

The bill includes \$134 million for water storage projects authorized in the *Water Infrastructure Improvements for the Nation (WIIN) Act*. With regard to California, the federal funds will partially match Proposition 1 storage dollars for the following projects: design and pre-construction work on the Shasta Reservoir project; feasibility study completions for the Sites Reservoir and the Temperance Flat Reservoir; and, initiation of a feasibility study to address subsidence on the Friant Kern Canal.

Clean Water and Drinking Water State Revolving Funds

The Clean Water State Revolving Fund and the Drinking Water State Revolving Fund will both receive an additional \$300 million in funding in fiscal year 2018. These programs provide federal financial assistance for the construction of drinking water and wastewater infrastructure and treatment facilities.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
CALFED BAY-DELA RESTORATION	\$36	\$37	+\$1
CENTRAL VALLEY PROJECT (CVP) – DELTA DIVISION	\$11	\$12.8	+\$1.8
CVP – SACRAMENTO DIVISION	\$2	\$1.9	-\$100K
SAN PABLO BAY & MARE ISLAND STRAIT DREDGING	\$2,025	\$5,075	+\$3,075
SUISUN BAY CHANNEL DREDGING	\$4,031	\$7.8	+\$3,769
SF BAY DELTA MODEL STRUCTURE	\$1,096	\$1,565	+\$469K
SF BAY LTMS	\$600K	\$600K	---
CLEAN WATER STATE REVOLVING FUND	\$1,394	\$1,694	+\$300
DRINKING WATER STATE REVOLVING FUND	\$863	\$1,163	+\$300
TITLE XVI WATER RECLAMATION & REUSE	\$34.4	\$54.4	+\$20
WATERSMART GRANTS	\$24	\$34	+\$10

WIFIA PROGRAM	\$30	\$63	+\$33
BROWNFIELDS PROJECT GRANTS	\$80	\$62	---

TRANSPORTATION

Federal-aid Highway Program

Consistent with the terms of the *Fixing America's Surface Transportation (FAST) Act*, the omnibus provides \$45 billion for the Federal-aid Highway program, or a \$1 billion boost compared to fiscal year 2017. The legislation also provides an additional \$2.5 billion in discretionary funding for roads and bridges, bringing total federal highway spending to approximately \$47.5 billion in fiscal year 2018.

TIGER Grants

The measure includes a \$1 billion boost in the Transportation Investment Generating Economic Recovery (TIGER) grant program, bringing total fiscal year 2018 spending to \$1.5 billion. Language is included in the legislation directing that at least 30 percent of TIGER grants must go to rural communities.

Federal Aviation Administration (FAA)

The omnibus extends the authorization for the FAA through September 30, giving lawmakers an additional five months to complete work on a long-term reauthorization.

Airport Infrastructure Improvements

The spending legislation provides an additional \$1 billion in discretionary grants for infrastructure improvements at the nation's airports. The bill ensures that small and rural airports will receive priority for the new funding.

Capital Investment Grants

The Capital Investment Grants program is a competitive discretionary grant program that funds major transit capital projects including heavy rail, light rail, commuter rail, bus rapid transit projects, and streetcars. The fiscal year 2018 spending bill includes an additional \$232 million for the program, bringing total spending to just over \$2.6 billion.

Consolidated Rail Infrastructure and Safety Improvement Grants

The omnibus includes an additional \$525 million for grants to improve the safety, efficiency, and reliability of passenger and freight rail systems. These competitive funds have supported a wide range of projects, including safety efforts like reducing grade crossing incidents. It should be noted that a large portion of this funding is expected to go toward a contentious project – the Gateway Project – that would help ease connections between New Jersey and New York's Penn Station.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
FEDERAL HIGHWAY PROGRAM	\$44,005	\$44,973	+\$968

HIGHWAY INFRASTRUCTURE PROGRAMS	---	\$2,525	+\$2,525
TIGER GRANTS	\$500	\$1,500	+\$1,000
CAPITAL INVESTMENT GRANTS	\$2,413	\$2,645	+\$232
TRANSIT FORMULA GRANTS	\$9,734	\$9,733	-\$1
AMTRAK – NATIONAL NETWORK GRANTS	\$1,167	\$1,292	+\$125
CONSOLIDATED RAIL INFRASTRUCTURE AND SAFETY IMPROVEMENT GRANTS	\$68	\$593*	+\$525
AIRPORT IMPROVEMENT PROGRAM	\$3,350	\$4,350	+\$1,000
ESSENTIAL AIR SERVICES (EAS) PROGRAM	\$272	\$286	+\$14
SMALL COMMUNITY AIR SERVICE DEVELOPMENT PROGRAM (SCASDP)	\$10	\$10	---

HOUSING PROGRAMS

Community Development Block Grant (CDBG)

Lawmakers agreed to fund the CDBG program at \$3.3 billion, or a \$300 million boost above fiscal year 2017 levels. CDBG provides flexible formula funds to state and local governments for a wide range of community and economic development activities (e.g., housing rehabilitation, blight removal, infrastructure and public improvements, public services).

Choice Neighborhoods

The omnibus includes an additional \$12.5 million for the Choice Neighborhoods program in fiscal year 2018. The program provides competitive planning and implementation grants to improve neighborhoods with distressed public and/or assisted housing.

HOME Investment Partnerships Program

The fiscal year 2018 spending measure provides an additional \$412 million for the HOME Investment Partnerships Program, increasing total spending to over \$1.3 billion. HOME provides flexible formula grants to local governments to expand the supply of affordable housing for low-income households.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)	\$3,000	\$3,300	+\$300

HOME INVESTMENT PARTNERSHIPS PROGRAM	\$950	\$1,362	+\$412
CHOICE NEIGHBORHOODS INITIATIVE	\$137.5	\$150	+\$12.5
HOMELESS ASSISTANCE GRANTS	\$2,383	\$2,513	+\$130

HEALTH & HUMAN SERVICES and RELATED PROGRAMS

Opioid Epidemic

The omnibus increases funding for opioid treatment and intervention programs by \$2.55 billion, bringing total fiscal year 2018 funding to \$3.6 billion. Within that total, the measure provides: \$415 million to expand behavioral health and substance use disorder prevention and treatment services, particularly in rural communities; \$1 billion for a new State Opioid Response Grant, with a 15 percent set-aside for states with the highest mortality rates related to opioid use disorders; and, \$40 million for mental health and substance use prevention and treatment for children and families in the foster care and child welfare systems.

Child Care and Development Block Grant

In fiscal year 2018, an additional \$2.4 billion will be available for child care funding, which nearly doubles the program to \$5.2 billion.

Child Welfare Programs

The final spending deal includes \$75 million – up from \$37 million – in incentive payments for adoption and legal guardianships. The *Child Abuse Prevention and Treatment Act* (CAPTA), which assists states in implementing child safety plans, was increased for the first time since fiscal year 2005, rising from \$25 million to \$85 million. Also receiving a boost – from \$385 million to \$445 million – is the *Promoting Safe and Stable Families Act* (PSSF), which funds state and county programs that are designed to support at-risk families.

Supplemental Nutrition Assistance Program (SNAP)

The omnibus includes \$74 billion in mandatory funding for SNAP, or CalFresh, which helps provide nutrition assistance to low-income individuals and families. The funding represents a reduction of \$4.5 billion below the fiscal year 2017 level due to declining enrollment in the program.

Social Services Block Grant (SSBG)

The omnibus funds the SSBG at current levels (\$1.7 billion). SSBG is a flexible funding source that allows states to tailor social service programming to their population's needs. California primarily uses the funding to provide services for those with developmental disabilities, as well as for child abuse prevention activities.

Low-Income Home Energy Assistance Program (LIHEAP)

The LIHEAP program, which helps provide heating and cooling assistance to low-income families, is funded at \$3.6 billion. This represents an increase of \$250 million.

Community Services Block Grant (CSBG)

The spending package provides level funding (\$742 million) for the CSBG program in fiscal year 2018. CSBG provides funds to alleviate the causes and conditions of poverty in communities.

Affordable Care Act

Although Senate negotiators reached a bipartisan agreement to fund the *Affordable Care Act's* cost sharing reduction payments to insurers, the language was ultimately dropped from the final omnibus. The payments have been provided to insurance companies to assist low- to moderate-income subscribers in meeting their health insurance co-pays and deductibles.

Head Start

In fiscal year 2018, the Head Start program will receive an additional \$610 million, increasing its funding to \$9.9 billion.

Workforce Innovation Opportunity Act (WIOA)

The spending bill includes \$2.8 billion for WIOA programs – an increase of \$80 million – including \$846 million for adult employment, \$1.04 billion for the dislocated workers program, and \$903 million for youth activities.

Institute of Museum and Library Services (IMLS)

The omnibus provides an additional \$9 million in overall funding for the IMLS. Of that amount, \$161 million is designated for the Grants to States program, which provides funding to State Library Administrative Agencies using a population-based formula. In fiscal year 2017, Congress provided approximately \$156 million for the grant program.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
SNAP	\$78,500	\$74,000	-\$4,500
CHILD CARE AND DEVELOPMENT BLOCK GRANT	\$2,800	\$5,200	+\$2,400
SOCIAL SERVICES BLOCK GRANT	\$1,700	\$1,700	---
LIHEAP	\$3,350	\$3,600	+\$250
COMMUNITY SERVICES BLOCK GRANT	\$742	\$742	---
HEAD START	\$9,290	\$9,900	+\$610
WORKFORCE INNOVATION OPPORTUNITY ACT PROGRAMS	\$2,720	\$2,800	+\$80
INSTITUTE OF MUSEUM AND LIBRARY SERVICES	\$231	\$240	+\$9

DEPARTMENT OF JUSTICE

State Criminal Alien Assistance Program (SCAAP)

The final budget provides \$240 million for SCAAP, or a \$30 million increase. The boost in funding represents the single largest annual increase in the program since fiscal year 2006. SCAAP partially reimburses counties for incarcerating undocumented criminals with at least one felony or two misdemeanor convictions.

Byrne Justice Assistance Grants (JAG)

JAG is the primary source of flexible federal criminal justice funding for state, local, and tribal jurisdictions. Under the bill, JAG is set to receive \$416 million, a \$13 million boost. Of that amount, \$75.9 million would be diverted to other initiatives, leaving approximately \$340 million available for traditional JAG grants. By comparison, the fiscal year 2017 omnibus provided \$339 million in funding for traditional JAG grants.

Rohrabacher-Blumenauer Medical Cannabis Rider

The final budget retains the Rohrabacher-Blumenauer amendment, which prohibits federal funding from being used to prosecute individuals or businesses acting in compliance with state-legal medical cannabis laws.

Victims of Crime Act (VOCA)

The omnibus sets the amount of funding for programs authorized under VOCA at roughly \$4.4 billion, an increase of more than \$1.8 billion. The legislation specifies that three percent of VOCA funds must be directed to Indian tribes for improved services for victims of crime.

Funding to Combat Opioid Abuse

The bill directs \$447 million for DOJ grant programs to help stem opioid abuse, including funds for drug courts, treatment, prescription drug monitoring, heroin enforcement task forces, overdose reversal drugs, and at-risk youth programs. The funding represents a nearly \$300 million increase for opioid-related grant programs.

COPS Hiring Program

The COPS Hiring Program provides competitive grants to hire and re-hire entry level career law enforcement officers. The omnibus provides nearly \$226 million in COPS hiring grants. Within this total, \$30 million is designated for Tribal Resources Grants, \$10 million is for Community Policing Development, and \$36 million will be used for the Regional Information Sharing System. As a result, local governments will be able to compete for approximately \$150 million in traditional COPS hiring grants, compared to \$137 million available in fiscal year 2017.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
STATE CRIMINAL ALIEN ASSISTANCE PROGRAM	\$210	\$240	+\$30

VIOLENCE AGAINST WOMEN ACT	\$482	\$492	+\$10
VICTIMS OF TRAFFICKING GRANTS	\$45	\$77	+\$32
COPS HIRING PROGRAM	\$195	\$226	+\$31
BYRNE JUSTICE ASSISTANCE GRANTS (JAG)	\$396	\$416	+\$20
OFFENDER REENTRY PROGRAMS/ SECOND CHANCE ACT GRANTS	\$68	\$85	+\$17
DRUG COURTS	\$43	\$75	+\$32
JUVENILE JUSTICE PROGRAMS	\$247	\$282.5	+\$35.5

HOMELAND SECURITY

FEMA Grants

The final spending deal includes increases for a number of DHS and FEMA grant programs, including State Homeland Security Grants (a \$40 million increase), the Urban Area Security Initiative (a \$25 million boost), and Predisaster Mitigation Grants (a nearly \$150 million increase).

National Flood Insurance Program (NFIP)

The bill includes a short-term extension of the NFIP. Pursuant to the omnibus, the program's authorization will run through the end of July.

Law Enforcement Officer Reimbursement Program

The omnibus provides level funding (\$45 million) for the Law Enforcement Officer Reimbursement Program, which incentivizes state and local governments to provide law enforcement at airports. The program was created to encourage law enforcement presence at airports in the wake of the September 11, 2011 attacks. According to the Trump administration, local governments have had plenty of time to adjust and reprioritize their resources.

Border Wall

As previously indicated, lawmakers agreed to include \$1.6 billion for President Trump's border wall, considerably less than the \$25 billion sought by the White House. Notably, the bill restricts the manner in which the funds may be spent (i.e., the dollars may be used for repairs or secondary fencing where existing barriers are in place along the Southwest border; new barriers would need to be levees or bollard-type fencing).

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
FEMA GRANTS	\$2,983	\$3,294	+\$311
FLOOD HAZARD MAPPING	\$178	\$263	+\$85
STATE HOMELAND SECURITY GRANT PROGRAM	\$467	\$507	+\$40

URBAN AREA SECURITY INITIATIVE (UASI)	\$605	\$630	+\$25
ASSISTANCE TO FIREFIGHTER GRANTS	\$345	\$350	+\$5
STAFFING FOR ADEQUATE FIRE AND EMERGENCY RESPONSE (SAFER) GRANTS	\$345	\$350	+\$5
EMERGENCY MANAGEMENT PERFORMANCE GRANTS	\$350	\$350	---
NATIONAL PREDISASTER MITIGATION GRANTS	\$100	\$249	+\$149
PUBLIC TRANSPORTATION SECURITY ASSISTANCE	\$100	\$100	---
PORT SECURITY GRANTS	\$100	\$100	---
TSA LAW ENFORCEMENT GRANTS	\$45	\$45	---

AGRICULTURE

Water and Waste Disposal Program

The omnibus includes investments in infrastructure to help rural areas access basic utilities, including more than \$3 billion – \$1.8 billion above the fiscal year 2017 level – for rural water and waste program loans. In addition, the spending measure provides nearly \$1 billion in water and waste grants for clean and reliable drinking water systems and sanitary waste disposal systems, a \$500 million increase.

The Water and Waste Disposal Program provides financing for rural communities to establish, expand, or modernize water treatment and waste disposal facilities.

Rural Broadband Pilot Program

The omnibus provides \$600 million for a new rural broadband pilot program, with the funding prioritized to areas currently lacking access to broadband service.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
WATER AND WASTE DISPOSAL GRANTS	\$392	\$400	+\$8
BROADBAND GRANTS	\$34.5	\$30	-\$4.5
RURAL BROADBAND PILOT PROGRAM	---	\$600	+\$600
COMMUNITY FACILITIES GRANTS	\$30	\$30	---
BUSINESS DEVELOPMENT GRANTS	\$24	\$34	+\$10

COOPERATIVE DEVELOPMENT GRANTS	\$26.6	\$27.6	+\$1
DISTANCE LEARNING AND TELEMEDICINE	\$26.6	\$32	+\$5.4

PUBLIC LANDS

Payments in Lieu of Taxes (PILT)

The fiscal year 2018 omnibus spending law provides one year of mandatory funding (\$530 million) for the PILT program, a \$65 million increase. PILT provides federal payments to local governments to help offset losses in property taxes due to nontaxable federal lands within their boundaries.

Wildfire Funding Fix

The newly enacted law includes a long sought-after proposal that will alter the budgetary treatment of fighting future wildfires. Specifically, in years when fire suppression costs exceed the ten-year average, a budget-cap adjustment will be used to fund firefighting activities. This new contingency account – which will begin in fiscal year 2020 and run through fiscal year 2027 – will receive an additional \$2.3 to nearly \$3 billion per year. It should be noted that this funding would only be used once all suppression funds are depleted.

The omnibus also would freeze the 10-year average computation of fire suppression costs at the 2015 level. This will enable the Forest Service to invest in other valuable programs, without having to dedicate an increasing percentage of its budget to firefighting costs.

Secure Rural Schools (SRS)

The omnibus includes a two-year extension of the SRS program to cover payments for fiscal year 2017 (retroactive) and fiscal year 2018. It should be noted that these payments are actually distributed in fiscal years 2018 and 2019. The law also requires the U.S. Forest Service to provide the 2017 payment in a timely manner (within 45 days of enactment). In an effort to further expedite the distribution of payments, counties will not have the option, as they have in past years, to elect whether to receive a share of timber harvest receipts or the SRS payment. Instead, the most recent election made by each county will carry forward for fiscal years 2017 and 2018.

Forest Management Reforms

The omnibus makes several forest management reforms. For example, the bill includes language providing a categorical exclusion from the *National Environmental Policy Act* (NEPA) for hazardous fuels reduction projects and collaborative restoration projects up to 3,000 acres. Another provision will expedite projects that reduce vegetation around power lines.

Marijuana Eradication Operations in National Forests

Approximately 80 percent of marijuana grown on public lands is grown on National Forest System lands, with illegal grow sites presenting a risk to public safety and the environment. The Forest Service Law Enforcement & Investigation (LEI) program is designed to address illegal cannabis production, the associated environmental damage, and the safety risk drug-trafficking organizations pose to public lands. The omnibus provides \$2.5 million for marijuana eradication operations, site cleanup, and reclamation.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
PAYMENTS-IN-LIEU-OF-TAXES (PILT)	\$465	\$530	+\$65
WILDLAND FIRE MANAGEMENT (FS)	\$2,833	\$2,880	+\$47
WILDLAND FIRE MANAGEMENT (DOI)	\$943	\$948	+\$5
TOTAL – FIRE MANAGEMENT	\$3,776	\$3,828	+\$52
FIRE SUPPRESSION (FS)	\$1,248	\$1,057	-\$191
FIRE SUPPRESSION (DOI)	\$395	\$389	-\$6
TOTAL – FIRE SUPPRESSION	\$1,643	\$1,446	-\$197
FIRE PREPAREDNESS (FS)	\$1,083	\$1,324	+\$241
FIRE PREPAREDNESS (DOI)	\$333	\$333	---
TOTAL – FIRE PREPAREDNESS	\$1,416	\$1,657	+\$241
FUELS MANAGEMENT (FS)	\$390	\$430	+\$40
FUELS MANAGEMENT (DOI)	\$180	\$184	+\$4
TOTAL – FUELS MANAGEMENT	\$570	\$614	+\$44
FOREST HEALTH MANAGEMENT	\$94.5	\$96.5	+\$2

ENERGY

Energy Efficiency and Renewable Energy

The fiscal year 2018 spending law increases funding by \$287 million for DOE's Office of Energy Efficiency and Renewable Energy. Funding for renewable energy programs – including solar, wind, geothermal, and water – also would receive additional funding.

Weatherization Assistance Program

The Weatherization Assistance Program helps low-income families make their homes more energy efficient and ultimately reduces the homeowner's energy costs. The spending agreement will provide an additional \$23 million for the program in fiscal year 2018.

	FY 2017 ENACTED	FY 2018 OMNIBUS	CHANGE
ENERGY EFFICIENCY AND RENEWABLE ENERGY	\$2,035	\$2,322	+\$287
RENEWABLE ENERGY PROGRAMS	\$451	\$520	+\$69
SOLAR ENERGY PROGRAMS	\$208	\$242	+\$34
WIND ENERGY PROGRAMS	\$90	\$92	+\$2
GEOTHERMAL TECHNOLOGIES	\$70	\$81	+\$11
WEATHERIZATION ASSISTANCE PROGRAM	\$225	\$248	+\$23

We hope this information is useful to you. Please do not hesitate to contact us if you have any questions.

